

**City of Carson City
Agenda Report**

Date Submitted: January 8, 2013

Agenda Date Requested: January 17, 2013

Time Requested: ~~10 Minutes~~

Consent

To: Mayor and Supervisors

From: Parks and Recreation Department – Open Space Division

Subject Title: For possible action to follow the recommendation of the Open Space Advisory Committee to adopt the attached mission and vision statements. (Juan F. Guzman)

Staff Summary: This is a request to the Board of Supervisors for the approval of a mission and vision statement prepared by the Open Space Advisory Committee. The statements succinctly capture the essence of the Open Space Program.

Type of Action Requested: (check one)

- Resolution Ordinance
 Formal Action/Motion Other (Specify)

Does This Action Require A Business Impact Statement: Yes No

Recommended Board Action: I move to follow the recommendation of the Open Space Advisory Committee to adopt the attached mission and vision statements.

Explanation for Recommended Board Action: In keeping with the Board of Supervisors' direction for the Open Space Program to concentrate efforts on the management of properties as opposed to land acquisition, the Open Space Advisory Committee with staff's assistance reviewed the provisions of the Open Space Master Plan and Ordinance that would support the management of properties. The work began by establishing the clear articulation of the vision and mission of the Open Space Program and the use of the term "passive recreation." The mission and vision statements are important communication tools by which the City staff and others can succinctly express the purpose of the Open Space Program. The mission and vision statements were developed by the Open Space Advisory Committee in a public workshop on June 4, 2012, and adopted by the Open Space Advisory Committee at a public hearing on June 18, 2012. Because the committee serves in an advisory role to the Board of Supervisors, final approval of the mission and vision statements by the Board of Supervisors is required. Please refer to the attached materials / "homework" developed by the consultant for the Open Space Advisory Committee, staff, and the Board of Supervisors for the workshop held on June 4, 2012. Recently, on October 15, 2012, the Open Space Advisory Committee voted to acknowledge the use of the term "passive recreation" as found in Chapter 13.06 of the Carson City Municipal Code as opposed to developing a definition of the term. The draft minutes of these discussions are included for the use of the Board.

Applicable Statute, Code, Policy, Rule or Regulation:

Carson City Municipal Code 13.06
Carson City Open Space Master Plan

Fiscal Impact: None

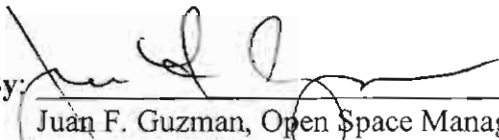
Explanation of Impact: N/A

Funding Source: N/A

Alternatives: Not to adopt / Request changes in the statements.

Supporting Material:

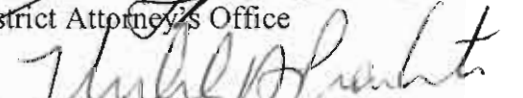
- 1) Draft Mission and Vision Statement
- 2) OSAC meeting, June 18, 2012 – Minutes, Agenda Items 3C and 3D
- 3) OSAC workshop, June 4, 2012 – Minutes
- 4) OSAC workshop, June 4, 2012 – Results of the Strengths, Weaknesses, Opportunities and Threats (SWOT) Analysis
- 5) OSAC workshop, June 4, 2012 – Results of the “Different Hat Exercise”
- 6) OSAC workshop, June 4, 2012 – “Acquisitions and Accomplishments 2000-2012” slide show prepared by staff
- 7) OSAC meeting, October 15, 2012 – Draft minutes, pertinent to the term “passive recreation”

Prepared By:  _____ Date: 4/4/13
Juan F. Guzman, Open Space Manager

Reviewed By:  _____ Date: 1/18/13
Roger Moellendorf, Parks & Recreation Director

 _____ Date: 1/18/13
Lawrence A. Werner, City Manager

 _____ Date: 1/18/13
District Attorney's Office

 _____ Date: 1/18/13
Finance Department

Board Action Taken:

Motion: _____ 1: _____ Aye/Nay

2: _____

(Vote Recorded By)

Open Space Advisory Committee

Vision

The Open Space Advisory Committee will work to sustain natural and scenic resources and the long term quality of life in Carson City.

Mission

Reporting to the Board of Supervisors, the Open Space Advisory Committee will develop, oversee, and support the Open Space Program by working in concert with staff and the public to acquire, interpret, preserve, and enhance natural landscape, agriculture, and cultural resources while balancing the needs of the public's opportunities for passive recreation.

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upcoming mixer. Member Riedl commended Ms. McGibbon's presentation and her desire to schedule the cleanup event. Ms. McGibbon discussed her interest in wild horses, and displayed photographs of the subject cleanup area.

Vice Chairperson Lincoln applauded Ms. McGibbon's initiative, and entertained a motion. **Member Inversin moved to approve a cleanup activity to be conducted by Katie McGibbon on Sunday, June 24, 2012, from Deer Run Road Bridge to Sedge Road. Member Riedl seconded the motion.** Vice Chairperson Lincoln entertained public comment and, when none was forthcoming, called for a vote on the pending motion. **Motion carried 6-0.**

3(C) POSSIBLE ACTION TO ADOPT A MISSION STATEMENT FOR THE OPEN SPACE ADVISORY COMMITTEE (7:13:06) - Vice Chairperson Lincoln introduced this item. Mr. Guzman provided background information and reviewed the agenda report. Vice Chairperson Lincoln read the mission statement, as set forth in the agenda report, into the record. She entertained a motion. **Member Riedl moved to adopt the mission statement for the Open Space Advisory Committee. Member Fitzsimmons seconded the motion.** Vice Chairperson Lincoln entertained questions or comments. Mr. Guzman acknowledged that the term "passive recreation" will be clarified. Vice Chairperson Lincoln entertained public comment and, when none was forthcoming, called for a vote on the pending motion. **Motion carried 6-0.**

3(D) POSSIBLE ACTION TO ADOPT A VISION STATEMENT FOR THE OPEN SPACE ADVISORY COMMITTEE (7:16:20) - Vice Chairperson Lincoln introduced this item and read into the record the vision statement, as set forth in the agenda report. Mr. Guzman advised that the vision statement is also included in the Open Space ordinance. Vice Chairperson Lincoln entertained a motion. **Member Evans moved to adopt the vision statement for the Open Space Advisory Committee. Member Inversin seconded the motion.** Vice Chairperson Lincoln entertained additional committee member questions or comments and public comments. When none were forthcoming, she called for a vote on the pending motion. **Motion carried 6-0.**

3(E) POSSIBLE ACTION TO ADOPT A RESOLUTION THANKING MR. DAN JACQUET FOR HIS YEARS OF SERVICE TO CARSON CITY AS A MEMBER AND CHAIRMAN OF THE OPEN SPACE ADVISORY COMMITTEE (7:17:49) - Vice Chairperson Lincoln introduced this item, and Mr. Guzman reviewed the agenda materials. Mr. Guzman provided background information on Mr. Jacquet's committee service, and read into the record the language of the resolution included in the agenda materials. Member Riedl expressed the hope that Mr. Jacquet would attend a meeting at which the resolution could be personally presented. He commended Mr. Jacquet's contributions to the Open Space Program.

Vice Chairperson Lincoln entertained a motion. **Member Green-Preston moved to adopt the resolution thanking Mr. Dan Jacquet for his years of service to Carson City as a member and chairman of the Open Space Advisory Committee. Member Evans seconded the motion.** Vice Chairperson Lincoln entertained public comment and, when none was forthcoming, called for a vote on the pending motion. **Motion carried 6-0.**

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A management workshop of the Carson City Open Space Advisory Committee was scheduled for 9:00 a.m. on Monday, June 4, 2012 in Room 3100 of the Nevada State Legislature Building, 401 South Carson Street, Carson City, Nevada.

PRESENT: Chairperson Bruce Scott
Vice Chairperson Tricia Lincoln
Member Margie Evans
Member Laura Fitzsimmons
Member Terri Green-Preston
Member Howard Riedl

STAFF: Roger Moellendorf, Parks and Recreation Department Director
Juan Guzman, Open Space Property Manager
Scott Fahrenbruch, Parks and Recreation Operations Director
Vern Krahn, Park Planner
Ann Bollinger, Natural Resources Specialist
Kathleen King, Deputy Clerk / Recording Secretary

NOTE: A recording of these proceedings, the committee's agenda materials, and any written comments or documentation provided to the recording secretary during the meeting are part of the public record. These materials are available for review, in the Clerk's Office, during regular business hours.

CALL TO ORDER AND DETERMINATION OF A QUORUM (9:07:37) - Chairperson Scott called the meeting to order at 9:07 a.m. A quorum of the committee was present; Member Inversin was absent. Chairperson Scott welcomed Member Fitzsimmons as the newest member. At Chairperson Scott's request, each person introduced themselves for the record and provided brief background information. Chairperson Scott provided direction with regard to the importance of keeping discussion focused and aligned with the published agenda. He thanked the committee members and staff for their attendance and participation. In consideration of concerns raised by a member of the community regarding the expense associated with the workshop, he expressed the opinion that the benefit far outweighed the cost. He provided historic information on the Open Space portion of Question #18 and the time and expense invested in establishing the Open Space Program priorities, which he reviewed. He discussed the transition from open space acquisition to management, operations, resource protection, etc.

CITIZEN COMMENTS (9:10:03) - Chairperson Scott noted there were no public citizens present in the meeting room.

1. **MODIFICATIONS TO THE AGENDA** - None.

2. **MEETING ITEMS:**

2(A) **WORKSHOP, DISCUSSION, AND POSSIBLE ACTION FOR THE DEVELOPMENT OF RECOMMENDATIONS, GOALS, AND PRIORITIES BY THE OPEN SPACE ADVISORY COMMITTEE TO SET DIRECTION FOR MATTERS PERTINENT TO THE MANAGEMENT, ACQUISITION, STEWARDSHIP OF RESOURCES, AND USE OF LANDS AS PROVIDED BY THE CARSON CITY OPEN SPACE PROGRAM; THE WORKSHOP WILL BE FACILITATED BY WASHOE ZEPHYR CONSULTANT MARK KIMBROUGH, AND TOPICS TO BE**


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DISCUSSED WILL INCLUDE EXPECTATIONS FOR THE DAY, PAST ACCOMPLISHMENTS, AND SUCCESSES OF THE OPEN SPACE PROGRAM; DIRECTION RECEIVED FROM THE BOARD OF SUPERVISORS; REVIEW OF MAPS; REVIEW OF DEED RESTRICTIONS FOR PAST GRANTS; DEFINITION OF PASSIVE RECREATION; AND GOAL PLANNING EXERCISES (9:23:58) - Chairperson Scott introduced this item. Mr. Guzman introduced Consultant Mark Kimbrough who, at Chairperson Scott's request, provided background information on his education, work experience, and community service experience.

