

**City of Carson City
Agenda Report**

Date Submitted: July 26, 2011

Agenda Date Requested: August 4, 2011
Time Requested: Consent Agenda

To: Mayor and Supervisors

From: Carson City Sheriff's Office

Subject Title: Action to approve the acceptance of the Office of Criminal Justice Assistance Grant, Regional Gang Initiative in the amount of \$229,500. (Sheriff Furlong)

Staff Summary: This grant application will continue the efforts of the Regional Gang Initiative. The program was initially funded in FY10 by the American Recovery and Reinvestment Act. The funding source has transferred and is now awarded by the Nevada Department of Public Safety, Office of Criminal Justice Assistance. The award will partially fund one deputy sheriff in each county, as well as one data entry staff person for the Carson City Sheriff's Office. The Sheriff's Office has received an extension of the current award, therefore this new award will not begin until approximately 11/01/11.

Type of Action Requested: (check one)

☐ Resolution ☐ Ordinance
☒ Formal Action/Motion ☐ Other (Specify)

Does This Action Require A Business Impact Statement: ☐ Yes ☒ No

Recommended Board Action: I move to approve the acceptance of the Office of Criminal Justice Assistance Grant, Regional Gang Initiative in the amount of \$229,500.

Explanation for Recommended Board Action: The Regional Gang Initiative created the foundation for a collaborative response to gang activity within the adjoining tri-county area of Carson City, Lyon County and Douglas County. Carson City Sheriff's Office acts as the fiscal agent. The project is coordinated by a Regional Core Team comprised of the three sheriffs and three district attorneys. This approach was chosen after Sheriff Furlong, Sheriff Pierini and Sheriff Veil held several strategizing sessions to create a collective response to the gang problem plaguing their tri-county region. The initial grant funded one deputy sheriff in each county, as well as one data entry staff person for the Carson City Sheriff's Office. This project was initially awarded by the American Recovery and Reinvestment Act, and is now funded through the Nevada Department of Public Safety, Office of Criminal Justice Assistance.

Applicable Statute, Code, Policy, Rule or Regulation: N/A

Fiscal Impact: The total cost of the program for FY12 will be \$303,663, which results in a general fund contribution of \$74,163. \$14,309 is already included in the FY12 Sheriff's Office budget. The shortfall of \$59,854 has been discussed with the Internal Finance Committee. Every effort will be made to cover the shortfall within the overall Sheriff's Office budget. This issue

will be monitored and will be reviewed at the first Internal Finance Committee meeting scheduled for December 2011.

Explanation of Impact: See above

Funding Source: The funds for this project have been obtained through the Nevada Department of Public Safety, Office of Criminal Justice Assistance.

Alternatives: No participation in the grant.

Supporting Material: Grant Application

Prepared By: Kathie Heath, Business Manager

Reviewed By:

(Department Head)

Date: 7/26/11

(City Manager)

Date: 7/26/11

(District Attorney)

Date: 7/26/11

(Finance Director)

Date: 7/26/11

Board Action Taken:

Motion: _____

1) _____

Aye/Nay

2) _____

(Vote Recorded By)

STATE OF NEVADA
DEPARTMENT OF PUBLIC SAFETY

OFFICE OF CRIMINAL JUSTICE ASSISTANCE

JUSTICE ASSISTANCE GRANT (JAG)

Grant Award

SUBGRANTEE:	Carson City Sheriff's Office	PROJECT NUMBER:	11-JAG-04
ADDRESS:	911 E. Musser Street		
	Carson City NV 89701	FEDERAL GRANT FUNDS:	\$ 229,500.00
PROJECT TITLE:	Regional Gang Initiative	MATCHING FUNDS:	\$ 0
GRANT PERIOD	July 1, 2011 – June 30, 2012	TOTAL:	\$ 229,500.00

APPROVED BUDGET FOR PROJECT

CATEGORY	TOTAL PROJECT COSTS
Personnel	\$ 224,472.00
Consultant/Contractual Services	\$0.00
Travel/Training	\$ 5,028.00
Supplies/Operating	\$.00
Equipment	\$0.00
Confidential Funds	\$.00
Total	\$ 229,500.00

This award is subject to the requirements (General and Fiscal Conditions, including General Operating Policies) established by the Office of Criminal Justice Assistance, Nevada Department of Public Safety.

AGENCY APPROVAL

Michelle Hamilton, Administrator
Office of Criminal Justice Assistance

SUB-GRANTEE ACCEPTANCE

Ken Furlong
Carson City Sheriff

X  6/27/11 X  7/12/11

Signature of Approving Official

Date

Signature of Approving Official

Date

STATE OF NEVADA
DEPARTMENT OF PUBLIC SAFETY

OFFICE OF CRIMINAL JUSTICE ASSISTANCE

Statement of Subgrant Audit Arrangements

Project Number:	CFDA # 16.738
Name of Agency:	
Address:	
Telephone:	Fax Number:
Financial Manager:	
<i>Does your government entity expect to spend an aggregate total of \$500,000 in federal funds in this fiscal year? (Government entity is the entire city, county, state or tribal government)</i>	
YES _____ (continue with form)	NO _____ (stop here & sign at bottom)
Name of Auditor/Firm:	
Auditor or Firm Address:	
Contact Person	Telephone:
<u>Indicate anticipated date audit reports will be sent to OCJA</u>	
Provide date for copy of audited financial statement:	____/____/____
Signed by: _____ (authorized official)	
Title: _____	Date: _____
Form No. NCA-009 Revised 2/09	

RETURN THIS FORM TO

DPS Office of Criminal Justice Assistance
1535 Old Hot Springs Road Ste 10
Carson City, NV 89706

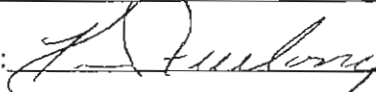


**Office of Criminal Justice Assistance
Program Assurances**

The applicant hereby assures compliance with the following conditions as part of the Notice of Grant Award:

1. A quarterly program report shall be submitted to the Office of Criminal Justice Assistance (OCJA) on the approved form no later than 20 days following the close of each quarter of the grant period. Late reports, unless approved by OCJA, will delay reimbursement. Forms are available at <http://www.ocj.nv.gov/ocj/Forms.htm>. The electronic report for the Bureau of Justice Assistance Performance Measurement Tools (PMT) is also due the 20th day following the close of each quarter.
2. The final program report must be submitted to OCJA no later than 20 days following the end of the grant period. Late reports, unless approved by OCJA, will result in non-payment of final claim.
3. OCJA retains the right to terminate this grant, for cause, at any time before completion of the grant period when it has determined the grantee has failed to comply with the conditions of the grant award.
4. Any publication, invention, patent, photograph, negative, book, drawing, record, document, or other material prepared by the grantee/sub-grantee in the performance of its obligations under this grant **must identify the funding source**. Contact at OCJA for desired wording.
5. The grantee/sub-grantee agrees to indemnify, save and hold the state, its agents and employees harmless from any and all claims, causes of action or liability arising from the performance of this agreement by grantee/sub-grantee or its agents or employees.
6. The grantee/sub-grantee acknowledges and agrees to notify OCJA of the disposition of property or equipment purchased with grant funds within 60 days of disposition or loss.

Name: Ken Furlong Title: Sheriff

Signature:  Date: 7/12/11

This document must be signed by the Sheriff/ Police Chief/ County Manager/Chief Financial Officer/Tribal Chairman or his/her designee or the state agency director as appropriate.

**Office of Criminal Justice Assistance
Financial Assurances**

The sub-grantee hereby assures compliance with the following conditions as part of the Notice of Grant Award:

1. A monthly financial report shall be submitted to the Office of Criminal Justice Assistance (OCJA) no later than 30 days following the close of each month of the grant period. Financial reports (claims) must be submitted on the approved form available on the OCJA web page <http://www.ocj.nv.gov>.
2. The **final** financial claim form must be submitted to OCJA no later than 25 days following the end of the grant period. Late reports, unless approved by OCJA, will result in non-payment of final claim.
3. Grantee/Sub-grantee understands that, except for extraordinary circumstances handled on a case-by-case basis, requests to transfer funds between budget categories or requests to purchase items not previously authorized, will not be approved. Written approval must be obtained from the OCJA prior to the transfer of funds between budget categories or the expenditure of funds for newly identified items. Requests must be made on the Project Change Request form available on the OCJA web page.
4. During the last 60 days of the grant period, requests to purchase items not previously authorized in the grant award **will not be approved**. Emergency purchases will be considered on a case-by-case basis. Transfer of funds between budget categories during the last 60 days of the grant period expressly to purchase equipment items not previously authorized in the grant award **will not be approved**.
5. Grant revenue and expenditure records must be maintained and made available to OCJA for audit.
6. OCJA retains the right to terminate this grant for cause at any time before completion of the grant period when it has determined the grantee/subgrantee has failed to comply with the conditions of the grant award.
7. Financial management must comply with the requirements of OMB Circulars A-102 or A-110; whichever is applicable to your organization, and which are incorporated into this agreement by reference.
8. All grant expenditures are to be reasonable and allowable in accordance with OMB Circular A-21, A-87, or A-122, whichever is applicable to your organization and which are incorporated into this agreement by reference.

9. Grantee/sub-grantee shall comply with the audit requirements of the Single Audit Act Amendment of 1986 and OMB Circular A-133, which is incorporated into this agreement by reference to include the required submission of the most recent annual independent audit, as prescribed in sections 310 and 315 and section 320, paragraph f.
10. Required documentation for the performance of internal audits must be provided upon OCJA request within 30 days. Grant closeout is contingent upon OCJA audit and resolution of any discrepancies.

Name: Ken Furlong Title: Sheriff
Signature: [Signature] Date: 7/12/10

This document must be signed by the County Manager/Chief Financial Officer/Tribal Chairman or his/her designee or the state agency director as appropriate.

Links to all OMB circulars referenced above are available on the OCJA web page at <http://www.ocj.nv.gov> – under Grant and Federal Resources- OMB Circulars.



STATE OF NEVADA
DEPARTMENT OF PUBLIC SAFETY
Office of Criminal Justice Assistance

JUSTICE ASSISTANCE GRANT (JAG)
SPECIAL CONDITION

***SPECIAL CONDITION FOR REIMBURSEMENT
OF GRANT EXPENDITURES***

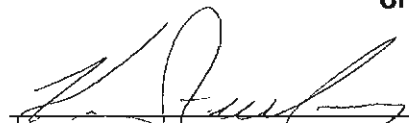
AGENCY: Carson City Sheriff's Office

PROJECT TITLE: Regional Gang Initiative

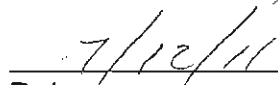
PROJECT NO.: 11-JAG-04

Due to the possible delay in receiving the JAG funds from the Bureau of Justice Assistance, expenses incurred for the above named project cannot be reimbursed to sub-grantees prior to receipt of funds by the Office of Criminal Justice Assistance (OCJA). This may be as late as November/December 2011. Please be aware that late charges are not reimbursable with federal grant funds.

In order for OCJA to be aware of the program's expenses and progress, the monthly financial reports and quarterly reports will continue to be submitted on their original due dates.



