#### City of Carson City Agenda Report

Date Submitted: April 28, 2015

Agenda Date Requested: May 7, 2015

Time Requested: 30 Minutes

To: Mayor and Supervisors

From: Public Works Department

**Subject Title**: For Possible Action: To direct staff to initiate the process of changing connection fees for water and sewer pursuant to recommendations from the Utility Financial Oversight Committee and FCS Group.

**Staff Summary**: On February 18, 2015 the Utility Financial Oversight Committee reviewed a presentation from FCS Group and had discussion with staff and the public regarding connection fees for water and sewer utilities. The Committee reviewed three (3) scenarios using different customer base definitions for water, updated sewer equivalent residential customer definitions for sewer, and made recommendations to the Board of Supervisors. (Darren Schulz)

Type of Action Requested:  () Resolution  (X) Formal Action/Motion	` () Ordinance	)	
Does This Action Require A	Business Impact Statement:	() Yes	( <u>X</u> ) No

**Recommended Board Action**: I move to direct staff to initiate the process of changing connection fees for water and sewer pursuant to recommendations from the Utility Financial Oversight Committee and FCS Group.

**Explanation for Recommended Board Action**: The City imposes capital connection charges on new development or redevelopment as a condition of connecting to the water and sewer systems or when increasing capacity of an existing connection. The purpose of the connection charge is to mitigate the impact of growth on the utility system and to compensate for investments already made to provide available capacity to service future growth. There are no statutory guidelines in Nevada for the calculation of connection charges so the rate consultant used a conservative approach based on west coast legal interpretations to recommend charges for Carson City. The Utility Financial Oversight Committee made the following recommendations to the connection fees as related to the water and sewer utility.

For the water utility, this includes updating:

- The Water Equivalent Residential Customer (WERC) definition to 425 gallons per day,
- The numbers of WERC's for each customer class,
- The proposed charge per WERC using a hybrid approach:
  - o Using AWWA meter capacity equivalent ratios for all customers through 1" meters, except multifamily dwellings.
    - Multifamily, through 1" meter, shall be charged 30% of the 5/8" meter size times the number of units,
  - o Using maximum day flow for customers with 1 1/2" meters and larger,
- All proposed charges shall be phased in evenly over 5 years, beginning July 1, 2016.

For the sewer utility, this includes updating:

- The Sewer Equivalent Residential Customer (SERC) definition to 200 gallons per day,
- The number of SERC's for each customer class,
- The proposed charge per SERC to \$4,493.
- All proposed charges shall be phased in evenly over 5 years, beginning July 1, 2016.

In addition, FCS Group recommended that once rates are fully implemented, the fees should be adjusted annually for inflation based on the Engineering News Record's "Construction Cost Index".

#### Applicable Statute, Code, Policy, Rule or Regulation: N/A

Fiscal Impact: Increasing connection charges would positively benefit the water and sewer utility funds.

Explanation of Impact: N/A

Funding Source: N/A

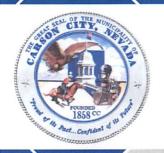
Alternatives: N/A

#### Supporting Material:

- FCS Group connection charge presentation with supplemental slides
- February 18, 2015 Utility Financial Oversight Committee minutes

Prepared By: David Bruketta - Utility Manager

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Reviewed By:			11 5	
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(Public Works Director)			1	
licklyhano	_	Date: _	4/28/	15
(City Manager)		Date: _	111	\$15
(District Attorney)  Mult Africa		Date:	11	8/15
(Finance Director)				
Board Action Taken:				
Motion:	1:			Aye/Nay
	2:			
				-
(Vote Recorded By)				



### Carson City, Nevada

# Water and Sewer Connection Charges

May 7, 2015





#### Water utility

- Recommended action
- Proposed schedule
- Phase-in strategy

#### Sewer utility

- Recommended action
- Proposed schedule
- Phase-in strategy

## Recommended Action: Water

- Adopt the hybrid schedule of connection charges.
  - Meter capacity equivalents for all customers through 1" meters, except multifamily
  - Multifamily through 1" meters charged 30% of smallest meter size charge per dwelling unit
  - Customers with a 1 ½" meter or larger charged on maximum day gallons per minute
- Adopt a phase-in strategy:
  - 5-year phase in
  - 3-year phase in
- Once rates are fully implemented, adjust the fees annually for inflation based on the Engineering News Record's "Construction Cost Index"

**FCS GROUP** 

Meter Size	Meter Equivalency Factors [a]	oposed harge
Customers up through 1" meters: 5/8-inch 1-inch	1.00 2.50	\$ 3,440 8,600
Multifamily per unit [b]:		\$ 1,032
Customers 1 1/2" meters or larger: Charge per maximum day GPM [c]		\$ 6,219

- [a] AWWA meter capacity equivalent ratios
- [b] Alternative multifamily option: 30% of 5/8" meter charge per unit
- [c] Estimated water use in maximum day gallons per minute



#### Committee recommendation: Begin implementation 7/1/16, 5-year phase-in

Meter Size	BELLEVILLE STREET	ear 1 /2015	Marie Barrier	Year 2 /1/2016	Year 3 7/1/2017	Year 4 7/1/2018	Year 5 7/1/2019	ear 6 1/2020
Customers up through 1" meters: 5/8-inch	\$	454	\$	1,051	\$ 1,648	\$ 2,246	\$ 2,843	\$ 3,440
1-inch	\$	454	\$	2,083	\$ 3,712	\$ 5,342	\$ 6,971	\$ 8,600
Multifamily per unit [b]:	\$	227	\$	388	\$ 549	\$ 710	\$ 871	\$ 1,032
Customers 1 1/2" meters or larger: Charge per maximum day GPM [c]	Existi	ing Rate	\$	1,244	\$ 2,488	\$ 3,731	\$ 4,975.26	\$ 6,219

<sup>[</sup>a] AWWA meter capacity equivalent ratios

Note: Year 1 (FY 2015/16) maintains existing rates; 5 year phase in begins in year 2

<sup>[</sup>b] Alternative multifamily option: 30% of 5/8" meter charge per unit

<sup>[</sup>c] Estimated water use in maximum day gallons per minute



- Adopt the schedule of sewer connection charges with updated SERC factors.
  - SERC value updated from 250 gpd to 200 gpd
  - SERC factors updated by customer class
- Adopt a phase-in strategy:
  - 5-year phase in
  - 3-year phase in
- Once rates are fully implemented, adjust the fees annually for inflation based on the Engineering News Record's "Construction Cost Index"

## Sewer Proposed Schedule

Customer Class	Existing SERC [a]	Existing Charge	Proposed SERC [b]	Proposed Charge
Single Family Residence	1.00	\$ 577	1.00	\$ 4,493
Duplex (each living unit)	1.00	577	0.75	3,370
Apartment (each living unit)	0.50	289	0.65	2,920
Mobile Home Individual lot	1.00	577	1.00	4,493
Mobile Home Park (each pad)	0.50	289	0.65	2,920
All others, per SERC	1.00	577	1.00	4,493

<sup>[</sup>a] One existing SERC is equal to 250 gallons per day

SERC = Sewer Equivalent Residential Customer; gpd = gallons per day

<sup>[</sup>b] One proposed SERC is equal to 200 gallons per day



#### Committee recommendation: Begin implementation 7/1/16, 5-year phase-in

Customer Class	THE RESERVE	ear 1 1/2015	7	Year 2 7/1/2016		Year 3 7/1/2017	Year 4 7/1/2018	Year 5 7/1/2019	Year 6 7/1/2020
Single Family Residence	\$	577	\$	1,360	\$	2,143	\$ 2,926	\$ 3,710	\$ 4,493
Duplex (each living unit)		577	No.	1,136	4	1,694	2,253	2,811	3,370
Apartment (each living unit)		289		815		1,341	1,868	2,394	2,920
Mobile Home Individual lot		577		1,360		2,143	2,926	3,710	4,493
Mobile Home Park (each pad)		289		815	80	1,341	1,868	2,394	2,92
All others, per SERC		577		1,360		2,143	2,926	3,710	4,49

SERC = Sewer Equivalent Residential Customer

Note: Year 1 (FY 2015/16) maintains existing rates; 5 year phase in begins in year 2





**Supplemental Slides** 



#### Water:

- Three scenarios using different customer base definitions:
  - Water equivalent residential customers (WERC)
  - Meter equivalency factors
  - Estimated water use (maximum day gallons per minute)
- Committee recommendation is a hybrid approach
  - Meter equivalency factors for customers with meters up through 1"
  - Charge per dwelling unit for multifamily through 1" meters
  - Estimated water use in gallons per minute approach for customers with meters
     1 ½" or greater

Page 11

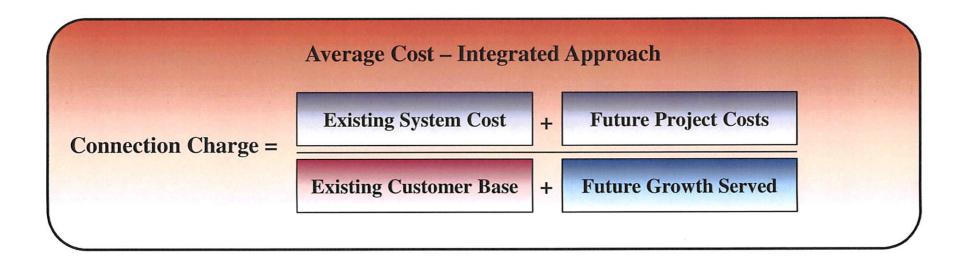
## Summary of Committee Meeting (Feb. 18)

#### Sewer:

- Updated sewer equivalent residential customer (SERC) definitions
- Committee recommendation is to adopt updated definitions & charges

Direction to develop 5-year phase-in strategy beginning 7/1/16





# Key Considerations: Numerator \*\*\* Allocable Capital Cost

- Existing facilities costs: recovers an equitable share of the current system
  - Inclusion of interest
  - Deduction of net debt outstanding
  - Deduction of contributed capital
- Future facilities costs: recovers a fair share of future capital costs to serve new customers
  - Deduction of contributed capital
  - Deduction of repair & replacement projects
  - Planning period of capital program



#### Planning period consistent with numerator

- Existing customer base represents the number of customers served by the current plant-in-service
- Future growth represents the number of customers that can be served after completion of the capital program

# Key Considerations: Denominator \*\*Applicable Customer Base

#### Defining system capacity in units

- Usage-based equivalent residential units (ERUs)
  - WERC / SERC
- Meter equivalents
- Demand-based ERUs

#### Committee recommendations:

- Water: combination of meter equivalents & demand-based ERUs
- Sewer: update usage-based equivalents (SERC)

ERU = Equivalent Residential Unit; WERC = Water Equivalent Residential Customer; SERC = Sewer Equivalent Residential Customer

# Water Utility Draft Results



#### Hybrid approach:

- Meter capacity equivalents for all customers through 1" meters, except multifamily
- Multifamily through 1" meters charged 30% of smallest meter size charge per dwelling unit
- Customers with a 1 ½" meter or larger charged on maximum day gallons per minute

Custome	er Base Calcul	ations	
System Parameter	Existing	Future	Growth Factor
Average Day Demand (mgd)  Max Day Demand (mgd) [a]	9.80	11.71	119.46%
	20.09	24.00	119.46%
Meter Capacity Equivalents [b] Maximum Day GPM	25,222	30,131	119.46%
	13,951	16,667	119.46%

<sup>[</sup>a] Max day to average day demand ratio = 2.05 per Master Plan

mgd = million gallons per day; GPM = gallons per minute; AWWA = American Water Works Association

<sup>[</sup>b] Based on AWWA Meter Capacity Ratios



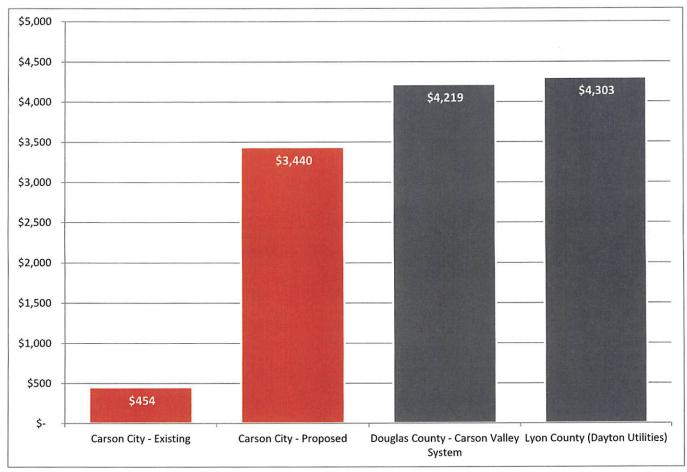
## Water Calculation Summary

Water Connec	tion Charge Calculation	
Connection Charge Components	Meter Capacity Equivalent	s Maximum Day GPM
Existing Cost Basis  Utility Capital Assets plus: Construction Work in Progress less: Contributed Capital plus: Interest on Non-Contributed Plant Net Assets less: Net Debt Principal Outstanding Existing Cash Balances less: Debt Principal Outstanding Net Debt Principal Outstanding Total Existing Cost Basis	\$ 134,554,918 2,827,601 (25,802,750) 40,385,456 \$ 151,965,2 \$ 4,364,927 (60,851,971) (56,487,0 \$ 95,478,1	\$ 4,364,927 (60,851,971) (56,487,044)
Future Cost Basis Total Future Projects less: Identified Repair & Replacement Projects less: Contributed Future Upgrade & Expansion Assets Total Future Cost Basis  Total Cost Basis	\$ 16,740,0 (8,567,0 \$ 8,173,0 \$ 103,651,1	(8,567,000) 
Customer Base Existing Future (Incremental) Total Customer Base  Calculated Connection Charge per Equivalent	25,2 4,9 30,1 \$ 3,4	2,715

Page 20



### **Comparison of Residential Water Connection Charges**



Note: All other surveyed jurisdictions charge water rights fees in addition to connection charges

Meter Size	Meter Equivalency Factors [a]	oposed harge
Customers up through 1" meters:		
5/8-inch	1.00	\$ 3,440
1-inch	2.50	\$ 8,600
Multifamily per unit [b]:		\$ 1,032
Customers 1 1/2" meters or larger:		
Charge per maximum day GPM [c]		\$ 6,219

- [a] AWWA meter capacity equivalent ratios
- [b] Alternative multifamily option: 30% of 5/8" meter charge per unit
- [c] Estimated water use in maximum day gallons per minute



#### Committee recommendation: Begin implementation 7/1/16, 5-year phase-in

Meter Size		ear 1 /2015	The Party of the P	Year 2 7/1/2016	Year 3 7/1/2017	Year 4 7/1/2018	Year 5 7/1/2019	Year 6 7/1/2020
Customers up through 1" meters: 5/8-inch	\$	454	\$	1,051	\$ 1,648	\$ 2,246	\$ 2,843	 3,440
1-inch	\$	454	\$	2,083	\$ 3,712	\$ 5,342	\$ 6,971	\$ 8,600
Multifamily per unit [b]:	\$	227	\$	388	\$ 549	\$ 710	\$ 871	\$ 1,032
Customers 1 1/2" meters or larger: Charge per maximum day GPM [c]	Exist	ng Rate	\$	1,244	\$ 2,488	\$ 3,731	\$ 4,975.26	\$ 6,219

<sup>[</sup>a] AWWA meter capacity equivalent ratios

Note: Year 1 (FY 2015/16) maintains existing rates; 5 year phase in begins in year 2

<sup>[</sup>b] Alternative multifamily option: 30% of 5/8" meter charge per unit

<sup>[</sup>c] Estimated water use in maximum day gallons per minute

# **Sewer Utility Draft Results**



- Update the schedule of connection charges with usage-based equivalents:
  - SERC value updated from 250 gpd to 200 gpd
  - SERC factors updated by customer class

Customer Class	Existing SERC [a]	Existing Charge	Proposed SERC [b]	Proposed Charge
Single Family Residence	1.00	\$ 577	1.00	\$ 4,493
Duplex (each living unit)	1.00	577	0.75	3,370
Apartment (each living unit)	0.50	289	0.65	2,920
Mobile Home Individual lot	1.00	577	1.00	4,493
Mobile Home Park (each pad)	0.50	289	0.65	2,920
All others, per SERC	1.00	577	1.00	4,493

<sup>[</sup>a] One existing SERC is equal to 250 gallons per day

<sup>[</sup>b] One proposed SERC is equal to 200 gallons per day



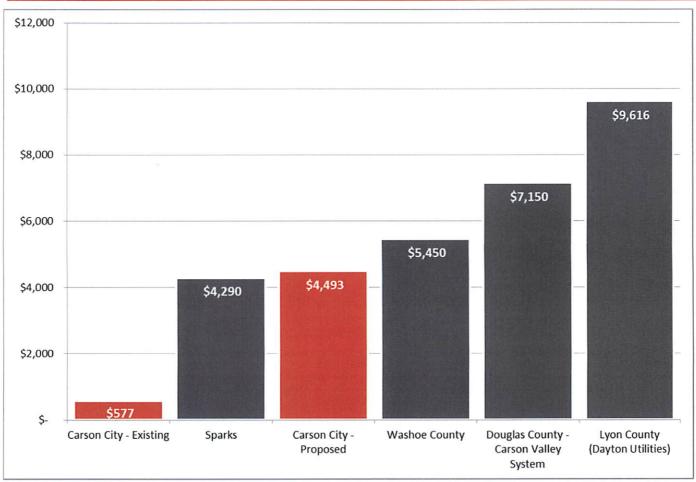
Total Customer Base Calculations						
System Parameter	Capacity					
Average Day Demand (mgd)	6.90					
Proposed: Usage Based ERUs (200 gpd)	34,500					



Sewer Connection Charge Calculation								
Connection Charge Components	Results							
Existing Cost Basis  Utility Capital Assets plus: Construction Work in Progress less: Contributed Capital plus: Interest on Non-Contributed Plant Net Assets less: Net Debt Principal Outstanding Existing Cash Balances less: Debt Principal Outstanding Net Debt Principal Outstanding Total Existing Cost Basis	\$ 122,670,868 1,238,412 (19,951,899) 60,288,050 \$ 164,245,431 \$ 1,163,270 (13,196,234) (12,032,964) \$ 152,212,467							
Future Cost Basis Total Future Projects less: Identified Repair & Replacement Projects less: Contributed Future Upgrade & Expansion Assets Total Future Cost Basis  Total Cost Basis	\$ 48,152,680 (45,367,000) 							
Customer Base Existing Future (Incremental) Total Customer Base  Calculated Connection Charge per Equivalent	29,563 4,937 34,500 \$ 4,493							



### **Comparison of Residential Sewer Connection Charges**





#### Committee recommendation: Begin implementation 7/1/16, 5-year phase-in

Customer Class	Year 1 7/1/2015		Year 2 7/1/2016		Year 3 7/1/2017		Year 4 7/1/2018		Year 5 7/1/2019		Year 6 7/1/2020	
Single Family Residence	\$	577	\$	1,360	\$	2,143	\$	2,926	\$	3,710	\$	4,493
Duplex (each living unit)	A Manage	577	Maria de la	1,136		1,694		2,253		2,811		3,370
Apartment (each living unit)		289		815		1,341		1,868		2,394		2,920
Mobile Home Individual lot		577		1,360		2,143		2,926	Medi	3,710		4,493
Mobile Home Park (each pad)		289	Barry Try	815		1,341		1,868		2,394		2,920
All others, per SERC		577	N. J.	1,360		2,143		2,926		3,710		4,493

SERC = Sewer Equivalent Residential Customer

Note: Year 1 (FY 2015/16) maintains existing rates; 5 year phase in begins in year 2

### Recommendations

## Implementation of Charges

- Represents the maximum allowable charge within the scenario
- The City may implement any charge up to this amount
- Connection charge calculation is in current dollars
- Future years can be updated by:
  - Recalculating the connection charge annually
  - Building in a provision for inflation to the connection charge
  - Adjusting the current dollar charge annually for inflation based on the Engineering News Record's "Construction Cost Index" (recommended)

\*Note: inflation not incorporated during phase-in strategies; to begin after charge is fully phased-in



### Committee Recommendation: Water

#### Hybrid approach:

- Meter capacity equivalents for all customers through 1" meters, except multifamily
- Multifamily through 1" meters charged 30% of smallest meter size charge per dwelling unit
- Customers with a 1 ½" meter or larger charged on maximum day gallons per minute

Page 32

## Recommended Action: Water

- Adopt the hybrid schedule of connection charges as presented.
- Adopt a phase-in strategy:
  - 5-year phase in
  - 3-year phase in
- Once rates are fully implemented, the fees shall be adjusted annually for inflation based on the Engineering News Record's "Construction Cost Index"



- Update the schedule of connection charges with usage-based equivalents:
  - SERC value updated from 250 gpd to 200 gpd
  - SERC factors updated by customer class

Customer Class	Existing SERC [a]	Existing Charge	Proposed SERC [b]	Proposed Charge
Single Family Residence	1.00	\$ 577	1.00	\$ 4,493
Duplex (each living unit)	1.00	577	0.75	3,370
Apartment (each living unit)	0.50	289	0.65	2,920
Mobile Home Individual lot	1.00	577	1.00	4,493
Mobile Home Park (each pad)	0.50	289	0.65	2,920
All others, per SERC	1.00	577	1.00	4,493

<sup>[</sup>a] One existing SERC is equal to 250 gallons per day

SERC = Sewer Equivalent Residential Customer; gpd = gallons per day

<sup>[</sup>b] One proposed SERC is equal to 200 gallons per day

## Recommended Action: Sewer

- Adopt the schedule of sewer connection charges with updated SERC factors as presented.
- Adopt a phase-in strategy:
  - 5-year phase in
  - 3-year phase in
- Once rates are fully implemented, adjust the fees shall be annually for inflation based on the Engineering News Record's "Construction Cost Index"

SERC = Sewer Equivalent Residential Customer

**Water Utility** 

# **Water Scenario Definitions**

- Cost basis is the same in all scenarios; only customer base differs
- Meter Capacity Equivalents
  - Uses AWWA meter equivalency factors to increase charge by meter size
- Usage Based ERUs (Updated WERC)
  - 1.0 WERC per residential, quasi-residential, or senior discount unit
  - 0.5 WERC per duplex unit
  - 0.3 WERC per multifamily unit
  - All other classes based on usage equal to 425 gallons per day (calculated from the FY 2013/14 customer statistics)

#### Maximum Day GPM

- Estimates maximum day water use upon connection
- Recommended only for non-single family residential meter sizes of 1 ½" and larger

ERU = Equivalent Residential Unit; WERC = Water Equivalent Residential Customer; GPM = Gallons per Minute

## Water Calculation Summary

	Water Connection Charge Calculation										
Connection Charge Components	Meter Capacity Equivalents Usage Based ERUs (42)	25 gpd) Maximum Day GPM									
Existing Cost Basis  Utility Capital Assets plus: Construction Work in Progress less: Contributed Capital plus: Interest on Non-Contributed Plant Net Assets less: Net Debt Principal Outstanding Existing Cash Balances less: Debt Principal Outstanding Net Debt Principal Outstanding Total Existing Cost Basis	\$ 4,364,927 (60,851,971) (56,487,044)  \$ 4,364,927 (60,851,971) (56,487,044)	\$ 134,554,918 2,827,601 (25,802,750) 40,385,456 \$ 151,965,225 \$ 4,364,927 (60,851,971) 487,044) 478,181 \$ 95,478,181									
Future Cost Basis Total Future Projects less: Identified Repair & Replacement Projects less: Contributed Future Upgrade & Expansion Assets Total Future Cost Basis  Total Cost Basis	(8,567,000) 	740,000 567,000) \$ 16,740,000 (8,567,000) \$									
Customer Base Existing Future (Incremental) Total Customer Base  Calculated Connection Charge per Equivalent	4,909	23,059 4,488 27,547 27,547 16,667 3,763 \$ 6,219									

FCS GROUP Page 38

Meter Size	Meter Equivalency Factors [a]	Proposed Charge
5/8-inch	1.00	\$ 3,440
1-inch	2.50	8,600
1 1/2-inch	5.00	17,200
2-inch	8.00	27,520
3-inch	16.00	55,040
4-inch	25.00	86,000
6-inch	50.00	172,001
8-inch	80.00	275,201
10-inch	115.00	395,601
Multifamily per unit [b]:		\$ 1,032

<sup>[</sup>a] AWWA meter capacity equivalent ratios

FCS GROUP Page 39

<sup>[</sup>b] Alternative multifamily option: 30% of 5/8" meter charge per unit

# **Usage Based ERUs (Updated WERC)**

Customer Class	Existing WERC [a]	sting arge	Proposed WERC [b]	Proposed Charge		
Single Family Residence	1.00	\$ 454	1.00	\$	3,763	
Duplex (each living unit)	1.00	454	0.50		1,881	
Apartment (each living unit)	0.50	227	0.30		1,129	
Mobile Home Individual lot	1.00	454	1.00		3,763	
Mobile Home Park (each pad)	0.50	227	0.30		1,129	
All others, per WERC	1.00	454	1.00		3,763	

<sup>[</sup>a] One existing WERC is equal to 550 gallons per day

<sup>[</sup>b] One proposed WERC is equal to 425 gallons per day



- \$6,219 per maximum day GPM applied to estimated maximum day use
- Option to charge for non-single family residential meter sizes 1 ½" and larger



•		Scenario	A: Usage Ba	sed ERUs		o B: Meter Equivalents	Scenario C: Maximum Day GPM			
Customer	Meter Size	Average Daily Use (gpd)	# WERCs (@ 425 gpd)	Resulting Charge	MCE Ratio	Resulting Charge	Estimated Max Daily use (gpm)	Resulting Charge		
Restaurant 1	2"	1,767	4.2	\$ 15,645	8.0	\$ 27,520	2.0	\$ 12,328		
Restaurant 2	5/8"	2,195	5.2	\$ 19,435	1.0	\$ 3,440	2.9	\$ 17,970		
Restaurant 3	1"	3,710	8.7	\$ 32,849	2.5	\$ 8,600	5.5	\$ 34,483		
Restaurant 3 Irrigation	5/8"	77	0.2	\$ 682	1.0	\$ 3,440	0.2	\$ 1,043		
Large Retail Store 1	2"	660	1.6	\$ 5,844	8.0	\$ 27,520	0.6	\$ 3,971		
Large Retail Store 1 Irrigation	2"	2,353	5.5	\$ 20,834	8.0	\$ 27,520	5.5	\$ 34,483		
Large Retail Store 2	2"	1,060	2.5	\$ 9,385	8.0	\$ 27,520	1.6	\$ 10,028		
Large Retail Store 2 Irrigation	2"	912	2.1	\$ 8,075	8.0	\$ 27,520	3.2	\$ 20,063		
Large Retail Store 3	1-1/2"	6,742	15.9	\$ 59,694	5.0	\$ 17,200	8.3	\$ 51,404		
Large Retail Store 3 Irrigation	2"	2,238	5.3	\$ 19,816	8.0	\$ 27,520	3.5	\$ 21,941		
Industrial 1	3"	15,584	36.7	\$ 137,983	16.0	\$ 55,040	24.9	\$ 154,639		
Industrial 1 Irrigation	1-1/2"	6,126	14.4	\$ 54,240	5.0	\$ 17,200	11.1	\$ 68,960		
Industrial 2	2"	342	0.8	\$ 3,028	8.0	\$ 27,520	0.5	\$ 2,928		
Industrial 2 Irrigation	1"	1,230	2.9	\$ 10,891	2.5	\$ 8,600	2.8	\$ 17,135		
Grocery Store 1	2"	5,490	12.9	\$ 48,609	8.0	\$ 27,520	7.4	\$ 46,183		
Grocery Store 1 Irrigation	2"	904	2.1	\$ 8,004	8.0	\$ 27,520	2.6	\$ 15,884		
Hotel 1	3"	5,088	12.0	\$ 45,050	16.0	\$ 55,040	8.9	\$ 55,168		
Hotel 1 Irrigation	1"	2,874	6.8	\$ 25,447	2.5	\$ 8,600	10.9	\$ 67,496		
Hotel 2	6"	6,433	15.1	\$ 56,959	50.0	\$ 172,000	9.5	\$ 59,139		
Hotel 2 Irrigation	1-1/2"	3,164	7.4	\$ 28,014	5.0	\$ 17,200	6.8	\$ 42,211		

gpd = gallons per day

gpm = gallons per minute

MCE = meter capacity equivalent



			Scenario Based	A: Usage ERUs	Scena	rio B: Meter Equivalen	Scenario C: Maximum Day GPM			
Customer	Meter Size	Units	# WERCs (0.3 WERC/unit)	Resulting Charge	MCE Ratio	Resulting Charge	Multifamily Charge Option	Estimated Max Daily use (gpm)	Resulting Charge	
Apartments 1	1-1/2"	88	26.4	\$ 99,343	5.0	\$ 17,200	\$ 90,816	24.9	\$ 154,847	
Apartments 2	1-1/2"	36	10.8	\$ 40,640	5.0	\$ 17,200	\$ 37,152	11.8	\$ 73,352	
Apartments 3	5/8"	8	2.4	\$ 9,031	1.0	\$ 3,440	\$ 8,256	1.9	\$ 12,121	
Mobile Home Park 1	1-1/2"	54	16.2	\$ 60,961	5.0	\$ 17,200	\$ 55,728	18.4	\$ 114,514	

gpd = gallons per day

gpm = gallons per minute

MCE = meter capacity equivalent

FCS GROUP Page 43



#### Alternative 1: Begin implementation 7/1/15, 3-year phase-in

Meter Size	Year 1 7/1/2015	Year 2 7/1/2016			Year 3 7/1/2017	Year 4 7/1/2018		Year 5 7/1/2019		Year 6 7/1/2020
Customers up through 1" meters: 5/8-inch	\$ 1,449	\$	2,113	\$	3,440	\$	3,543	\$	3,650	\$ 3,759
1-inch	\$ 3,169	\$	4,980	\$	8,600	\$	8,858	\$	9,124	\$ 9,397
Multifamily per unit [b]:	\$ 495	\$	674	\$	1,032	\$	1,063	\$	1,095	\$ 1,128
Customers 1 1/2" meters or larger: Charge per maximum day GPM [c]	\$ 2,073	\$	4,146	\$	6,219	\$	6,406	\$	6,598	\$ 6,796
[a] AWWA meter capacity equivalent ratios				int	lation factor:		3.0%		3.0%	3.0%

[b] Alternative multifamily option: 30% of 5/8" meter charge per unit

[c] Estimated water use in maximum day gallons per minute

Alternative 2: Implement 7/1/15, no phase-in

Meter Size		Year 1 /1/2015	Year 2 7/1/2016	Year 3 7/1/2017	Year 4 7/1/2018	Year 5 7/1/2019	Year 6 7/1/2020
Customers up through 1" meters: 5/8-inch	\$	3,440	\$ 3,543	\$ 3,650	\$ 3,759	\$ 3,872	\$ 3,988
1-inch	\$	8,600	\$ 8,858	\$ 9,124	\$ 9,397	\$ 9,679	\$ 9,970
Multifamily per unit [b]:	\$	1,032	\$ 1,063	\$ 1,095	\$ 1,128	\$ 1,162	\$ 1,196
Customers 1 1/2" meters or larger: Charge per maximum day GPM [c]	\$	6,219	\$ 6,406	\$ 6,598	\$ 6,796	\$ 7,000	\$ 7,210
[a] AWWA meter capacity equivalent ratios	inflat	ion factor	3.0%	3.0%	3.0%	3.0%	3.0%

[b] Alternative multifamily option: 30% of 5/8" meter charge per unit

[c] Estimated water use in maximum day gallons per minute

Page 44 **FCS GROUP** 

### **Sewer Utility**



- 1.0 SERC per residential, quasi-residential, or senior discount unit
- 0.75 SERC per duplex unit
- 0.65 SERC per multifamily unit
- All other classes based on assumed flow equal to 200 gallons per day (calculated from the FY 2013/14 customer statistics)



#### Alternative 1: Begin implementation 7/1/15, 3-year phase-in

Customer Class	Year 1 7/1/2015	Year 2 7/1/2016		Year 3 7/1/2017	Year 4 7/1/2018	Year 5 7/1/2019	Year 6 7/1/2020
Single Family Residence	\$ 1,882	\$ 3,187	\$	4,493	\$ 4,627	\$ 4,766	\$ 4,909
Duplex (each living unit)	1,508	2,439	7	3,370	3,471	3,575	3,682
Apartment (each living unit)	1,166	2,043		2,920	3,008	3,098	3,191
Mobile Home Individual lot	1,882	3,187		4,493	 4,627	 4,766	 4,909
Mobile Home Park (each pad)	1,166	2,043	18	2,920	3,008	3,098	3,191
All others, per SERC	1,882	3,187		4,493	4,627	4,766	4,909
			infl	ation factor:	3.0%	3.0%	3.0%

#### Alternative 2: Implement 7/1/15, no phase-in

Customer Class		/ear 1 /1/2015	Year 2 7/1/2016	Year 3 7/1/2017	Year 4 7/1/2018	Year 5 7/1/2019	Year 6 7/1/2020
Single Family Residence	\$	4,493	\$ 4,627	\$ 4,766	\$ 4,909	\$ 5,057	\$ 5,208
Duplex (each living unit)		3,370	3,471	3,575	3,682	3,792	3,906
Apartment (each living unit)		2,920	3,008	3,098	3,191	3,287	3,385
Mobile Home Individual lot		4,493	4,627	4,766	4,909	5,057	5,208
Mobile Home Park (each pad)		2,920	3,008	3,098	3,191	3,287	3,385
All others, per SERC		4,493	4,627	4,766	4,909	5,057	 5,208
	inflati	on factor:	3.0%	3.0%	3.0%	3.0%	3.0%

Note: If phase-in start date shifts later in FY 2015/16, revenues collected would be slightly lower than shown





A regular meeting of the Carson City Utility Financial Oversight Committee was scheduled for 1:00 p.m. on Wednesday, February 18, 2015 in the Community Center Sierra Room, 851 East William Street, Carson City, Nevada.

PRESENT: Chairperson Andrea Engleman

Vice Chair Michael Bennett Member Randy Bowling Member Bruce Scott Member Mike Spell

STAFF: Darren Schulz, Public Works Department Director

Nick Providenti, Finance Department Director

David Bruketta, Utility Manager Daniel Rotter, Engineering Manager Sheri Russell, Accounting Manager Joseph Ward, Deputy District Attorney Kathleen King, Chief Deputy Clerk

**NOTE:** A recording of these proceedings, the committee's agenda materials, and any written comments or documentation provided to the Clerk, during the meeting, are part of the public record. These materials are available for review, in the Clerk's Office, during regular business hours.

- 1-2. CALL TO ORDER AND ROLL CALL (12:59:50) Chairperson Engleman called the meeting to order at 12:59 p.m. Roll was called; a quorum was present. Chairperson Engleman introduced Member Spell and, at her request, he provided background information on his residence in Carson City and his experience as an auditor. Also at Chairperson Engleman's request, staff introduced themselves for the record.
- 3. PUBLIC COMMENT (1:01:50) Chairperson Engleman entertained public comment; however, none was forthcoming.
- 4. POSSIBLE ACTION ON ADOPTION OF AGENDA (1:02:15) Chairperson Engleman entertained a motion to adopt the agenda. Member Bennett so moved. Member Scott seconded the motion. Chairperson Engleman called for a vote on the pending motion. Motion carried 5-0.
- 5. POSSIBLE ACTION ON APPROVAL OF MINUTES June 3, 2014 (1:02:32) Member Scott moved to approve the minutes, as presented. Member Bowling seconded the motion. Motion carried 3-0-2, Members Bennett and Spell abstaining.
- 6. POSSIBLE ACTION TO ELECT A COMMITTEE CHAIR AND VICE CHAIR (1:03:40) Chairperson Engleman introduced this item and, in the absence of a District Attorney's Office representative, requested Mr. Bruketta to handle this item. Mr. Bruketta entertained nominations for chairperson. Member Scott nominated Ande Engleman for chairperson. Member Bennett seconded the nomination. Mr. Bruketta called for a vote on the pending nomination. Nomination carried 5-0. Chairperson-elect Engleman entertained nominations for vice chair. Member Bennett nominated Member Scott, who expressed appreciation, respectfully declined, and suggested one of the other two

committee members due to his "active involvement in other things." Member Bowling nominated Member Bennett as vice chair. Member Spell seconded the nomination. Chairperson Engleman called for a vote on the pending nomination. Nomination carried 5-0. Chairperson-elect Engleman entertained public comment; however, none was forthcoming.

- 7. REVIEW AND DISCUSSION OF THE COMMITTEE'S RESOLUTION AND FINANCIAL POLICIES (1:06:57) Chairperson Engleman introduced this item. Mr. Bruketta reviewed the agenda materials in conjunction with displayed slides, and responded to questions of clarification. Chairperson Engleman entertained public comment; however, none was forthcoming.
- 8. REVIEW AND DISCUSSION OF DOMESTIC WATER SUPPLEMENTATION FOR CALENDAR YEAR 2014 WITH POSSIBLE ACTION TO PROVIDE RECOMMENDATIONS TO THE BOARD OF SUPERVISORS (1:14:22) Mr. Bruketta introduced this item and reviewed the agenda materials. He and Mr. Schulz responded to questions of clarification, and discussion ensued. In response to a further question, Chairperson Engleman and Member Scott provided historic information on effluent disposal processes in the community.

Chairperson Engleman entertained public comment. (1:28:02) Mark Turner provided additional background information on the effluent disposal requirements and processes. He responded to corresponding questions of clarification.

Chairperson Engleman entertained additional committee member questions or comments. Member Bowling recalled discussion from the last meeting that "the approval to utilize potable water to supplement was approved for that specific year and the discussion ... and the determination was that specific question would be addressed on its own merits in the upcoming year, which is where we are now." In reference to earlier comments, Member Bowling did not recall "the discussion going to who was going to be charged, whether it was going to be the water fund or the users" He agreed with Member Scott's comments, "It's up to others besides us to determine who, if any, would pay for that."

Chairperson Engleman suggested postponing action until the next meeting, and entertained a motion. Member Scott moved to postpone action until the next meeting at which the more detailed budget will be presented. Member Spell seconded the motion. Chairperson Engleman entertained discussion on the motion and, when none was forthcoming, called for a vote.

RESULT: Approved [5 - 0]
MOVER: Member Bruce Scott
SECOND: Member Mike Spell

AYES: Members Scott, Spell, Bowling, Vice Chair Bennett, Chair Engleman

NAYS: None
ABSENT: None
ABSTAIN: None

Chairperson Engleman recessed the meeting at 1:35 p.m., and reconvened at 1:47 p.m.

9. REVIEW OF A PRESENTATION FROM FCS GROUP REGARDING CONNECTION FEES FOR WATER AND SEWER UTILITIES WITH POSSIBLE ACTION TO PROVIDE RECOMMENDATIONS TO THE BOARD OF SUPERVISORS (1:47:45) - Chairperson Engleman introduced this item, noting that the consultants had not yet arrived. She entertained public comment. (1:48:19) Builders Alliance CEO Aaron West discussed concerns about "the imposition of some pretty substantial fees ... over the course of what could be a very long term when we're really creating some short-term impacts that aren't being realized." Chairperson Engleman read into the record email correspondence from Thomas R. Metcalf, a copy of which had been provided for the record.

(1:53:57) Mark Turner inquired as to the purpose of the water and sewer connection fees. "If I am providing the infrastructure as we continue to develop our property, ... why am I charged to connect to what I've paid to put into the ground?" In reference to Mr. West's and Mr. Metcalf's comments, Mr. Turner expressed the belief, "We're doing quite well in Carson City, for the first time, ... in attracting industry and new residents to this town." He described the situation as "the second inning of a nine-inning ball game of being able to diversify our economic portfolio in Carson City in a manner that is extremely necessary and at a time and place when it's extremely necessary." He agreed with earlier comments that "we do have a competitive advantage here ... for industrial and commercial users ... to look at the jurisdictions that are available to them, Lyon County, Douglas County, Reno / Sparks, their decision to locate is heavily dependent on economics." He expressed opposition to taking "that recruitment tool away from Carson City at this point. We're not there. We're not ready. We have become an item on people's radar but people have not planted the stake here yet." He expressed the opinion that the connection fees do not generate sufficient revenue "to justify the sacrifice of the recruiting tool." He requested the committee to carefully consider that "the value of the subscriber far exceeds the connection fee. Having a long-term payer into the ... Carson City Water and Sewer System is far more valuable than a one-time connection fee. ... the developers are bringing subscribers, rate payers and tax payers, in and these are inducements to the development community to get people to land here." He responded to questions of clarification.

Mr. Bruketta introduced FCS Group Project Consultant Krista Shirley, who narrated the PowerPoint presentation which was included in the agenda materials and displayed in the meeting room. Ms. Shirley, Mr. Schulz, and Mr. Rotter responded to questions of clarification, and extensive discussion ensued. FCS Group Principal Karyn Johnson provided clarification of the difference between connection charges and impact fees.

Chairperson Engleman entertained public comment. (2:40:08) Builders Alliance CEO Aaron West expressed a willingness to pay a fee "necessary ... for these facilities to keep up with the projected growth ..." He suggested considering "the potential impacts to the system over the next five to ten years and ... the existing capacity ... in those systems." In response to a question, he suggested considering a "number that we can get our brain around from a numbers perspective and ... something that we can phase in ..."

(2:44:40) Mark Turner suggested giving consideration to postponing implementation until such time as "it appears to us that we may begin to start to need them." He pointed out the lack of affordable housing construction in Carson City, and agreed with considering a phased approach to implementing the connection fees.

Chairperson Engleman entertained additional public comment and, when none was forthcoming, additional committee member discussion. In response to a question, Mr. Bruketta reviewed the recommendation to

implement the connection fees in a phased approach. He explained the purpose for connection fees, and discussion took place regarding the phased implementation recommendation. In response to a comment, Mr. Schulz reviewed requested direction from the committee.

Member Scott expressed confidence in the FCS Group recommendations, and discussed the importance of having "a road map for everybody. You can't plan projects a year or two ahead if you don't know what your costs are going to be." He expressed support for "a fairly extended but defined ... time table for looking at these connection fee adjustments." He acknowledged the value of new customers, and suggested "some other, ... lesser adjustment but recognition that ..., at this point, the rate payers on the monthly bill are subsidizing the connection fees that aren't being paid."

Chairperson Engleman entertained additional public comment. (2:55:58) Builders Alliance Board of Directors Member Jeff Kale discussed utility bill increases relative to proposed connection fee increases. He further discussed the effect to potential commercial businesses and consumer residential. Ms. Shirley responded to questions of clarification regarding equivalent residential charge figures from the PowerPoint presentation. Mr. Schulz responded to questions of clarification regarding meter sizes relative to estimated use, and discussion followed.

(3:06:02) Builders Alliance CEO Aaron West expressed appreciation for the discussion relative to phasing implementation. He discussed concern that "there's no financial support for the number that was provided for the sewer side." In response to a comment, Mr. Bruketta explained "there's an element of existing capacity and, any time that we don't bring in those full rates to support that, when that ... existing capacity needs repair and rehabilitation, there's a cost associated with that. And these existing charges, which are well-founded in the science, ... will help in the future costs of repair and rehabilitation of the existing plant." Following discussion, Ms. Johnson reiterated the explanation to differentiate between connection fees and impact fees.

Following additional discussion, Chairperson Engleman entertained a motion. Vice Chairperson Bennett moved to accept option 1, the hybrid approach, with an implementation period over five years starting one year after the Board of Supervisors accepts, with one-fifth of that total increase taking place each year until a total connection charge of \$3,763 is reached. Member Scott seconded with clarification that connection is based on the water equivalent residential charge. Vice Chairperson Bennett so amended his motion. Chairperson Engleman entertained discussion on the motion. At Mr. Providenti's request, Mr. Bruketta suggested starting on July 1, 2016, the start of the new fiscal year. Mr. Rotter pointed out a necessary correction to the connection charge figure. Vice Chairperson Bennett further amended his motion to indicate the start date of July 1, 2016 and the connection fee figure of \$3,440. Member Scott continued his second. Chairperson Engleman entertained additional discussion and, when none was forthcoming, called for a vote on the pending motion.

RESULT: Approved [5 - 0]

MOVER: Vice Chair Michael Bennett

SECOND: Member Bruce Scott

AYES: Vice Chair Bennett, Members Scott, Spell, Bowling, Chair Engleman

NAYS: None ABSENT: None ABSTAIN: None

Chairperson Engleman entertained a motion relative to sewer connection charges. Following a brief discussion, Member Scott moved to recommend to the Board of Supervisors the implementation of a change in the sewer connection fees, based on the table, moving to a proposed charge of \$4,493 per connection for single family residents or equivalent over a five year period, beginning with the implementation on July 1, 2016, and that we acknowledge the recalculation of the standard equivalent residential charge from 250 gallons per day to 200 gallons per day. Vice Chairperson Bennett seconded the motion. Chairperson Engleman entertained discussion on the motion and, when none was forthcoming, called for a vote.

RESULT: Approved [5 - 0]
MOVER: Member Bruce Scott

SECOND: Vice Chairperson Michael Bennett

AYES: Member Scott, Vice Chair Bennett, Members Spell, Bowling, Chair Engleman

NAYS: None ABSENT: None ABSTAIN: None

Member Scott expressed appreciation for the citizens' participation. Chairperson Engleman entertained additional public comment; however, none was forthcoming.

- 10. FUTURE AGENDA ITEMS (3:39:48) Discussion took place regarding the tentative agenda for the March 2015 committee meeting. Chairperson Engleman entertained requests for future agenda items; however, none were forthcoming. (3:40:40) In response to a question, Mr. Bruketta advised of the next meeting date and time.
- 11. **PUBLIC COMMENT** (3:40:27) Chairperson Engleman entertained public comment; however, none was forthcoming.
- 12. ACTION TO ADJOURN (3:41:20) Member Bowling moved to adjourn the meeting at 3:41 p.m. Member Scott seconded the motion. Motion carried 5-0.

The Minutes of the February 18, 2015 Carson City Utility Financial Oversight Committee are so approved this 24th day of March, 2015.

ANDREA ENGLEMAN, Chair	