At Mr. Kimbrough's request, each of the committee members and staff discussed their expectations of the workshop. Mr. Kimbrough distributed responses to the Strengths, Weaknesses, Opportunities, and Threats ("SWOT") analysis, and discussion took place throughout his review of the same. [Mr. Kimbrough recessed the meeting at 10:17 a.m. and reconvened at 10:22 a.m.] Mr. Guzman narrated a SlideShow presentation of Open Space Program achievements. He responded to questions of clarification, and discussion ensued, throughout the presentation. Mr. Kimbrough distributed and reviewed the results of the Hat Exercise, which had been part of the committee members' workshop homework, and extensive discussion ensued.

Extensive discussion took place to define the term "passive recreation;" regarding the deed restrictions associated with Question #1, Question #18, the Southern Nevada Public Lands Management Act, and the federal lands bill; and to define the term "open space." (12:10:24) The committee members and staff then formed small groups to discuss establishing goals based on the previously-discussed priorities of land acquisition; updating the Open Space Master Plan element; visitor services; methods by which to publicize and market open space; passive recreation; preserving cultural and natural resources; staff and volunteer resources; education; maintenance; and public safety. (1:12:06) The small groups then reported their proposed goals, and discussion ensued. At Mr. Kimbrough's request, each of the committee members and Parks staff indicated their top three priority goals. Chairperson Scott discussed the importance of prioritizing in consideration of the Open Space Program budget. Discussion took place regarding the indicated priorities.

 (2:30:45) Mr. Kimbrough reviewed the proposed mission and vision statements which were included in the agenda materials. Discussion took place to revise the proposed language of the mission and vision statements, and consensus of the committee was to agendaize them for action at a future meeting. Chairperson Scott entertained public comment; however, there were no other citizens present in the meeting room.

(2:59:43) Mr. Kimbrough summarized the topics discussed during the workshop, and distributed a workshop evaluation form to the committee members and staff. The committee members and staff commended Mr. Kimbrough on his workshop facilitation. Mr. Moellendorf thanked the committee members for their attendance and participation. Chairperson Scott discussed the possibility of less than a quorum of committee members working with staff "to try to bring implementation pieces back to the committee as a whole." He suggested agendaizing corresponding discussion and possible action for the next regular committee meeting, and the committee members concurred.

3. NON-ACTION ITEMS:

3(A) STATUS REPORTS AND ANNOUNCEMENTS FROM STAFF - None.

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3(B) MEMBERS' ANNOUNCEMENTS AND REQUESTS FOR INFORMATION - None.

4. FUTURE AGENDA ITEMS - Previously covered.

5. CITIZEN COMMENTS (3:10:27) - Chairperson Scott noted there were no other citizens present in the meeting room.

6. ACTION ON ADJOURNMENT (3:14:00) - Chairperson Scott thanked the committee members, staff, and Mr. Kimbrough. Member Green-Preston moved to adjourn the meeting at 3:14 p.m. Vice Chairperson Lincoln seconded the motion. Motion carried 6-0.

The Minutes of the June 4, 2012 Carson City Open Space Advisory Committee Management Workshop are so approved this ____ day of September, 2012.

BRUCE SCOTT, Chair

SWOT Analysis – OSAC workshop June 4, 2012



1. What are the strengths of the OSAC Committee?

- ❖ Commitment to protecting and preserving the Open Spaces
- ❖ Support from the current Board of Supervisors
- ❖ Diversity of perspective
- ❖ Committed members
- ❖ Diversity of backgrounds
- ❖ Experience in working with the public and elected officials
- ❖ Lack of political agenda
- ❖ Its ability to work with the Board of Supervisors; trust and support of public
- ❖ Diverse, dedicated, good varied professional background, committed and open minded
- ❖ Variety of backgrounds and interests
- ❖ The diversity and strength[professionalism] of the members
- ❖ Very open minded to different points of view

2. What are the weaknesses of the OSAC Committee?

- ❖ Can only advise
- ❖ Need a defined vision
- ❖ Lack of focus on our role and our work to be done
- ❖ Change – In both its members and focus from acquisition to management
- ❖ Occasionally too concerned about relatively unimportant details - Need to be big picture oriented
- ❖ To balance or worry too much about detail as opposed to the big picture

3. What are the opportunities for the OSAC Committee?

- ❖ Assist to develop a gem that will attract tourists, make CC a destination
- ❖ Better education of the public on their Open Space resources and needs
- ❖ Development of management plan
- ❖ To recommend development of the open space so that it preserves the unique attributes of Northern Nevada while also allowing for recreation that will promote enjoyment of the open space by both local residents and tourists.
- ❖ Recommend projects that will enhance Carson City as a recreation destination city
- ❖ It's new members, fresh ideas
- ❖ Assist staff with developing a comprehensive maintenance management programs which will set the direction of this program for many years
- ❖ Involvement in community events
- ❖ To prove more linkages to the outside agencies and groups
- ❖ To become ambassadors for the entire community for the Open Space program

4. What are the threats to the OSAC Committee?

- ❖ Decreasing funds
- ❖ Board of Supervisor's budget deficit concerns
- ❖ Political agenda's
- ❖ Lack of support and/or vision by the Board of Supervisors
- ❖ An element of the community that would prefer that the status quo be maintained
- ❖ Ability to manage lands as use increases- on top of that is risk of wildfires/flood
- ❖ Staying focused
- ❖ Need to avoid micro management
- ❖ New generation keeping the intent of the program
- ❖ To "forget" their mission as crafted in measure Q-18 in light of everyday operational needs.
Also to be able to remain neutral and/or flexible enough to take advantage of future opportunities and direction

1. What are the strengths of the Open Space Division?

- ❖ Staff committed to the protecting and preserving the Open Spaces
- ❖ Responsibilities and function well defined
- ❖ Close knit, committed staff
- ❖ Sufficient management Its staff and intra-agency relationships [Parks,PU]
- ❖ Enthusiasm
- ❖ Strong community support
- ❖ Dedicated staff
- ❖ Organized and active committee
- ❖ Knowledge, patience, public perception
- ❖ Dedicated staff willing to approach all situations with an open mind, apply the regs and ordinances and formulate a recommendation for action

2. What are the weaknesses of the Open Space Division?

- ❖ Declining budget
- ❖ Too little staff, to many tasks
- ❖ Lack of clear plans and goals for management/development/protection of Open Space Lands
- ❖ Land management resources
- ❖ Need public educator to continue
- ❖ Open up more open space
- ❖ Limited budget
- ❖ Limited staff
- ❖ Limited staff that limits the full ability to manage
- ❖ Lack of staff to implement programs and difficulty in convincing the public or powers to be of the need for additional staff

3. What are the opportunities for the Open Space Division?

- ❖ Partnerships with local non-profits to help fill the funding gaps
- ❖ Develop a community friendly environment -establish rapport w/community users
- ❖ Create a wonderful Quality of Life asset and resource for Carson City
- ❖ Creation of land management work program
- ❖ To be the standard for Open Space management in the state of Nevada
- ❖ Finding opportunities thru SNPLMA
- ❖ Development of maintenance management plan
- ❖ Information, outreach and community involvement
- ❖ Create the best volunteer program for all the west

4. What are the threats to the Open Space Division?

- ❖ Continuing budget cuts
- ❖ Financial – budget deficit limiting implementation
- ❖ Loss of vision without a clear focus
- ❖ Political agendas from above or within
- ❖ Use of Open Space revenues to off-set shortfalls in other revenues
- ❖ Economy
- ❖ Future Board members who do not understand the Open Space vision and redirect funding to other priorities
- ❖ Ability to actively manage and maintain the Open Space property that CC has.
- ❖ Others looking at Open Space budget for their opportunities
- ❖ Public perception [negative]
- ❖ The difficulty on maintaining the balance of providing for people's recreation and resource protection; to deviate too far off one way or the other in this balance, and loosing wide spread support.
- ❖ To lose a sense of urgency in developing the Carson River nature park and losing the momentum and good public relation that we have achieved until now, as well as public safety and development of a "Nature Park" identity are crucial items in the near future

OSAC

Hat Exercise	Resource Protection		Visitor Services		Administration		Recreation - Passive Recreation		Education/[Interpretive		Public Safety		Maintenance		Staffing		Land Acquisition	
	Cultural and Natural Protection Management	Fire Fuels	Facilities to support visitor use- trailheads, restrooms, parking, refuse		Budget/ admin duties		Visitors use of the site – bike/hike/swim/kayak/bird watching/equestrian		Environmental Education/ informational kiosks/ brochures/maps/ public programs/ schools		Not just formal Law enforcement- signage/ education/ patrol by non LE staff/ regulations		Facility maintenance- primarily Silver Saddle Ranch		Rangers/Interpreters/ Permanent or Seasonals/ volunteers}		When opportunity arises	
As an OSAC Committee Member	37	7.4	27	5.4	26	5.2	16	3.2	22	4.4	27	5.4	20	4	24	4.8	25	5
As an Open Space Manager	29	5.8	22	4.4	34	6.8	18	3.6	19	3.8	27	5.4	25	5	33	6.6	18	3.6
As an Open Space Visitor	28	5.6	37	7.4	15	3	29	5.8	30	6	28	5.6	21	4.2	26	5.2	11	2.2
As an Open Space Ranger	33	6.6	33	6.6	17	3.4	17	3.4	31	6.2	33	6.6	25	5	23	4.6	13	2.6
As a Board of Supervisor	32	6.4	25	5	30	6	24	4.8	21	4.2	30	6	19	3.8	27	5.4	19	3.8
	159	6.4	144	5.8	122	4.9	104	4.2	123	4.9	145	5.8	110	4.4	133	5.3	86	3.4
	1		3		6		8		5		2		7		4		9	

As an OSAC Committee Member	As an Open Space Manager	As an Open Space Visitor	As an Open Space Ranger	As a Board of Supervisor	Average
Resource Protection	Administration	Visitor Services	Resource Protection	Resource Protection	Resource Protection
Public Safety	Staffing	Education/Interpretive	Visitor Services	Public Safety	Public Safety
Visitor Services	Resource Protection	Recreation - Passive	Public Safety	Administration	Visitor Services
Administration	Public Safety	Resource Protection	Education/Interpretive	Staffing	Staffing
Land Acquisition	Maintenance	Public Safety	Maintenance	Visitor Services	Education/Interp
Staffing	Visitor Services	Staffing	Staffing	Recreation - Passive	Administration
Education/Interpretive	Education/Interpretive	Maintenance	Administration	Education/Interpretive	Maintenance
Maintenance	Recreation - Passive	Administration	Recreation - Passive	Maintenance	Recreation-Passive
Recreation - Passive	Land Acquisition	Land Acquisition	Land Acquisition	Land Acquisition	Land Acquisition

OSAC Retreat Homework

Managing open space properties is a multi-faceted responsibility. The following areas of responsibility come from master plan templates used in managing recreation areas by outdoor recreational agencies. “Land Acquisition” is not a normal part of the Open Space land management duties but has been one of OSAC’s primary roles and was left in this matrix for rating.

Please set priorities for each position. You need to put on the hat of each of the following people and determine what they would have as priorities for Open Space.

Please use the **number 9** [highest priority] and then have numbering in order of priority **down to 1** [Lowest priority].

Different Hat Exercise	Resource Protection Cultural and Natural Fire Protection Fuels Management	Visitor Services [facilities to support visitor use- trailheads, restrooms, parking, refuse]	Administration [Budget/ admin duties, reports, supervision, public inquiries, permits, contracts]	Recreation Passive Recreation [Visitors use of the site – bike/hike/swim/kayak/bird]	Education/Interpretive Environmental Education/ informational kiosks/ brochures/maps/ public	Public Safety [Not just formal Law enforcement-signage/ education/ patrol by non LE]	Maintenance [Facility maintenance- primarily Silver Saddle Ranch]	Staffing [Rangers/Interpreters/ Permanent or Seasonals/ volunteers]	Land Acquisition [when opportunity arises]
As an OSAC Committee Member									
As an Open Space Manager									
As an Open Space Visitor									
As an Open Space Field Ranger									
As a Board of Supervisor									

Please email responses to Mark Kimbrough washozephyr@pyramid.net

Staff

Hat Exercise	Resource Protection		Visitor Services		Administration		Recreation - Passive Recreation		Education/[Interpretive		Public Safety		Maintenance		Staffing		Land Acquisition	
	Cultural and Natural Protection Management	Fire Fuels	Facilities to support visitor use- trailheads, restrooms, parking, refuse		Budget/ admin duties		Visitors use of the site -- bike/hike/swim/kayak/bird watching/equestrian		Environmental Education/ informational kiosks/ brochures/maps/ public programs/ schools		Not just formal Law enforcement- signage/ education/ patrol by non LE staff/ regulations		Facility maintenance- primarily Silver Saddle Ranch		Rangers/Interpreters/ Permanent or Seasonals/ volunteers]		When opportunity arises	
As an OSAC Committee Member	24	8	11	3.7	19	6.3	15	5.0	8	2.7	21	7.0	15	5.0	13	4.3	9	3.0
As an Open Space Manager	21	7	11	3.7	27	9.0	14	4.7	6	2.0	22	7.3	12	4.0	15	5.0	7	2.3
As an Open Space Visitor	21	7	24	8.0	5	1.7	21	7.0	14	4.7	23	7.7	16	5.3	11	3.7	4	1.3
As an Open Space Ranger	21	7	21	7.0	6	2.0	14	4.7	13	4.3	27	9.0	12	4.0	16	5.3	3	1.0
As a Board of Supervisor	20	6.7	14	4.7	24	8.0	15	5.0	7	2.3	25	8.3	18	6.0	8	2.7	4	1.3
	107	7.1	81	5.4	81	5.4	79	5.3	48	3.2	118	7.9	73	4.9	63	4.2	27	1.8
	2		3		3		4		7		1		5		6		8	

As an OSAC Committee Member
 Resource Protection
 Public Safety
 Administration
 Recreation - Passive
 Maintenance
 Staffing
 Visitor Services
 Land Acquisition
 Education/Interpretive

As an Open Space Manager
 Administration
 Public Safety
 Resource Protection
 Staffing
 Recreation - Passive
 Maintenance
 Visitor Services
 Land Acquisition
 Education/Interpretive

As an Open Space Visitor
 Visitor Services
 Public Safety
 Resource Protection
 Recreation - Passive
 Maintenance
 Education/Interpretive
 Staffing
 Administration
 Land Acquisition

As an Open Space Ranger
 Public Safety
 Resource Protection
 Visitor Services
 Staffing
 Recreation - Passive
 Education/Interpretive
 Maintenance
 Administration
 Land Acquisition

As a Board of Supervisor
 Public Safety
 Administration
 Resource Protection
 Maintenance
 Recreation - Passive
 Visitor Services
 Staffing
 Education/Interpretive
 Land Acquisition

Average
 Public Safety
 Resource Protection
 Visitor Services
 Administration
 Recreation/Passive
 Maintenance
 Staffing
 Education/Interpretive
 Land Acquisition

BOS

Hat Exercise	Resource Protection	Visitor Services	Administration	Recreation - Passive Recreation	Education/[Interpretive	Public Safety	Maintenance	Staffing	Land Acquisition
	Cultural and Natural Protection Management	Fire Fuels	Budget/ admin duties	Visitors use of the site -- bike/hike/swim/kayak/bird watching/equestrian	Environmental Education/ informational kiosks/ brochures/maps/ public programs/ schools	Not just formal Law enforcement-signage/ education/ patrol by non LE staff/ regulations	Facility maintenance- primarily Silver Saddle Ranch	Rangers/Interpreters/ Permanent or Seasonals/ volunteers]	When opportunity arises
As an OSAC Committee Member	8	4	9	3	2	5	6	7	1
As an Open Space Manager	8	4	9	2	3	5	6	7	1
As an Open Space Visitor	8	2	3	9	5	6	4	7	1
As an Open Space Ranger	8	7	4	3	5	9	6	2	1
As a Board of Supervisor	8	4	7	3	1	9	6	5	2
	40	21	32	20	16	34	28	28	6
	1	5	3	6	7	2	4	4	8

BOS	OSAC	Staff
Resource Protection	Resource Protection	Public Safety
Public Safety	Public Safety	Resource Protection
Administration	Visitor Services	Visitor Services
Maintenance	Staffing	Administration
Staffing	Education/Interp	Recreation/Passive
Visitor Services	Administration	Maintenance
Recreation Passive	Maintenance	Staffing
Education/Interpretive	Recreation-Passive	Education/Interpretive
Land Acquisition	Land Acquisition	Land Acquisition

Open Space Advisory Committee Workshop
June 4 2012

Acquisitions and Accomplishments 2000-2012


Royal Madsen, Parks and Recreation Director

Vern Krohn, Parks Planner

Joel P. Gussner, Open Space Manager

Ann Bullinger, Natural Resource Specialist

Q18-The Quality of Life Initiative 1996



What is Open Space?
"Open space is undeveloped land having significant natural resources important to the quality of life in our community" - Ballot Question #18

OSAC has refined that definition to include:

- land in a priority or complete natural state
- land that contains significant natural, visual or cultural features that need protection
- land that is permanently protected

0025-Sales Tax

- 40% Open Space
- 40% Parks and Trails
- 20% Maintenance of Parks

The Open Space Master Plan 2000



Most important reasons to preserve Open Space:

- Preserve hillsides from development
- Protect wildlife habitat
- Provide trails

Areas to Protect:

1. River
2. Mountains/Hills
3. Impaired Pastures & Trails

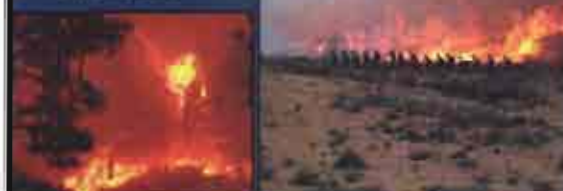
Winston Associates- Gromon, Inc - C/SCON

Waterfall Fire


CATALYST FOR A BILL 2004

- 8,700 acres
- + 2,782 MTNF
- + 2,507 Carson City
- + 2,435 Private Land
- + 710 State of Nevada
- + 208 Tribal Land

July 20, 2004, 100% Contained



Envisions Master Plan 2006



•Growth to occur in the valley, vertically, as opposed to in the hills surrounding the Valley

Charrette -2008

Friends of the Silver Saddle Ranch & National Parks Service

- The SSR Park - Mayor's vision
- Emergence of a "common vision"
- Process overview & team development
- Summary Report - Presentation- Board adoption
- **"Common vision to balance passive recreation and resource protection"**

Federal Lands Bill
 Carson City Community Vitality Act (Omnibus Public
 Lands Management Act of 2009)



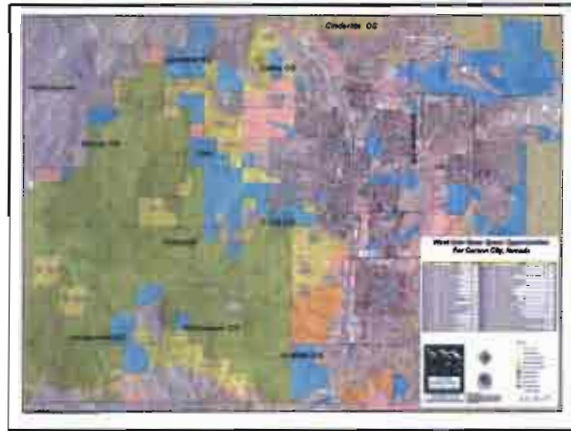
Federal Lands Bill
 Carson City Community Vitality Act (Omnibus
 Public Lands Management Act of 2009)

Two Areas, West Valley & East Valley

Eagle Valley west side; USFS:

- Transferred from CC to the USFS 2,264 Ac.
 - High elevation watershed lands to USFS
- Transferred from the USFS to CC 935 Ac.
 - Interface lands to CC
- Washoe Tribe transfers
- Economic development

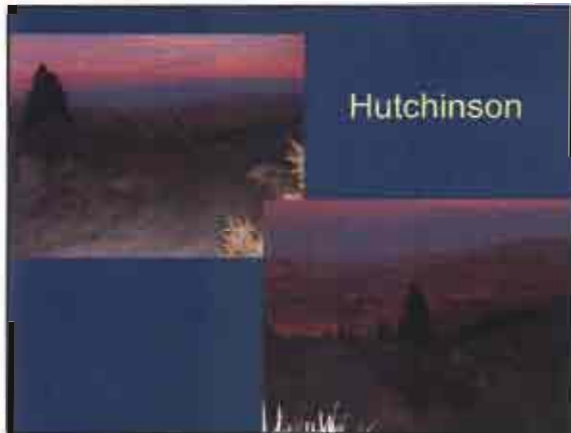
West Valley landscape



Horsecreek



Hutchinson



Ash Canyon Road-Ash to Kings Trail

This slide features three images. The top-left image shows two people in outdoor gear looking at a map on a table. The bottom-left image shows a person walking on a dirt path in a wooded area. The right image is a topographic map with a red line indicating a trail route through a hilly region.

Switchback, construction

This slide features three images. The top image shows a person with a white horse on a dirt path. The bottom-left image shows a person working on a dirt path on a hillside. The bottom-right image shows a person working on a dirt path on a hillside.

Construction of new trail towards the switchback, finished surface

This slide features two images. The left image shows a dirt path winding through a wooded area. The right image shows a dirt path winding through a wooded area.

Casey Preserve

This slide features three images. The top image shows a landscape with hills and a valley. The bottom-left image shows a landscape with hills and a valley. The bottom-right image shows a landscape with hills and a valley.

Waterfall

This slide features a large image of a waterfall cascading over rocks in a wooded area.

Waterfall Trail, Dion Copoulos Eagle Scout Project

- Dion instructing volunteers 8:00 a.m.
- Trail begins to take shape in a southerly direction in order to gain gradual elevation

This slide features two images. The left image shows a person on a dirt path. The right image shows a person on a dirt path.

Waterfall Trail, Dion Copoulos Eagle Scout Project

- At the top John McKenna supervises the removal of vegetation.
- Mark request that a large rock be used to anchor the trail's edge. It is 4:00 PM.



C-Hill Access Site



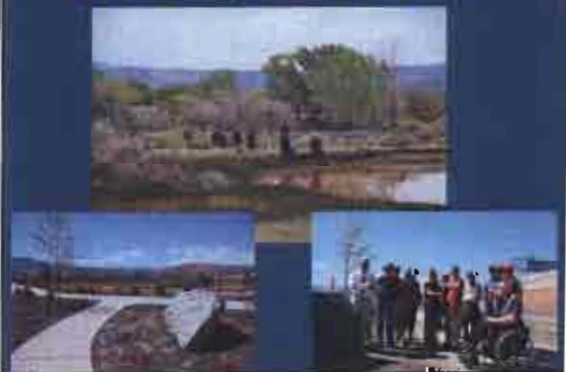
Voltaire Canyon Access Site



Cinderlite 40 ac.



Wetlands, Fulstone & TNC

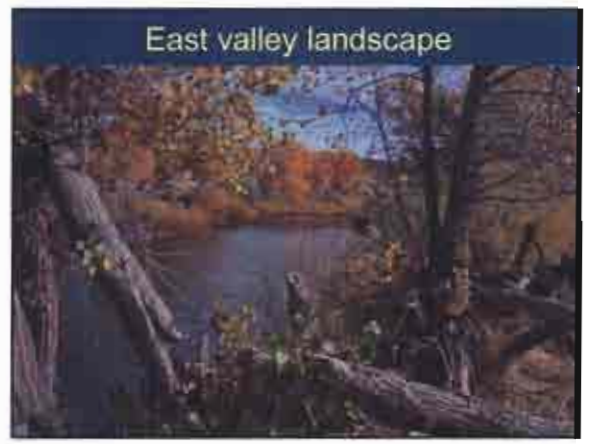


Federal Lands Bill Carson City Community Vitality Act (Omnibus Public Lands Management Act of 2009)

Eagle Valley East Side, BLM:

- BLM to transfer 3,064 Ac. to CC for Open Space, subject to a conservation easement
- BLM to transfer 1,848 Ac. to CC for Public Purpose
 - Primarily, River Lands and Parks, public infrastructure & the Sanitary Land Fill.
- Economic development

Federal Lands Bill Carson City Community Vitality Act (Omnibus Public Lands Management Act of 2009)



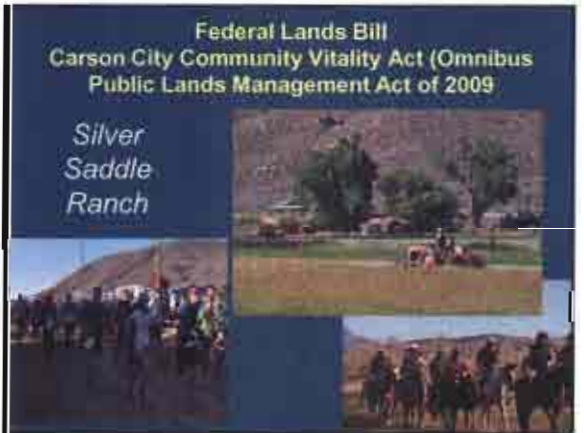
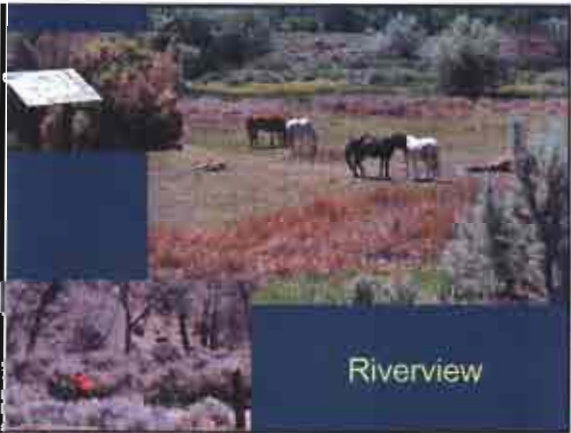
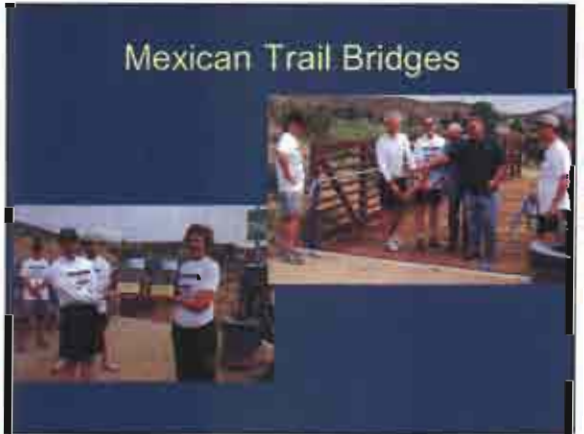
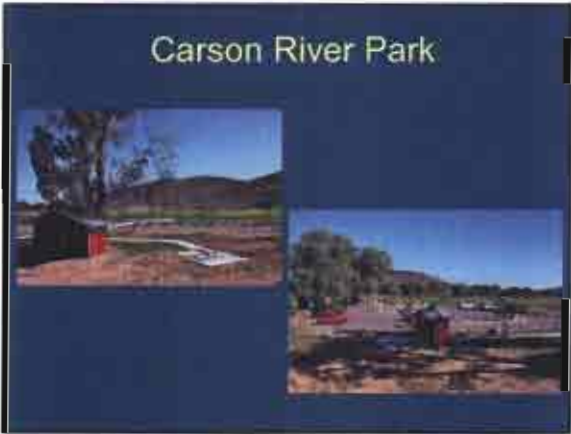
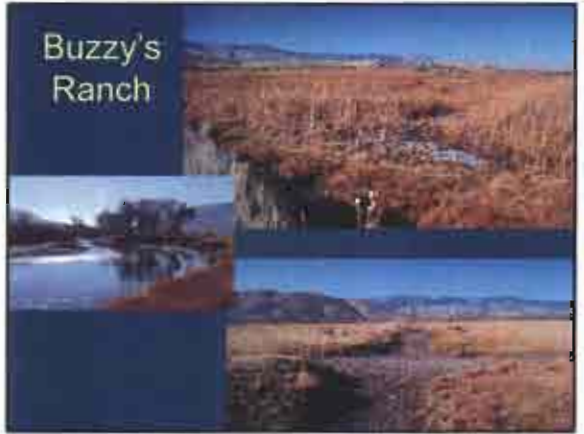
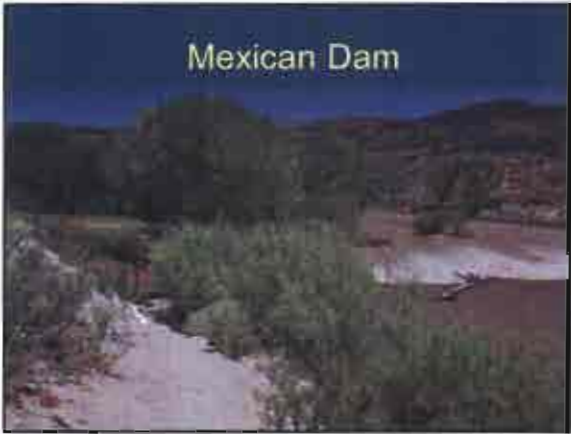
Components of the Nature Park

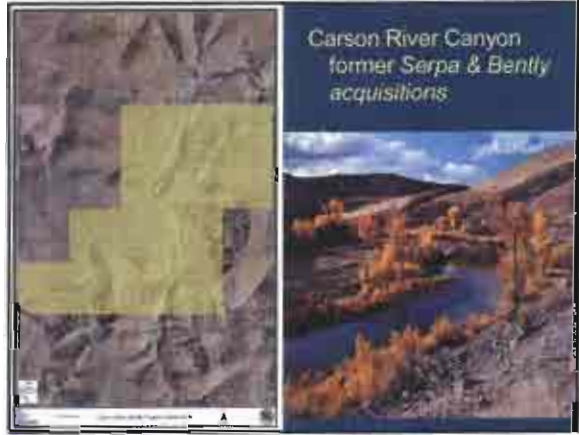
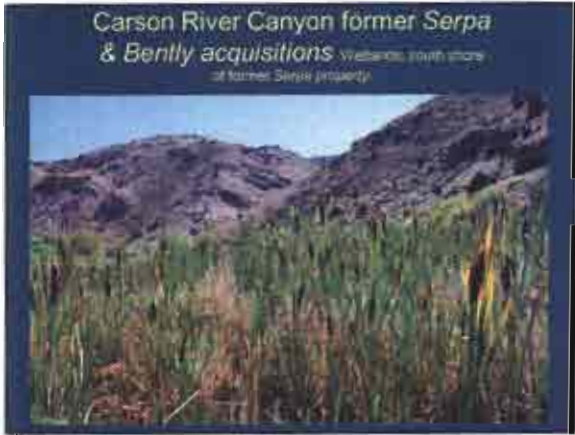
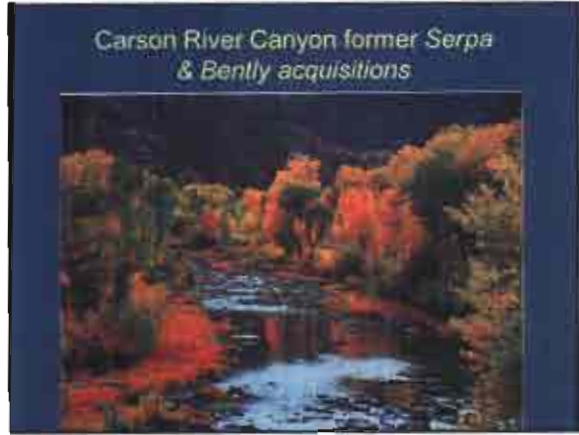
Parks and OSAC Land acquisitions & donation

1. Desormier	19 Ac.	need for access
2. Mexican Dam	64 Ac.	urgency criteria
3. Buzzy's Ranch	457 Ac.	pasture no water
4. Riverview Park	102 Ac.	most used
5. Carson River Park	40 Ac.	aquatic trail head
6. Vidler	39 Ac.	finally a donation!
7. Empire & Morgan Mill	39 Ac.	aquatic trailhead
8. Carson Canyon	915 Ac.	superfund- Mills
9. Moffat	19 Ac.	trails connections
Total = 1,694 Ac.		

Moffat

Desormier







The management challenge

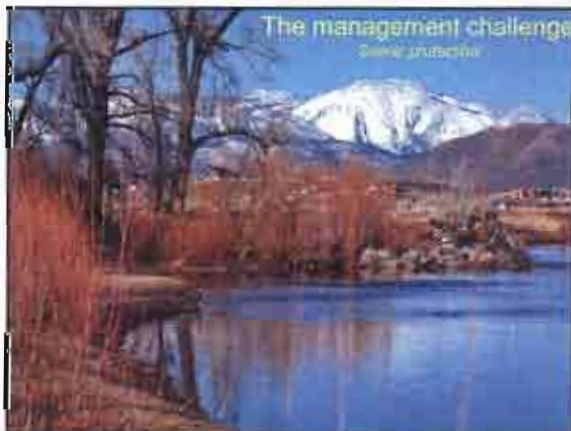
- Regional and local plans
- Fire and fuels management
- Scenic viewshed
- Public Recreation, trash, camping, motorized use
- Wildlife management
- Noxious Weeds
- Agricultural lands – water
- Aquatic Trail
- Superfund designated site, Mercury, Lead, Arsenic
- V&T Railroad- eliminates motorized access
- Cultural Resources-mills and Silver Saddle Ranch

The management challenge *Regional and Local Plans*

- Carson River Master Plan
- Open Space Master Plan
- Parks and Recreation Master Plan
- Unified Pathways Master Plan / Carson River Aquatic Trail
- Federal Lands Bill



The management challenge *Fire and fuels management*




The management challenge *Public Recreation*


- Current concerns:
 - Abandoned cars
 - Camping and related trash
 - Desert dumping
 - Drug trafficking
 - Shooting
- Carson City can provide public resources to address these issues through existing and/or new partnerships



The management challenge
Public Recreation Motorized Use Management




The management challenge
Wildlife




The management challenge
Wildlife Sagegrouse Habitat



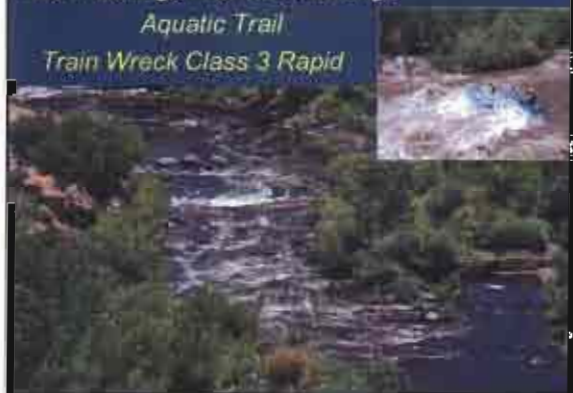
The management challenge
Noxious weeds

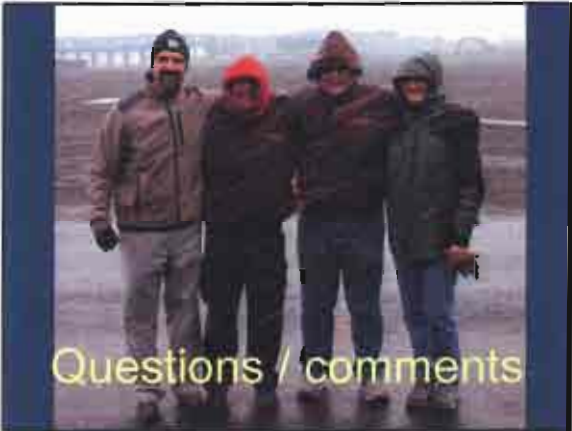
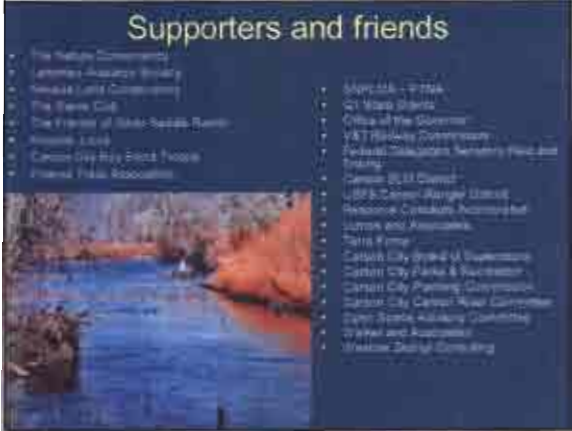
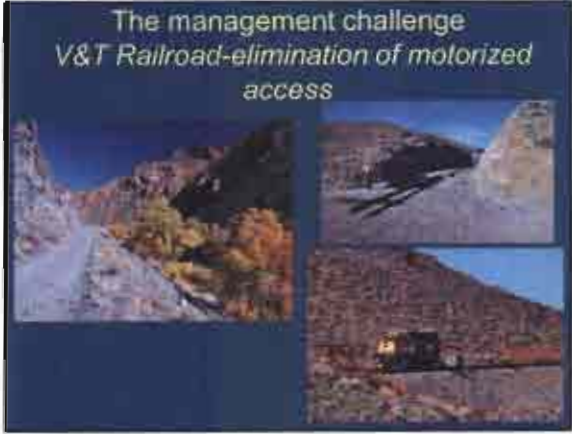
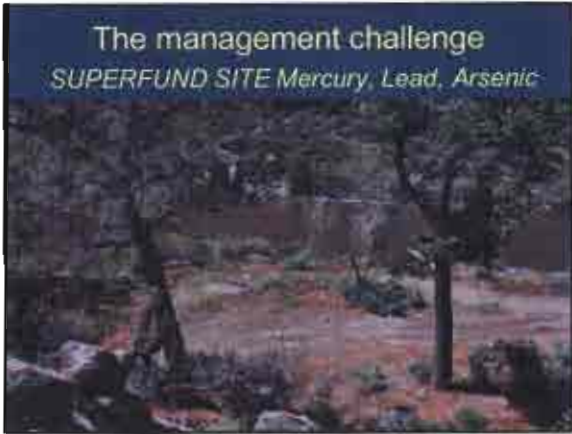


The management challenge
Agricultural lands – water



The management challenge
*Aquatic Trail
Train Wreck Class 3 Rapid*





CARSON CITY OPEN SPACE ADVISORY COMMITTEE

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A regular meeting of the Carson City Open Space Advisory Committee was scheduled for 6:00 p.m. on Monday, October 15, 2012 in the Community Center Sierra Room, 851 East William Street, Carson City, Nevada.

PRESENT: Chairperson Bruce Scott
Vice Chairperson Tricia Lincoln
Member Laura Fitzsimmons
Member Terri Green-Preston
Member Donna Inversin
Member Howard Riedl

STAFF: Juan Guzman, Open Space Property Manager
Ann Bollinger, Natural Resources Specialist
Tina Russom, Senior Deputy District Attorney
Kathleen King, Deputy Clerk / Recording Secretary

NOTE: A recording of these proceedings, the committee's agenda materials, and any written comments or documentation provided to the recording secretary during the meeting are part of the public record. These materials are available for review, in the Clerk's Office, during regular business hours.

CALL TO ORDER AND ROLL CALL (6:01:20) - Chairperson Scott called the meeting to order at 6:01 p.m. Roll was called; a quorum was present. Member Evans was absent.

CITIZEN COMMENTS (6:02:05) - Chairperson Scott entertained public comments; however, none were forthcoming.

1. **ACTION ON APPROVAL OF MINUTES - September 24, 2012 (6:02:43)** - Chairperson Scott entertained comments or questions and, when none were forthcoming, a motion. **Vice Chairperson Lincoln moved to approve the minutes. Member Fitzsimmons seconded the motion.** Chairperson Scott entertained public comment and, when none was forthcoming, called for a vote on the pending motion. **Motion carried 6-0.**

2. **MODIFICATIONS TO THE AGENDA (6:03:17)** - Chairperson Scott entertained modifications to the agenda; however, none were forthcoming.

3. **MEETING ITEMS:**

3-A. PRESENTATION ONLY OF A RESOLUTION TO MR. DANIEL JACQUET FOR HIS YEARS OF SERVICE AS A MEMBER AND CHAIRMAN OF THE OPEN SPACE ADVISORY COMMITTEE (6:03:28) - Chairperson Scott introduced this item, provided background information on Mr. Jacquet's Open Space Advisory Committee ("OSAC") service, and invited Mr. Jacquet to provide comment. (6:04:32) Dan Jacquet expressed appreciation for the commendation, and for the opportunity to have served as the OSAC chair and to have "assist[ed] the Board of Supervisors in implementing the Question #18 funds." He expressed appreciation for everyone involved in proposing and promoting Question #18. "It's an amazing thing to think that we would, as a community, agree to tax ourselves for something that may seem like cream on the top, open space. ... we have a lot of open space around here and we assumed it was going to stay that way forever. I think those in the know realized that

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that wasn't so. Open space, whether it's public land or private land, can see development and disappear from our inventory of nice places to visit and nice places to look at." Mr. Jacquet expressed appreciation for the opportunity to have worked with the committee, staff, and the Board of Supervisors for approximately 13 years. He expressed the opinion "we accomplished a tremendous amount, beginning with ... setting the framework for open space with our ordinance and having to go to the legislature and get our charter amended and ... a lot of leg work ..., including developing a master plan with the community. And that was probably a year-long process, and we heard a lot from folks in all our neighborhoods about what they desired in the way of open space and uses." Mr. Jacquet expressed the opinion that "our plan was true to that process and it's borne out in the largely positive feedback that we get from the citizenry and from local politicians and even state and federal folks. ... it was a credit to that early [committee] and to the Board of Supervisors at the time." Mr. Jacquet expressed the understanding that the current committee is "forging ahead with some management actions which, of course, we knew was coming." He emphasized the concept of perpetuity relative to open space. "... if all we are is a land bank and moving land around and changing our objectives every couple years, what, in essence, have you really achieved? So, it's that long range vision and sticking to it that matters." He thanked the committee for the recognition and encouraged them in their future endeavors.

Chairperson Scott read into the record the language of Resolution No. 2012-OSAC-R-1, copies of which were included in the agenda materials, and presented a framed original to Mr. Jacquet, together with a framed photograph of the Silver Saddle Ranch. Chairperson Scott entertained committee member comments and, when none were forthcoming, Mr. Jacquet thanked the committee. Chairperson Scott entertained public comment; however, none was forthcoming.

3-B. POSSIBLE ACTION TO ACKNOWLEDGE THE PASSIVE RECREATION DEFINITION AND PROVISIONS OF CHAPTER 13.06 OF THE CARSON CITY MUNICIPAL CODE (6:13:39) - Chairperson Scott introduced this item, and Mr. Guzman reviewed the agenda materials. Chairperson Scott expressed appreciation for the citizens' attendance, and explained that the "definition of open space is a little bit removed from any concerns or management decisions that might relate to access to open space. But those kinds of discussions will be coming in the future and it's going to be important that we have the ability to reach the motorized, off-highway vehicle ... community so that we (1) know who you are and can make sure that you're in the loop as far as notification and, secondly, ... as we get into it, ... education and outreach [will be] important elements of the Open Space Committee, whether it's passive, whether it's a road that goes through property that we might own or control, or whether it's on federal land, Forest Service, or federal land, BLM. So, ... those elements are going to be important as we go forward."

Chairperson Scott entertained comments or questions of the committee members. In consideration of the definition of "passive recreation," Member Riedl provided an overview of the open space acquisition process for the benefit of the citizens present. Member Green-Preston advised of having requested further consideration of the passive recreation definition during the June committee workshop. She discussed her experience and concerns regarding access to the Carson River Canyon, and advised that this was her reason for contacting the OHV community. She discussed additional concern that the open space master plan element hasn't been updated since 2000. She expressed the opinion that "the definition of passive recreation shuts some doors ..."

Chairperson Scott entertained additional committee member comments; however, none were forthcoming. Mr. Guzman advised of having received five e-mails, copies of which he distributed to the committee

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members and the clerk, and provided an overview of the same. Chairperson Scott reiterated that the subject item is relative to passive recreation “not ... any decisions on land use or opening or closing things.” He acknowledged Member Green-Preston’s concerns over “impacts on historic uses,” and expressed the opinion that the committee should discuss the same “on a site-by-site or property-by-property ... basis because we have acquired a number of properties which ... are probably not appropriate for development for off-highway vehicles and we have also acquired properties that have existing access through them and we’re going to have to grapple with that and deal with that.” Chairperson Scott expressed the opinion that the definition of passive recreation does not impact access.

Chairperson Scott provided direction with regard to public comment, and advised that the Open Space Program has acquired lands used by many OHV users. He explained that the committee serves in an advisory capacity to the Board of Supervisors “as a resource group. The maintenance of the resource, both visual as well as physical, is important to us and so the kinds of things that ultimately we’ll want to get into are going to be maintaining trails, maintaining access, respecting areas where sensitive lands can’t support major off-road activities ...”

Chairperson Scott entertained public comment and, following a suggestion by Ms. Russom, expressed a preference “to keep things moving along.” Chairperson Scott provided additional direction with regard to repetitive comment. (6:34:19) Phil Hooper advised that he is a Minden resident and, in reference to previous comments, expressed the opinion that the term ‘passive recreation’ “sounds restrictive.” In response to a question, Chairperson Scott explained that the committee “is not an active recreation group. We are charged with the acquisition of lands for the benefit of the community as a whole. We are not charged with acquiring property for developed recreation. It’s passive in the sense that it’s scenic; it’s maintaining the vistas; ... the ideas of passive recreation are non-impactive kinds of uses.” In response to a comment, Chairperson Scott further clarified that “much of our land ... does not really have roads on it now anyway. Some of it does. If there is a desire to have any impact on the existing use, we’re going to have to look at those lands area-by-area. And so passive recreation is our primary goal ... the definition of passive recreation in no way sets a limit on any specific access or roadway. We will be looking at individual areas and protecting resources in the future but that’s not tonight’s subject and ... passive recreation ... does not affect any existing uses.” In response to a question, Chairperson Scott advised of no anticipation to move forward “with the concept of closing a road, but we will be looking at plans for specific areas. You have, for example, Prison Hill and the Silver Saddle Ranch which are part of what are being acquired from the BLM ... Those come with strings attached. You have the Carson River Canyon ... which we have acquired. Those will have this kind of meeting to discuss uses and the Board of Supervisors has specifically asked us to look hard at those lands in light of the historic uses. ... and we are an advisory body. We ... don’t do anything but advise the Board of Supervisors.” Mr. Hooper expressed understanding for open spaces and passive recreation, and a preference for “that in addition to what’s already grandfathered in on the roads instead of cutting off roads.” Chairperson Scott expressed understanding for Mr. Hooper’s concerns, and the hope that Mr. Hooper “would not represent that the uses out there today are the level of environmental care that we really need on our open spaces. That’s something that will be a big part of how do we find the balance.”

Mr. Guzman responded to questions regarding property dedicated to the V&T Railway Reconstruction. In response to a further question, Mr. Guzman advised that the committee has taken no action to close any roads on any acquisition to date. Member Riedl could recall no roadway closed on any open space acquisition. In response to a comment, Mr. Guzman reiterated that the committee has taken no action to

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recommend the closure of any roadway. “The Board of Supervisors and the V&T and the people of Carson City agreed to support the V&T and voted in a tax. The V&T Commission had public hearings ... when they were going to close the road. There were many people who opposed the closing of the road; however, in the end, the result was that the Board of Supervisors and the V&T Commission agreed to proceed with the project. ... we knew that that was a fact ... The road is going to be closed. Even if we don’t buy the land, the V&T will make arrangements with the owners of the land, which was private, to buy it. So, we took advantage of the situation and told the V&T, ... let’s buy the lands together so we both save money. We pay less money for the land because you contribute by the monies that you will pay for the easement and we’ll buy the remainder land. We have the ability to have access. It’s just non-motorized access. We have the ability to walk, we have the ability to hike, and that’s what we do ... That is the mission that we came from. That’s why the tax was enacted.”

(6:42:40) Scott Todd, a resident of Carson City, inquired as to the reason the Open Space Program is acquiring easements “that only allow us to look at the property but give the owner the benefit of collecting money and still having possession and control of that.” In reference to Member Green-Preston’s comments, Mr. Todd expressed support for “keep[ing] what we have; what we’ve always used.”

(6:44:05) Greg McKay suggested considering access prior to acquiring property, and working together with the State’s “OHV Committee.” He acknowledged this committee’s “passive recreation ... mandate,” and expressed the opinion the committee can “probably work with the motorized community. If ... people use the resource responsibly, there’s not any damage.” Chairperson Scott expressed appreciation for Mr. McKay’s comments, and advised that there will likely be few other open space acquisitions. Chairperson Scott suggested talking with staff to review Open Space Program parcels, and advised that the committee will be soliciting public input as the process to define management responsibilities goes forward.

(6:46:18) Dick Howtle expressed concern with regard to land acquisition in consideration of the percentage of public land in Nevada. He discussed the decline in property values and the increase in property taxes. “We can’t afford more property. Let’s work with the stuff we’ve got.” Chairperson Scott advised that the Board of Supervisors recently conveyed the same direction to the committee. He explained that the Open Space Program has acquired private property that had open space values, for which he provided an overview. “We are pretty much past the acquisition stage and now moving toward management and management ... implies how do you protect the investment with the public’s dollars, in perpetuity, with uses that are consistent with the limitations on any particular piece of property ...” Chairperson Scott expressed appreciation for Mr. Howtle’s comments, and assured the citizens that the area of focus “particularly for off-highway vehicle users is the 87 percent [of public land]. That’s where the biggest opportunity is and ... most of the trails are ...” Mr. Howtle expressed concern that acquisition often exceeds the funds necessary for management. Chairperson Scott discussed the committee’s responsibilities relative to management.

In response to previous comments, Vice Chairperson Lincoln advised that the committee began transitioning from acquisition to management over a year ago. She explained that the open space ordinance makes selling open space property more expensive than managing it. She advised that the committee has nothing to do with the “Carson Valley Rim Trail ... or the Tahoe Basin except where Carson City meets the lake.” She explained the conservation easement on the Horse Creek Ranch, and the purpose for the same. With regard to the Carson River Canyon east of Deer Run Bridge, she advised that it was private property and “we would not even have been able to acquire any of that land except John Serpa got hit with

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some serious financial difficulties and needed to sell his portion of it and Don Bently ... did love trains. He would not have come to the table to open space or anybody else unless we allowed the V&T to be rebuilt through there. Again, you were trespassing all this time. You didn't know it and they didn't keep watch out for that, but the historic use of that area is a train and so, at some point, some portion of that is going to be a train again and we have to work around that. But there are other ways to access it too."

(6:53:04) Pine Nut Mountains Trail Association President Doug Holcomb expressed appreciation for Question #18, and the opinion that open space is "very, very important." He explained the mission and membership of the Pine Nut Mountains Trail Association, and advised "we have shown that you can get along." He advised that he and his wife ride horses and that he is an avid motorcycle enthusiast. He further advised that he lives at Lake Tahoe, but rides motorcycles often in Carson City. He further advised that if access is closed such that he has no way to stage his dirt bike, he won't be coming into Carson City. He discussed the amount of money he spends in Carson City each time he comes here to ride. He described the location of closed access just south of the Brunswick Bridge. He expressed appreciation for the passive recreation concept, and opposition to closing access to historic OHV routes. He suggested developing a definition relative to "passive trail riding versus active racing on Carson City lands." Chairperson Scott requested Mr. Holcomb to provide his contact information to staff. Chairperson Scott described the location of access "around the corner on Deer Run Road that doesn't go up the slope. The problem ... those barriers ... are trying to address is the erosion down those slopes every time it rains and the mud and dirt that comes onto the roadway. ... those specific linkages are intended to be blocked, but there's an alternative just around the corner that leads you back up and you still get to the power line ..." Discussion followed. Mr. Guzman thanked Mr. Holcomb and the Pine Nut Mountains Trail Association for their assistance with Carson River area clean up projects over the past three years.

(6:59:22) Terry McTimmons, a resident of Carson City, advised that he "enjoy[s] the motorized access ..., but [his] business depends on it." He expressed the hope that the committee will "take a real close, serious look at the amount of dollars that come into this area just for the recreation access and a lot of that is motorized access." He expressed vehement opposition to closing access to motorized vehicles. "There are thousands of people that live in this immediate area, let alone their friends and family that come in just for the recreation access." Mr. McTimmons advised that he sells RVs at the Outdoor Toy Store in Moundhouse, and "if there's no place to ride them around here which is why people live here ..., that's going to effectively put [him] out of business." He requested the committee to consider the "adverse implications ..."

(7:01:24) Gage Smith, a resident of Wellington, Nevada, expressed the belief "we're under assault now. ... the Forest Service with their travel management plan, the BLM with their travel management plan, Senator Reid holding various counties hostage in order to get wilderness areas designation, the latest being Lyon County and the Pine Nut [Mountains]." Mr. Smith advised that the BLM will hold its first travel management plan workshop on Thursday, October 18th at the Carson Valley Inn, and he encouraged attendance. Chairperson Scott advised that the Open Space Program doesn't develop for active recreation, "but we do have the potential to do things that can be complimentary and potentially in coordination with off-highway vehicles. ... we may not always agree, but we've got to keep talking because there are too many things that are elements of this picture that need to be coordinated. ... economics is a big deal ... We don't think in those terms typically because our open space is largely focused on a quality of life for Carson City and the residents and everybody who comes here can enjoy it, but they don't come here just to see the open space. They come here for other things and it's an amenity that we want to preserve and maintain."

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Ms. Bollinger announced a BLM travel management plan workshop scheduled for Tuesday, October 16th at the Fallon Convention Center.

(7:04:37) Flora Todd, a resident of Carson City, discussed concerns that the maintenance plan “be developed fair and equitable for use of our tax dollars to ensure that motorized vehicle use is not disenfranchised and that this maintenance plan does include the conservation side, the more passive recreation, but also the motorized vehicle use.” She thanked Member Green-Preston for informing the OHV community.

(7:05:42) Steve Ritter, a resident of Carson City, expressed concern over bicyclists and equestrians forging new trails “and doing more damage ... because we usually use the existing trails.”

Member Fitzsimmons expressed appreciation for the citizens’ attendance and participation, and advised of never having heard that “we are considering closing ... any existing access.” She noted the benefit of the discussion, and the importance of sharing the resource.

(7:08:57) Susan Minor, a Gardnerville resident, expressed the opinion that the passive recreation term needs further definition and “sounds like you want to exclude us ...” She inquired as to the reason for needing to define passive recreation. In response to a comment, Mr. Guzman advised that the passive recreation term “is already in all of our regulations. It’s not defined, but it already exists. So what we’re trying to do is clarify.” In response to a further comment, Mr. Guzman reiterated that the committee is advisory to the Board of Supervisors who are “the final decision makers.”

In response to previous comments, Mr. Guzman advised that staff has similar concerns relative to bicyclists and equestrians in consideration of “too many new trails.” He further advised of having engaged “that group collectively and form[ing] an agreement with them and now they’re part of our organization and when they build a trail, it’s done with all the permits and in places that are approved by the community in public hearing in trying to alleviate that concern. That doesn’t mean that we have gone back and fixed all the old trails that were built, but ... from now on, they’re working with us ...” In response to a previous comment, Member Inversin advised of having discussed the possibility of licensing bicycles with Sheriff Ken Furlong. “They did not want to do it. They said it was more costly ...” Chairperson Scott discussed the importance of considering and managing environmental impacts. In response to a previous comment, Member Riedl advised that he would never recommend the purchase of open space property with “active OHV activity ... It would not be compatible for the use of open space funds. So having a passive recreation definition helps us decide what is a good use of open space funds and what’s not.”

(7:14:25) Michael Mackelfish advised of having recently returned to Nevada after overseas military service. He described himself as a “motorcycle user and a four-wheel-drive enthusiast.” He expressed concern over the lack of access “within Carson City proper to the River.” In response to a question, Mr. Guzman reviewed and described various access points. Mr. Mackelfish expressed the opinion that “systematically, the citizens are being closed off access to the River just to go down and recreate ...” He described areas which have been closed to access. Mr. Guzman explained “the reason you cannot drive next to the River ..., is because most of the River shore is very fragile environment and if you drive and everybody else were to be allowed to do that, then that vegetation will no longer be able to grow back in there.” Mr. Guzman described areas which can be accessed by OHVs. In response to a further question, Mr. Guzman advised of no proposal to close any existing trail within the open space management areas. He reiterated that the

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V&T Railway Commission will close access in the Carson River Canyon in order to place track. In response to a question, Chairperson Scott discussed the importance of citizen participation in the BLM travel management planning process. Vice Chairperson Lincoln suggested that Mr. Mackelfish contact staff to obtain an Open Space Program map.

(7:22:22) George Swetland discussed the importance of public land interconnectivity in consideration of regional recreational tourism.

Mr. Guzman discussed the mission of the Open Space Program to ensure access in perpetuity. "We have bought property to assure that it remains open and that includes Kings Canyon, Ash Canyon, lands in the River ... The V&T is a special deal and it was before us and we just have to live with it and we were created with a restriction that our monies are to be used for passive recreation. ... We're just trying to grasp it so we can all live with it ..."

(7:25:07) Mark Kimbrough advised that he lives in the Mexican Dam area, and provided background information on his career as a State Park Ranger. He expressed strong advocacy "to put on the map these actual corridors or areas that should be assigned to OHVs; not restrict them, but actually assign them on a map and let those be part of your plan that these areas will not be restricted for this type of use." Mr. Kimbrough expressed the opinion that the Carson River Canyon area "is the worst example of stewardship ... in the State of Nevada for a riparian area. Absolutely horrendous, terrible place and it's not from OHV use. It's from camping and meth labs and whatever else goes on down there constantly. It was a pretty scary place." Mr. Kimbrough discussed the possibility of working together with groups such as the Pine Nut Mountains Trail Association to perpetuate education and proper stewardship of open space properties. He expressed support for "stay[ing] with the passive because ... that was a goal that was needed to be kept in the hearts of all these people that voted and understood that, but that there is a motorized element in these just because they've been purchased." He emphasized that Mr. Guzman "has no standing against OHVs. The road up to Ash Canyon ... was essentially worked and pushed by [Mr. Guzman] a lot to get the road open to get OHVs so they can go up there to the top ... so people have access to the parks back country." He advised of having worked extensively with Mr. Guzman, and that he has never heard him say anything against OHVs other than we need to solve the problem. He expressed appreciation for Member Green-Preston's "stand on this committee because every committee needs that nice group of different opinions and reasons they sit on this board." Mr. Kimbrough expressed the opinion that "the solution's at hand. It's just how you do it."

In response to previous comments, Chairperson Scott discussed the reasons Tim Bertagnolli constructed "the gate." He suggested "OHV users can be part of the solution just like hikers or equestrians or bicycles. We've all got to get together and recognize that ... certain things belong better certain places, but being together and working together ... makes a big difference."

Chairperson Scott entertained additional public comment. (7:30:23) In response to a question, Mr. Guzman explained to Paul Sinnott that this committee is one of several advisory committees which hears various items of public interest, such as the BLM travel management plan, and makes corresponding recommendations to the Board of Supervisors. In response to a question, Chairperson Scott advised that this committee has never had direct involvement with the Redevelopment Authority Citizens Committee. "We're interested in things like fire, erosion control, noxious weeds; the kinds of things that affect our ground, not particularly from an active perspective, but from a passive perspective or, in the case of fire,

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from a disaster ... perspective. But, the kinds of input we're hearing tonight ... will help form some of our thoughts and inputs to the BLM as far as an area in which we have an interest ... We may not have properties that lend themselves in a lot of ways to that, but we see a need and we're aware of a need and we need to convey that to the BLM as well." Member Riedl referred to the previously-approved set of minutes in consideration of recommendations to the BLM on their travel management planning process. "... we're very interested in maintaining access to the BLM lands for OHV use and other recreational purposes that go outside of the open space."

(7:34:30) Ausley Cheek inquired as to whether the committee plans to recommend that access to Prison Hill and Kings Canyon remain open for OHV use. Mr. Guzman advised of "no reason to suspect that that is not the case."

(7:36:07) Brad Foley advised of having been riding in this area since 1978, and that he currently lives in Dayton. He further advised that he is an officer in the Virginia City Motorcycle Club "that puts on the Virginia City Grand Prix which brings in over a thousand riders for two days. And every rider brings in at least two people, sometimes three to four. It brings a tremendous amount of income to Carson City, Virginia City, Reno ... the bike shops, everything." Mr. Foley advised that "some of the best riders in the United States come from this area. They start as little wee kids and going out to the surrounding areas, just right outside of towns." He discussed his experience seeing "areas shut down. There were events that used to run through here. They're not anymore. It's getting harder and harder and harder to put on the Virginia City Grand Prix. Dealing with BLM ... is getting harder and harder and harder. ... it costs us \$5,000 just to put the race on, just for BLM. ... and we can only ride on roads they say we can ride on. Mr. Foley expressed support for equestrians and stated, "I'm in the outdoors a lot. I know this country very well ..." He expressed the hope that the committee will do "[it's] best not to close areas down and access to areas because ... it's a great thing for kids. ... It's something to work on. ... everybody needs to ... work together."

In reference to previous comments, Member Green-Preston clarified that access to Kings Canyon is being closed by the U.S. Forest Service. She expressed concern over the lack of public notice by various government agencies relative to access closure. Chairperson Scott reiterated that "tonight's discussion has nothing to do with closing any areas," and that there are many ways to "work together when we get to the point of looking more specifically at properties." He re-emphasized that "the key is the BLM," and encouraged the citizens to provide input to the travel management planning process.

Chairperson Scott entertained additional public comment. (7:41:45) Nick Geiser advised of various OHV organizations which have participated in clean up and road / trail maintenance projects. Chairperson Scott noted the importance of active user participation in ongoing clean up and maintenance.

(7:42:53) Eric Bevins, of Doctor Smash Design, described his business and emphasized the importance of OHV access. He suggested that the passive recreation definition should include a provision for access, including ADA access, which often requires motorized transportation. He clarified that new trails should only be necessary relative to ensuring access. In response to a question, Mr. Guzman advised that the V&T Railway reconstruction will include motorized access to the bridge. He responded to additional questions regarding ADA facilities, noting particularly the Carson River Park facility. He advised of a possible grant-funded analysis of the southern portion of Prison Hill to determine the possibility of additional ADA facilities. Discussion followed, and Mr. Bevins requested to be notified of future meetings. Chairperson

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Scott reiterated that the committee was not considering closures as a part of this meeting. He acknowledged the valid concerns, and advised of federal government restrictions attached to the lands bill acquisitions of Prison Hill and the Silver Saddle Ranch. He advised that motorcycle access to the southern portion of Prison Hill will be maintained. Mr. Bevins expressed an interest in reviewing the federal government restrictions, and Chairperson Scott assured him that staff would help provide the information.

Vice Chairperson Lincoln inquired of the citizens in attendance their opinion of conflicting uses, such as trains and OHVs, hikers and OHVs. She discussed the concept of designating large areas for particular uses “where the experience is the same in terms of the types of trails, the types of views, the ... slopes, ... but you’re not going to go up a trail at a steep slope and, at the top, intersect a trail with hikers on it that you could potentially have a very unhappy ending. The train coming through the canyon is something that has historic precedence and is also an economic driver for this area.” Vice Chairperson Lincoln described a recent experience involving the train and an OHV user, and discussed the importance of user education. Due to the lateness of the hour and many of the citizens departing the meeting, Ms. Bollinger advised anyone with questions or concerns to contact Open Space Program staff.

(7:55:50) James Wade, a resident of Gardnerville, advised that he “belongs to a very large, informal ATV group. We’re responsible on the trail. We don’t go off the trail. We pick up trash. We don’t make a big thing about it, but we are responsible.” He discussed the importance of OHV access in the area.

Mr. Guzman advised of two Open Space Program volunteers who patrol using ATVs. “So, the impression that we dislike ATVs ... is not founded. The mandate of [the Open Space Program] ... was adopted by law the way it is, and we ... try to accommodate as many people as possible, as many users as possible.”

Chairperson Scott entertained additional public comment. (7:57:30) Robin Orloft advised that her husband is an active motorcyclist, and that she and her family moved to Carson City “mostly because of Prison Hill.” She discussed her family’s use of Prison Hill, and expressed an interest in discussing appropriate use. She discussed the values of the southern portion of Prison Hill, and the importance of preserving the ecosystem. She thanked Mr. Guzman and the committee for the recreational resources.

(8:00:32) Mark Weeks advised of having moved to Carson City “because we had access to the hills on the west side and the BLM land on the east side.” He discussed his involvement in OHV activities, and expressed concern over terms such as “passive recreation” eventually translating to legal precedent. He suggested “a better definition [which] would be more conducive to everybody’s use, not just passive recreation.” He suggested considering a phrase such as “tread lightly,” and advised that “everybody understands what that means in our community and also in other communities, it’s something that’s already been defined.” He expressed the opinion that the “4x4 community is under assault. We’ve had so many trails closed and a lot of us, now when we go four-wheeling, part of that experience is picking up trash ...” Mr. Weeks advised of having recently spent a weekend on the Rubicon Trail “trying to fix the things that have been ruined by people not being responsible ... Up there it wasn’t the passive recreation definition that was trying to close us down. It was the water board. ... there’s always somebody that uses something to close a trail down.” Mr. Weeks described circumstances surrounding trails being closed in El Dorado County. He cautioned the committee, relative to the passive recreation definition, “that it doesn’t get used in the future against people that really moved here to use ... the trails and the access that we have here.”

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(8:05:10) Dennis Johnson provided background information on his work experience relative to easements, specifically prescriptive easements.

Chairperson Scott reiterated the purpose of the subject agenda item was not to consider or act on closures. He acknowledged the concerns relative to the passive recreation definition, and noted the importance of considering Open Space Program property access relative to future planning and management. He reiterated the importance of public input “as we get to more specifics in the future. ... it does involve existing uses, existing roads and that type of thing. We have to recognize what’s there and then try to work within that framework.”

Chairperson Scott entertained additional public comment and, when none was forthcoming, additional committee member comments. Member Riedl thanked the citizens for their attendance and participation, noting the importance of public input. He expressed support for off-highway vehicle use, and noted the importance of understanding “the needs of the entire community so that when we do get an opportunity to buy open space, we thoroughly know what its existing uses are so we don’t exclude people from that. This creates a dialogue ...” Chairperson Scott entertained additional committee member comments and, when none were forthcoming, a motion. Member Riedl expressed the belief that the existing language in the ordinance and in the open space master plan element “works.” **Member Riedl moved to recommend acknowledging the definition provisions of Chapter 13.06 of the Carson City Municipal Code, and ask that staff develop a map showing permitted use of OHVs and to set up a process for special activities involving open space. Member Inversin seconded the motion.**

Vice Chairperson Lincoln requested staff to read the definition of passive recreation. Mr. Guzman referred to an “operational definition,” and expressed the belief that Member Riedl’s motion was “to leave it alone; that we live with whatever is in the code, other than to bring in the mapping and ... clarify the areas where it can happen.” In response to a question, Mr. Guzman reviewed the method by which the current municipal code provisions can be amended. He read into the record a pertinent portion of Carson City Municipal Code Section 13.06.100. Member Riedl explained the intent of his motion to “acknowledge that version of passive recreation, and allowing a mapping that shows where OHV use is allowed on the open space and also setting up a process where anyone could petition to ask for a special use permit or events permit for the use of open space.” Chairperson Scott cautioned against “getting into the parks and recreation ... and more active use element.” He suggested that mapping and event coordination “may involve other groups.” Member Riedl acknowledged that other City departments / divisions would need to be involved in mapping and events permits. Mr. Guzman reviewed the process by which special events permits are granted by the City, through the Planning Division. In reference to the provisions of CCMC Section 13.06.100, Member Green-Preston offered an amendment to the motion to include “that passive, motorized trail use should be allowed.” Ms. Russom explained the process by which the Carson City Municipal Code is amended. She expressed understanding for Member Green-Preston’s suggested amendment, but advised it wasn’t feasible as part of the action on this item. She reviewed the committee’s possible actions. Member Green-Preston suggested deferring action in order to consider amending the motion at a future meeting. Member Riedl called for the question. Chairperson Scott reviewed the pending motion and called for a vote. In response to a question, Ms. Russom provided additional clarification relative to possible action. Chairperson Scott reviewed the intent of the pending motion to “acknowledge the Code as it is today ...; with that, [Member Riedl] asked that we work to develop a map of access or trails and he also asked that we develop or ensure that we have available an avenue by which people who want to have special events can come forward and potentially ... get review and approval or reaction to those

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proposals. ... the second and third elements of this motion ... the map, is something we've talked about before within our authority. The third one is something that [Mr. Guzman] has pointed out. There's a mechanism there today. It maybe just isn't very well publicized." In response to a question, Ms. Russom advised that the pending motion was sufficient for the committee's action. Chairperson Scott further clarified "we are not creating a definition. We're simply recognizing the Code and the way it addresses it as it's currently written." Ms. Russom expressed the belief that the committee did not define passive recreation at this meeting. Member Riedl expressed uncertainty that "this one meeting would be ... enough to begin changing the definition of passive recreation." He expressed a preference for "a larger community workshop that ... we can spend more time on this. ... the ordinance, as it stands, has guided the Open Space [Program] well so far and I would like to acknowledge that and not make any definition changes tonight." Member Inversin expressed her agreement. In response to a question, Member Riedl emphasized the importance of "show[ing] the roads that are permitted ..." Ms. Russom requested Member Riedl to direct staff relative to mapping. Member Riedl acknowledged this as the intention of his motion "for the mapping and a process for use." Member Inversin acknowledged her second to the motion. Chairperson Scott called for a vote on the pending motion; **motion carried 5-1.**

Chairperson Scott expressed the hope to avoid "spend[ing] too much more time trying to talk about the definition of passive recreation and move forward with some more active planning." Chairperson Scott thanked the citizens for their attendance and participation, and recessed the meeting at 8:29 p.m.

3-C. DISCUSSION ONLY PERTAINING TO THE MANAGEMENT OF OPEN SPACE LANDS (8:36:06) - Chairperson Scott reconvened the meeting and introduced this item. Mr. Guzman reviewed the agenda materials. Chairperson Scott requested the committee members to review the agenda materials and consider this item prior to the next meeting. In consideration of the public testimony for the previous item, he suggested identifying open space lands with existing vehicle access may be helpful. He entertained committee member comments. Member Green-Preston discussed BLM partnerships in Winnemucca, and requested a presentation by a member of the Governor's OHV Commission. At Chairperson Scott's request, she agreed to provide information to Mr. Guzman and Ms. Bollinger. Member Green-Preston discussed grant funding available through the American Motorcycle Association. In response to a question, she provided additional clarification of the purpose for the grant funding. In response to a question, Mr. Guzman provided clarification of the open space master plan element Policy A.2(2.5), as included in the agenda materials. He acknowledged the need to amend existing policies of the open space master plan element, noting the associated expense. Extensive discussion followed regarding the approach to moving forward in development of open space management.

3-D. DISCUSSION ONLY REGARDING THE STATUS OF THE FOLLOWING PROJECTS RELATIVE TO THE FEDERAL LANDS BILL: MANAGEMENT PLAN; PAYMENT OF STEWARDSHIP FUND; BLM TRANSFER - LAND SURVEY; CONSERVATION EASEMENT BASELINE; AND PROGRAMMATIC AGREEMENT (9:00:10) - Chairperson Scott introduced this item, and Mr. Guzman reviewed the agenda materials. Chairperson Scott entertained discussion; however, none was forthcoming.

3-E. DISCUSSION ONLY REGARDING STATUS OF THE FOLLOWING LAND ACQUISITIONS: JOOST ACQUISITION AND POTTER ACQUISITION (9:03:14) - Chairperson Scott introduced this item, and Mr. Guzman reviewed the agenda materials. Ms. Bollinger advised that both the Joost and Potter properties have existing two-track trails, "but both have been posted under private

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ownership as 'No Motor Vehicles', and when both are acquired by the Open Space Program, it is not the intent to open vehicle access on either." Ms. Bollinger clarified that neither property has more than a quarter mile of trail. Chairperson Scott entertained public comment; however, none was forthcoming.

3-F. STATUS REPORT AND ANNOUNCEMENTS FROM STAFF (9:05:32) - Mr. Guzman reviewed the FYI items included in the agenda materials. In response to a question, he offered to look into a certain education expenditure and report back to the committee.

3-G. MEMBERS' ANNOUNCEMENTS AND REQUESTS FOR INFORMATION (9:08:18) - Member Green-Preston described the Water Canyon project in Winnemucca, as "the best ... management ... of this many multi-uses going in different directions but all being compatible." Mr. Guzman committed to finding out more information. In reference to a Nevada County Land Trust brochure, Vice Chairperson Lincoln described it as "an excellent example of ... wide-spread education." She suggested that some of the previous Open Space Program publications "are too detailed for the general public." She referenced the apparent misinformation reflected in much of the public testimony. "... they had no idea what we really [do]." She suggested including copies of the brochure in the next committee meeting packet. Chairperson Scott entertained additional committee member comments. In response to a question, Member Inversin discussed the importance of better preparation and attention to clarifying the committee's role and responsibilities. "... we can't affect what happens on BLM land. We can't affect Forest Service land; to get those pieces out of it so that the focus was just on what we could and could not do. That might have helped." Member Inversin expressed the opinion, "... we were kind of blind sided in that we were expecting one thing and they all came with another agenda." Member Fitzsimmons discussed the importance of an information component "like that brochure." She "realized how isolated we really are in certain ways." Member Fitzsimmons expressed support for monthly meetings during the transition period "if the budget can take it." Member Riedl "learned ... that there's going to be issues ... brought before the committee as well as the Board of Supervisors that really can't be accomplished in one night and requires an element of additional public outreach. There is a time where we will have to look at the open space [master] plan [element] and get it updated even as we proceed to recommend management plans of specific properties." Member Inversin concurred with Member Fitzsimmons in consideration of a better website "that is more interactive that could go [to] maps, see what we're doing ..." She suggested considering allocating budgetary funds to website development. Chairperson Scott expressed a willingness to review the Open Space Program budget in consideration of the possibility of monthly meetings. The committee members concurred.

4. FUTURE AGENDA ITEMS - Previously covered.

5. CITIZEN COMMENTS (9:14:27) - Chairperson Scott opened this item to public comment, noting that there were no citizens present in the audience.

6. ACTION ON ADJOURNMENT (9:14:47) - Vice Chairperson Lincoln moved to adjourn the meeting at 9:14 p.m. The motion was seconded and carried unanimously.

The Minutes of the October 15, 2012 Carson City Open Space Advisory Committee meeting are so approved this _____ day of December, 2012.

BRUCE SCOTT, Chair