Signature of Project Director



Date

OFFICE OF CRIMINAL JUSTICE ASSISTANCE
JUSTICE ASSISTANCE GRANT PROGRAM (JAG)

Title Page (4 points)

- A. Applicant Agency: Carson City Sheriff's Office
B. Address: 911 E. Musser St.
C. Project Title: Regional Gang Initiative
D. Project Period: From: 07/01/11 To: 06/30/12
E. Authorized Purpose Area: (one area only) 1 – Law Enforcement Programs
F. If your County or City received a direct award, did you apply? Yes
G. If yes, enter amount \$24,587

H. Project Director:

Name: Ray Saylo Title: Chief Deputy
Address: 911 E. Musser St City/Zip: Carson City 89701
Telephone: (775) 887-2500 Fax: (775) 887- 2026
E-mail: RSaylo@carson.org

I. Fiscal Officer:

Name: Kathie Heath Title: Business Manager
Address: 911 E. Musser St. City/Zip: Carson City 89701
Telephone: (775) 887-2500 Fax: (775) 887-2026
E-mail: kheath@ci.carson-city.nv.us

J. Project Contact Person :

Name: Ken Sandage Title: Captain
Address: 911 E. Musser St. City/Zip: Carson City 89701
Telephone: (775) 887-2500 Fax: (775) 887-2026
E-mail: KSandage@carson.org

K. Federal ID Number: 88-6000189

L. DUNS Number: 073787152

M. Has agency registered with the Central Contractor Registration (CCR) database?

☒ Yes

☐ No

Previous Byrne Funding :

Year	Grant Number	Federal \$ Amount
2010	10-JAG-03	\$270,281
2009	09-ARRA-04	\$350,000
2008		
2007		

Budget Summary:

	Federal \$ Requested
Personnel	\$224,472
Consultant/Contract	
Training	\$5,028
Supplies/Operating	
Equipment	
Confidential Funds	
TOTAL FEDERAL \$ REQUESTED	\$229,500

Certification:

The signature of the authorized official of the agency making application hereby agrees that the project described in this application meets all the requirements of the applicable governing legislation as indicated by the Certifications sections attached; that all the information contained in the application is correct; that there has been appropriate coordination with affected agencies and agrees to comply with all provisions of the applicable grant program **including the enhanced reporting requirements**. The applicant further understands and agrees that any subgrant award received as a result of this application shall be subject additionally to the grant conditions set forth in the Statement of Grant Award, and the current applicable OCJA Project Director's Manual.

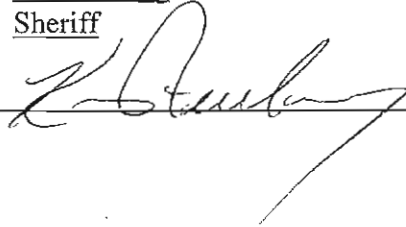
Name: Ken Furlong

Telephone (775) 887-2500

Title: Sheriff

Fax (775) 887-2026

Signature



Date

7/14/11

Part 2. GENERAL OVERVIEW

Perhaps it is the absence of razor-edged barbed wire, but gangs don't acknowledge county lines. Therefore, successful gang suppression operations must also transcend jurisdictional boundaries by using efficient gang intelligence sharing systems, and coordinated law enforcement regionally, across county jurisdictional lines.

In 2009, Carson City Sheriff Furlong, Douglas County Sheriff Pierini, and Lyon County Sheriff Veil developed a regional response to gang activity across their jurisdictions. The result was the Regional Gang Initiative funded through the JAG ARRA. This application is requesting funding for the third year of the Regional Gang Initiative.

Recent gang data involving the tri-county area of Carson City, Douglas and Lyon Counties certainly builds the case for continuing regional operations for another year. Local law enforcement made 308 arrests within the tri-county area in 2010, half of which were drug related violations, demonstrating that although the Regional Gang Initiative has made measurably significant gains, gang-involved drug trafficking in this region continues. Through the support of this grant over the first two years in operation, the Regional Gang Initiative had identified over 124 gangs operating within the region.

The first objective in the first year grant application for the Regional Gang Initiative was to improve gang intelligence used to support regional gang suppression operations by implementing a reliable, efficient, data collection and retrieval system tracking gang members and gang activity that is interconnected within the tri county region, as well as establishing connectivity with the Washoe County Gang Net. The connection to the Washoe County Gang Net during the second year of this project provided a comprehensive, easy to use gang intelligence sharing system supporting law enforcement's ability to track members across county lines, and connect gang activity to the gang members. It also helped to avoid duplicate count for accuracy in tracking when members change residences within the three counties continually, as well as avoiding complications this brings to enforcement and suppression operations. Through the support of this funding opportunity, the system was operational in August of 2010. As of March 2011, information on 224 gang members/associates (36%) has been entered into the data base.

The second objective was to improve and increase the continuum of gang suppression enforcement and coordination in the tri-county area through the creation of a Regional Gang Suppression Team comprised of one Gang Officer from each department working as one unit throughout the tri county region. These officers were hired in 2009, performing the duties and achieving the successes outlined in the grant.

The Sheriffs acknowledged that controlling gangs requires the assistance of the eyes and ears of all citizens. People often feel intimidated by the presence of gangs in their neighborhoods, and don't get involved in making reports out of fear. Therefore, a third objective of the Regional Gang Initiative was to embolden citizens through education and prevention resources. This grant project created a partnership between the three local law enforcement agencies and the three county prevention coalitions that enhanced a climate of zero tolerance for gang activity within the tri-county region communities by: 1) educating citizens about local gang activity, and keeping them updated on current trends with ongoing training opportunities within the communities, 2) providing citizens with safe and immediate methods for reporting gang activity by increasing their awareness and familiarity of the Neighborhood Watch and Secret Witness resources, and 3) encouraging citizens through media advocacy to keep them updated on recent arrests and successful prosecutions of gang members.

The project uses the Carson City Sheriff's Department as the fiscal agent, and is coordinated by a Regional Core Team comprised of the three sheriffs and three District Attorneys. They also found support from two other groups: The multi- agency Gang Suppression Task force made up of over 12 law enforcement agencies from around Northern Nevada, meeting monthly to share information and strategize suppression operations; and the three county Prevention Coalitions with multiple agency representation who work together collaboratively on a number of prevention and intervention initiatives throughout the tri-county area.

The funding requested for this third year of operations for the Regional Gang Initiative will focus on continued implementation of Gang Net, growing local support for local funding through engaging citizens in the process of preventing gangs, and visually seeing change within their community through reduced graffiti, less gang presence and crime. When the economy improves, local funding is a possibility by demonstrating the regional approach works in gang suppression and prevention, and is more cost effective than a fragmented suppression approach to gang activity. The Prevention Coalitions have also made the commitment to assist with grant search and applications.

The success of the Regional Gang Initiative at the end of the three year grant period will be evidenced by the following measures established in the application submitted in 2009, and revised to reflect achievements in the last two years:

- 1) An immediate increase in the number of gang members and associates logged into the GangNet regional system due to ease of efficiency, followed by a decrease of 20% from 2008 data from 1,437 in 2008 to 1,150 in 2012 as coordinated communications within the tri-county region result in improved suppression operations (Application, 2009). Revised: By the end of 2010, the total number of gang members/associates in the Tri-County region numbered 811, a 43% decrease from 2008. We anticipate a further downward trend of at least 10% more, equaling 53% in three years through the continuation of the Regional Gang initiative.
- 2) A decrease by 20% in gangs active in the tri-county regional area from 124 in 2008 to 100 in 2012 (Application, 2009). Revised: By the end of 2010, the number of active gangs in the region decreased to 105, a 15% reduction. We anticipate a further downward trend of at least 10% more, totaling 25% in three years through the continuation of the Regional Gang Initiative.
- 3) A decrease in gang related graffiti reports, an acknowledged gang member - related crime identifier, by 25% from 535 in 2008 to 401 in 2012 (Application 2009). Revised: At the end of 2010 the graffiti reports throughout the Tri-County region had decreased 23%. Again we anticipated a further decline by 10% for a total of 33% through the third year continuation of the Regional Gang Initiative.
- 4) The number of gang training sessions completed with 75% of participants rating the training as "highly useful and informative", and recorded number of calls to Secret Witness reporting gang activity (Application, 2009). Revised: Results of the gang training sessions given by the Tri-County Gang Unit Deputies consistently reflects a 95%-100% participant rating the training as "highly useful and informative" and are accompanied by requests for follow-up trainings and updates, and it is anticipated this response will continue as training sessions are provided in the coming year.

Part 3. PROBLEM STATEMENT

The Regional Gang Initiative initiated in 2009 through this funding opportunity created a collaborative response to gang activity within the adjoining tri county area of Carson City, Lyon County, and Douglas County.

Carson City, the capital of Nevada, encompassing 146 square miles, is located 20 miles east of Lake Tahoe, and 20 miles south of Reno. Carson City is home to approximately 55,000 people. The residents of Carson City include 78.5% Caucasian, 14.2% Latino, 3.2% Native American, and 4.1% "other". Over 15% report Spanish is the primary language in the home. Highway 395 running North and South, and Highway 50 going east and west, intersect within the city limits, facilitating significant interstate and intrastate traffic through town. Over the last 20 years Carson City has experienced significant growth which leveled off in the last five years. The period of growth brought changes in housing conditions; 50% of residents do not own their own homes.

The Hispanic gangs in Carson City were increasing up until the initiation of the Regional Gang Unit in 2009. The rivalry between them was increasing with escalating violent acts. Of the 494 gang related reports in Carson City during 2008, 97 were acts of violence. As a result of pressure on gangs by the Carson City Sheriff's Dept., gangs were moving into Lyon and Douglas Counties. This made it nearly impossible to make contact with those members relating to crimes they are still committing in Carson City without regional communication.

Lyon County, to the east of Carson City, grew rapidly until the housing crash several years ago. The current population is 52,641 and the numbers reflect 83.4% Caucasian, 11% Hispanic, and 3.7% Native American. Lyon County includes "pockets" of residential communities west to east from Mound House to Yerington, and going north to Fernley. Stretches of unpopulated areas separate the communities. Lyon County was hit hard by the economic downturn, leaving many people who came for the construction jobs, unemployed.

The growth rate in Lyon County exceeded the growth in public safety services. Growth of this nature brings families from larger urban areas that have experienced crime, violence and gang involvement. School officials note that some of the youth coming in from these areas are able to influence youth who have grown up in a rural setting and glamorize gang involvement. In 2008, juvenile crime in Lyon County took on a more violent side, with 116 arrests for simple battery and battery with substantial harm or use of weapon; and 6 for possession of a weapon.

The biggest problem according to Sheriff Allen Veil is that most of the gangs are based out of Carson City, however, seem to be migrating East. Again, the need for continued collaboration is evident.

Douglas County is south of Carson City, and west of Lyon County. Approximately 751 square miles, the population of Douglas County is 45,404. 87.8% of Douglas County's population is Caucasian, 7.4% is Hispanic, 2.5% is Native American, and the balance is "other". Douglas County includes South Lake Tahoe where the majority of the population resides, and the "valley", with a more rural lifestyle. Much of the tax base generated by the tourist industry in the South Lake Tahoe area has been negatively impacted by the recession along with unemployment from lay offs. Again, overall the number of crimes involving known/validated gang members was rising, i.e. battery/assaults, homicide, burglaries, and drug trafficking prior to the initiation of the Regional Gang Initiative.

According to the Tri Net Task Force, the Mexican Nationale Drug Trafficking organizations turned the tri county region into a "trans shipment hub" for methamphetamine distribution, with connections to Stockton,

Sacramento, San Francisco, and Southern California. Law Enforcement agencies in the tri-county region arrested 308 individuals in 2010, over half of which were drug related violations, demonstrating the significant problem with gang drug trafficking in this region. The Tri county region has been a magnet for not only Hispanic gangs, but outlaw motorcycle gangs engaging in rivalry involving violent acts.

The following table summarizes the gang indicators available in 2010 in the tri county region:

COUNTY	TOTAL # OF GANG MEMBERS	# OF GANG "ASSOCIATES"*	# OF GANGS OPERATING IN COUNTY
CARSON CITY	172 Adults 27 Juveniles	137 Adults 41 Juveniles	38
LYON COUNTY	92 Adults 6 juveniles	154 Adults 25 Juvenile	38
DOUGLAS COUNTY	157 Adults/ Juveniles (Not broken out by age)	17 Adults & Juveniles (Not broken out by age)	29
TOTAL	454	374	105

In addition to the number of identified gangs, and gang members, the most accurate crime "predictor" of gang presence in a community is graffiti. Not only do gangs use graffiti to claim turf and make their presence know to other gangs, graffiti is used to intimidate a community as a whole.

The graffiti reports for each county are:

COUNTY	# GRAFFITI REPORTS		
	2008	2009	2010
CARSON CITY	383	353	327
DOUGLAS COUNTY	77	65	49
LYON COUNTY	75	37	31
TOTAL	535	455	407

Please note the dramatic decline in graffiti reports throughout the three counties before and since the implementation of the original JAG grant, funded in late 2009.

In preparation for the first application, the Carson City, Douglas County and Lyon County Sheriffs, Sheriff Furlong, Sheriff Pierini and Sheriff Veil respectively, created a collective response to the gang problem plaguing their tri county region. One obstacle to aggressive gang suppression had been the lack of an effective intelligence sharing system to assist in identification of gangs, gang members, and gang activity. A second obstacle was, and continues to be, gang transience between the three counties. This encourages the spread of gang affiliation across the tri county area which is difficult for law enforcement to track and suppress. Therefore, this proposal's goal to continue suppression of gang activity will be achieved by 1) refining the implementation of the GangNet Intelligence sharing system, 2) continuing gang suppression with the three-officer Gang Suppression Team, and 3) prevention operations that engage the communities. Success of the Regional Gang Initiative will be measured by 1) an increase in information shared through the GangNet System, 2) 10% decreases from 2010 in the number of gangs and gang members operating in the tri county region, and 3) a 10% decrease from 2010 in reports of graffiti.

Part 4. GOALS & OBJECTIVES

GOAL: Continue the Regional Gang Initiative to suppress gang activity and crimes related thereto in Carson City, Lyon and Douglas Counties through *regional* intelligence-sharing, data collection and retrieval communications system and a tri-county, regional law enforcement operations team.

Objective 1: (Improve regional gang Intelligence sharing)

The Carson City, Lyon and Douglas County Sheriff's Departments will continue improvement in gang intelligence used to support regional gang suppression operations by implementing a reliable, efficient, data collection and retrieval system tracking gang members and gang activity that is interconnected within the tri county region, as well as establishing connectivity with the Washoe County Gang Net. The system was fully operational by 2010. The success of the gang intelligence data collection and retrieval system will be tracked throughout the third year of this grant period as *evidenced by a decreased over the three year period revised from the 25% predicted in the initial application in 2009 to 53%: from 1,437 in 2008 to 730 in 2011.*

As coordinated communications within the tri county region result in improved suppression operations, a second outcome measure for this objective will be *a revised decrease in gangs active in the tri county region over a three year grant period from the predicted 20% in 2008 to 30%: a reduction from 124 active gangs in 2009 to 87 in 2011.*

Objective2: (Improve coordination of regional gang suppression operations)

The Carson City, Lyon and Douglas County Sheriff's Departments will improve and increase the continuum of gang suppression enforcement and coordination in the tri-county area operations through the continuation of a Regional Gang Suppression Team comprised of one Gang Officer from each department working as one unit throughout the tri county region. *Program impact will be measured at the end of the three year grant period through a revised decrease in graffiti reports from 25% to 35% : from 535 in 2008 to 358 in 2011 .*

Objective 3: (Community engagement in support of zero tolerance for gang activity)

A partnership between the three local law enforcement agencies and the three county prevention coalitions will enhance a climate of zero tolerance for gang activity within the tri-county region communities by: 1) educating citizens about gang activity, 2) providing citizens with safe methods for reporting gang activity, and 3) embolden citizens by using media advocacy to keep them updated on successful prosecutions of gang members. *The success of this objective will be measured by the number of gang training sessions completed with 75% of participants rating the training as "highly useful and informative", number of new Neighborhood Watch communities established, and recorded number of calls to Secret Witness reporting gang activity.*

Part 5. METHODS OF ACCOMPLISHMENT

Objective 1: (Intelligence improvement)

Activity 1: Establish Gang Net within the tri county region: GangNet is a gang intelligence sharing system used in Clark and Washoe Counties. Gang members and activity are entered into the system including pictures and reports. Authorized users can access this information to assist in gang suppression operations.

1.1.1: The Support Specialist for this grant initiative will input all Field Interview data into GangNet as it is received and maintain the information files. This began in August, 2010 and *will continue*.

1.1.2: Develop and implement a data dissemination procedure to ensure the necessary law enforcement entities have current gang member information. This began in August, 2010 and *will continue*.

1.1.3: Make information available to appropriate law enforcement entities for use in multi-agency strategic gang suppression operations coordinated through the Gang Suppression Task Force. This began in August 2010 and *will continue*.

