

Item # 28

**City of Carson City  
Agenda Report**

**Date Submitted:** October 6, 2009

**Agenda Date Requested:** October 15, 2009

**Time Requested:** 15 Minutes

**To:** Mayor and Supervisors

**From:** Carson City Sheriff's Office

**Subject Title:** Action to approve the acceptance of the Regional Gang Initiative grant in the amount of \$350,000.00. This project was awarded by the American Recovery and Reinvestment Act through the Nevada Department of Public Safety, Office of Criminal Justice Assistance.

**Staff Summary:** The Regional Gang Initiative will create the foundation for a collaborative response to gang activity within the adjoining tri-county area of Carson City, Lyon County and Douglas County. Carson City Sheriff's Office will act as the fiscal agent. The project will be coordinated by a Regional Core Team comprised of the three sheriffs and three district attorneys. This approach was chosen after Sheriff Furlong, Sheriff Pierini and Sheriff Veil held several strategizing sessions to create a collective response to the gang problem plaguing their tri-county region. This grant will fund one deputy sheriff in each county, as well as one data entry staff person for the Carson City Sheriff's Office.

Activities coordinated under this grant will focus on intelligence improvement, suppression and community educational programs. One obstacle to aggressive and coordinated gang suppression has been the lack of an effective intelligence sharing system to assist in identification of gangs, gang members, and gang activity. A second obstacle is gang transience between the three counties. Therefore, one of the major goals of this grant will be improving regional gang intelligence-sharing by establishing GangNet within the region. GangNet is currently in use in Clark and Washoe Counties and provides for tracking gang members and gang activity to assist in gang suppression operations. The creation of a Regional Gang Suppression Team comprised of one Gang Officer from each department working as one unit throughout the tri-county region will improve and increase the continuum of gang suppression enforcement and coordination in the region. The Team will also help conduct educational programs for local citizens in gang recognition/prevention. Providing these programs allows local citizens to be involved in gang prevention, giving them the ability to be the eyes and ears of the community.

**Type of Action Requested:** (check one)

- Resolution
- Formal Action/Motion
- Ordinance
- Other (Specify)

**Does This Action Require A Business Impact Statement:**  Yes  No

**Recommended Board Action:** I move to approve the acceptance of the Regional Gang Initiative grant 09-ARRA-04 in the amount of \$350,000.00, supported by the American Recovery and Reinvestment Act through the Nevada Department of Public Safety, Office of Criminal Justice Assistance.

**Explanation for Recommended Board Action:** See Staff Summary

**Applicable Statute, Code, Policy, Rule or Regulation:** N/A

**Fiscal Impact:** There is no financial impact to the city as this is a no-match grant and includes the costs of all associated expenditures.

**Explanation of Impact:** The original application for this grant was for a three-year period. Due to funding availability, only one year of the project was awarded. The grant period is 10/01/09 through 9/30/10. Recruitment efforts have already been started by each County to assure the project is fully functional as quickly as possible. Before the grant ends, subsequent application will be made to the Office of Criminal Justice Assistance to continue the project. Ultimate sustainability of the initiative will be achieved by a coordinated effort of each County to secure on-going funding of the positions.

**Funding Source:** The funds for this project have been obtained as a result of the American Recovery and Reinvestment Act through the Nevada Department of Public Safety, Office of Criminal Justice Assistance.

**Alternatives:** No participation in the grant.

**Supporting Material:** Project agreement, and full description of project.

**Prepared By:** Kathie Heath, Business Manager

**Reviewed By:** [Signature]  
(Department Head)

Date: 9/29/09

[Signature]  
(City Manager)

Date: 10/6/09

[Signature]  
(District Attorney)

Date: 10-6-09

[Signature]  
(Finance Director)

Date: 10-6-09

**Board Action Taken:**

Motion: \_\_\_\_\_

1) \_\_\_\_\_

Aye/Nay

2) \_\_\_\_\_

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\_\_\_\_\_  
(Vote Recorded By)

STATE OF NEVADA  
DEPARTMENT OF PUBLIC SAFETY  
**OFFICE OF CRIMINAL JUSTICE ASSISTANCE**

**American Recovery and Reinvestment Act (ARRA)**

JUSTICE ASSISTANCE GRANT (JAG)

**Grant Award**

<b>SUBGRANTEE:</b>	Carson City Sheriff's Office	<b>PROJECT NUMBER:</b>	09-ARRA-04
<b>ADDRESS:</b>	911 E. Musser Street		
	Carson City NV 89701	<b>FEDERAL GRANT FUNDS:</b>	\$ 350,000.00
<b>PROJECT TITLE:</b>	Regional Gang Initiative	<b>MATCHING FUNDS:</b>	0.00
<b>GRANT PERIOD</b>	October 1, 2009 – September 30, 2010	<b>TOTAL:</b>	\$ 350,000.00

**APPROVED BUDGET FOR PROJECT**

CATEGORY	TOTAL PROJECT COSTS
Personnel	\$ 350,000.00
Consultant/Contractual Services	\$ 0.00
Travel/Training	\$0.00
Supplies/Operating	\$00.00
Equipment	\$0.00
Confidential Funds	\$0.00
<b>Total</b>	<b>\$ 350,000.00</b>

This award is subject to the requirements (General and Fiscal Conditions, including General Operating Policies) established by the Office of Criminal Justice Assistance, Nevada Department of Public Safety.

**SPECIAL CONDITIONS:** This project is subject to such conditions or limitations as set forth on the attached page(s).

**AGENCY APPROVAL**

Michelle Hamilton, Administrator  
Office of Criminal Justice Assistance

**SUB-GRANTEE ACCEPTANCE**

Ken Furlong, Sheriff  
Carson City Sheriff's Office

*Michelle Hamilton* 9/25/09  
Signature of Approving Official      Date

*Ken Furlong* 9/30/09  
Signature of Approving Official      Date

OFFICE OF CRIMINAL JUSTICE ASSISTANCE  
JUSTICE ASSISTANCE GRANT PROGRAM (JAG)  
RECOVERY ACT GRANT APPLICATION (ARRA)

*Title Page (4 points)*

- A. Applicant Agency: Carson City Sheriff's Office
- B. Address: 911 E. Musser St.
- C. Project Title: Regional Gang Initiative
- D. Project Period: From: 10/01/09 To: 09/30/10
- E. Authorized Purpose Area: (one area only) 1 – Law Enforcement
- F. If your County or City received a direct award, did you apply? Yes
- G. If yes, enter amount \$10,700

**H. Project Director:**

Name: Ray Saylo Title: Chief Deputy  
Address: 911 E. Musser St City/Zip: Carson City 89701  
Telephone: (775) 887-2020 ext. 41903 Fax: (775) 887- 2026  
E-mail: rsaylo@ci.carson-city.nv.us

**I. Fiscal Officer:**

Name: Kathie Heath Title: Business Manager  
Address: 911 E. Musser St. City/Zip: Carson City 89701  
Telephone: (775) 887-2020 ext. 41101 Fax: (775) 887-2026  
E-mail: kheath@ci.carson-city.nv.us

**J. Project Contact Person :**

Name: Ray Saylo Title: Chief Deputy  
Address: 911 E. Musser St City/Zip: Carson City 89701  
Telephone: (775) 887-2020 ext. 41903 Fax: (775) 887- 2026  
E-mail: rsaylo@ci.carson-city.nv.us

**Previous Byrne Funding :**

Year	Grant Number	Federal \$ Amount
2008	08JAG01	\$91,000
2007	07JAG01	\$61,163
	07JAG02	\$19,750
	07JAG03	\$115,854
	07JAG04	\$23,976
2006	06JAG01	\$121,109
2005	05JAG02	\$156,124

**Budget Summary:**

	Federal \$ Requested
Personnel	\$350,000
Consultant/Contract	\$0
Training	\$0
Supplies/Operating	\$0
Equipment	\$0
Confidential Funds	\$0
<b>TOTAL FEDERAL \$ REQUESTED</b>	<b>\$350,000</b>

The Edward Byrne Memorial Justice Assistance Recovery Act Grant (ARRA JAG) requires that all funds from the Recovery Act grant be tracked, accounted for, and reported on separately from all other funds (including other DOJ grant funds). Recipients must track and report on specific outcomes and benefits attributable to use of Recovery funds. These funds must not be commingled with funds from any other source.

Quarterly and annual financial and programmatic reporting will differ and expand on OJP's standard reporting requirements. Reports will be due to OCJA within *5 (five) calendar days* of the end of each quarter. Receipt of funds will be contingent on meeting the Recovery Act and OCJA's reporting requirements.

In addition, new performance measures specific to the ARRA JAG Program have been developed by BJA. Performance measures (which your agency will be required to address) can be found at [www.ojp.usdoj.gov/BJA/grant/JAG\\_Measures.pdf](http://www.ojp.usdoj.gov/BJA/grant/JAG_Measures.pdf). Please review these performance measures and your requirements in completing the reporting in a timely manner.

**Certification:**

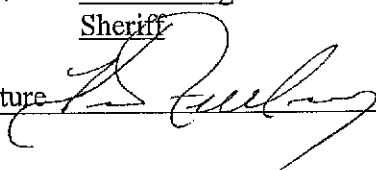
The signature of the authorized official of the agency making application hereby certifies the accuracy of the information in this application and agrees to comply with all provisions of the applicable grant program.

Name: Ken Furlong

Telephone (775) 887-2020 ext. 41901

Title: Sheriff

Fax (775) 887-2026

Signature 

Date 9/25/09

## Part 2. GENERAL OVERVIEW

Perhaps it is the absence of razor-edged barbed wire, but gangs don't acknowledge county lines. Therefore, successful gang suppression operations must also transcend jurisdictional boundaries by using efficient gang intelligence sharing systems, and coordinated law enforcement regionally, across county jurisdictional lines.

Recent gang data involving the tri-county area of Carson City, Douglas and Lyon Counties certainly builds the case for thinking regionally. This tri-county region equals less than 8% of the population of Nevada. The Drug Enforcement Administration made 199 arrests throughout the entire state, including many within the tri county region. Additionally, local law enforcement made 159 arrests within the same tri-county area, demonstrating the significant problem with gang drug trafficking in this region. The Tri county region has been a magnet for not only Hispanic gangs, by outlaw motorcycle gangs engaging in rivalry involving violent acts. The Vagos motorcycle gang established a club house on the east end of Carson City, close to the Lyon County border. These gang members reside in Carson City, Lyon County, and Douglas County, but much of the criminal acts occur within the Carson City limits due to the location of the club house creating a central point of operation for the Vagos.

The tri county region has identified over 51 gangs operating within the region. The lack of a comprehensive, easy to use and update gang intelligence sharing system impedes law enforcement's ability to track members across county lines, as well as connect gang activity to the gang members. It is also difficult to avoid duplicate count for accuracy in tracking when members change residences within the three counties continually, not to mention the complications this brings to enforcement and suppression operations.

To ameliorate these barriers to gang suppression in their jurisdictions, Carson City Sheriff Furlong Douglas County Sheriff Pierini, and Lyon County Sheriff Veil met several time to strategize a regional response to gang activity within their jurisdictions. This application requests funding for three years to initiate and implement a **Regional Gang Initiative** to 1) improve intelligence sharing by implementing GangNet, a gang information data collection and retrieval communications system, and 2) creating a tri-county, regional law enforcement operations team.

Their first objective is to improve gang intelligence used to support regional gang suppression operations by implementing a reliable, efficient, data collection and retrieval system tracking gang members and gang activity that is interconnected within the tri county region, as well as establishing connectivity with the Washoe County Gang Net. The system will be fully operational by the end of the first year.

Their second objective is to improve and increase the continuum of gang suppression enforcement and coordination in the tri-county area operations through the creation of a Regional Gang Suppression Team comprised of one Gang Officer from each department working as one unit throughout the tri county region.

The Sheriffs acknowledge that controlling gangs requires the assistance of the eyes and ears of all

citizens. People often feel powerless and intimidated by the presence of gangs in their neighborhoods, and don't get involved in making reports out of fear. Therefore, a third objective of the Regional Gang Initiative is to embolden citizens through education and prevention resources. A partnership between the three local law enforcement agencies and the three county prevention coalitions will enhance a climate of zero tolerance for gang activity within the tri-county region communities by: 1) educating citizens about gang activity, 2) providing citizens with safe methods for securing their neighborhoods and reporting gang activity by taking advantage of Neighborhood Watch and Secret Witness resources, and 3) embolden citizens by using media advocacy to keep them updated on successful prosecutions of gang members.

The project will use the Carson City Sheriff's Department as the fiscal agent, and will be coordinated by a Regional Core Team comprised of the three sheriffs and three District Attorneys. They will find support from two other groups: The multi-agency Gang Suppression Task force made up of over 12 law enforcement agencies from around Northern Nevada, meeting monthly to share information and strategize suppression operations; and the three Prevention Coalitions with multiple agency representation who work together collaboratively on a number of prevention and intervention initiatives throughout the tri-county area.

Future funding for the Regional Gang Initiative will focus primarily on growing local support for local funding through engaging citizens in the process of preventing gangs, and visually seeing change within their community through reduced graffiti, etc. State funding is also a possibility by demonstrating the regional approach works, and is cost effective.

The success of the Regional Gang Initiative at the end of the three year grant period will be evidenced by:

1. An immediate increase in the number of gang members and associates logged into the GangNet regional system due to ease of efficiency, followed by a decrease of 20% from 2008 data from 1,437 in 2008 to 1,150 in 2012 as coordinated communications within the tri-county region result in improved suppression operations.
2. A decrease by 20% in gangs active in the tri-county regional area from 124 in 2008 to 100 in 2012.
3. A decrease in graffiti reports, an acknowledged gang member - related crime identifier, by 25% from 535 in 2008 to 401 in 2012.
4. The number of gang training sessions completed with 75% of participants rating the training as "highly useful and informative", number of new Neighborhood Watch communities established and recorded number of calls to Secret Witness reporting gang activity.

### Part 3. PROBLEM STATEMENT

The **Regional Gang Initiative** will create a collaborative response to gang activity within the adjoining tri county area of Carson City, Lyon County, and Douglas County.

Carson City, the capital of Nevada, encompassing 146 square miles, is located 20 miles east of Lake Tahoe, and 20 miles south of Reno. Carson City is home to approximately 55,000 people. The residents of Carson City include 63% Caucasian, 24% Latino, 2% Native American, and 11% "other". Over 15% report Spanish is the primary language in the home. Highway 395 running North and South, and Highway 50 going east and west, intersect within the city limits, facilitating significant interstate and intrastate traffic through town. Over the last 20 years Carson City has experienced significant growth which leveled off in the last five years. The period of growth brought changes in housing conditions; 50% of residents do not own their own homes.

The Hispanic gangs in Carson City are growing. The rivalry between them is increasing with escalating violent acts. Of the 494 gang related reports in Carson City during the past year, 97 were acts of violence. As a result of pressure on gangs by the Carson City Sheriff's Dept., gangs are moving into Lyon and Douglas Counties. This makes it nearly impossible to make contact with those members relating to crimes they are still committing in Carson City.

Lyon County, to the east of Carson City, continues to grow rapidly. The current population is 54,963, and the numbers reflect 88% Caucasian, 11% Hispanic, and 2.4% Native American. Lyon County includes "pockets" of residential communities west to east from Mound House to Yerington, and going north to Fernley. Stretches of unpopulated areas separate the communities. Lyon County was hit hard by the economic downturn, leaving many people who came for the construction jobs and flourished, unemployed.

The growth rate in Lyon County exceeded the growth in public safety services. Growth of this nature brings families from larger urban areas that have experienced crime, violence and gang involvement. School officials note that some of the youth coming in from these areas are able to influence youth who have grown up in a rural setting and glamorize gang involvement. In 2008, juvenile crime in Lyon County took on a more violent side, with 116 arrests for simple battery and battery with substantial harm or use of weapon; and 6 for possession of a weapon. Overall, Gang related crime and violence in Lyon County is on the rise. The biggest problem according to Sheriff Allen Veil is that most of the gangs are based out of Carson City.

Douglas County is south of Carson City, and west of Lyon County. Approximately 751 square miles, the population of Douglas County is 52,131. 85% of Douglas County's population is Caucasian, 8% is Hispanic, 2% Asian, and about 2% is Native American, and the balance is "other".

Douglas County includes South Lake Tahoe where the majority of the population resides, and the "valley", with a more rural lifestyle. Much of the tax base generated by the tourist industry in the South Lake Tahoe area has been negatively impacted by the recession along with unemployment from lay offs. Again, overall the number of crimes involving known/validated gang members is rising, i.e. battery/assaults, homicide, burglaries, and drug trafficking.

According to the Tri Net Task Force, drug and gang related crime in this tri county area was relatively minimal until the Mexican Nationale Drug Trafficking organizations turned the community



into a “trans shipment hub” for methamphetamine distribution, with connections to Stockton, Sacramento and San Francisco, California. The tri county region equals less than 8% of the population of Nevada. Tri Net made 159 drug arrests statewide last year. The Drug Enforcement Administration made 199 arrests throughout the entire state, including many within the tri county region, demonstrating the significant problem with gang drug trafficking in this region. The Tri county region has been a magnet for not only Hispanic gangs, by outlaw motorcycle gangs engaging in rivalry involving violent acts.

The following table summarizes the gang indicators available in 2009 in the tri county region:

COUNTY	TOTAL # OF GANG MEMBERS	# OF ACTIVE GANG MEMBERS	# OF GANG “ASSOCIATES”*	“OTHER” GANG IDENTIFIER	# OF GANGS OPERATING IN COUNTY
CARSON CITY	777 Adults 108 Juveniles	343 Adults 48 Juveniles	324 Adults 60 Juveniles	110 Adults identified as inactive for 3 or more years but still “of interest”	51
LYON COUNTY	144 Adults 60 juveniles	62 Adults 32 Juveniles	0	82 Adults 28 Juveniles ”of interest” not officially confirmed, possibly associates.	32
DOUGLAS COUNTY	276 Adults 72 Juveniles	185 Adults 72 Juveniles	91 Adults/Juveniles (Not broken out by age)		41
TOTAL	1,437	742	475	220	124

In addition to the growing number of identified gangs, and gang members, the most accurate crime “predictor” of gang presence in a community is graffiti. Not only do gangs use graffiti to claim turf and make their presence know to other gangs, graffiti is used to intimidate a community as a whole. The graffiti reports for each count for 2008 are:

COUNTY	# GRAFFITI REPORTS
CARSON CITY	383
DOUGLAS COUNTY	77
LYON COUNTY	75
TOTAL	535

The Carson City, Douglas County and Lyon County Sheriffs, Sheriff Furlong, Sheriff Pierini and Sheriff Veil respectively, held several strategizing sessions to create a collective response to the gang problem plaguing their tri county region. One obstacle to aggressive and coordinated gang suppression has been the lack of an effective intelligence sharing system to assist in identification of gangs, gang members, and gang activity. A second obstacle is gang transience between the three counties. According to Sheriff Furlong, gang members claim “areas”, not just neighborhoods. This encourages the spread of gang affiliation across the tri county area which is difficult for law enforcement to track and suppress. Therefore, this proposal’s goal to suppression gang activity will be achieved by creating a Regional Gang Initiative that will include 1) the implementation of the GangNet Intelligence sharing system, and 2) a Gang Suppression Team – one officer from each jurisdiction, conducting gang suppression, and prevention operations that engage the communities. Success of the Regional Gang Initiative will be measured by 1) an increase in information shared through the GangNet System, 2) 20% decreases in the number of gangs and gang members operating in the tri county region, and 3) a 25% decrease in reports of graffiti.

#### Part 4. GOALS & OBJECTIVES

**GOAL:** Implement the Regional Gang Initiative to suppress gang activity and crimes related thereto in Carson City, Lyon and Douglas Counties by implementing a regional intelligence-sharing, data collection and retrieval communications system and a tri-county, regional law enforcement operations team.

Objective 1: (Improve regional gang Intelligence sharing)

The Carson City, Lyon and Douglas County Sheriff's Departments will improve gang intelligence used to support regional gang suppression operations by implementing a reliable, efficient, data collection and retrieval system tracking gang members and gang activity that is interconnected within the tri county region, as well as establishing connectivity with the Washoe County Gang Net. The system will be fully operational by the end of the first year. The success of the gang intelligence data collection and retrieval system will be tracked throughout the three year grant period as evidenced by an immediate increase in the number of gang members and associates logged into the regional system due to ease of efficiency, followed by 1) a decrease of 20% from 2008 data from 1,437 in 2008 to 1,150 in 2012 as coordinated communications within the tri county region result in improved suppression operations, and 2) a decrease by 20% in gangs active in the tri-county regional area from 124 in 2008 to 100 in 2012.

Objective2: (Improve coordination of regional gang suppression operations)

The Carson City, Lyon and Douglas County Sheriff's Departments will improve and increase the continuum of gang suppression enforcement and coordination in the tri-county area operations through the creation of a Regional Gang Suppression Team comprised of one Gang Officer from each department working as one unit throughout the tri county region. Program impact will be measured at the end of the three year grant period through a decrease in graffiti reports, an acknowledged gang member - related crime identifier, by 25% from 535 in 2008 to 401 in 2012.

Objective 3: (Community engagement in support of zero tolerance for gang activity)

A partnership between the three local law enforcement agencies and the three county prevention coalitions will enhance a climate of zero tolerance for gang activity within the tri-county region communities by: 1) educating citizens about gang activity, 2) providing citizens with safe methods for securing their neighborhoods and reporting gang activity, and 3) embolden citizens by using media advocacy to keep them updated on successful prosecutions of gang members. The success of this objective will be measured by the number of gang training sessions completed with 75% of participants rating the training as "highly useful and informative", number of new Neighborhood Watch communities established, and recorded number of calls to Secret Witness reporting gang activity.

## Part 5. METHODS OF ACCOMPLISHMENT

### Objective 1: (Intelligence improvement)

Activity 1: Establish Gang Net within the tri county region: GangNet is a gang intelligence-sharing system currently used in Clark and Washoe Counties. Tracking gang members and gang activity can be entered into the system including pictures and reports. Authorized users can then pull up this information to assist in gang suppression operations.

1.1.1: Hook up GangNet and coordinate with Washoe County. *Initiate w/in 30 days of grant award.*

1.1.2: Train Gang Suppression officers in using and accessing GangNet, as well as system capability. *Initiate w/in 90 days of grant award.*

1.1.3: Hire Data Entry staff through Carson City Sheriff's Office to serve all three counties. *Complete w/in 90 days of grant award*

1.1.4: Enter Current data available into GangNet. *Complete w/in 4 months of grant award*

1.1.5: Create Reporting procedure using GangNet database. *Complete w/in 90 days of grant award*

1.1.6: Reporting to local and state entities will occur as required by local agencies well as state offices. *Complete within 90 days of grant award.*

Activity 2: Train Officers in gang information (gang member and gang activity identification): Training in gang recognition and activity is critical for every officer on the street, not just gang officers. Therefore, the Regional Gang Initiative will ensure all officers in all three jurisdictions have the necessary information to identify gang members and activity, and make the appropriate response.

1.2.1: Train all existing and new deputies within four months of hire by using current training in place through Carson City Sheriff's Dept. for all three jurisdiction law enforcement officers. *Training will occur every 4 months w/in grant period for a total of nine trainings.*

1.2.2: On going gang intelligence updates: The Gang Suppression Task Force made up of multiple law enforcement agencies will meet monthly. Minutes of meetings are sent to all Task Force members, and the three Sheriffs. *Occur every month for 36 months.*

1.2.3: The first Northern Nevada Gang Symposium was held in October, 2008 with over 225 sworn officers attending. The response was so positive that another Symposium is planned for October, 2009. The Symposium is for sworn officers only, and provides the newest information available on regional gang activity. *Occur each year of the grant in October for three symposiums.*

## **Objective 2: (Suppression)**

Activity 1: Create Uniformity in Regional Gang Initiative Operations across county lines: In order to ensure clear understanding of duties, supervisory and enforcement operations and responsibility between the three jurisdictions, it is important that all policies and procedures associated with the Regional Gang Initiative are in place prior to implementation.

2.1.1: Develop an Memorandum of Understanding (MOU) between the three Sheriffs' Offices outlining the supervisory roles within the three departments, enforcement authority and other coordination activity related to this project. *Complete w/in 90 days of grant award.*

2.1.2: Develop policies extending from the MOU. Complete w/in 90 days of grant award.

2.1.3: Refine Procedures to accommodate a regional initiative. *Complete w/in 120 days of grant award.*

2.1.4: Create reporting procedures (internally and to State). *Complete w/in 90 days of grant award*

2.1.5: Hire a Regional Gang Initiative Officer in each of the three jurisdictions. *Complete w/in 90 days of grant award.*

2.1.6: Train Regional Gang Initiative Officers in procedures outlined in Activity 2.1.3 above. *Complete w/in 90 days of hiring date (w/in 180 days of grant period).*

Activity 2: Regional Gang Initiative Officers will perform gang suppression/prevention operations: Officers assigned to the Gang Initiative Team will perform mostly suppression operations, but will also be engaged in prevention strategies as well.

2.2.1: The Regional Gang Initiative officers will work together as a team throughout the tri-county region performing suppression operations. The enforcement authority will cross county lines for each of the officers. Officers will complete investigations, follow up on intelligence leads, conduct surveillances (unmarked vehicles) and patrol (marked and unmarked vehicles) specific areas or neighborhoods identified as having gang activity. Suppression activities will also involve field interviews, executing search and arrest warrants, "knock and talk" activities, interventions and/or arrests will occur. *Begin within 6 months of grant start award.*

## **Objective 3: (Community Engagement)**

Activity 1: Conduct educational programs for local citizens in gang recognition/prevention: Lack of understand about gangs and gang member recognition is a concern issued by many parents, teachers and other community members.

3.1.1.: Schedule and advertise neighborhood-based and school based Gang Education Sessions modeled after the evidence-based training currently used in Carson City. Officers within each jurisdiction will be trained to present the program. *Target one every 2 months of the grant*

*period for a total of 15 during the grant year.*

Activity 2: Involve local citizens in gang prevention: Giving citizens the ability to be the eyes and ears of the community assisting law enforcement is a critical intervention tool.

3.2.1: Increase use of Secret Witness by community citizens. The three, local prevention coalitions will work with the Regional Gang Initiative to disseminate flyers in English and in Spanish presenting the Secret Witness hotline – both the school-based and the community based lines, and assuring calls are anonymous and offer rewards. Information will be disseminated through school flyers, hand outs at community events, and articles in the newspaper. *Begin w/in 30 days of grant award and continue throughout grant period.*

3.2.2: Provide information on implementing Neighborhood Watch program to bond neighbors together to protect one another. Prevention Coalitions will assist with advertising of training opportunities in their neighborhoods, and officers in each jurisdiction will be trained to conduct the sessions which present the advantages of being a Neighborhood Watch community. *Begin w/in 60 days of grant award, and continue as often as scheduled throughout the grant period*

Activity 3: Track and use media advocacy to support prosecutions: Knowing the gang members are held accountable for their actions emboldens community members, raises confidence, and imbeds zero tolerance messages within the community.

3.3.1: The Partnership Carson City will create a link on their website serving all three jurisdictions that will be the Gang Prosecution Watch Link that will update citizens on cases involving gang members. *Complete link w/in 90 days of grant award.*

## Part 6. EVALUATION OF PROJECT

The *process evaluation measures* are identified to assess the success of project objectives believed necessary in achieving the project goal. More important, this project will include four, pre and post project *impact evaluation measures* to assess whether program goal of measurable gang suppression within the tri-county region was achieved:

1. Decrease in number of gang members/associates residing within the tri county region by 20% from 2008 figures by the end of the three year grant period. (Objective 1: Improved gang Intelligence);
2. Decrease in number of gangs identified as active in the tri county region by 20% from 2008 figures by the end of the three year grant period. (Objective 1: Improved Gang Intelligence);
3. Increase by 20% the number of known gang members prosecuted from 2008 figures by the end of the three year grant period. (Objective 2: Gang Suppression);
4. Decrease in number of graffiti incidences correlated to gang activity by 25% from 2008 figures by the end of the three year grant period. (Objective 2: Community Engagement).

Collection of this data does not require a professional evaluator, only the ability to collect the data and draw the comparison table. Graffiti and known gang member prosecutions are currently collected. The number of known gang members and different gangs operating in a given area are collected, but it is anticipated that data collection system will be improved as one of the objectives of this grant proposal. The Data Entry staff person hired through this grant will be responsible for the collection of this data in the tri county region.

Once the four data tables are completed, they will be reviewed by the Northern Nevada Gang Suppression Task Force to determine what other variables in addition to the Regional Gang Initiative may have impacted any change in the pre/post data. For example, changes in local economy and job availability, or new vocational training opportunities. All of these examples are known to reduce gang membership. Or, a new sheriff may bring new attitudes about gang suppression positively or negatively impacting gang activity in a community. All possible variables must be openly considered to ensure the Regional Gang Initiative is evaluated honestly, and conclusions drawn on the project success or failure hold up under scrutiny for validity and reliability.

The third objective of this proposal focusing on community engagement will also be evaluated through the number of new Neighborhood Watch communities created, and an increase in calls to the Secret Witness lines that relate to gang activity. The community gang training classes conclude with a participant evaluation sheet of the class. Number of participants attending each class will be tracked as well as why they came: parent, professional, interested/concerned citizen. We will be able to summarize how helpful and participants felt the information was, as well as recommendations for improvement. It is anticipated that these three activities will result in the community increased reporting of graffiti initially, and then a decline as gangs understand the "eyes of the community are upon them."

Ultimately, and practically speaking, the level of success for the Regional Gang Initiative can be determined by the willingness, or lack thereof, of the community to continue the program with local dollars at the end of the three year grant period based on their perception of safety as it relates to gangs in their communities.

**Part 7:           SUSTAINMENT OF PROGRAM**

Sustainability of the initiative will be achieved by a coordinated effort of each County to secure on-going funding of the positions. Information will be provided routinely to members of each Board of Supervisors/County Commissioners as to the progress of the program. Requests for funding will be submitted during the routine budget process of each county.



**Part 8: STATEMENT OF COORDINATION**

A Memo of Understanding between all three counties is being drafted and will be complete prior to the start of the project.

## BUDGET SUMMARY

TOTAL GRANT REQUEST (federal funds)	\$350,000
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Category	Request \$
Total Personnel Costs	\$350,000
Total Consultants/Contract Services	\$0
Total Travel / Training Costs	\$0
Total Supplies / Operating Costs	\$0
Total Equipment	\$0
Total Confidential Funds	\$0
Total Federal Funds Requested	\$350,000
Match (not required) *	\$0
Total of Project	\$350,000

\*Although match is not required, you can show what will be contributed toward your program. This will not influence whether or not you receive a grant award.

The Carson City Sheriff's Office will designate a project manager to oversee the project and will coordinate all activities with the participating Counties.

**BUDGET REQUEST AND JUSTIFICATION FORM**

**PERSONNEL COSTS:** Detail all salaries and wages required for program activities to be paid for by this request for funding. **Maximum OT is 32 hours/month/employee.**

<b>SALARIES AND WAGES</b>	Annual Salary or \$/hour	% of time working on grant	# of OT Hours	Is position a New Hire? (Y/N)	Total FEDERAL \$ Requested
Position Title					
Three Mid Level Deputy Sheriff Positions	\$187,758	100%	150 each	Y	\$187,758
Support Specialist	\$34,993	100%	0	Y	\$34,993
<b>Sub-Total Personnel</b>					<b>\$222,751</b>
<p><b>PAYROLL TAXES AND FRINGE BENEFITS:</b> (Rate x Amount = Request) Fringe benefits should be based on actual known costs or an established formula. Fringe benefits are only for the percentage of time devoted to the project. Complete subcategory total. Detail all payroll taxes and fringe benefits on the appropriate lines.</p>					
<b>FRINGE BENEFITS</b>					
					\$ Requested
WORKERS' COMP					\$22,639
UNEMP. INS					\$293
GROUP INS.					\$31,961
PERS					\$65,551
UNIFORM ALLOWANCE					\$3,575
MEDICARE					\$3,230
Sub-Total Fringe Benefits					\$127,249
<b>TOTAL PERSONNEL</b>					<b>\$350,000</b>

**CONSULTANTS/CONTRACT SERVICES:** (Time Needed x Rate = Requirements) List all consultant/contract personnel in order of priority need. (Consultant travel and expenses should be included in this section.) Remember to list the rate and times for each consultant.

<b>CONTRACTS</b>				
Name	Hourly Fee	# of Hours	Sole Source Contract?	Amount Requested
<b>Sub-Total Contracts</b>				<b>\$0</b>

<b>CONSULTANT EXPENSES:</b>		Must follow federal/state GSA travel policy and per diem rates.		
Travel	Per Diem	Airfare	Ground Transportation	Amount Requested
Place:				
Purpose:				
<b>Sub-Total Expenses</b>				<b>\$0</b>
<b>TOTAL CONSULTANT</b>				<b>\$0</b>

**TRAVEL COSTS:** The location and purpose of travel should be provided. Per diem (meals & lodging) and mileage are included in travel. Per mile cost and per diem rates should not exceed the current state rates. Current state rates are: mileage \$.585/mile, per diem is set at the federal GSA rates. Go to <http://www.gsa.gov> for current rates in each city/county. Registration fees/ conference/ training costs should not be listed here. They belong under "Training." Show the basis of computation (i.e., cost per night for lodging x number of nights = total lodging expense).

<b>In-State Travel</b>					
Position Title	Destination	Per Diem	Estimated Airfare	Mileage Allowance	Amount Requested
<b>Sub-Total In-State Travel</b>					<b>\$0</b>

**In-State Travel Justification:**

<b>Out-of-State Travel</b>					
Position Title	Destination	Per Diem	Estimated Airfare	Mileage Allowance	Amount Requested
<b>Sub-Total Out-of-State Travel</b>					<b>\$0</b>

**Out-of-State Travel Justification:**



**SUPPLIES / OPERATING COSTS:** Include in this section requests to support all of the following: telephone, postage, printing and copying, publication, desktop and consumable office supplies, drug testing supplies, and other. For cell phone, include the cost of monthly service and charges by minutes/plan. For printing and copying, include the cost per page and number of pages per month. For desktop and consumable supplies, include the cost per person per month. For drug testing supplies use the average cost per month.

<b>SUPPLIES:</b>				
Item	Quantity (per person per month)	Unit Price	Total for year	Amount Requested
<b>Sub-Total Supplies</b>				<b>\$0</b>
<b>OPERATING:</b>				

<b>Sub-Total Operating</b>	<b>\$0</b>
<b>TOTAL SUPPLIES + OPERATING</b>	<b>\$0</b>

**EQUIPMENT:** Non-consumable items with a life of one year or more and an acquisition cost of \$500 or more per item (excluding printers) should be listed in this category. Like items or related components must be considered as a group and may not be separated to avoid complying with these standards. Provide a list of all items including number of items, manufacturer, location of item and price per item. Law Enforcement agencies must go through the 1033/1122 Program for equipment purchases but need not receive an estimate for purposes of this application.

Item	Quantity	Unit Price	Total	Amount Requested
<b>TOTAL EQUIPMENT</b>				<b>\$0</b>



**CONFIDENTIAL FUNDS:** Funds will be considered for State law enforcement agencies and law enforcement agencies serving units of local government. For continuation grants, balance expended during previous grant years will be considered.

Item	Rate per month	Total for Year	Estimate Portion to be used from forfeiture funds	Amount Requested
Buy Money (drugs)				
Evidence				
Information				
Undercover Expenses				
Transportation of Informant				
Other (specify):				

**TOTAL CONFIDENTIAL FUNDS**

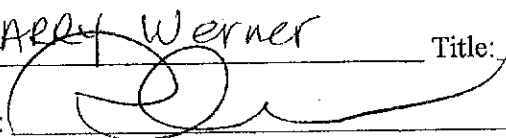
**\$0**

**Office of Criminal Justice Assistance  
Financial Assurances**

The sub-grantee hereby assures compliance with the following conditions as part of the Notice of Grant Award:

1. A monthly financial report shall be submitted to the Office of Criminal Justice Assistance (OCJA) no later than 30 days following the close of each month of the grant period. Financial reports (claims) must be submitted on the approved form available on the OCJA web page <http://www.ocj.nv.gov>.
2. The **final** financial claim form must be submitted to OCJA no later than 30 days following the end of the grant period. Late reports, unless approved by OCJA, will result in non-payment of final claim.
3. Grantee/Sub-grantee understands that, except for extraordinary circumstances handled on a case-by-case basis, requests to transfer funds between budget categories or requests to purchase items not previously authorized, will not be approved. Written approval must be obtained from the OCJA prior to the transfer of funds between budget categories or the expenditure of funds for newly identified items. Requests must be made on the Project Change Request form available on the OCJA web page.
4. During the last 60 days of the grant period, requests to purchase items not previously authorized in the grant award **will not be approved**. Emergency purchases will be considered on a case-by-case basis. Transfer of funds between budget categories during the last 60 days of the grant period expressly to purchase equipment items not previously authorized in the grant award **will not be approved**.
5. Grant revenue and expenditure records must be maintained and made available to OCJA for audit.
6. OCJA retains the right to terminate this grant for cause at any time before completion of the grant period when it has determined the grantee/subgrantee has failed to comply with the conditions of the grant award.
7. Financial management must comply with the requirements of OMB Circulars A-102 or A-110; whichever is applicable to your organization, and which are incorporated into this agreement by reference.
8. All grant expenditures are to be reasonable and allowable in accordance with OMB Circular A-21, A-87, or A-122, whichever is applicable to your organization and which are incorporated into this agreement by reference.

9. Grantee/sub-grantee shall comply with the audit requirements of the Single Audit Act Amendment of 1986 and OMB Circular A-133, which is incorporated into this agreement by reference to include the required submission of the most recent annual independent audit, as prescribed in sections 310 and 315 and section 320, paragraph f.
10. Required documentation for the performance of internal audits must be provided upon OCJA request within 30 days. Grant closeout is contingent upon OCJA audit and resolution of any discrepancies.
11. **Any financial conditions required specific to ARRA funding will supersede other stated conditions. Requirements may be more stringent and will be complied with in financial reporting.**

Name: Larry Werner Title: City Manager  
Signature:  Date: 9/30/09


*This document must be signed by the County Manager/Chief Financial Officer/Tribal Chairman or his/her designee or the state agency director as appropriate.*

*All OMB circulars referenced above are available on the OCJA web page at <http://www.ocj.nv.gov> – under Grant and Federal Resources- OMB Circulars.*

**Office of Criminal Justice Assistance  
Program Assurances**

The applicant hereby assures compliance with the following conditions as part of the Notice of Grant Award:

1. A quarterly program report shall be submitted to the Office of Criminal Justice Assistance (OCJA) on the approved form no later than *5 calendar days* following the close of each quarter of the grant period. Late reports, unless approved by OCJA, will delay reimbursement. Forms are available at <http://www.ocj.nv.gov/ocj/Forms.htm>.
2. The final program report must be submitted to OCJA no later than 30 days following the end of the grant period. Late reports, unless approved by OCJA, will result in non-payment of final claim.
3. OCJA retains the right to terminate this grant, for cause, at any time before completion of the grant period when it has determined the grantee has failed to comply with the conditions of the grant award.
4. Any publication, invention, patent, photograph, negative, book, drawing, record, document, or other material prepared by the grantee/sub-grantee in the performance of its obligations under this grant **must identify the funding source**.
5. The grantee/sub-grantee agrees to indemnify, save and hold the state, its agents and employees harmless from any and all claims, causes of action or liability arising from the performance of this agreement by grantee/sub-grantee or its agents or employees.

Name: LARRY WERNER Title: CITY MANAGER  
Signature:  Date: 9/30/09

**This document must be signed by the County Manager/Chief Financial Officer/Tribal Chairman or his/her designee or the state agency director as appropriate.**

# STATE OF NEVADA

## DEPARTMENT OF PUBLIC SAFETY OFFICE OF CRIMINAL JUSTICE ASSISTANCE

### JUSTICE ASSISTANCE GRANT (JAG) AMERICAN REINVESTMENT AND RECOVERY ACT (ARRA)

#### *SPECIAL CONDITION INVOLVING ARRA REPORTING*

AGENCY: *CARSON City Sheriff's Office*  
PROJECT TITLE: *Regional Gang Initiative*  
PROJECT NO: *09-ARRA-04*

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Consistent with the Recovery Act emphasis on accountability and transparency, reporting requirements under Recovery Act grant programs will differ from and expand upon the past standard reporting requirements for grants. In particular, section 1512(c) of the Recovery Act sets out detailed requirements for quarterly reports that must be submitted within 5 **calendar** days after the end of each calendar quarter. The information from grantee reports will be posted on a public web site, and **receipt of funds will be contingent on meeting the Recovery Act reporting requirements**. As required by the Recovery Act, all Recovery JAG grantees are to report on two performance measures related to jobs: 1) Number of jobs created, and 2) Number of jobs retained. Job creation and retention are not mandatory usages of funds, but they are encouraged. The applicant agency is required to answer them (even if the answer is 0) quarterly.

In addition, applicant agency will need to report on performance measures for activities funded by Recovery dollars. They are not required to report on all programmatic performance measures; only those applicable to your grant. These programmatic measures will be collected quarterly 30 DAYS after the end of the quarter on a new online Performance Measurement Tool (PMT). The Office of Criminal Justice Assistance (OCJA) will be setting each agency up with their own user id and password and assist each agency with all reporting requirements.

It should be noted that much of this reporting is new to OCJA as well as the Department of Justice (DOJ) and this reporting may change slightly based on feedback from the field and the DOJ Office of the Inspector General (OIG). OCJA will be working with each agency to assist in meeting these new reporting requirements.

Your signature below indicates acceptance of these reporting requirements and agreement to submit necessary reports.

  
\_\_\_\_\_  
Signature of Project Director

*9/30/09*  
\_\_\_\_\_  
Date

STATE OF NEVADA  
DEPARTMENT OF PUBLIC SAFETY

*OFFICE OF CRIMINAL JUSTICE ASSISTANCE*

Statement of Subgrant Audit Arrangements

Project Number:	CFDA # 16.803
Name of Agency:	_____
Address:	_____ _____
Telephone:	Fax Number: _____
Financial Manager:	_____
<i>Does your government entity expect to spend an aggregate total of \$300,000 in federal funds in this fiscal year? (Government entity is the entire city, county, state or tribal government)</i>	
YES _____ (continue with form)	NO _____ (stop here & sign at bottom)
Name of Auditor/Firm:	_____
Auditor or Firm Address:	_____
Contact Person	Telephone: _____
<u>Indicate anticipated date audit reports will be sent to OCJA</u>	
Provide date for copy of audited financial statement:	___ / ___ / ___
Signed by: _____ (authorized official)	
Title: _____	Date: _____
Form No. NCA-009 Revised 2/99	

**RETURN THIS FORM TO**  
DPS Office of Criminal Justice Assistance  
1535 Old Hot Springs Road Ste 10  
Carson City, NV 89706



Office of Criminal Justice  
Assistance  
**MEMORANDUM**

DATE: September 25, 2009  
TO: ARRA JAG Sub-grantees  
FROM: Charise Whitt, Grants and Projects Analyst *C. Whitt*  
SUBJECT: News Media

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If you have received federal funding from the Office of Criminal Justice Assistance (OCJA) previously, you are aware of the requirement pertaining to acknowledgement of federal funding assistance – the Stevens Amendment of 1988: “When issuing statements, press releases, requests for proposals, written documents and other documents describing projects or programs funded in whole or in part with federal money, all sub-grantees receiving federal funds will clearly state federal funds financed/assisted in financing the projects or programs.”

In addition to the usual verbiage, please acknowledge American Recovery and Reinvestment Act (a.k.a. ARRA or stimulus) funding support in your statement.

Below is an example of such a footnote:

“This project was supported by award # 09-ARRA-0A (or award title) awarded by the American Recovery and Reinvestment Act (ARRA) through the Nevada Department of Public Safety, Office of Criminal Justice Assistance.

If you have any questions pertaining to this requirement, please contact me at (775) 687-5282 or by e-mail at [cwhitt@dps.state.nv.us](mailto:cwhitt@dps.state.nv.us). Thank you for your support in this requirement.