

STAFF REPORT

Report To: Board of Supervisors

Meeting Date: January 19, 2016

Staff Contact:

Ann Bollinger, Open Space Administrator Vern L. Krahn, Senior Park Planner

Agenda Title: For Possible Action: To authorize the Parks, Recreation, and Open Space Department to submit three separate Land and Water Conservation Fund grant applications for the following projects: 1. Disc Golf Course Complex site improvements (Portion of APN 010-691-04); 2. Ross Gold Park Playground Replacement (APN 009-166-010); 3. Purchase through a fee-title acquisition 20-acres of land along U.S. Highway 50 near the Clear Creek Interchange (APN 007-051-81) from W. Michael Fagen for open space and passive recreation purposes.

Staff Summary: The Land and Water Conservation Fund (L&WCF) is a federal grant program managed by the National Park Service and locally administered by Nevada State Parks. There is approximately \$1,000,000 that will be awarded through a competitive process on a state wide basis. The Parks, Recreation, and Open Space Department is seeking the Board of Supervisors approval to submit the three grant applications for priority projects within the Department. (Ann Bollinger; ABollinger@carson.org and Vern L. Krahn; VKrahn@carson.org).

Agenda Action: Formal Action/Motion

Time Requested: 20 Minutes

Proposed Motion

I move to authorize the Parks, Recreation, and Open Space Department to submit three separate Land and Water Conservation Fund grant applications for the following projects: 1. Disc Golf Course Complex site improvements (Portion of APN 010-691-04); 2. Ross Gold Park Playground Replacement (APN 009-166-010); 3. Purchase through a fee-title acquisition 20-acres of land along U.S. Highway 50 near the Clear Creek Interchange (APN 007-051-81) from W. Michael Fagen for open space and passive recreation purposes.

Board's Strategic Goal

Quality of Life

Previous Action

January 5, 2015 - The Board of Supervisors accepted the Parks and Recreation Commission's unanimous recommendation to set aside approximately 100 acres, west of Flint Drive and Rifle Range Road, as the location for a disc golf course complex.

January 15, 2015 - The Board of Supervisors moved to direct staff to compile a list of appropriate trade parcels and continue a conversation with the owner (Mr. Fagen) of APN 007-051-81 to see, if we can come to a mutual agreement on a trade parcel.

April 18, 2016 - The Open Space Advisory Committee recommended to the Board of Supervisors submittal of a grant application to the Land and Water Conservation Fund for fee-title acquisition of 20 acres, APN 007-051-81 located along Highway 50 and owned by W. Michael Fagen.

July 7, 2016 - The Board of Supervisors accepted the recommendation from the Parks and Recreation Commission to pursue a land exchange with Mr. Michael Fagen, for 20 acres of land he owns on the U.S. Highway 50, near the Clear Creek Interchange APN 007-051-81 for 0.81 acres of vacant park property located, between Karin Drive and Sunland Court, APN 002-373-07, with the condition that costs towards acquisition do not exceed 20 percent of the estimated value of the park property.

September 28, 2016 - The Planning Commission moved to approve SUP-16-088, a request from Carson City Parks and Recreation (property owner Carson City) for a Special Use Permit to allow a disc golf course on property zoned Public Regional, located at 3600 Flint Drive, APN 010-691-04.

October 4, 2016 - The Parks and Recreation Commission recommended to the Board of Supervisors to apply for two Land and Water Conservation Fund grants for the Disc Golf Course Complex site improvements and the Ross Gold Park Playground Replacement and to authorize the Chairperson to sign letters of support for each grant application.

Background/Issues & Analysis

Project(s) Importance:

1) Disc Golf Course Complex site improvements: This project will provide a local, inexpensive, and an outdoor sport for City residents of all ages, increase the diversity of park and recreation opportunities for the community, and add to the City's offerings as an outdoor recreation destination.

 Ross Gold Park Playground Replacement: The existing playground is more than 20 years old and it needs to be replaced. The City may be faced with either funding this critical infrastructure or removing this equipment.
 Mr. Fagen fee-title acquisition 20 acres of land: This property purchase is critical for potential of trails and trail connectivity, including watershed and hillside protection.

The L&WCF focuses on safeguarding natural areas, water resources, cultural heritage, and providing recreation opportunities for all Americans. L&WCF grants require a 1:1 (50% Non-Federal/City) match for every dollar requested. Detailed project information on all three proposed projects are attached to the staff report for consideration.

Land and Water Conservation Fund grant application amounts are as follows:

Projects : 1) Disc Golf Course Complex site improvements	Grant Request \$ 100,000 (approx.)	City Match \$ 10,000 (Q18/Parks Capital) \$ 90,000 (City/Eagle Valley Disc Golf Assoc. In-kind Match)
2) Ross Gold Park Playground Replacement	\$ 146,045	\$146,045 (RCT - Cash & In kind)
The proposed project budget includes the following Residential Const. Tax (BOS previously allocated - H Land and Water Conservation Fund Grant Request Community Development Block Grant Request (No Additional Resident Construction Tax Request GameTime / Great Western Grant Request - Equipm (No city match required)	ebruary 4, 2016) City match required)	\$ 128,148* \$ 146,045 (See above amount) \$ 148,699 \$ 86,643* \$ 36,260
Funding Total * These items represent the maximum City cash ma for the grants.	tch contributions	\$ 545,795

The Parks , Recreation, and Open Space Department has attached detailed project information on all three projects for the Board of Supervisors to review.

Applicable Statute, Code, Policy, Rule or Regulation

The City's grant policy requires any grant applications over \$50,000 be approved by the Board of Supervisors prior to a grant application submittal by City staff and NRS 354.598005(3).

Financial Information

Is there a fiscal impact? \Box Yes \boxtimes No

If yes, account name/number: Not Applicable

Is it currently budgeted? 🛛 Yes 🗌 No

Explanation of Fiscal Impact: There is no fiscal impact at this time because the City will only be submitting

the three grant applications. However, the Board of Supervisors previously budgeted the following funds toward these projects.

1) \$10,000 - Quality of Life Initiative (Q18/Parks Capital) for the Disc Golf Course Complex Project. (FY 13/14)

2) \$128,148 - Residential Construction Tax toward improvements at Ross Gold Park. (FY 15/16)

3) \$897,357 (The amount represents the available balance in the Open Space Program acquisitions - after

budget augmentation) - Quality of Life Initiative (Q18) in the Open Space Budget for land acquisition. (FY

16/17)

Alternatives

1) Not approve the submittal of any grant applications

2) Approve submittal of only one or two of the three grant applications

Board Action Taken:		
Motion:	1)	Aye/Nay
	2)	
		<u> </u>

(Vote Recorded By)

Federal Land and Water Conservation Fund Grant Program

APPROXIMATELY \$1,000,000 AVAILABLE

The deadline for LWCF grant applications is March 10, 2017 4:00 pm.

> Program Administered in Nevada By:



Nevada Division of State Parks 901 S. Stewart Street, Suite 5005 Carson City, NV 89701 Janice Keillor (775 684 2787 jkeillor@parks.nv.gov

http://parks.nv.gov/grants/land-water-cons-fund/



How Much Is Available?

For Federal Fiscal Years 2016 and 2017, approximately \$1,000,000 is available to Nevada's political subdivisions and Native American tribal governments.

Who is Eligible to Apply?

All political subdivisions within the state including counties, cities, towns, general improvement districts, and Native American tribal governments, which have legal authority to operate parks or provide recreation services, are potentially eligible for the 50:50 matching grants offered through the program. The local matches can consist of cash, in-kind labor, volunteer labor, and donated property, materials, or equipment.

What Types of Projects Are Eligible?

Financial assistance is available through the LWCF to provide most facilities necessary for the use and enjoyment of <u>outdoor recreation areas</u>. Both acquisition and development projects are

eligible. Funding of development proposals may cover construction, renovation, site planning, demolition, site preparation, and architectural/ engineering services.

Examples of development projects include: sports & play fields, picnic facilities, trails, swimming facilities, boating facilities, fishing/hunting facilities, winter sports facilities, campgrounds, outdoor exhibits, spectator facilities, community gardens, major renovation or redevelopment of recreation facilities, provision of access to recreation facilities for persons with disabilities. The funds can also be utilized for recreation support facilities such as access roads, parking, walkways, restrooms, utilities, visitor or interpretive centers and pavilions.

How Are Projects Selected?

Applications are scored by an Ad Hoc Committee in accordance with established criteria which can be found in the grant manual on State Parks website.

How Much Federal Assistance Can Be Requested?

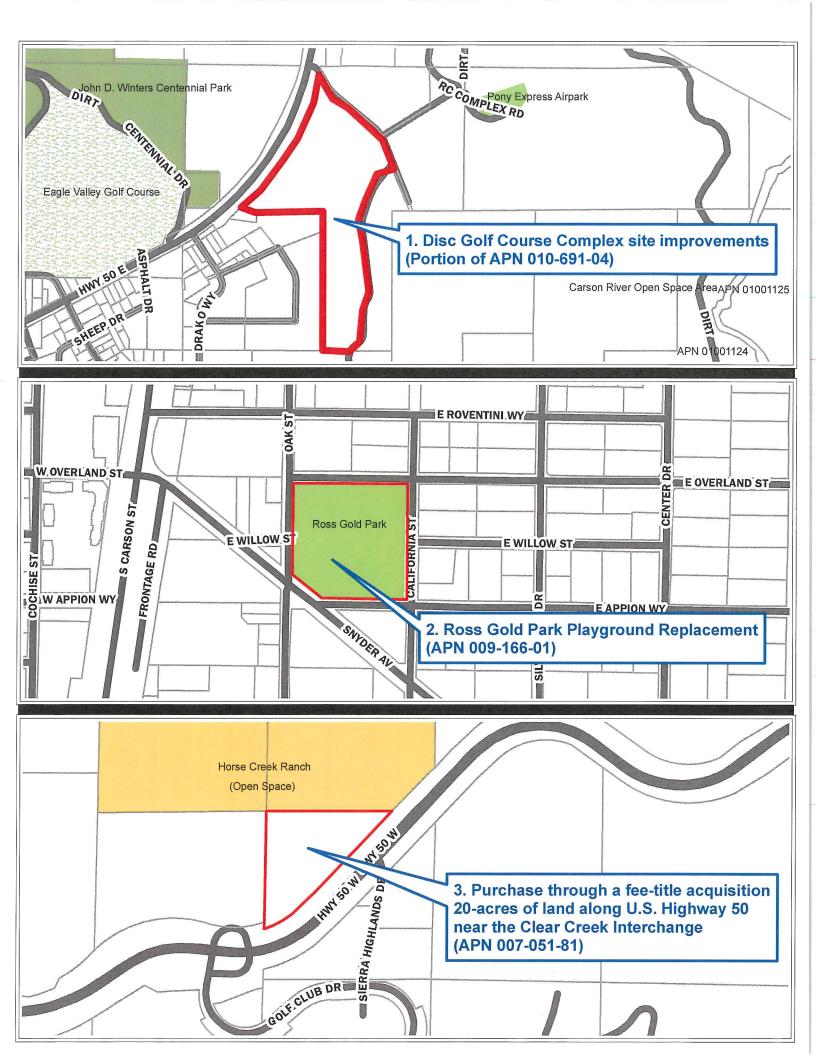
Funding request minimum is \$25,000 with no upper limit (to the amount of the total appropriation). Exceptions to the \$25,000 minimum rule will be considered for political subdivisions serving populations fewer than 10,000. Local matches can exceed 50%, but the federal share <u>cannot</u> exceed 50% of the total project amount.

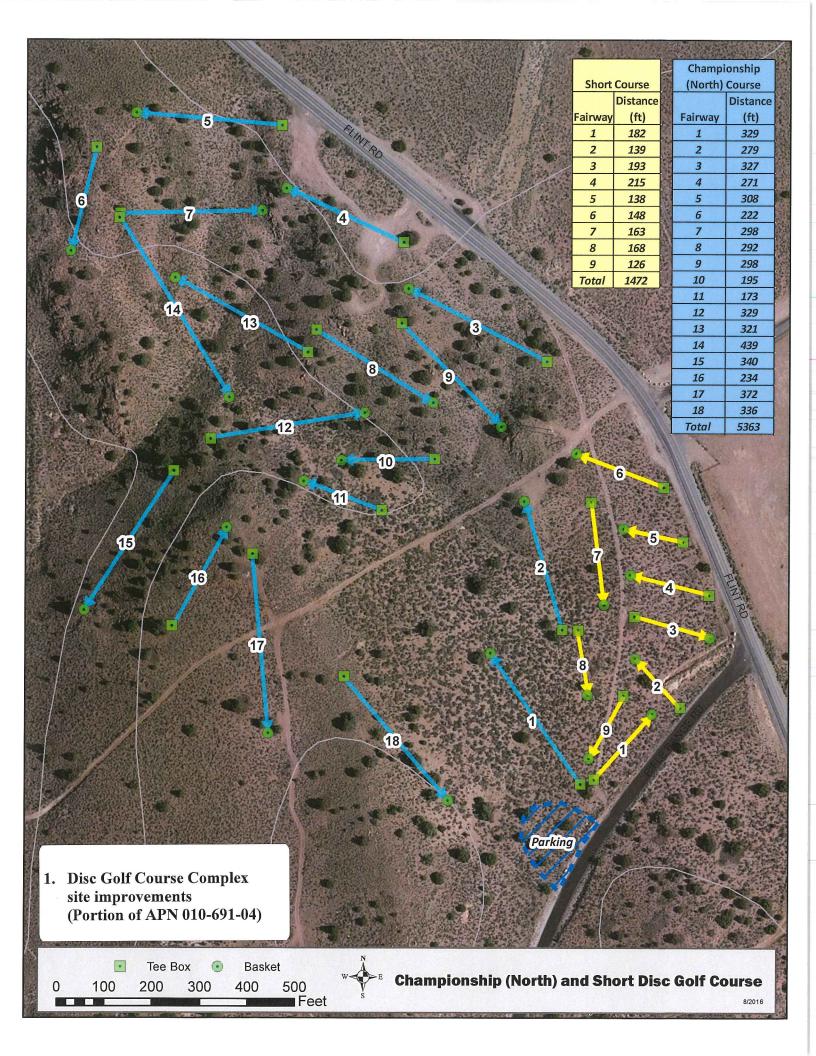
How Do I Apply?

You may obtain a copy of the LWCF grant application on State Parks' website.

The deadline for the 2016-17 LWCF grant application is March 10, 2017 4:00 pm, no fax or emailed copies will be accepted. Evaluation and selection of projects will take place March-May with projects being awarded by June 1, 2017. The timely awarding of the grants is subject to the Federal Government spending bills and legislation.

Prospective applicants should contact Janice Keillor, Nevada Division of State Parks, with any questions regarding the program at (775) 684-2787 or jkeillor@parks.nv.gov.

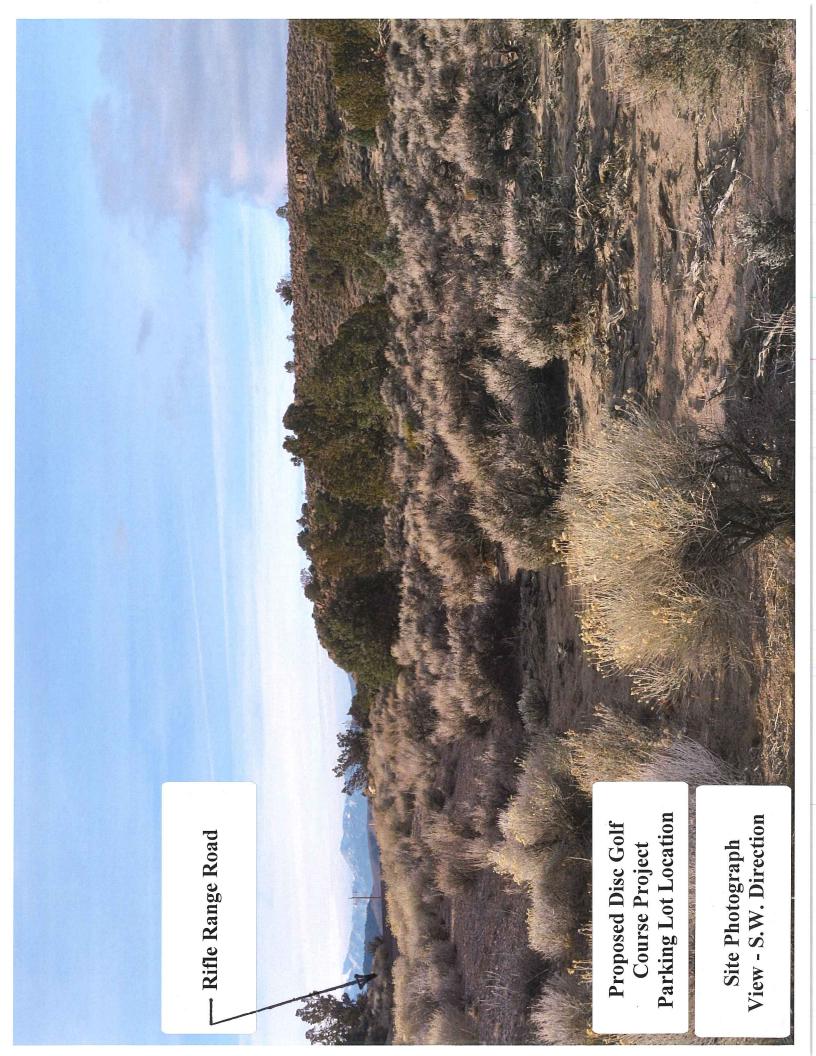


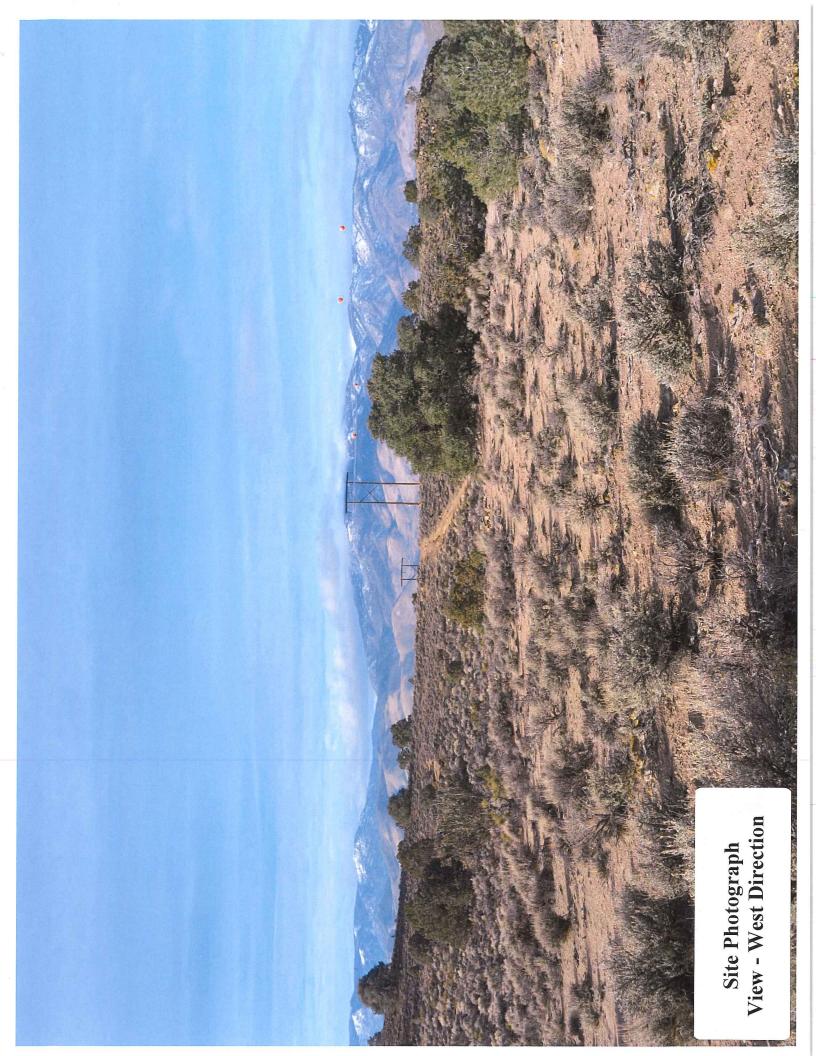


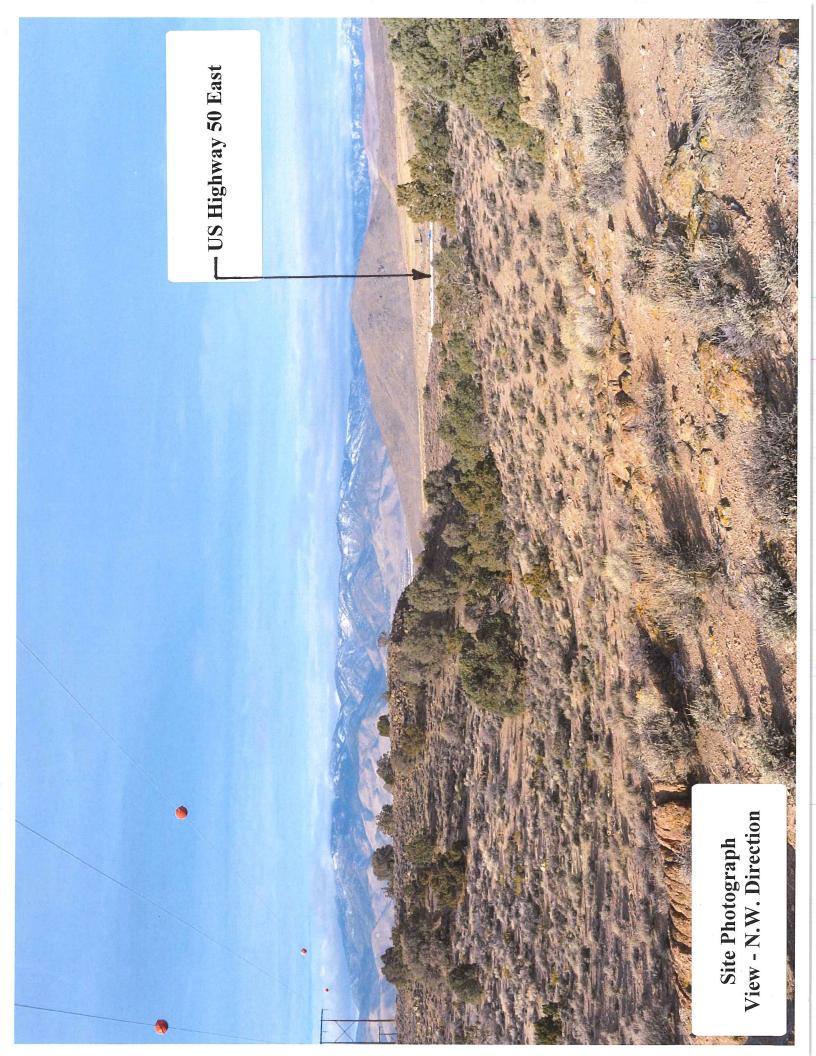
The Board of Supervisors has selected approximately 100 acres west of Flint Drive and Rifle Range Road as the site for the City's Disc Golf Course Complex. The first phase of the project will consist of one 18-hole tournament course, one nine hole short course and a parking lot with associated site amenities. The course elements will include course signage, disc golf tees (ground-level mats), and disc golf targets (wire baskets). There will also be a 50 stall parking lot located off Rifle Range Road. The parking facility will have a port-a-potty restroom, an informational kiosk, and a monument sign. Additionally, it will be enclosed with a split rail fence to protect the area's natural resources. The disk golf course will provide a local, inexpensive, and outdoor sport for City residents of all ages. The tournament course will add to Carson City's offerings as an outdoor recreation destination and may help to expand the City's economy by encouraging visitors to play and possibly remain overnight. The course design was developed by a team of disc golf enthusiasts, landscape architects, natural resource specialists, a cultural resource specialist, and engineers. The movement to construct the facility is led by the Eagle Valley Disc Golf Association. This local "grass roots" advocacy group has donated their time and energy toward planning, fundraising, and will be involved with the future construction of the facility. Also, the group proposes to serve as stewards of the course.

QUANTITIES:				
CUT: FILL: NET FILL:	50 72 21	5	CY	
REGULAR PARKING SPACES : ADA ACCESSIBLE SPACES:	48 2			
4" THICK ASPHALT DRIVEWAY: 4" THICK AGGREGATE BASE: 4" THICK PCC PAVEMENT: SPLIT RAIL FENCING:	3 9	25 60		

FOR BIDDING PURPOSES ONLY







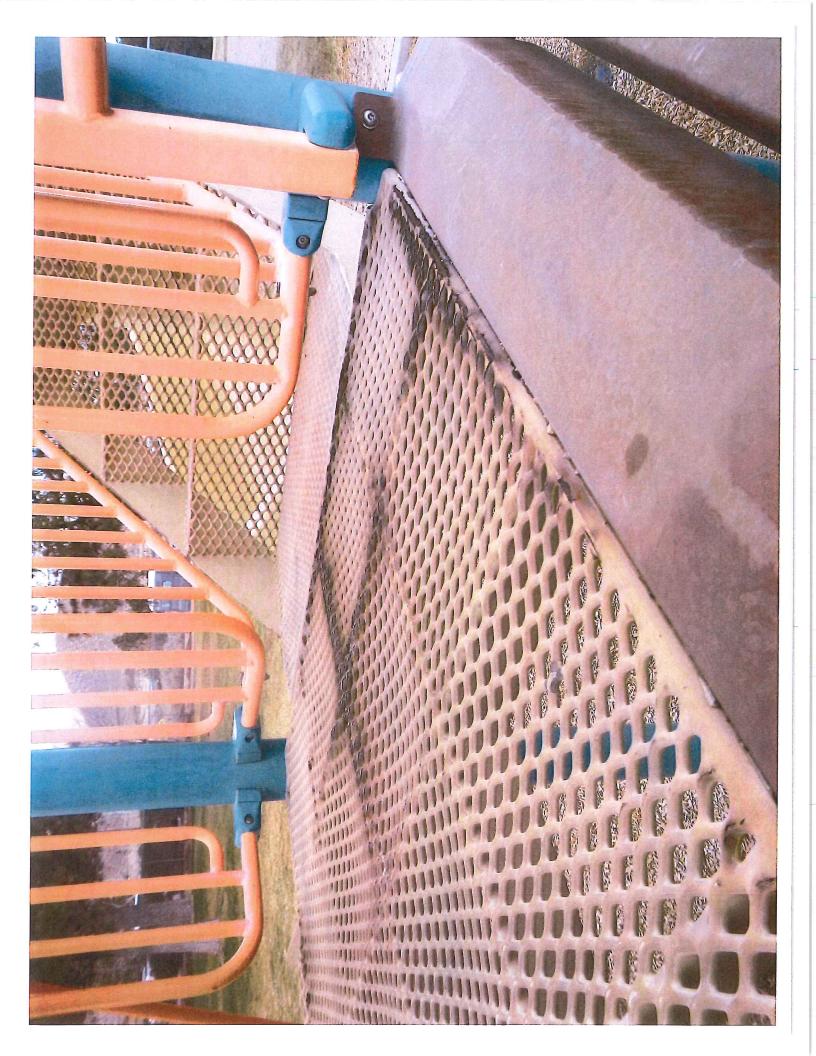
Project Description:

existing physical barriers. The design moves beyond minimum accessibility guidelines to challenges. Fibar requires yearly replenishment and maintenance to restore fall zones around the equipment. It is easily moved by local winds and blows out of the playground Ross Gold Park is "wearing out" due to its age. The existing playground is more than 20 City may be faced with either funding this critical infrastructure or removing this facility. inclusion of people of all ages and abilities. This proposed playground will eliminate the independent, and meaningful play for everyone. It will provide ADA compliant parking create an outdoor play environment and experiences that address the physical and social stalls, handicapped accessible routes from the parking lot to the playground, and a solid playground be the top priority for funding. A conceptual design has been developed to rubberized tile surface for handicapped. Also, the proposed tile surface will reduce onindividuals from accessing the playground. The playground surface consists of Fibar; onto adjacent lawn effecting turf quality and causing mower damage. As a result, the years old, is in need of repair, and many of the structure's components are no longer The Parks and Recreation Commission is recommending that a new replacement engineered bark chips that is not ADA compliant for individuals with mobility provide an inclusive multigenerational play destination that encourages active, nade. There are a number of existing physical barriers that keep handicapped

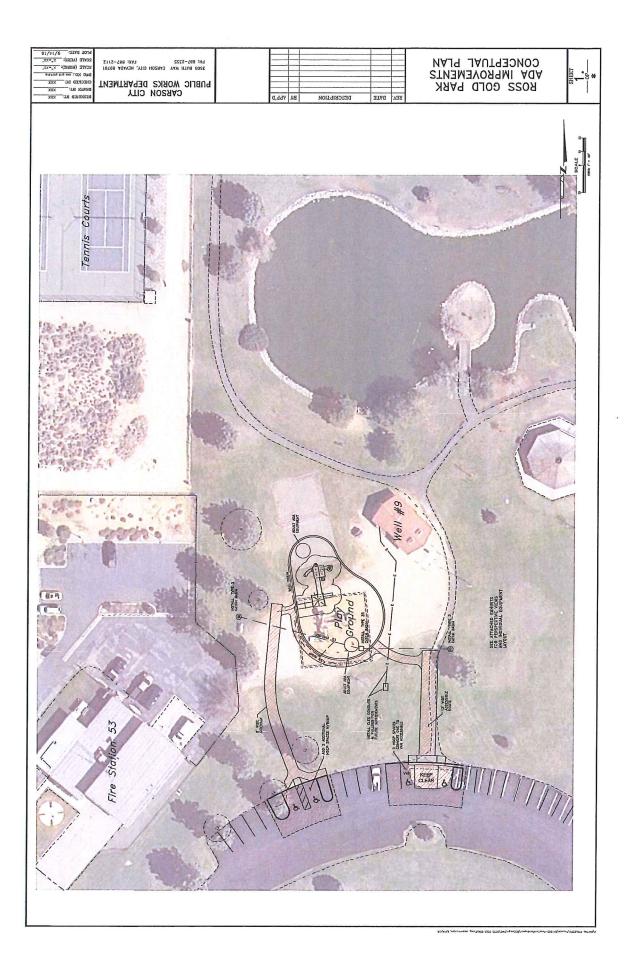






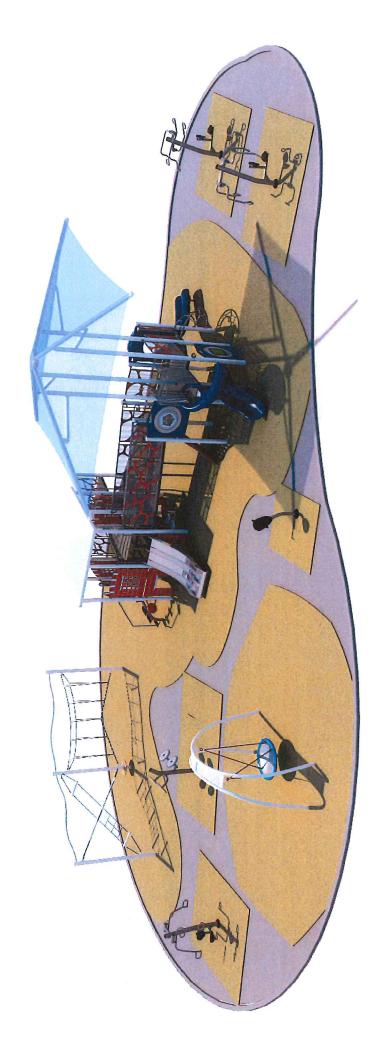






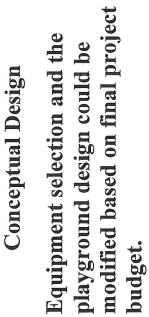
Conceptual Design

Equipment selection and the playground design could be modified based on final project budget.

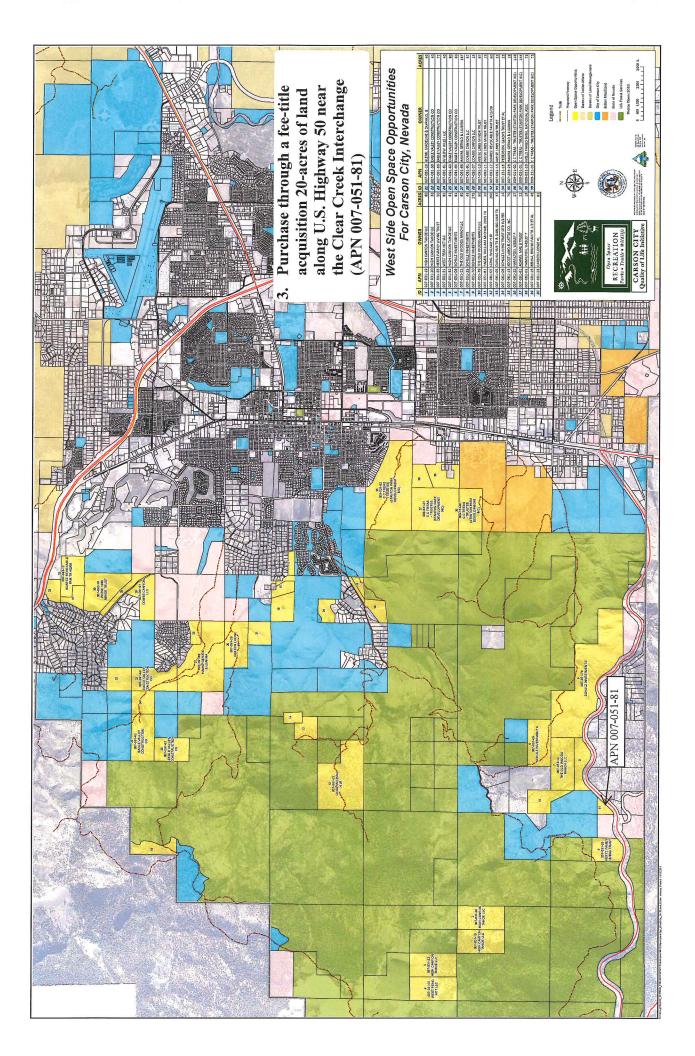


Equipment selection and the playground design could be modified based on final project budget.

Conceptual Design



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Project Description:

U.S. Highway 50 so it is highly visible from that direct viewpoint; however, it The property owned by Mr. W. Michael Fagen is located along the north side the Open Space Plan as a watershed protection area and the property has been identified on the Open Space Opportunities Map for several years. The parcel Open Space Program in 2005) and State of Nevada ownership to the west. It Supervisors, staff worked with Mr. Fagen since 2014 to identify and research U.S. Highway 50 with Carson City ownership to the north (purchased by the potential parcels through the City as a possible trade. Unfortunately, any and potential of trails and trail connectivity. The Unified Pathways Master Plan is located just east of the Clear Creek interchange. The area is identified in Creek Trail on the south. Per the recommended actions of the Open Space is in an area important for hillside protection. The property is adjacent to is not visible from the City. Among the most noteworthy attributes is the identifies a trail within the vicinity of this property. The conceptual trail connects Kings Canyon Road on the north to the nearly completed Clear Advisory Committee, Parks and Recreation Commission, and Board of all options for a trade have been exhausted

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OPEN SPACE EVALUATION FORM

Landowner	William Michael Fagen 2005 Trust
Assessor's Parcel Number	007-051-81
Location	U.S. Highway 50 west; Sec 34 15/19 NW4 SW4
Access	U.S. Highway 50 west
Zoning	Conservation Reserve
Master Plan	Single Family

Table A.Physical Characteristics

For each parcel, select the highest value for each physical feature. If none apply, leave blank.

Physical Feature	Defining Authorities	Characteristics (check if present or applicable)	Value
Wildlife	US Fish & Wildlife	□ Contains habitat or corridor for threatened of	□ Very High
Habitats /	Service, NV Dept of	endangered (T&E) species	
Corridors	Wildlife, or	☑ Contains high value habitat for non-T&E species	🛛 High
	documented	Contains migration corridor	□ Medium
	scientific observation	☑ Observed presence of wildlife or fish	⊠ Moderate

The habitat value ranges from medium to high. With U.S. Highway 50 lying adjacent to the property, one would expect wildlife impacts due to traffic, noise, and a fragmented landscape. To the north, the adjacent parcel is owned by Carson City (Open Space) and most of the surrounding area is also Carson City (Open Space) or U.S. Forest Service. These undeveloped areas generally provide an unfragmented landscape, thereby providing better conditions for wildlife.

The property includes a diverse plant community with a mixed-age class of conifers. The bitterbrush is a preferred browse for mule deer and provides good cover for a number of mammals and birds.

Wildlife was not actually observed; however rabbit scat was plentiful.

Natural	US Army Corps of		Has healthy, sustainable riparian area	🗖 High
Communities	Eng. or competent	\boxtimes	Presence of mature canopy trees, shrubs	🖾 Medium
	specialist, such as the		Majority of parcel with healthy native grasses	□ Moderate
	Nevada Natural		Contains jurisdictional (ACOE) wetlands	□ Low
	Heritage Program			

The plant community is diverse with shrubs (bitterbrush, sagebrush, and manzanita), a mixed-age class of conifers (Jeffery Pine and Ponderosa Pine) with an average of two trees per acres, and a minor component of grasses (squirreltail and bluegrass) and forbs (arrowleaf balsamroot). Cheatgrass is present but not abundant.

Landform /	Committee, staff,		Open water (lakes, ponds, river, stream)	🗖 High
Scenic	consultants	\boxtimes	Contains ridge or promontory with long views	🖾 High
Quality			Contains a valley that provides enclosure /	□ Medium
			privacy	

The property generally consists of steep topography. A lower bench provides long views to the Carson Valley.

Visibility	Committee, staff,	☑ Visible from major roads	🛛 High
	consultants	□ Visible only from local roads	□ Medium
		□ Visible primarily from adjacent residences	🗆 Low

The property is adjacent to U.S. Highway 50.

Size	Staff	□ Large than 40 acres	🗆 High
		\boxtimes 20 to 40 acres	🛛 Medium
		\square 10 to 20 acres	🗆 Low

20 acres

Accessibility	Committee, staff,	\boxtimes	Significant portions can be opened to public	🛛 High
	consultants		Limited portions opened to public use	🗖 Medium

While significant portions can be open to the public, access would need to be developed.

Historic /	State Historic	Known or high potential archaeological resource	🗆 High
Cultural	Preservation Office	Historic designation (national, state, or local)	🗆 Medium
		Significant local cultural feature (physical	□ Moderate
		landmark, working farm, unique structure, etc.)	

At this time, the historic and cultural resources are unknown but they are also unlikely.

Water	CC Public Works		Within 5 year well protection zone	🗖 High
Protection			Within 10 year well protection zone	🗆 High
		\boxtimes	Contains high-infiltration soils within watershed	🛛 Medium
			protection area	

According to the Open Space Plan, the "Health / Safety Considerations" map found in the appendix identifies the property in the watershed protection area.

Flood	Federal Emergency	Within FEMA-designated 100 year floodplain	🗆 Low
Hazard	Management Agency	Within area of known flooding	🗆 Medium

None

Prime	US Dept of	□ Land has statewide agricultural importance	🗆 High
Farmland	Agriculture	(irrigated farmland)	

None

Submitted by: _____

Date: _____

Table B.Prioritizing Factors

This part of the evaluation assumes that some form of acquisition is necessary to protect the parcel(s) not otherwise protected by existing City, State or Federal regulation (wetlands, floodplain, easements, etc.)

For each parcel check the most appropriate priority factor for each category below.

Category	Definition (check if present)	Priority
Uniqueness of Habitat Type	One of few remaining examples of at least one characteristic in Table A	🗆 High
	□ Habitat or physical setting is relatively rare in Carson City	Low

No

Ease of Acquisition	 Landowner motivated to sell at less cost than market value Can be acquired with terms (options, payment structure, trade, etc.) favorable to the city 	□ High ⊠ Medium
	Cost is not greater than appraised value, terms are not unfavorable	□ Low

The land owner is interested in a sale to the Open Space Program and willing to consider a trade.

Potential To		Likely significant participation of non-city funding partners	🗆 High
Share Cost		Likely participation from other funding sources	□ Medium
	\boxtimes	Likely significant participation from other city departments	🛛 Low

If a trade is available, it's likely that participation from another city department will be required. A trade could provide a cost savings in the actual purchase price.

Urgency	Development is imminent	🗆 High
	□ For sale (acquisition / development likely)	□ Medium
	Private negotiation, not on open market	🛛 Low

At the present time, the transaction is a private negotiation. However, if the OSAC does not wish to pursue acquisition, it is anticipated the property will be placed for sale.

Is a Significant		Located within an Open Space priority area	🛛 High
Part of Open	\boxtimes	Parcel is designated on current Open Space master plan	🛛 Medium
Space Plan	\boxtimes	Adjacent to or can be linked to other Open Space parcel(s),	🖾 Medium
		trail(s), or park(s)	

Hillside Priority Area

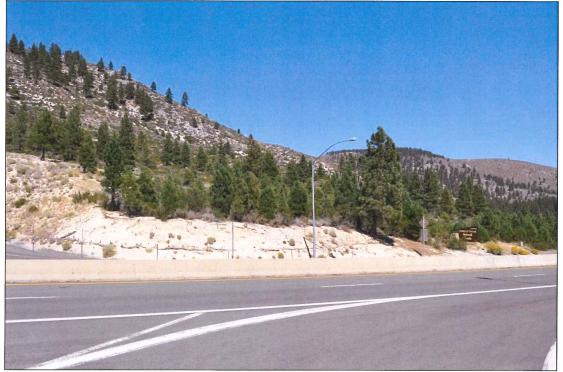
Citizen Support	□ Has city-wide citizen support / advocacy	🗆 High
	□ Has local citizen support	□ Medium
	☑ No significant opposition	🖾 Low

Submitted by: _____

Photo Point 1: View to the west.



Photo Point 2: View to the northeast, taken from across U.S. Highway 50. For reference, note the U.S. Forest Service entrance sign for the Humboldt-Toiyabe National Forest.



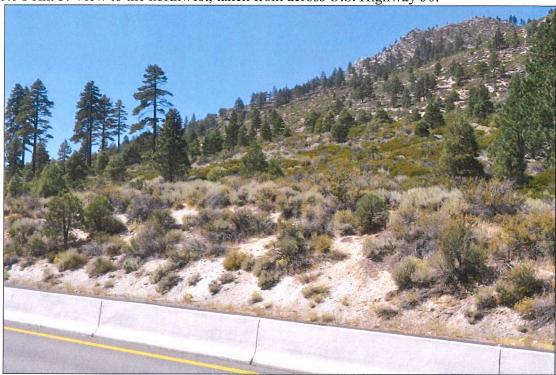


Photo Point 3: View to the northwest, taken from across U.S. Highway 50.