1.1.4: Reporting to local and state entities *will occur as required* by local agencies as well as state offices will continue with new grant award.

Activity 2: Train Officers in gang information (gang member and gang activity identification): Training in gang recognition and activity is critical for every officer on the street, not just gang officers. Therefore, the Regional Gang Initiative will ensure all officers in all three jurisdictions have the necessary information to identify gang members and activity, and make the appropriate response.

1.2.1: Train all existing and new deputies within four months of hire by using current training in place through the Sheriff's Department of all three jurisdiction law enforcement officers. Training will occur *every 4 months* within the grant period in order to keep the field and detention personnel up to date on current gang trends, recent court decisions and related procedural changes.

1.2.2: On going gang intelligence updates: The Gang Suppression Task Force made up of multiple law enforcement agencies will meet monthly. Minutes of meetings are sent to all Task Force members, and the three Sheriffs. *Occur every month for remainder of grant period.*

1.2.3: The first Northern Nevada Gang Symposium was held in October, 2008, over 225 sworn officers attended. The response was so positive that another Symposium providing advanced intelligence training in October 2009 with 155 in attendance, and November, 2010 with 122 attendees. The Symposium is for sworn officers only, and provides the newest information available on regional gang activity, as well as national and global trends. The fourth Gang Symposium will *occur in Fall 2011*.

Objective 2: (Suppression)

Activity 1: Create Uniformity in Regional Gang Initiative Operations across county lines: In order to ensure clear understanding of duties, supervisory and enforcement operations and responsibility between the three jurisdictions, it is important that all policies and procedures associated with the Regional Gang Initiative are in place prior to implementation.

Activity 2: Regional Gang Initiative Officers will perform gang suppression/prevention operations: Officers assigned to the Gang Initiative Team will perform mostly suppression operations, but will also be engaged in prevention strategies as well.

2.2.1: The Regional Gang Initiative officers will continue to work together as a team throughout the tri-

county region performing suppression operations. The enforcement authority will cross county lines for each of the officers. Officers will complete investigations, follow up on intelligence leads, conduct surveillances (unmarked vehicles) and patrol (marked and unmarked vehicles) specific areas or neighborhoods identified as having gang activity. Suppression activities will also involve field interviews, executing search and arrest warrants, "knock and talk" activities, interventions and/or arrests will occur. *Continue with new grant award.*

Objective 3: (Community Engagement)

Activity 1: Conduct educational programs for local citizens in gang recognition/prevention. Lack of understand about gangs and gang member recognition is a concern issued by many parents, teachers and other community members.

3.1.1.: Continue to schedule and advertise neighborhood-based and school based Gang Education Sessions modeled after the evidence-based training. *Target one every 2 months of the grant period.*

Activity 2: Involve local citizens in gang prevention : Giving citizens the ability to be the eyes and ears of the community assisting law enforcement is a critical intervention tool.

3.2.1: Increase use of Secret Witness by community citizens. The three, local prevention coalitions are working with the Regional Gang Initiative to disseminate flyers in English and in Spanish presenting the Secret Witness hotline numbers assuring that calls are anonymous and offering rewards. Information will be disseminated through school flyers, hand outs at community and neighborhood events, scheduled training for Homeowners Association meetings and articles in the newspaper. *Continue throughout grant period with new grant award.*

3.2.2: Provide information on implementing Neighborhood Watch program to bond neighbors together to protect one another. Prevention Coalitions assist with advertising of training opportunities in their neighborhoods, and officers in each jurisdiction will be trained to conduct the sessions which present the advantages of being a Neighborhood Watch community. *Continue as often as scheduled throughout the grant period.*

3.2.3: Public appearances by the Tri-County Gang Unit members at community functions and local events such as National Night Out, Cops & Kids, Christmas with a Hero, as well as scheduled informative sessions before community leaders at local luncheon-type meetings and symposiums, all of which are advertised via local media are of great benefit to citizens. Not only are members establishing a presence, but are recognized as caring, approachable individuals. *Of particular note*, the direct phone line as well as the e-mail address to the Tri-County Gang Unit is on the Unit Deputies' business cards, which are liberally distributed. Additionally, the Unit members frequently (but on an individual basis) have given to concerned citizens and informants, their work cell phone numbers for personal and immediate contact. This method of communication has been enormously successful in gang activity intervention and suppression.

Activity 3: Track and use media advocacy to support prosecutions: Knowing the gang members are held accountable for their actions emboldens community members, raises confidence, and imbeds zero tolerance messages within the community.

3.3.1 The Carson City Sheriff's Office website has incorporated a new Gang link which is an informative tool, particularly for parents, which helps them identify gang behavior, dress, current trends, laws regarding gang activities, crimes and punishments for violations. It also includes a personal message from Sheriff Furlong and a phone number to call for help.

Part 6. EVALUATION OF PROJECT

The *process evaluation measures* are identified to assess the success of project objectives believed necessary in achieving the project goal. More important, this project includes four, pre and post project *impact evaluation measures* to assess whether the program goal of measurable gang suppression within the tri-county region was achieved:

Decrease in number of gang members/associates residing within the tri county region by 53% from 2008 figures by the end of the three year grant period. (Objective 1: Improved gang Intelligence);

Decrease in number of gangs identified as active in the tri county region by 30% from 2008 figures by the end of the three year grant period. (Objective 1: Improved Gang Intelligence);

Increase by 20% the number of known gang members prosecuted from 2008 figures by the end of the three year grant period. (Objective 2: Gang Suppression);

Decrease in number of graffiti incidences correlated to gang activity by 35% from 2008 figures by the end of the three year grant period. (Objective 2: Community Engagement).

Collection of this data does not require a professional evaluator, only the ability to collect the data and draw the comparison table. Graffiti and known gang member prosecutions are currently collected. The number of known gang members and different gangs operating in a given area are collected, but it is anticipated that data collection system will be improved as one of the objectives of this grant proposal. The Data Entry staff person hired through this grant will be responsible for the collection of this data in the tri county region.

Once the four data tables are completed, they will be reviewed by the Northern Nevada Gang Suppression Task Force to determine what other variables in addition to the Regional Gang Initiative may have impacted any change in the pre/post data. For example, changes in local economy and job availability, or new vocational training opportunities. All of these examples are known to reduce gang membership. Or, a new sheriff may bring new attitudes about gang suppression positively or negatively impacting gang activity in a community. All possible variables must be openly considered to ensure the Regional Gang Initiative is evaluated honestly, and conclusions drawn on the project success or failure hold up under scrutiny for validity and reliability.

The third objective of this proposal focusing on community engagement will also be evaluated through the number of new Neighborhood Watch communities created, calls to the Secret Witness lines that relate to gang activity and calls to the 'gang hotlines' established by the Sheriff's Offices. The community gang training classes conclude with a participant evaluation sheet of the class. We will be able to summarize how useful and helpful the participants felt the information was, as well as recommendations for improvement. It is anticipated that these activities will result in the community increasing reporting of graffiti initially, and then a decline as gangs understand the "eyes of the community are upon them." The additional tool of the Deputies' work cell phones has been remarkably successful in the suppression and apprehension functions of the Unit, as a result of communication from brave, concerned citizens, perhaps instead of the Hotline/Secret Witness lines of contact.

Part 7: SUSTAINMENT OF PROGRAM

Ensuring the data outlined in the previous section demonstrating the effectiveness in suppressing gang activity is clearly documented and communicated is imperative to any effort put towards sustaining this initiative. We must be able to prove that the Regional Gang Initiative is working, and worthy of continuing- as we anticipate.

Three strategies that will be explored to maintain the Regional Gang Initiative beyond the three year grant period are:

Although we are currently in an economic downturn that has dramatically impacted the local economy in this tri county region, recovery within three years is anticipated. If that is indeed the case, the hard evidence of success of this initiative will support the case for local financial assistance for continuation. Additionally, the third objective outlined in this proposal, community engagement, creates a strong connection between the community and law enforcement. The community gang education classes, training in Secret Witness and Neighborhood Watch, and the media advocacy highlighting successes in prosecution and gang related crime reduction will generate citizen support for the inclusion of the Regional Gang Initiative in local budgets because they have been involved in this effort. They own it.

In the continuum of substance abuse and crime: prevention, intervention, treatment and suppression, law enforcement has recently been recognized as playing a critical role in not only the obvious, suppression, but in prevention as well. A visible, consistent and effective law enforcement presence in a community is one of the most critical prevention tools. Therefore, prevention funding that in the past has been limited to education and positive alternative activities, now includes supporting law enforcement operations as part of an overall "environmental strategy". As a result, the three county Prevention Coalitions are able to include funding for law enforcement operations such as this in their community prevention plans, and will do so as funding is available.

Finally, the usual "fall back" sustainability plan if all else fails: The three law enforcement agencies will monitor grant opportunities as they become available. All three subscribe to numerous sites that routinely broadcast federal funding announcements. Applications as appropriate will be submitted.

Part 8: STATEMENT OF COORDINATION

The three law enforcement agencies and district attorney offices associated with the three areas: Carson City, Douglas and Lyon Counties will comprise the core team coordinating the Regional Gang Initiative. The Carson City Sheriff's Office will operate as the fiscal agent for this initiative and be responsible for all state reporting. This core team will be responsible for creating strong connections across the continuum of gang suppression, from the street operations to the court room. Memorandums of Understanding will be signed to demonstrate the uniformity of policies and procedures across the three jurisdictions by the three law enforcement agencies. The three District Attorneys already have such an agreement in place, called "No Safe Haven", which creates information sharing and similar prosecution practices targeting drug dealers and gang members.

Note: Of particular interest is the possible inclusion of adjoining jurisdictions in a broader, regional initiative. This dialog will be continuing throughout this grant year.

The Core team will have intelligence and strategic planning support from the Northern Nevada Gang Suppression Team, meeting monthly, and chaired by Lt. Mark Smith with the Department of Public Safety. The Gang Suppression Team includes the Tribal law enforcement, Alternative Sentencing, Parole and Probation, the Department of Corrections, Juvenile Probation and over twelve local law enforcement agencies.

The three prevention coalitions within this targeted region Partnership Carson City, Healthy Communities Coalition of Lyon County, and Partnership of Community Resources in Douglas County, will engage in planning sessions with one another to create media advocacy strategies engaging the community in support of the regional Gang Initiative. This will include links on their websites for gang arrest and prosecution updates as possible. Additionally, the coalitions will assist in coordinating the local gang training classes, Secret Witness and Neighborhood Watch advertising and implementation.

BUDGET SUMMARY

TOTAL GRANT REQUEST (federal funds)
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Category	Request \$
Total Personnel Costs	\$224,472
Total Consultants/Contract Services	
Total Travel / Training Costs	\$5,028
Total Supplies / Operating Costs	
Total Equipment	
Total Confidential Funds	
Total Federal Funds Requested	\$229,500
Match (not required) *	\$74,163
Total of Project	\$303,663

*Although match is not required, you can show what will be contributed toward your program. This will not influence whether or not you receive a grant award.

BUDGET REQUEST AND JUSTIFICATION FORMS

PERSONNEL COSTS: Detail all salaries and wages required for program activities to be paid for by this request for funding. **Maximum OT is 32 hours/month/employee.**

SALARIES AND WAGES

Position Title	Annual Salary or \$/hour	% of time working on grant	# of OT Hours	Is position a New Hire? (Y/N)	Total FEDERAL \$ Requested
Deputy Sheriff (CCSO)	\$56,016	100%		N	\$56,016
Overtime	\$6,278		156		\$6,278
Support Specialist (CCSO)	\$34,301			N	\$10,220
Deputy Sheriff (DOUGLAS)	\$64,863	100%		N	\$59,458
Overtime	\$5,280		156		\$4,837
Deputy Sheriff (LYON)	\$51,850	100%		N	\$30,246
Overtime	\$5,810		150		\$3,389
Sub-Total Personnel					\$170,444

PAYROLL TAXES AND FRINGE BENEFITS: (Rate x Amount = Request) Fringe benefits should be based on actual known costs or an established formula. Fringe benefits are only for the percentage of time devoted to the project. Complete subcategory total. Detail all payroll taxes and fringe benefits on the appropriate lines.

FRINGE BENEFITS				\$ Requested
UNEMPLOYMENT INS	\$303			\$278
WORKERS' COMP	\$17,957			\$8,887
GROUP INS	\$22,920			\$7,897
PERS	\$72,048			\$35,720
UNIFORM ALLOWANCE	\$3,650			\$0
MEDICARE	\$3,025			\$1,246
Sub-Total Fringe Benefits				\$54,028
TOTAL PERSONNEL				\$224,472

PERSONNEL JUSTIFICATION:

CONSULTANTS/CONTRACT SERVICES: (Time Needed x Rate = Requirements) List all consultant/contract personnel in order of priority need. (Consultant travel and expenses should be included in this section.) Remember to list the rate and times for each consultant.

CONTRACTS

Name	Hourly Fee	# of Hours	Sole Source Contract?	Amount Requested
Sub-Total Contracts				\$0.00

CONSULTANT EXPENSES: Must follow federal/state GSA travel policy and per diem rates.

Travel	Per Diem	Airfare	Ground Transportation	Amount Requested
Place:				
Purpose:				
Sub-Total Expenses				\$0.00
TOTAL CONSULTANT				\$0.00

CONSULTANT JUSTIFICATION:

TRAVEL COSTS: The location and purpose of travel should be provided. Per diem (meals & lodging) and mileage are included in travel. Per mile cost and per diem rates should not exceed the current state rates. Current state rates are: mileage \$.585/mile, per diem is set at the federal GSA rates. Go to <http://www.gsa.gov> for current rates in each city/county. Registration fees/ conference/ training costs should not be listed here. They belong under "Training." Show the basis of computation (i.e., cost per night for lodging x number of nights = total lodging expense).

In-State Travel

Position Title	Destination	Per Diem	Estimated Airfare	Mileage Allowance	Amount Requested
Sub-Total In-State Travel					\$0.00

IN-STATE TRAVEL JUSTIFICATION:

Out-of-State Travel

Position Title	Destination	Per Diem	Estimated Airfare	Mileage Allowance	Amount Requested
Deputy Sheriff	Anaheim, CA	\$1,006	\$400		\$1,406
Deputy Sheriff	Anaheim, CA	\$1,006	\$400		\$1,406
Deputy Sheriff	Anaheim, CA	\$1,006	\$400		\$1,406
Sub-Total Out-of-State Travel					\$4,218

OUT-OF-STATE TRAVEL JUSTIFICATION:

Per diem rates are based on gsa.gov and represent travel costs to attend Gang Violence Conference from August 2 – 5, 2011.

TRAINING COSTS: Registration fees/conference/training costs should be included in this section.					
Training Title	Location	# of Attendees	Titles of Positions	Reg Fee	Amount Requested
Gang Violence Conference	Anaheim, CA	3	Deputy Sheriff	\$270	\$810
Sub-Total Training					\$810
TOTAL TRAVEL + TRAINING					\$5,028

No more than 3 people will be approved to attend the same training.

TRAINING JUSTIFICATION:

Because gang activity is a fluid and constantly evolving condition, it is critical to ensure that the Regional Gang Unit officers are kept current on gang trends and have access to accurate information. Officer participation at the 20th Annual Gang Violence Conference, Aug 2 - 5, in Anaheim California

SUPPLIES / OPERATING COSTS: Include in this section requests to support all of the following: telephone, postage, printing and copying, publication, desktop and consumable office supplies, drug testing supplies, and other. For cell phone, include the cost of monthly service and charges by minutes/plan. For printing and copying, include the cost per page and number of pages per month. For desktop and consumable supplies, include the cost per person per month. For drug testing supplies use the average cost per month.

SUPPLIES:

Item	Quantity (per person per month)	Unit Price	Total for year	Amount Requested
Sub-Total Supplies				\$0.00
OPERATING:				
Sub-Total Operating				\$0.00
TOTAL SUPPLIES + OPERATING				\$0.00

SUPPLIES AND OPERATING JUSTIFICATION:

EQUIPMENT: Non-consumable items with a life of one year or more and an acquisition cost of \$500 or more per item (excluding printers) should be listed in this category. Like items or related components must be considered as a group and may not be separated to avoid complying with these standards. Provide a list of all items including number of items, manufacturer, location of item and price per item. Law Enforcement agencies must go through the 1033/1122 Program for equipment purchases but need not receive an estimate for purposes of this application.

Item	Quantity	Unit Price	Total	Amount Requested
TOTAL EQUIPMENT				\$0.00

EQUIPMENT JUSTIFICATION:

CONFIDENTIAL FUNDS: Funds will be considered for State law enforcement agencies and law enforcement agencies serving units of local government. For continuation grants, balance expended during previous grant years will be considered.

Item	Rate per month	Total for Year	Estimate Portion to be used from forfeiture funds	Amount Requested
TOTAL CONFIDENTIAL FUNDS				\$0.00

CONFIDENTIAL FUNDS JUSTIFICATION: