

**City of Carson City
Agenda Report**

Date Submitted: October 6, 2015

Agenda Date Requested: October 15, 2015
Time Requested: 5 minutes

To: Mayor and Supervisors

From: Carson City Sheriff's Office

Subject Title: For Possible Action: to accept the Office of Criminal Justice Assistance Grant 15-JAG-04, Regional Gang Initiative in the amount of \$135,000. (Sheriff Furlong, KFurlong@carson.org)

Staff Summary: This grant will continue the efforts of the Regional Gang Initiative. The project was initially funded through the American Recovery and Reinvestment Act, and is now funded through the Nevada Department of Public Safety, Office of Criminal Justice Assistance. The award will partially fund one deputy sheriff in Carson City, Lyon County and Douglas County. Each county is responsible for any matching funds necessary to participate in the program. Grant period is 10/01/15-09/30/16.

Type of Action Requested: (check one)

☐ Resolution ☐ Ordinance
☒ Formal Action/Motion ☐ Other (Specify)

Does This Action Require A Business Impact Statement: ☐ Yes ☒ No

Recommended Board Action: I move to accept the Office of Criminal Justice Assistance Grant 15-JAG-04, Regional Gang Initiative in the amount of \$135,000.

Explanation for Recommended Board Action: The Regional Gang Initiative created the foundation for a collaborative response to gang activity within the adjoining tri-county area of Carson City, Lyon County and Douglas County. Carson City Sheriff's Office acts as the fiscal agent. The project is coordinated by a Regional Core Team comprised of the three sheriffs and three district attorneys. This approach was initially chosen after Sheriff Furlong, Sheriff Pierini and Sheriff Veil held several strategizing sessions to create a collective response to the gang problem plaguing their tri-county region. Administration has changed in the Lyon County Sheriff's Office. Sheriff McNeil has continued the same level of support as did the previous Administration.

Applicable Statute, Code, Policy, Rule or Regulation: N/A

Fiscal Impact: The total cost of the program is \$346,007. The Sheriff's Office FY16 budget was prepared and submitted prior to notification of the award amount. An additional \$5,000 is needed. Lyon County and Douglas County are responsible for their own matching funds.

Explanation of Impact: See above

Funding Source: The funds for this project have been obtained through a grant from the Nevada Department of Public Safety, Office of Criminal Justice Assistance.

Alternatives: No participation in the grant.

Supporting Material: Grant Application

Prepared By: Kathie Heath, Chief of Financial Services

Reviewed By: [Signature] Date: 10/6/15
(Department Head)
[Signature] Date: 10/6/15
(City Manager)
[Signature] Date: 10-6-2015
(District Attorney)
[Signature] Date: 10/6/15
(Finance Director)

Board Action Taken:

Motion: _____ 1) _____ Aye/Nay
2) _____

(Vote Recorded By)

STATE OF NEVADA
DEPARTMENT OF PUBLIC SAFETY

OFFICE OF CRIMINAL JUSTICE ASSISTANCE

JUSTICE ASSISTANCE GRANT (JAG)

CFDA# 16.738

Grant Award

SUBRECIPIENT:	Carson City Sheriff's Office	PROJECT NUMBER:	15-JAG-04
ADDRESS:	911 E. Musser Street		
	Carson City, NV 89701-3706	FEDERAL GRANT FUNDS:	\$ 135,000.00
PROJECT TITLE:	Regional Gang Unit	MATCHING FUNDS:	\$ 0
GRANT PERIOD	October 1, 2015 – September 30, 2016	TOTAL:	\$ 135,000.00

APPROVED BUDGET FOR PROJECT

CATEGORY	TOTAL PROJECT COSTS
Personnel	\$ 135,000.00
Consultant/Contractual Services	\$0.00
Travel/Training	0.00
Supplies/Operating	0.00
Equipment	\$ 0.00
Confidential Funds	\$ 0.00
Total	\$ 135,000.00

This award is subject to the requirements (General and Fiscal Conditions, including General Operating Policies) established by the Office of Criminal Justice Assistance, Nevada Department of Public Safety.

☒ SPECIAL CONDITIONS: This project is subject to such conditions or limitations as set forth on the attached page(s).

AGENCY APPROVAL

Charise Whitt
Administrator

X

Signature of Approving Official

Date

SUB-GRANTEE ACCEPTANCE

Ken Furlong
Sheriff

X

Signature of Approving Official

Date

Special Conditions



Award Information and Instructions

Award Information:

Subrecipient Agency/Organization	Carson City Sheriff's Office	
Project Title	Tri-Net Narcotics Task Force	
Project/Award #	15-JAG-03	CFDA#: 16.738

Instructions:

In Table A - "Special Conditions" below, the Office of Criminal Justice Assistance's (OCJAs) Program Manager assigned to the award above marked the applicable Special Conditions. Please read carefully, sign and date the last page confirming awareness and compliance of the applicable Special Conditions and return this document to OCJA with the Award Package.

Table A – Special Conditions

Name	Applicable	
1. Audit Arrangements	<input checked="" type="checkbox"/> Yes	<input type="checkbox"/> No
2. Bullet Proof Vests Mandatory Wear Policy	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
3. Confidential Funds	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
4. Equipment Purchase 1122 & 1033 Programs	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
5. Reimbursement of Grant Expenditures	<input checked="" type="checkbox"/> Yes	<input type="checkbox"/> No
6. Task Force Training Online	<input checked="" type="checkbox"/> Yes	<input type="checkbox"/> No
7. Other -	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No

Note: Federal requirements prohibit OCJA from reimbursing subrecipients with missing or incomplete documentation.

Special Conditions

**1. Audit Arrangements**

Subrecipient Agency/Organization Address:			
City:	NV	Zip:	
Name of Financial Manger		Phone:	
Email		Fax:	

Does the subrecipient agency expect to spend an aggregate total of \$750,000 in federal funds in the current fiscal year? (subrecipient agency refers to the entire County, city, state agency or tribe receiving the award)

NO ☐ - stop; continue to the next applicable Special Condition

YES ☐ - Complete the information below and continue with the next special condition –if none are applicable, sign and return this form in its entirety to OCJA. This form is part of the award package.

Name of Auditor/Firm:			
Address:	NV	Zip:	
Point of Contact		Phone:	
Email		Fax:	
Anticipated submission date of the audited financial statement to OCJA :			

2. Bullet Proof Vest Mandatory Wear Policy

The subrecipient certifies it has a current written "Mandatory Wear" Policy in effect for uniformed officers while on duty. The policy must be in place before any Justice Assistance Grant funding can be used for the purchase of ballistic-resistant and stab-resistant body armor. There are no requirements regarding the nature of the policy other than it being a mandatory wear policy for all uniformed officers while on duty.

Special Conditions



3. Confidential Funds

I certify that I read, understand and agree to abide by all the conditions for confidential funds, including the establishment of written procedures, as set forth in the effective edition of the Office of Justice Programs (OJP), "Financial Guide."

Keep a copy of the written procedures in the award file for your records.

4. Equipment Purchases 1122 Program

OCJA requires subrecipients awarded \$1,000 or more for equipment purchases to contact the State Coordinator for the 1122 General Services Administration Purchasing Program to determine the viability of acquiring approved equipment through the program. When purchasing through the 1122 program, retain the quote, or the letter from the State Coordinator authorizing the purchase outside the program in the award file for your records.

Regardless of the funding source, this program is open to all agencies for purchases under \$1,000.

5. Reimbursement of Grant Expenditures

In compliance with state and federal mandates, OCJA cannot reimburse subrecipients for expenditures without receiving the federal award and completing the State Legislative process approving the receipt of the award. Historically, reimbursements to subrecipients begin in November or December. *Late fees are not eligible for reimbursement with federal funds.*

Please consider that regardless of the delay in reimbursement, the requirement to submit quarterly program and PMT reports, as well as the monthly financial reports does not change.

6. Task Force Training Online

Agencies receiving partial or full funding for Task Force(s) activities from the Justice Assistance Grant, agree that within 120 days of award acceptance, each current member of a law enforcement task force funded with these funds who is a task force commander, agency executive, task force officer, or other task force member of equivalent rank, will complete this training once during the life of this award, or once every four years if multiple awards include this requirement. The training is provided free

Special Conditions



of charge online through BJA's Center for Task Force Integrity and Leadership (www.ctfli.org). This training addresses task force effectiveness as well as other key issues including privacy and civil liberties/rights, task force performance measurement, personnel selection, and task force oversight and accountability. When BJA funding supports a task force, a task force personnel roster should be compiled and maintained, along with course completion certificates.

7. Other

I certify I read, understand and agree to the applicable special conditions as outlined in Page 1, Table A of this document.

Project Director's

Ken Furlong
Name (print/type)

Sheriff
Title:


Signature:

9/28/15
Date:

NOTE: Pursuant to Executive Order 13513, 74 Fed. Reg. 51225, the Department of Public Safety and the Office of Criminal Justice Assistance encourage subrecipients to adopt and enforce policies banning employees from text messaging while driving any vehicle during the course of performing work funded by this grant, and to establish workplace safety policies and conduct education, awareness, and other outreach to decrease crashes caused by distracted drivers.


Office of Criminal Justice Assistance
Program Assurances



The applicant hereby assures compliance with the following conditions as part of the Notice of Grant Award:

1. A quarterly program report shall be submitted to the Office of Criminal Justice Assistance (OCJA) on the approved form no later than 20 days following the close of each quarter of the grant period. Late reports, unless approved by OCJA, will delay reimbursement. Forms are available at <http://www.ocj.nv.gov>. The electronic report for the Bureau of Justice Assistance Performance Measurement Tools (PMT) is also due the 20th day following the close of each quarter.
2. The final program report must be submitted to OCJA no later than 45 days following the end of the grant period. Late reports, unless approved by OCJA, will result in non-payment of final claim.
3. OCJA retains the right to terminate this grant, for cause, at any time before completion of the grant period when determined the grantee failed to comply with the conditions of the grant award.
4. Any publication, invention, patent, photograph, negative, book, drawing, record, document, or other material prepared by the grantee/sub-grantee in the performance of its obligations under this grant **must identify the funding source**. Contact at OCJA for approved wording.
5. The grantee/sub-grantee agrees to indemnify, save and hold the state, its agents and employees harmless from any and all claims, causes of action or liability arising from the performance of this agreement by grantee/sub-grantee or its agents or employees.
6. The grantee/sub-grantee acknowledges and agrees to notify OCJA of the disposition of property or equipment purchased with grant funds within 60 days of disposition or loss.

Name: Ken Furlong Title: Sheriff

Signature:  Date: 9/28/15

This document must be signed by the Sheriff/ Police Chief/ County Manager/Chief Financial Officer/Tribal Chairman or his/her designee or the state agency director as appropriate.

Office of Criminal Justice Assistance
Financial Assurances



The subrecipient hereby assures compliance with the following conditions as part of the Notice of Grant Award:

1. A monthly financial report shall be submitted to the Office of Criminal Justice Assistance (OCJA) no later than 30 days following the close of each month of the grant period. Financial reports (claims) must be submitted on the approved form available on the OCJA web site <http://ocj.nv.gov>.
2. The final financial claim form must be submitted to OCJA no later than 25 days following the end of the grant period. Late reports, unless approved by OCJA, will result in non-payment of final claim.
3. Grantee/Subrecipient understands that, except for extraordinary circumstances handled on a case-by-case basis, requests to transfer funds between budget categories or requests to purchase items not previously authorized, will not be approved. Written approval must be obtained from the OCJA prior to the transfer of funds between budget categories or the expenditure of funds for newly identified items. Requests must be made on the Project Change Request form available on the OCJA web page.
4. During the last 60 days of the grant period, requests to purchase items not previously authorized in the grant award **will not be approved**. Emergency purchases will be considered on a case-by-case basis. Transfer of funds between categories in the approved budget during the last 60 days of the grant period expressly to purchase equipment items, not previously authorized in the grant award, **will not be approved**.
5. Grant revenue and expenditure records must be maintained and made available to OCJA for audit.
6. OCJA retains the right to terminate this grant for cause at any time before completion of the grant period when it has determined the grantee/subrecipient has failed to comply with the conditions of the grant award.
7. Financial management must comply with the requirements of 2 CFR Part 200 Subparts A through F and all appendices, incorporated into this agreement by reference.
8. All grant expenditures are to be reasonable and allowable in accordance with 2 CFR Part 200 Subparts A through F and all appendices incorporated into this agreement by reference.
9. Grantee/subrecipient shall comply with the audit requirements of the Single Audit Act Amendment of 1986 and 2 CFR Part 200 Subparts A through F and all appendices, incorporated into this agreement by reference to include the required submission of the most recent annual independent audit.
10. Upon OCJA request, required documentation for the performance of internal audits must be provided within 30 days. Grant closeout is contingent upon OCJA audit and resolution of any discrepancies.

Name: _____ Title: _____

Signature: _____ Date: _____

This document must be signed by the County Manager/Chief Financial Officer/Tribal Chairman or his/her designee or the state agency director as appropriate.

Links to all OMB circulars referenced above are available on the OCJA web page at <http://www.ocj.nv.gov> – under Grant and Federal Resources- OMB Circulars



OFFICE OF CRIMINAL JUSTICE ASSISTANCE
GRANT APPLICATION 2015
Application – Section I, Title

A. Application for (Check only one):

- ☒ Justice Assistance Grant (JAG) ☐ Residential Substance Abuse Treatment (RSAT)
☐ Paul Coverdale Forensic Science Improvement (FSI)
☐ Other (Name) _____

B. Applicant Agency

Name:	Carson City Sheriff's Office	
Mailing Address	911 E Musser St	
Physical Address	911 E Musser St	
City	Carson City	NV
Zip (9 digit zip required)	89701-3706	
Federal Tax ID #:	88-6000189	
DUNS Number:	073787152	
Has your agency registered with the System for Award Management (SAM) previously known as CCR data base? <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No		

C. Direct Award from US Department of Justice (DOJ)

Did the applicant agency's City or County receive a direct DOJ award last year? <input type="checkbox"/> Not Applicable or <input type="checkbox"/> No (<i>continue to the next field</i>) <input checked="" type="checkbox"/> Yes, what was the amount awarded? \$12,662

D. Project Title

Regional Gang Unit

E. Project Period (period of performance)

From: 10/01/2015	To: 09/30/2016
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OFFICE OF CRIMINAL JUSTICE ASSISTANCE

GRANT APPLICATION 2015

Application – Section I, Title

F. Purpose/Program Area: (choose one by circling the corresponding number)

1. Law enforcement programs.
2. Prosecution, defense and court programs. (Not drug courts – see # 5)
3. Prevention and education programs.
4. Corrections and community corrections programs.
5. Drug treatment and drug courts programs.
6. Planning, evaluation, and technology improvement programs.
7. Crime victim and witness programs.

G Project Director

Name:	Ken Sandage	
Title	Assistant Sheriff	
Phone	(775) 283-7804	
Email	KSandage@carson.org	
Address	911 E Musser St	
City	Carson City	NV
Zip (9 digit zip required)	89701-3706	

H Fiscal Officer:

Name:	Kathie Heath	
Title	Chief of Financial Services	
Phone	(775) 283-7811	
Email	KHeath@carson.org	
Address	911 E Musser St	
City	Carson City	NV
Zip (9 digit zip required)	89701-3706	



OFFICE OF CRIMINAL JUSTICE ASSISTANCE
GRANT APPLICATION 2015
Application – Section I, Title

I Project Point of Contact:

Name:	Brian Humphrey	
Title	Lieutenant	
Phone	(775) 283-7850	
Email	BHumphrey@carson.org	
Address	911 E Musser St	
City	Carson City	NV
Zip (9 digit zip required)	89701-3706	

J. Previous Funding Received from OCJA:

Year Example (2010)	Award Number (10-JAG-01)	Federal Amount Awarded (\$) (250,000)
2014	14-JAG-02	\$150,000
2013	13-JAG-04	\$180,000
2012	12-JAG-04	\$200,000
2011	11-JAG-04	\$229,500

K. Proposed Project Budget Summary:

Category	Federal Amount Requested (\$)
Personnel	\$135,000
Consultant/Contract	\$0
Travel	\$0
Supplies/Operating	\$0
Equipment	\$0
Confidential Funds	\$0
Total Federal Funding Requested (\$)	\$135,000



OFFICE OF CRIMINAL JUSTICE ASSISTANCE
GRANT APPLICATION 2015
Application – Section I, Title

L. Certification by Authorized Official

As the authorized official for the applying agency, I certify that the proposed project described in this application meets all requirements of the legislation governing the grant as indicated by the attached Certifications found in Section IV; that all the information contained in the application is correct; that the appropriate coordination with affected agencies took place; that this agency agrees to comply with all provisions of the applicable grant program, including the reporting requirements. I understand and agree that any award received as a result of this application is subject to the conditions set forth in the Statement of Grant Award, and the current applicable OCJA Project Director's Manual.

To eliminate the possibility of supplanting, my signature also confirms the items requested within this application are not included in the agency's current budget.

Authorized Official's

Name (type/print):
Ken Furlong

Phone:
(775) 283-7800

Title:
Sheriff

eMail:
KFurlong@carson.org

Signature:

Date:
07/10/2015



OFFICE OF CRIMINAL JUSTICE ASSISTANCE
GRANT APPLICATION 2015
Application – Section II, Narrative

ABSTRACT:

PURPOSE AREA: 1 – Law Enforcement

PROJECT TITLE: Regional Gang Initiative
(Carson City, Douglas and Lyon County Sheriff's Offices)

PROJECT GOAL: Continuation of the Regional Gang Initiative for intelligence collection, sharing and retrieval communications network, suppress gang membership and presence, and criminal activity in Carson City, Lyon and Douglas Counties.

PROPOSED ACTIONS AND STRATEGIES: Gang enforcement and suppression, gang prevention and community outreach activities.

EVALUATION IDENTIFIERS:

- Number of gang membership/associates, and active local gangs
- Suppression of gang activities and crime
- Gang Prevention
- Community Outreach

EXPECTED RESULTS: Reduce the number of active gangs, gang members and associates, gang violence and other gang related crime in the tri-county area.



OFFICE OF CRIMINAL JUSTICE ASSISTANCE
GRANT APPLICATION 2015
Application – Section II, Narrative

GENERAL OVERVIEW:

Perhaps it is the absence of razor-edged barbed wire or definitive highway markers, but gangs do not acknowledge county lines. Their transient relationships and casual, fluid behavior require that successful gang suppression operations must also transcend jurisdictional boundaries by using efficient gang intelligence sharing systems and a coordinated regional law enforcement effort unencumbered by county jurisdictional lines.

In 2009, Carson City Sheriff Furlong, Douglas County Sheriff Pierini and Lyon County Sheriff Veil developed a regional response to gang activity across their adjoining boundaries. The result was the Regional Gang Initiative funded through the JAG ARRA program. This application requests another year of funding for the "Tri-County Gang Unit" through the Regional Gang Initiative.

Recent gang data involving the tri-county area of Carson City, Douglas and Lyon Counties certainly builds a case for ongoing regional operations. Local law enforcement has made over 500 gang related arrests within the tri-county within the last three years. Many arrests continue to be for drug related violations thereby demonstrating that although the Regional Gang Initiative has made a remarkable impact, drug use and trafficking in this region continues to be a significant issue confronting not only the law enforcement officials, but eroding the quality of life of the citizens of these communities. With the recent passing of California Proposition 47 it is also anticipated that the Tri-County region will see an influx of convicted felons who are gang members who have received an early release from the California penal system. The unit has already had contact with at least five gang members fitting this scenario and is expecting more.

The original Regional Gang Initiative grant outlined three objectives. The first was to improve gang intelligence used to support regional gang suppression operations by implementing a reliable, efficient data collection and retrieval system to:

- track gang members and gang activity,
- be interconnected within the tri-county area, and
- establish connectivity with a national gang database through the Reno Police Department.

This objective has been accomplished and the tri-county unit continues to contribute qualifying gang data into the regional database. This has created a comprehensive gang intelligence sharing system that supports law enforcement's ability to track members across county and state lines and connect gang activity to specific gang members. It has also helped to count and track gang members who change residences within the three counties as well as avoiding complications this brings to law enforcement and suppression operations. By the end of 2012, more than 591 gang members and associates within the area were entered into the database. The regional gang unit continues to update as well as enter new records, which has brought the number of entries close to 700.

The second objective was to improve and increase the continuum of gang suppression



OFFICE OF CRIMINAL JUSTICE ASSISTANCE
GRANT APPLICATION 2015

Application – Section II, Narrative

enforcement and coordination in the tri-county area through the creation of a Regional Gang Suppression Team, comprised of one Gang-trained Deputy from each of the three Sheriff's Offices, working as one unit throughout the tri-county region. These Deputies were selected and are dedicated full time to a coordinated gang suppression effort within the three counties.

The Sheriff's acknowledge that controlling gangs requires the assistance of the eyes and ears of all citizens, who often feel intimidated by the presence of gangs in their own neighborhoods and remain fearfully silent. Therefore, the third objective of the Initiative was to embolden citizens through education and prevention resources.

The grant project created a partnership between the three local law enforcement agencies that enhanced a climate of zero tolerance for gang activity within the tri-county region communities by:

1. educating citizens about local gang activity and keeping them updated on current trends with ongoing training opportunities within the communities,
2. providing citizens with safe and immediate methods for reporting gang activity by increasing their awareness of and familiarity with the Secret Witness, Gang Hot Line, and community based education resources, and
3. encouraging citizens through media advocacy to keep them updated on recent arrests, successful prosecutions and incarceration of gang members.

The funding for the operation of the Tri-County Gang Unit requested in this application will continue to focus on the diligent collection of gang intelligence and entry into the Regional gang database, an unrelenting and persistent law enforcement presence geared toward gang suppression and apprehension of gangster criminals, and a continued effort in growing local community support through educating citizens in the process of recognizing and identifying gang members within their communities (and families), and engaging their assistance in preventing and reporting gang behavior. The reward for all is the visual change in their communities through ongoing suppression of graffiti and the right to live and work in a community without fear of gang presence and crime.

The success of the Regional Gang Initiative at the end of the grant period will be evidenced by:

- ongoing and persistent "Gang Field Interviews";
- continued entry into the regional database;
- continued suppression and reduction of gang members and associates residing in the tri-county area;
- a reduction of the number of gangs active in the region;
- graffiti abatement – although this measure has been met there is a continued effort in the suppression of graffiti, an industry acknowledged gang related crime;
- the number of gang training sessions and awareness programs - both to law enforcement and community groups
- ongoing citizen calls to Secret Witness and the Gang Unit's "hotline"

Details of these measures will be discussed in detail in later sections.



OFFICE OF CRIMINAL JUSTICE ASSISTANCE
GRANT APPLICATION 2015
Application – Section II, Narrative

PROBLEM STATEMENT:

Carson City, the capitol of Nevada encompassing 146 square miles, is located 20 miles east of Lake Tahoe and 20 miles south of Reno. Interstate highway 395 running North and South and Interstate 50 going East and West intersect within the city limits, facilitating significant interstate and intrastate traffic. Carson City is home to approximately 55,000 people. The residents of Carson City are identified as 70.7% Caucasian, 21.3% Hispanic and 2.4 % Native American. Over 17.7% of households report a language other than English is the primary language. Over the past 20 years Carson City has experienced significant growth which leveled off in the last five years. Only 62.3% of residents own their own homes.

Hispanic gangs, membership and activity in Carson City had been on the rise until the initiation of the Regional Gang Unit. Rivalry between gangs was increasing with escalating violent acts. As a result of responding pressure by the Carson City Sheriff's Office, gang members were moving into Lyon and Douglas counties. This made it nearly impossible to make contact with those members related to the crimes committed in Carson City without regional communication.

Lyon County, to the East of Carson City, comprised of 1994 square miles of inexpensive real estate in close proximity to Carson City and Reno, attracted thousands of residents growing rapidly until the housing and employment crash several years ago. The current population is approximately 52,600. Inhabitants are identified as 78.5 % Caucasian, 14.6% Hispanic and 2.4 % Native American. Lyon County consists of "pockets" of residential communities from Dayton to Yerington to Fernley, separated by miles of unpopulated ranch and federal land. Demographic data indicates that only 72.6% of homes are owner occupied and 18.6% of the county population is unemployed.

The growth rate in Lyon County exceeded the growth in public safety services. Growth of this nature brings families from larger urban areas that have experienced crime, violence and gang involvement. School officials note that some of the youth coming in from these areas are able to influence youth who have grown up in a rural setting and glamorize drug and gang involvement. According to Sheriff Veil, one of the biggest problems was that most of the gangsters based in Carson City and Reno were migrating to Lyon County. This was a result of stepped up gang suppression operations in Carson City and Washoe counties, as well as the fact that Interstate 95, 80 and 50 intersect within Lyon County, creating a conduit from the crime and gang ridden areas of Southern and Central California.

Douglas County is immediately South of Carson City and West of Lyon County, and is approximately 710 square miles. The population of Douglas County is 45,400, 85.2% of which is Caucasian, 10.9% Hispanic and 1.3% Native American. 71.8% of the homes are owner occupied and 14.8% of the residents are unemployed. Douglas County includes the South Lake Tahoe "Casino Corridor", and the "valley" with a more rural lifestyle. Much of the tax base generated by the tourist industry in the South Lake Tahoe area has been negatively impacted by the recession, particularly resulting in numerous lay-offs. Again, overall the numbers of crimes involving known and validated gang members were



OFFICE OF CRIMINAL JUSTICE ASSISTANCE

GRANT APPLICATION 2015

Application – Section II, Narrative

rising, i.e., battery/assaults, homicide, burglaries and drug trafficking prior to the initiation of the Regional Gang Initiative.

According to the Tri Net Task Force, the Mexican Nationale Drug Trafficking organizations turned the tri-county region into a "trans-shipment hub" for methamphetamine distribution with connections and "freeway close" access to Reno, Stockton, Sacramento, Oakland, and Southern California. Law enforcement agencies in the tri-county region have arrested 651 individuals in past three fiscal years, many of which were drug related violations, demonstrating the significant problem with gang drug trafficking in this area. The tri-county area has been a magnet not only for Hispanic gangs but also Outlaw Motorcycle Gangs who engage in rivalry involving violent acts including gang shootings resulting in deaths, kidnapping, intimidation, robbery, vehicle theft, prostitution and drug trafficking.

The following table summarizes gang affiliation in the tri-county area as of 12/31/2014:

County	Total Number of Gang Members	Total Number of Gang Associates	Total Number of Gangs Operating Within the County
Carson City	118	62	16
Lyon County	100	82	29
Douglas County	58	61	15
Total:	276	205	60

Not only do gangs use graffiti to claim turf and make their presence known to other gangs, graffiti is used to intimidate a community as a whole. Although the graffiti abatement goal has been met, the tri-county gang unit continues to monitor graffiti for gang intelligence.

The Regional Gang Initiative initiated in 2009 through this funding opportunity created a collaborative response to gang activity within the adjoining three counties. Budget constraints, dwindling county coffers and lack of local funding had prevented the agencies in establishing a permanent "gang specific" focus in the enforcement operations of the Sheriff's Offices. A second obstacle to aggressive gang suppression had been the lack of an effective intelligence sharing system to assist in identification of gangs, gang members and recognition of gang activity. Another obstacle was, and continues to be, the ease of gang mobility between the three counties. This encourages the spread of gang affiliation across the tri-county area which is difficult for law enforcement to track and suppress. This proposal's goal is to continue suppression of gang activity by 1) continual intelligence gathering and sharing and updating of the regional gang member database, 2) maintaining enforcement pressure by the three-officer Gang Unit, and 3) prevention operations that educate and engage community members.

Success of the Regional Gang Initiative will be measured by: 1) contacts made with gang affiliates with an increase in the numbers of Field Contacts, 2) a 10% decrease in the number of gangs and gang members operating in the tri-county region, and 3) the number of training and education sessions given to law enforcement and community members and groups.



OFFICE OF CRIMINAL JUSTICE ASSISTANCE
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Application – Section II, Narrative

GOALS AND OBJECTIVES:

GOAL: Continue the Regional Gang Initiative to maintain regional intelligence sharing, collection and retrieval communications network, suppress gang membership, gang presence, and criminal gang activity within Carson City, Lyon and Douglas counties.

Objective 1: Increase regional gang intelligence gathering and sharing.

The Carson City, Lyon and Douglas County Sheriff's Offices will continue to use and improve intelligence sharing methods that support regional gang suppression operations. Continued use of and entry into the regional database and ongoing intelligence sharing meetings will allow law enforcement to better identify and track gang members and gang activity throughout the tri-county area. This practice also keeps law enforcement informed of gang activity and trends taking place within other surrounding counties and bordering states.

The success of the gang intelligence data collection will be evidenced by consistent Field Interviews; with additions of members into the regional gang database and updates to those already in the database.

As coordinated communications within the tri-county region result in improved suppression operations, a second outcome measure for this objective will be a 10% decrease in gang membership and gangs present in the tri-county area from the FY 2014 statistics; from 479 to 431 members/associates and from 64 to 58 active local gangs.

Objective 2: Improve coordination of regional gang suppression operations.

The Carson City, Lyon and Douglas County Sheriff's Offices will improve and increase the continuum of gang suppression enforcement and coordination in the tri-county area through the continuation of the regional gang suppression team, the Tri-County Gang Unit. The unit comprised of one "gang specific" Deputy from each department operates as one unit focused on elimination of the recognizable element of gang presence within the region. Program impact will be measured by a 10% decrease in gang related arrests.

Objective 3: Community engagement in support of zero tolerance for gang activity.

A partnership between the three local law enforcement agencies and community members will enhance a climate of zero tolerance for gang activity within the tri-county region; Douglas County, Carson City and Lyon County by: 1) educating citizens about gangs and related activities, and 2) providing citizens with safe methods for reporting gang activity. The success of this objective will be measured by the number of community based gang training sessions completed and the number of calls to the Gang Unit's "hot line" or to Secret Witness.



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Application – Section II, Narrative

METHODS OF ACCOMPLISHMENT (including timeline):

Objective 1: Intelligence improvement

Activity 1: Continuation of gang members/associates Field Interview contacts, updating current data, i.e. addresses, tattoos, criminal activity, associates and incarcerations.

1.1.1: Entry of Gang Field Interviews into the regional database which are accessible to law enforcement entities for use in coordinated gang suppression operations.

1.1.2: Reporting to local, State and Federal agencies will occur as required by Grant.

Activity 2: Train Officers on Gang Awareness regarding specific gang members, recent criminal gang activity, identification and trends. Training in gang recognition is critical for every officer on the street and in the jails. Therefore, the Regional Gang Initiative will ensure all officers in the three counties have necessary information to identify gang members and activity and take the appropriate response.

1.2.1: Train all existing and new deputies using current training schedules for the three Sheriff's Offices. Training will occur at least once per calendar quarter and will include comprehensive instruction on Gang Field Interviews, current gang trends, recent court decisions and related procedural changes.

1.2.2: Attend law enforcement intelligence sharing meetings. Local and regional Gang Officer monthly meetings will be attended by the Tri-County Gang Unit.

1.2.3: The Tri-County Gang Unit members will attend the annual Northern Nevada Gang Symposium for training on the most current regional, national and global gang activity trends. The tri-county gang unit has been the key coordinators for the symposium.

1.2.4: Conduct gang training sessions for law enforcement entities within and outside of the tri-county jurisdiction. The Unit's Gang Awareness Presentation has been certified by Nevada POST as an approved Instructional class.

Objective 2: Coordination of gang suppression operations

Activity 1: Maintain uniformity in Regional Gang Initiative Operations across county lines: To ensure a clear understanding of duties, supervision, enforcement operations and responsibility between the three jurisdictions, it is important that all policies and procedures associated with the Regional Gang Initiative are understood and followed.

Activity 2: The Tri-County Gang Unit will perform gang suppression/enforcement operations which will, hopefully, result in gang activity prevention as well.

2.2.1: The Tri County Gang Unit Deputies will work together as a team in each county, performing suppression operations. A monthly calendar of activities ensures that suppression operations are equally allocated to each county. The calendar will be



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disseminated to each gang deputy and lines of supervision so all are aware of the Unit's location. The Unit's enforcement authority will cross county lines for each gang deputy. Deputies will complete investigations, follow up on intelligence leads, conduct undercover surveillance and patrol in marked vehicles in specific areas identified as having gang activity. Suppression activities consist of field interviews, executing warrants, "knock and talk" activities, interventions, arrests and specialized operations for gang related events.

Objective 3: Community engagement

Activity 1: Conduct educational programs for local community members in gang recognition and prevention, especially for parents, educators, doctors, firemen, and community leaders to help them identify gang related behaviors, clothing, signs, monikers and etc.

3.1.1: Schedule and advertise community and school based Gang Awareness educational sessions, targeting one session every month.

Activity 2: Involve local community in gang prevention. Giving community members the ability to be the extended eyes and ears of law enforcement is critical to the intervention and prevention aspect of gang suppression.

3.2.1: Advertise the Secret Witness program, in English and Spanish, throughout neighborhoods.

3.2.2: Liberally distribute the Gang Unit's business cards with the Sheriff's Office Gang Hotline phone numbers, e-mail address and direct contact numbers which helps to develop a partnership between the unit and their informants for immediate and personal contact. This method of communication has been enormously successful in gang activity intervention and apprehension of wanted gang criminals.

3.2.3: Provide support with the internationally recognized "Crime Free Multi-Housing Program" designed to keep illegal activity off rental property and foster safety and security to the rental communities. This training is scheduled as requested.

3.2.4: The Tri-County Gang Unit will conduct interactive outreach activities at community functions such as National Night Out, Cops and Kids Sheriff's Open House/Safety Fair and Holiday with a Hero. The unit will also build play grounds in impoverished neighborhoods as donations and fundraising is available as well as presenting informative sessions before community leaders, educators and professionals: Not only are Unit members establishing a presence but they are recognized as caring, approachable individuals.

3.2.5: Use of the Carson City Sheriff's Office website as a an informative tool, particularly for parents, which helps them identify gang behavior, dress, current trends, laws regarding gang activities, crimes, punishments for violations. It also includes a personal message from Sheriff Furlong and a phone number to call for help.



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PROJECT EVALUATION:

Program evaluation is very important as it helps identify latest crime trends, community needs, and other risks that can be used to determine law enforcement directions, effectiveness, and of course, funding. Data collected for the regional gang intelligence system, strategic planning, Uniform Crime Reporting and other programs are used to maintain consistent evaluation tools. The evaluation process used for this grant measures specific areas to assess the success of the project goals and objectives. Many of the measurements indicate the original Gang Unit Initiative have been exceeded as sampled below:

GANG MEMBERS/ASSOCIATES:

In 2011, the number of gang members/associates was 704. In 2012, the number dropped to 591 or decreased by 9% and by the end of the 2014 fiscal year has dropped to 479. In 2008, there were approximately 1,437 gang members/associates listed. This decrease is due in part to the streamlined intelligence database and monthly review of existing gang files to eliminate individuals who have left the gang lifestyle or have moved out of the region.

ACTIVE IDENTIFIED GANGS:

In 2008, the tri-county had identified 124 active gangs in the area. Since that time the number of gangs present in the tri-county region declined each year through 2012 and then stabilized in 2013. With the continual presence of the Tri-County Gang Unit the number of active gangs decreased to 64 by June 30, 2014, a decrease of almost 50%. And in some cases, only one active member may be affiliated with a particular gang.

GRAFFITI REPORTS:

There were a total of 535 graffiti reports filed in the tri-county area in 2008. In 2011 there were 264 graffiti reports filed and in 2012, 249 were filed; a decrease of 9% from 2011. Gang related graffiti has decreased even further to less than 100 reports and continues to be monitored even though the graffiti abatement goal has been met.

SECRET WITNESS AND GANG UNIT DEPUTY CELL CALLS:

In the last fiscal year there were 14 gang related calls to Secret Witness while Gang Unit Deputies received a combined total of 286 calls on their gang cell phones.

PREVENTION AND COMMUNITY OUTREACH:

The Tri-County Regional Gang Unit trained 242 officers during 51 training sessions. They also provided 29 community classes resulting in 1222 citizens receiving gang awareness and prevention education. Additionally, the Gang Unit participated in 2 community outreach activities during which they were available for interactive services with the public. The Gang Awareness Training Curriculum created by the Gang Unit was certified by Nevada Peace Officers Standards and Training Commission as an official training module for the regulation training of State Law Enforcement Officers. This particular training is for officers only. A similar version of the training is offered for the community and school based participants.



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SUSTAINMENT OF THE PROJECT:

The Tri-County Gang Unit's mission has been successful as shown in the evaluation section of this grant application. The program serves a vital purpose in creating a safe and secure quality of life.

Expenditures funded by the Regional Gang Initiative do not include equipment or basic operating supplies, administrative support or training expenses for the tri-county gang unit deputies. Community groups and individuals have made donations to the program as a result of training received from the Gang Unit. Those funds have been used to purchase camera and surveillance equipment, cases, computers and related software to assist in the success of the Initiative. Any further donations received would be used for similar types of needs.

As outlined in the original proposal, community engagement has created a strong connection between law enforcement and the community. The education classes, and local event appearances combined with the ease of personal contact with the deputies, has generated public support for the inclusion of the Gang Unit into local budgets.

However, funding remains extremely limited in all three counties therefore the goal of incorporating the Regional Gang Initiative into the base budget has been slowed due to the overall budget shortfall.

The Sheriffs of each participating county continue to request funding through their respective governing bodies with the ultimate goal of incorporating the program into their base general fund budgets. In the meantime, each county continues to support the program through the agency match category of the award.



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STATEMENT OF COORDINATION (and, if applicable, interagency Agreement or Memorandum of Understanding for current year):

The three law enforcement agencies and district attorney offices associated with the three counties, Carson City, Douglas and Lyon Counties comprise the core team coordinating the Regional Gang Initiative. The Carson City Sheriff's Office will operate as the fiscal agent for this initiative and be responsible for all federal and state reporting. The core team will be responsible for creating strong connections across the continuum of gang suppression from the street operations to the court room. Memorandums of Understanding have been signed to demonstrate the uniformity of policies and procedures across the three jurisdictions by the three Law Enforcement agencies.

The Tri-County Gang Unit Deputies have established credibility with the Western United States as experts in the field of Hispanic Street Gangs and Outlaw Motorcycle Gangs and the rather recent phenomena of hybrid gangs, the Juggalos, for example. In addition to training for the Patrol, Detention, and Reserve Deputies of the three counties, Carson City Sheriff Dispatchers, the Nevada POST Basic Police Academy and the Northern Nevada College Reserve Police Academy, and DARE Officers, the Unit has briefed the Northern Nevada Threat Assessment Centers, the local offices of the FBI, ICE, and DEA. Their Gang Awareness presentation has been requested and given to local City and County Fire Department personnel, the Legislative and State Capitol Police, the Washoe Tribal Police Department; the Northern Nevada Annual Gang Symposium, the Unified School Districts of all three counties including the staff and administration of Western Nevada College, several Homeowner/Rental Property Manager and resident groups, Neighborhood Watch, participants of the Sheriff's Citizen's Academy, the Carson City Native American Community, Washoe Tribal representatives the Carson City Quality of Life Committee, the local city councils and County Supervisors, Boy Scouts of America, Carson City Chamber of Commerce, the residents of several Home Owners Associations, Lake Tahoe and Douglas County Crime Free Prevention Project, Carson City Leadership class, Douglas County Family Support Council, the Carson/Douglas Medical Society, Carson City Kiwanis and Rotary Clubs.

The Gang Unit Deputies believe that it is their particular effort in this area of education and training of the community members and school officials in addition to their Gang Enforcement/Suppression activities that has made the Regional Grant Initiative such a successful venture.



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EVIDENCE BASED PROGRAM (If applicable):

The Tri-County Regional Gang Unit is not listed as an evidence-based program list such as Crime Solutions. The Unit does, however, use law enforcement techniques proven to be effective in addressing gang related crime. Strategies include gang enforcement and suppression, gang intervention and gang prevention and outreach activities.

Additionally, the training materials developed by the Tri-County Gang Unit have been evaluated and certified by Nevada Peace Officers Standards and Training Commission as an official training module for the regulation training of State Law Enforcement Officers.



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DISCLOSURE OF CURRENT FEDERAL FUNDS:

Not applicable. The Carson City Sheriff's Office has no other applications for, or other sources of federal funding supporting this project.

TECHNOLOGY STATEMENT:

Not applicable.

Grant_Application_Form.docx

BUDGET SUMMARY

Carson City Sheriff's Office - Regional Gang Unit

	<u>Budget Category</u>	<u>Amount</u>
A.	Personnel	\$135,000.00
B.	Consultants/Contracts	\$0.00
C.	Travel	\$0.00
D.	Supplies/Operating	\$0.00
E.	Equipment	\$0.00
F.	Confidential Funds	\$0.00

Total Project Costs: \$135,000.00

Federal Request: \$135,000.00

Budget Summary—When you have completed the budget pages below, the totals for each category will transfer to the spaces above. The total project costs will be computed via Excel formula.

Budget_Form.xls

Budget Request and Justification

May delete category(ies) not applicable to the requested project. The justification fields at the bottom of each category automatically expand to accommodate the narrative.

A. Personnel Detail salaries and wage expenditures required for program activities to be paid for by this request for funding. Compensation paid for employees engaged in program activities must be consistent with that paid for similar work within the applicant organization. (Work Hours Per Year = 2,088)

Position Title	Annual Salary or Hourly Rate	% of time working on the grant	# of Hours	Is position a New Hire (Y/N)	Total Federal \$ Requested
Deputy Sheriff - Carson City Sheriff	\$ 60,224.00	100%	2096	N	\$ 48,272.00
Overtime	\$ 8,000.00		192		
Shift Differential	\$ 2,700.00				
Deputy Sheriff - Douglas County Sheriff	\$ 71,840.00	100%	2096	N	\$ 45,978.00
Deputy Sheriff - Lyon County Sheriff	\$ 54,473.00	100%	2096	N	\$ 40,750.00
Overtime	\$ 6,599.00		170		
Shift Differential	\$ 2,600.00				
			Total Project Hours:	6,650	
					Personnel Sub-total = \$ 135,000.00

Payroll Taxes & Fringe Benefits:

Based on actual known costs or an established formula and only for the percentage of time devoted to the project.

	Annual Cost	Hourly Rate	Rate Applied	\$ Requested
		(annual cost/2088 work hours per year)	Project Hours x Hourly Rate	
Medicare	2,688.00	1.287356322	0.0000	\$ -
Retirement	71,912.00	34.44061303	0.0000	\$ -
Uniform Allowance	1,650.00	0.790229885	0.0000	\$ -
Health Insurance	45,285.00	21.68821839	0.0000	\$ -
Workman's Compensation	17,716.00	8.48467433	0.0000	\$ -
Unemployment	320.00	0.153256705	0.0000	\$ -
				Fringe Sub-total = \$ -
				Total Personnel = \$ 135,000.00

Personnel Justification-Narrative:

The Carson City Sheriff's Office will continue to assign one deputy sheriff position to the Regional Gang Unit, as will Douglas County Sheriff's Office and Lyon County Sheriff's Office. This level of support contributes directly to the overall goals and success of the program.

Personnel costs listed above are based on negotiated employee contracts and do not include items not eligible for federal funding, such as bonuses, uniform allowance, fitness pay, etc.

The total cost of salary and benefits is \$346,007. This request for \$135,000 represents approximately 39% of the total.

B Consultants/ Contracts:		List consultant/contract personnel in priority order. Include consultant travel and expenses in this section. Follow federal/state GSA travel policy and per diem rates. \$650 per day or \$81.25 per hour.				
Consultants:		Computation				
Name of Consultant	Service Provided	Cost per unit	(define unit)	# Units	Cost	
					\$ -	
					\$ -	
					\$ -	
Computation						
Purpose of Travel	Location	# Individuals	Item	Cost	# Nights/Days or mileage	Amount Requested
			Airfare (roundtrip)			\$ -
			Hotel (per night)			\$ -
			Per Diem per day			\$ -
			Round Trip Ground transportation			\$ -
			Personal Vehicle Mileage R/T	\$0.575		\$ -
Consultant Sub-total:						\$ -
Contracts: Provide a description of the product or service to be procured by contract and an estimate of the cost.						
Item /Description/Vendor		Rate	Qty/hours	Sole Source Contract ?	Amount Requested	
					\$ -	
					\$ -	
					\$ -	
Consultant Sub-total:						\$ -
Total Consultants/Contracts =						\$ -
Consultant/Contracts Justification -Narrative:						

C. Travel

Itemize travel expenses of project personnel by purpose (e.g. staff to training, advisory group meeting, etc.) Provide the location and purpose of travel. Show the basis of computation. Per diem (meals), lodging and mileage are included in travel. Per mile cost and per diem rates should not exceed the current state rates. Current state rates are: mileage .575 cents/mile, per diem is set at the federal GSA rates. Go to <http://www.gsa.gov> for current rates in each city/county. Registration fees/ conference/ training costs belong under the Operating category. Requesting more than 1 trip? copy this category for each trip.

In-State Travel		Computation				Amount Requested
Who is traveling and Purpose of Travel	Location	# Individuals	Item	Cost	# Nights/Days or mileage	
			Airfare (roundtrip)			\$ -
			Hotel (per night)			\$ -
			Per Diem per day			\$ -
			Round Trip Ground transportation			\$ -
			Personal Vehicle Mileage R/T	\$0.575		\$ -
		0	0	0	\$ -	\$ -
					Sub-total	\$ -
					In-State Travel =	\$ -

In-State Travel Justification-Narrative:

Out of State Travel:		Computation				Amount Requested
Who is traveling and Purpose of Travel	Location	# Individuals	Item	Cost	# Nights/Days or mileage	
			Airfare (roundtrip)			\$ -
			Hotel (per night)			\$ -
			Per Diem per day			\$ -
			Round Trip Ground transportation			\$ -
			Personal Vehicle Mileage R/T	\$0.575		\$ -
		0	0	0	\$ -	\$ -
Out of State Travel Sub-total =						\$ -

Out-of-State Travel Justification-Narrative:

Total Travel Costs: \$ -

D Supplies/ Operating:

Include in this section requests to support all of the following: telephone, postage, printing and copying, publication, desktop and consumable office supplies, drug testing supplies, and other. For cell phone, include the cost of monthly service and charges by minutes/plan. For printing and copying, include the cost per page and number of pages per month. For desktop and consumable supplies, include the cost per person per month. For drug testing supplies use the average cost per month. List conference and training registration expenses. Show computations.

Supplies**Use these columns when applicable**

Item /Description	Quantity (Per month per person)	Define Unit of measure	Cost per unit	Total for year	Cost
				\$ -	\$ -
				\$ -	\$ -
				\$ -	\$ -
				\$ -	\$ -
				\$ -	\$ -
				\$ -	\$ -
				\$ -	\$ -
				\$ -	\$ -

Supplies Sub-total = \$ -**Operating****Use these columns when applicable**

Item /Description	Quantity (Per month per person)	Define Unit of measure	Cost per unit	Total for year	Cost
				\$ -	\$ -
				\$ -	\$ -
				\$ -	\$ -
				\$ -	\$ -
				\$ -	\$ -
				\$ -	\$ -
				\$ -	\$ -

Operating Sub-total = \$ -**Supplies/Operating TOTAL: \$ -****Supplies/Operating Justification- Narrative:**

E Equipment

List non-consumable items with a life of one year or more and an acquisition cost of \$ 1,000 or more per item (excluding printers). Like items or related components must be considered as a group and may not be separated to avoid compliance with these standards. Provide a list of each item including number, manufacturer, location and price. Awarded law enforcement agencies will be required to check with the OCJA 1033/1122 Programs for equipment purchases, but need not receive an estimate for purposes of this application. **Include low-cost but high-risk equipment such as iPads, cameras, etc.**

Item /Description	Qty	Item/each	Unit cost	Cost
				\$ -
				\$ -
				\$ -
				\$ -
				\$ -
				\$ -

Equipment Total = \$ -

Equipment Justification:

F Confidential Funds

Confidential funds will be considered for law enforcement agencies. For continuation grants, the balance of the previous years' grant will be considered.

Item /Description	Rate per month	Total for Year	Estimate portion to be used from forfeiture funds	Amount Requested
		0		\$ -
		0		\$ -
		0		\$ -
		0		\$ -
		0		\$ -

Confidential Funds Sub-Total: \$ -

Justification - Budget Narrative: