

Report To: Board of Supervisors **Meeting Date:** October 4, 2018

Staff Contact: Casey Otto, (Cotto@carson.org)

Agenda Title: For possible action: To approve an application for and authorize the acceptance of the BJA FY 2018 Edward Byrne Memorial Justice Assistance Grant, award number 2018-DJ-BX-0030, in the amount of \$12,013. (Ken Furlong, kfurlong@carson.org)

Staff Summary: The Carson City Sheriff's Office continues to make prevention a priority by continuing its Cops and Kids Community Prevention Program. This grant will focus on prevention, community awareness/outreach, intervention and referral. The plan includes continuation of services currently in operation that update curricula and continue growth opportunities. The Carson City Sheriff's Office has implemented many services that conform to community policing strategies, utilizing a combination of nationally recognized and local initiatives to build and maintain positive relationships between law enforcement and citizens of all ages, building strong partnerships and consistent community collaboration. This grant will provide funding for numerous events and programs, including Elementary and Middle School Keeping It Real DARE, Character Counts and DARE Plus classes, Red Ribbon Campaign, & Kids Open House Safety Fair and National Night Out.

Agenda Action: Formal Action/Motion **Time Requested:** 5 minutes

Proposed Motion

I move to approve the application for and authorize the acceptance of the BJA FY 2018 Edward Byrne Memorial Justice Assistance Grant.

Board's Strategic Goal

Safety

Previous Action

N/A

Background/Issues & Analysis

Prevention education is an investment directly into people and improves the quality of life by reducing at-risk behavior. The Cops and Kids Community Prevention Program has grown into a full community-based prevention program. The program is highly visible and widely supported throughout the community because we use nationally known programs and activities such as the DARE, DARE Plus curriculum and supplemental materials, Neighborhood Watch, Red Ribbon Campaign, National Night Out, Cops and Kids Sheriff's Open House (prevention and safety fair), etc. Services provided to youth and adults average between 23,000 and 26,000 people each year.

Citizen participation continues to grow. Educating and interacting with citizens of all ages has become expected and anticipated. Progress is monitored using a matrix designed by the Department of Justice that requires

Final Version: 12/04/15

statistics from our Uniform Crime Report, the Gang Unit, Special Enforcement Team, and activity reports from the Cops and Kids Program.

Applicable Statute, Code, Policy, Rule or Regulation

(Vote Recorded By)

N/A		
Financial Information Is there a fiscal impact? ☐ Yes ☒ No		
If yes, account name/number:		
Is it currently budgeted? Yes No		
Explanation of Fiscal Impact: There is no financia	l impact to the city - all match is	in-kind.
Alternatives No participation in the grant.		
Transfer and the second		
Board Action Taken:		
Motion:	1) 2)	Aye/Nay
	2)	

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CARSON CITY SHERIFF'S OFFICE 2018 JAG DIRECT APPLICATION PROJECT IDENTIFIERS AND ABSTRACT

NAME OF APPLICANT: Carson City Sheriff's Office PROJECT TITLE:

Carson City Sheriff's Office Cops and Kids Community Policing & Prevention

PROJECT IDENTIFIERS: Community Policing; Crime Prevention;

Prevention-Substance Abuse; Prevention - Delinquency; Bullying;

Violence - School Violence; Violence - Violent Crime.

PROBLEM TO BE ADDRESSED:

Community Policing to address the prevention of crime, substance abuse, violence and bullying.

TARGETED AREA/POPULATION TO BE SERVED:

Youth and faculty in schools and citizens of all ages in community outreach.

PROJECT GOALS:

Goal I: To continue community policing activities with law enforcement related prevention education and intervention services for all citizens.

Goal II: To maintain community crime and substance abuse prevention outreach and awareness services for parents, school faculty, agencies, students and citizens.

STRATEGIES:

Prevention education about crime, substance abuse, and bullying outreach services using scientific evidenced-based programs and nationally recognized activities for students in grades k-12, parents and citizens of all ages, agency personnel and collaborative community partners. Continue participation in statewide crime and substance abuse prevention and training efforts.

CARSON CITY SHERIFF'S OFFICE 2018 JAG DIRECT GRANT APPLICATION PROGRAM NARRATIVE

PROJECT IDENTIFIERS:

Community Policing; Crime Prevention;

Prevention-Substance Abuse; Prevention-Delinquency; Bullying;

Violence - School Violence; Violence - Violent Crime.

DESCRIPTION OF THE ISSUES:

Carson City is the state capital of Nevada and incorporated the city and county government, thus Carson City Sheriff's Office became the law enforcement provider. In 2010 and 2011, the City initiated strategic planning. The Carson City Sheriff's Office was the first agency to embrace the challenge. The process of implementation included the redevelopment of the department mission statement which now reads, "The employees of Carson City Sheriff's Office are committed to providing public safety services to the community while adhering to the highest professional and ethical standards. We are dedicated to building mutual trust and respect within our community intended to enhance the Quality of Life in Carson City." The adopted values and standards include integrity, team work, leadership and excellence. The department objectives are to deter crime, treat all citizens professionally and objectively and to communicate with citizens. All activities and services provided by the sheriff's office match the mission statement which is tracked in strategic planning.

This community shares a very unique relationship with the Sheriff's Office. Citizens look to the Sheriff's Office to take the lead on many community issues and concerns including increasing budget issues. Like many law enforcement agencies, Carson City Sheriff's has made difficult budget decisions including reduction of personnel, spending less and essentially "doing more with less" for all law enforcement services including community policing.

Carson City Sheriff's Office uses national law enforcement evidence-based models that involve implementation of proven strategies which combine prevention, intervention and suppression to address crime. Strategies such as tracking crime trends and crime mapping help the department with crime analysis to determine community needs and best use of resources. Crime mapping and crime trends are published on the sheriff's office web site so that citizens can be informed and take appropriate preventative measures to reduce and/or report crime. Additionally, the sheriff's office continues to maintain a strategic planning system to gather performance measurement data used for the development of the budget, grant writing and reporting. Use of these tools has allowed Carson City Sheriff's Office to be more effective in addressing crime and make the best use of suppression, intervention, prevention/community policing, and the delivery of law enforcement services in general.

According to the most recent local Uniform Crime Report statistical report the population of Carson City, NV is approximately 57,670. The ethnicity breakdown is approximately 64%

White, 20% Hispanic, 2% Black, 2% Asian and 12% other. Carson City encompasses approximately 146 square miles. There is a prison in Carson City and another correctional facility approximately 35 miles north of the city.

Uniform Crime Reporting (U.C.R.) System indicates 3,398 crime reports were filed in 2017 (excluding arsons and officer assaults) which includes the following:

- 174 aggravated assaults and 605 simple assaults
- 76 sex offenses
- 668 thefts
- 18 forgeries
- 258 Fraud
- 29 embezzlement
- 168 burglaries
- 19 robberies
- 88 auto thefts
- 335 drug related offenses resulting in 191 adult arrests
- 244 DUI investigations
- 61 liquor law investigations and Drunkenness incidents
- 230 other types of offenses (excluding traffic and citations)

U.C.R. arrest stats show that 411 juveniles and 2,898 adult were arrested during 2017.

In addition, the Brazos citation system indicates that Carson City Sheriff's Office issues between 5,000 and 6,000 citations each year – many of which are for misdemeanor infractions not related to traffic. (NOTE: The number of citations issued varies depending on the number of traffic and pedestrian safety events that are conducted – none of which are funded by this grant).

National and state substance abuse trends are also monitored. The **Monitoring the Future Survey** indicates that youth use of tobacco and alcohol have not experienced significant changes, but there continues to be a trend of in the use of **marijuana and prescription drugs**. In Carson City there is concern that abuse of prescription drugs is serving as a prerequisite to heroin addiction among young people. Additionally, the use of **E-cigarettes** is becoming an issue. Nevada has allowed **medical and recreational marijuana** businesses in some communities including Carson City. One middle school principal advised this writer, "For the first time since I have been a principal, we have met with parents who admit not only to using marijuana but to also smoking it and/or consuming edible products with their kids. Our behavioral problems have increased and I attribute the increase to recreational use of marijuana. Who knows how this will impact our test scores."

Prevention experts throughout this community are deeply concerned about the impact on youth substance abuse trends, not to mention crime rates. Juvenile arrests increased from 366 in 2016 to 411 in 2017; however it is too soon to tell if this is related to marijuana or a change in population. There is concern that the media attention and misleading information concerning marijuana could give rise to an increase of the abuse of marijuana. Many people think there is

little or no difference between using alcohol, tobacco and marijuana — when the facts simply do not bear that belief out when one reviews some of the recent studies about the effects high levels of THC has on the brain. Nationally, there are reports that elementary students are showing up at school with marijuana and paraphernalia that they got from home.

The 2017 Monitoring the Future Survey results indicate that 3.7% of 12th grade students have used synthetic marijuana in the last 30 days which is a significant decrease. Teen cigarette smoking has decreased however 6.6% of 8th graders have used E-cigarettes in the last thirty days and 18.5% of 8th grade students report that they have used E-cigarettes in their lifetime. They are also experimenting with cigars of various sizes and flavors. The new trend for teen smoking is use of e-cigarettes. The following chart reviews nationwide youth substance abuse trends as related to use of tobacco, e-cigarettes, alcohol and marijuana in the last thirty days.

MONITORING THE FUTURE SURVEY DATA

SUBSTANCE	GRADE	2012	2014	2015	2016	2017	NOTES
Tobacco	8th	4.9%	4.0%	3.6%	2.6%	1.9%	2015 survey shows that
Past month							6.3 % of 10th graders and
use							11.4% of 12 th graders
							have used tobacco in last
							30 days.
E-cigarettes	8th	n/a	8.7%	9.5%	6.2%	6.6%	
Last 30 days							
	10th	n/a	16.2%	14.0%	11.0%	13.1	
	12th	n/a	17.1%	16.2%	12.5%	16.6	
Alcohol	8th	11.0%	9.0%	9.5%		8.0	Significant changes as
Past month							students get older.
use							
	10th	27.6%	23.5%	21.5%		19.7	Slight decrease.
	12th	41.5	37.4%	35.3%		33.2	Slight decrease.
Marijuana	10th	17.0%	16.6%	14.8%		15.7	New measurement
Past month				<u> </u>			showed 5.5% of 8 th grade
use							students used marijuana
							in the last 30 days
	12th	22.9%	21.2%	21.3%		22.9	

The Nevada State Department of Education participates in the national **Youth Risk Behavior Survey (YRBS)** which reported similar substance abuse findings among students in grades 9-12. Additionally, the last available YRBS results indicate that:

- 10.8% of the same students had been threatened or injured with a weapon on school property,
- 21% of the high school students surveyed did not feel safe at school
- 5% did not go to school because they felt unsafe, and

- 31.6% of 8th grade students sometime or rarely s feel accepted at school
- 10.6% of high school students think their parents would approve or not care if they smoked marijuana
- 10.1% of middle school students reported using marijuana before age 13

Our youth are our future and yet, youth can also be one of our biggest concerns. Youth face enormous pressures today – substance abuse, gangs, bullying, stress, teen suicide, teen pregnancy, false media messages, and the list goes on. These statistics show why positive law enforcement presence is so vital. Keepin' It Real D.A.R.E. officers are often on the front line helping to save youth from them when they are thinking about taking risks. Just like patrol can deter crime in the community, the presence of a D.A.R.E. officer or school resource officer can also deter risky behaviors or lead to early intervention. Because of these trends, the Carson City Sheriff's Office added three School Resource Officers through separate funding and which are run in conjunction to the Cops and Kids Community Prevention Program. Funding for both programs is completely separate, although the officers work collaboratively with youth.

The 2017-18 school year is started with a larger than normal number of 5th grade students and an increase in the number of classes. This will translate into a large increase in the need for supplies and materials. Our office has already been informed that student population is increasing for the 2018-19 school year.

Carson City Sheriff's Office disseminates materials and provides classes to educate the community about crime and positive actions citizens can reduce the risk of being a victim of crime, ways they can legally protect themselves and their property. The Cops and Kids Community Prevention Program specifically plans to:

- Crime, Substance Abuse and Violence Prevention classes, Keepin' It Real DARE and DARE Plus/safety curriculum, and Character Counts Lessons for students in grades k – 12th; the 5th grade, middle school classes, after-school programs, parents, clubs, community and faith-based organizations
- Awareness classes will be offered through the Carson City Sheriff's Office Citizens Academy, school district parent groups, and community organizations.
- Continue outreach and awareness by hosting National Night Out, child identification, Cops and Kids Sheriff's Open House, Red Ribbon Campaign, and participate in community awareness events.
- Education activities about decision making, bullying, internet safety, gun safety
 prevention, theft prevention, graffiti prevention and character lessons are offered in
 classroom and at every outreach venue.

PROJECT DESIGN AND IMPLEMENTATION:

The purpose of this grant application is to request funds to be used for the Carson City Sheriff's Office Cops and Kids Community Prevention Program – the lead division for community policing by providing prevention and outreach/awareness programs to address crime, substance abuse, violence (including gun prevention), theft and bullying. Carson City Sheriff's Office uses a combination of nationally recognized and local initiatives to build and maintain positive relationships between law enforcement and citizens of all ages resulting in strong partnerships and tremendous community collaboration. The programs and services are designed to increase law enforcement presence, develop strong relationships and partnerships with youth, citizens and agencies and often serve as a liaison between the community and the sheriff's office.

The Carson City Sheriff's Office Cops and Kids Community Prevention is highly visible and practices a strong, positive presence — both of which are recognized law enforcement techniques. The program is citizen oriented, comprehensive and involves law enforcement prevention education and intervention throughout the local community. Law enforcement prevention services are integrated throughout the local school district with special focus (for this program) on elementary and middle school age students which includes all six elementary schools and one middle school. Additionally, partnerships are in place throughout the local community to provide prevention and outreach services. Examples include Halloween Safety through Parks and Recreation and at the Governor's Mansion, Red Ribbon Campaign is not only offered in the schools but also to community groups, Cops and Kids Sheriff's Safety Fair involves youth organizations from the community in order to give parents options for programs and services for children during the summer, and National Night Out involves over 160 agencies and serves thousands of citizens of all ages.

It is imperative to note that by providing consistent law enforcement prevention education in school classrooms that the Carson City Sheriff's Office is literally touching an entire cross section of the community on a personal and family level. Virtually every ethnicity, socio-economic, gender, children of offenders or non-offenders, and every other factor by which a community can be dissected experiences contact with law enforcement on a positive, compassionate, and personal degree. This program works directly in the schools with children whose parents are incarcerated in county and state facilities. Students share the lessons they learn with parents which, in turn, generates conversations between both parent and child and parents with law enforcement. The cycle has translated into a tremendous partnership between Carson City Sheriff's Office and citizens.

Community policing and prevention services open the door to build trust and positive relationships with the community to improve and enhance the quality of life in Carson City. Through the use of a combination of research and evidenced-based prevention activities and nationally recognized outreach/awareness/campaigns that are customized to fit the needs and norms of Carson City.

 <u>Prevention, Character and Safety Education</u> – primary curricula is Keepin' It Real D.A.R.E. and D.A.R.E. Plus– both of which are listed on CrimeSolutions.gov. and NREPP/SAMHSA. It addresses prevention of substance abuse, bullying, crime and violence and promotes healthy decision making and choices. Keepin' It Real has successfully been expanded into both middle schools. Character education lessons have also been incorporated in classroom instruction and are meeting current State Dept. of Education social-emotional learning requirements.

Carson City Sheriff's Office has received state and national recognition. In 2015, Sheriff Ken Furlong was named the "International Keeping It Real D.A.R.E. Law Enforcement Executive of the Year" for his support and work in addressing youth crime and substance abuse.

The DARE Officer has been named "DARE Officer of the Year for the State of Nevada – 2011-2013" - lifetime achievement award. The same officer is also involved in state law enforcement prevention efforts having served as an officer for the Nevada DARE Officer Association.

In April, 2017, the DARE Officer was chosen to be the State Keepin' It Real DARE Training Coordinator and plans to develop a training center for DARE officers and also bring training to law enforcement officers throughout the state of Nevada.

- Youth Leadership, Mentorship and Volunteer program Carson City Sheriff's Office Cops and Kids Community Prevention has mentored several youth and also works with a leadership group known as the Stellar Squad.
- <u>Intervention and Referral</u> after school programs, in secondary schools, consultations with schools, parents and youth and referral to various programs.
- Outreach and Awareness Carson City Sheriff's Office provides support for community awareness events (high visibility), and hosts larger community events including the Cops and Kids Sheriff's Open House & Safety Fair and National Night Out. The Carson City Sheriff's Office National Night Out is currently ranked 5th in the nation in our population category.
- <u>Awareness Campaigns</u> the Red Ribbon Campaign, Halloween Safety, National Child Identification, Prescription/Over-The-Counter Drug Abuse Awareness.

The Cops and Kids Community Prevention Program has grown into a full community based prevention program. This program continues to take on a "life-of-it's-own" and is almost staggering. Budget cuts have not reduced demand for services — in fact, more requests are received than time and funding allows. The community has been well trained in and often citizens request the services provided. Educating and interacting with citizens of all ages has become expected and anticipated and is a priority of this department. As so eloquently stated in our Mission Statement, building a partnership with our community that is based on mutual respect and trust is paramount and has been effective as evidenced by the crime rate in Carson City.

CAPABILITIES AND COMPETENCIES:

As explained previously in this grant application, Carson City Sheriff's Office implemented a strategic planning system. Data collection for this system became fully operational in 2011. It is tied in with the Carson City local government which required every department to implement strategic planning in order to determine city needs and budgeting. Virtually every activity and/or service provided by every division must directly relate to strategic planning and the mission statement.

In order to address these issues, the Carson City Sheriff's Office Cops and Kids Community Prevention Program reports the following as a sample of the services provided in 2017:

- 25,000+ people served (excluding media reports)
- 140+ prevention initiatives were conducted (DARE classes, after school classes were only counted once)
- Over 275 classes were instructed and received educational materials
- 615+5th grade students completed Keepin' It Real, D.A.R.E. Plus and Character Counts classes with a 98% successful graduation (strategic planning criteria)
- 240 middle school students completed mid-school Keepin' It Real and Character Counts classes, plus an additional set of classes provided for 15 students with severe and profound disabilities in the middle school
- Over 14,000 students and adults participated in Red Ribbon Campaign and Halloween Safety activities, completed safety classes
- 100+ hours were spent mentoring youth
- 2,000+ people attended the Cops and Kids Sheriff's Open House (prevention and safety fair conservative estimate)
- 160 agencies were registered to participate in National Night Out in 2017, with 12,500+citizens of all ages participating in National Night Out (conservative estimate based on aerial reports, the amount of food, beverages and awareness information distributed). National Night Out continues to be the single largest venue for collaboration with government officials in the area, community and law enforcement agencies county, state and federal departments, the military and other support services.

Carson City Sheriff's Office disseminates materials and provides classes to educate the community about crime and positive actions citizens can reduce the risk of being a victim of crime, ways they can legally protect themselves and their property. The Cops and Kids Community Prevention Program specifically plans to:

- Crime, Substance Abuse and Violence Prevention classes, Keepin' It Real DARE and DARE Plus/safety curriculum, and Character Counts Lessons for students in grades k – 12th; the 5th grade, middle school classes, after-school programs, parents, clubs, community and faith-based organizations
- Awareness classes will be offered through the Carson City Sheriff's Office Citizens Academy, school district parent groups, and community organizations.

- Continue outreach and awareness by hosting National Night Out, child identification, Cops and Kids Sheriff's Open House, Red Ribbon Campaign, and participate in community awareness events.
- Education activities about decision making, bullying, internet safety, gun safety prevention, theft prevention, graffiti prevention and character lessons are offered in classroom and at every outreach venue.

PLAN FOR COLLECTING THE DATA REQUIRED FOR PERFORMANCE MEASUREMENT TOOL SECTION INCLUDES GOALS AND OBJECTIVES)

The Carson City Sheriff's collects data from a variety of sources in order to monitor progress for strategic planning, to identify crime trends and changes in neighborhoods or in the community, to identify needs, and of course, for reporting purposes. We are also required to establish and maintain goals, objectives, to provide methods of accomplishment, and program evaluation which are listed herein.

Classes and activities are calendared and then entered into a log along with details of each service provided (i.e. the number of hours, presentations, people served, etc.). The log serves as an instrument for tracking data not only for PMT reporting but also for strategic planning. UCR stats are monitored. The estimated number of people participating in various events and activities are indicative of the citizen support of the community policing efforts. Financial reports as evidenced by receipts, invoices, and department forms are used as a check and balance for the financial section of the PMT report and for grant management purposes. Data collected is also used for grant writing, community presentations, and program evaluation.

GOALS AND OBJECTIVES:

Goal I:

To continue community policing activities by increasing police presence in schools and providing law enforcement related prevention education and intervention services for youth and all citizens.

Objectives:

- 1. To provide a minimum of 250 hours of law enforcement prevention and awareness education law enforcement classes for schools grades k-8.
- 2. Successful completions of students participating in the Keepin' It Real DARE and DARE Plus curricula (10 lessons) will be monitored with an expectation of a minimum of 80% successful completion rate.
- 3. To continue tracking the quantity of dissemination of crime prevention, substance abuse, violence materials and services.
- 4. To increase parental participation in activities by 2%.
- 5. To increase community referrals for early intervention by 2%.
- 6. To continue maintaining officer training in use of and updates of curricula for certification.

Goal II:

To maintain community crime and substance abuse prevention outreach and awareness programs for parents, school faculty, students and citizens.

Objectives:

- 1. To continue to track UCR stats and maintain the current crime rate.
- 2. To conduct and/or assist in a minimum of 4 community crime, substance abuse, violence prevention outreach activities and campaigns open to all citizens.

3. To continue community collaboration and participation in community-based activities and events which will be evidenced by the number of partnerships and agency participants listed in outreach operations plans.

NOTE: Given the current economic state and the decrease in funds it could be that some of the services listed herein could level off and be maintained at current levels. The demand from the community has significantly increased. Our ability to respond to those requests is directly related to the amount of time available and our ability to cover the cost of materials.

METHODS OF ACCOMPLISHMENT

We do not just tell youth "do not use drugs", or "do not bully" or "do not commit delinquent acts. That simply does not work. Keepin' it Real DARE, DARE PLUS and Character Counts are the primary prevention curricula in use which must be instructed by a sworn officer which automatically increased police presence in schools. The increased police presence often reduces violence and youth risky behaviors. It creates a bonding atmosphere thereby breaking down barriers between youth, parents and law enforcement and building positive relationships.

Community Policing efforts combine instructional and outreach activities actively engage youth and citizens of all ages in a broad range of education and awareness campaigns to address: crime and substance abuse prevention, problem solving, decision making, leadership skills, resistance to peer pressure, safety, bullying, cyber bullying, internet safety, identity theft, prevention of economic crimes (i.e. fraud, property crime, financial cons and crime,), children exposed to violence, goal setting and communication skills. Collaborating and partnering with agencies such as the school district, Boys and Girls Club, Parks and Recreation, scouting and sports organizations to reach youth earlier – particularly to those who have been exposed to violence and/or have incarcerated parents. The DARE Officer supervised 8 Volunteers In Police Service and 10 youth leaders who gave over 1,300 hours of volunteer hours to help conduct prevention classes and the various services for after school and outreach programs.

The following methods will be used to accomplish the goals and objectives:

GOAL#	OBJECTIVE #	ACTIVITY#	DESCRIPTION
1	1 & 4	1	5 th grade Keepin' It Real, Character Counts and
-			DARE PLUS class instruction Sept-May. Each
			classroom receives 10 hours of instruction.
1	1 & 3		Distribute beginning educational kits and materials.
1	1	3	Middle School Keepin' It REAL, Character Counts,
^	-		and DARE PLUS classes to be provided OctMay.
			Each classroom will receive 9 hours of instruction.
1	1&3	4	Distribute beginning educational kits and materials.
1	2	5	Instruct 5 th grade students on written report which
			is required to successfully complete the course.
1	2	6	Read, grade, judge written reports. Incorporate
-			reports into program evaluation.

GOAL#	OBJECTIVE #	ACTIVITY#	DESCRIPTION
1	2 & 3	7	Issue certificates of completion using class and reports for confirmation (elementary).
1	2 & 3	8	Distribute continuing education/advanced materials.
1	2 & 3	9	Middle school completions – work book and homework assignments review and compared with class rosters.
1	1,2,3,4,5	10	Officer curriculum training.
1	1,2,3,4,5 2 & 3	11	Confirm completions, issue advanced educational materials.
1	2	12	Elementary school and community youth safety classes.
1	2, 3, & 4	13	Host 5 th grade educational completion culmination activities for students and parents.
1	2 & 4	14	Additional activities – promotions, parent meetings, school and community activities.
1	2 & 4	15	Provide parents information – current issues, program information, schedule and activities.
1	5	16	Elementary interventions and referral as needed.
1	5	17	Middle school intervention and referral, after school programs, referral as needed.
1	1,2,3,4,5	18	School and community activities – i.e. citizens academy, school special events, boy and girl scouts, churches, etc.
2	1	1	Monitor department UCR stats.
2	1	2	Collect data re: substance abuse trends, risk behaviors, news reports.
2	1	3	Attend training and use information in classes and for dissemination.
2	1	4	Research and prepare presentations using Monitoring the Future, State and local survey instruments to address needs.
2	2 & 3	6	Host Cops & Kids Sheriff's Open House/Safety Fair by May, 2018 and 2019.
2	2 & 3	7	Host National Night Out by August, 2018 and 2019.
2	2 & 3	8	Conduct Red Ribbon Awareness Campaign by OctNov., 2018/2019.
2	2 & 3	9	Conduct or participate in Red Ribbon educational rallies and activities — school, throughout community throughout school year 2018/19
2	2 & 3	10	Conduct Halloween safety classes and dissemination of materials – school-based.

GOAL#	OBJECTIVE #	ACTIVITY#	DESCRIPTION
2	2 & 3	11	Halloween safety community events — community based i.e. Parks & Rec. Boonanza, Nevada Day Parade, and Governor's Mansion, etc.
2	2 & 3	12	Participate in other school and community events and activities – NV Day Parade, etc.

Everything in Carson City, Nevada is accomplished through collaboration and partnerships. Carson City Sheriff's Office has been developing community and business partnerships to help offset the costs for events through donations of goods and funds. Every event - hosted or assisted in - is evidence of true collaboration and partnership with different businesses, agencies, the grant and the Sheriff's Office contributing to meet the goal. Carson City School District, Partnership Carson City (anti-meth coalition), Boys and Girls Club, Juvenile Probation, and all counseling agencies are listed as partners. National Night Out involves over 160 agencies — most of whom are public safety entities — to promote partnership in the truest sense.

There is a national call — a demand — for law enforcement departments across the country to increase community policing — yet there is very little funding available for the type of activities designed to meet this demand. **Prevention, community policing, working with the community is an investment made directly into the people we serve.** Building positive community relationships throughout the community requires implementation of high quality services, consistency, and hard work. In Carson City, community expectations are very high and citizen requests continue to increase at a time that funding is becoming scarce. It will also require resourcefulness and creativity as funds from this grant and from the City budget have decreased. The 2018-19 school year is already presenting a financial challenge due to the increase student numbers.

PROGRAM EVALUATION

Under the administration of a previous sheriff, all prevention and community policing services were eliminated from public service. Carson City did not have law enforcement community style policing or youth prevention and intervention services for seven years. The result was that the crime rate soared, gang activity increased, substance abuse – including use of methamphetamine increased, and juvenile crime literally represented 25% of all crime committed in Carson City (source: UCR Reports). This created a public safety crisis, but with any crisis comes opportunity.

The current administration continues to implement numerous initiatives based off of national models involving prevention, intervention and suppression with the objective being to improve the quality of life in Carson City by addressing crime including substance abuse and gangs. The opportunity that has come about is in the form of natural program evaluation.

As previously stated, Carson City Sheriff's Office has implemented a Strategic Planning System to monitor all aspects of operations. In a recent review of UCR statistics Sheriff Ken Furlong continues to find that the implementation of prevention, intervention and suppression efforts that significant progress had been made:

- 1. Crime is lower than it was in the 1990's.
- 2. Since implementation of law enforcement prevention services in Carson City, juvenile arrests declined over 25%.
- 3. Juvenile crime has decreased by 12% to 14%.
- 4. Youth are reporting to be 11% less likely to join a gang
- 5. Youth are reporting to be 9% less likely to get involved in substance abuse

A separate study conducted by the Carson City School District indicated that 88% of the youth in the 8th grade participated in the DARE Plus program. The other 12% are found to have been in private schools or transferred from another community (this particular study is conducted every 2 years with results being released afterwards).

Additional evidence of program effectiveness is that Carson City Sheriff's Office Cops and Kids Community Prevention continues to receive recognitions including:

In 2018, Carson City Sheriff's Office Received a Congressional Awards from Senator Dean Heller, Senator Harry Reid, Congressman Amodei, and for our crime prevention efforts

- Carson City Sheriff's Office recognition from the Governor's Office, Senator Reid, Senator Heller and Representative Mark Amodei for crime and substance abuse fighting efforts.
- Carson City Sheriff's Office ranked 5th in our category for National Night Out.
- Carson City Sheriff's Office DARE Plus Officer was President of the Nevada DARE Officer Association for three years.
- Carson City Sheriff's Office DARE Plus Officer was awarded the lifetime achievement award "DARE Plus Officer of the Year" for the state of Nevada.
- In June, 2015 Sheriff Ken Furlong was selected as the D.E.A. D.A.R.E. Law Enforcement Executive of the Year Award.
- In April, 2017, the DARE Officer was chosen as the State DARE Training Coordinator.

As can be seen through this narrative, program evaluation is a very important part of Carson City Sheriff's Office. Data sources for program evaluation will include:

- Uniform Crime Reporting
- Brazos Citation System
- Strategic Planning
- BJA Performance Measurement Tool (PMT)
- DARE Students Reports
- Carson City School District Trend Data
- Community assessments and antidotal information

Activity logs are designed to capture data used in reporting for both strategic planning and PMT Reports for the grant.

CARSON CITY SHERIFF'S OFFICE PROGRAM CONTRIBUTIONS

While matching funds are not required for this grant, it is important to note that these funds augment services. The funds in this grant are strictly to support and enhance activities and interventions described herein. The Carson City Sheriff's Office is very proud of the services rendered by Cops and Kids Community Prevention, and has made heavy investments in this program by paying the salary and benefits for the DARE Officer/Prevention Coordinator, providing a vehicle and maintenance, and purchasing items not allowed to purchase by the grant.

Many of our activities require the purchase or donation of items such as food, t-shirts, prizes, or other items that cannot be purchased through a grant. Carson City Sheriff's Office and/or community partnerships with businesses and Partnership Carson City, the Boys and Girls Club and the Mentor Center all step up cover the costs to ensure program quality. The fifth grade substance abuse prevention program requires 10 one-hour classes per school (4 classrooms per school) and a graduation, which involves T-shirts and refreshments all paid for by department and community donations. The same holds true for our awareness and outreach activities — community partnership and continued investment from the sheriff's office is a must.

STATEMENT OF COORDINATION

The success of this entire endeavor is contingent on collaboration with other law enforcement agencies, the Carson City School District, Partnership Carson City, the Department of Public Safety, military, the Boys and Girls Club and faith-based and civic organizations such as the Elks and Emblem Clubs, Eagles, Partnership Carson City, the Downtown Business Association, Chamber of Commerce, and prevention organizations. The middle schools have joined the efforts and opened the doors for us to increase police presence in their buildings through prevention classes.

Every year our partners review needs and develop new program plans to meet the growing needs of Carson City. The plans result in new and innovative opportunities for program growth and strengthening partnerships. Goals for this grant are developed throughout the year through our participation with Partnership Carson City, and meetings with close partners including the Carson City School District, Boys and Girls Club, Parks and Recreation Dept., Cooperative Extension and the Emblem Club. Key partners share their input with the coordinator prior to completing the application.

CARSON CITY SHERIFF'S OFFICE BUDGET WORKSHEET AND NARRATIVE (CATEGORIES FOLLOWED ACCORDING TO BUDGET DETAIL WORKSHEET) 2018 JAG DIRECT GRANT

BUDGET

Budge	t Category	Amount
A.	Personnel	\$0.00
В.	Fringe Benefits	\$0.00
C.	Travel	\$0.00
D.	Equipment	\$0.00
Е.	Supplies	\$10,638.00
F.	Construction	\$0.00
G.	Consultants/Contracts	\$1,000.00
H.	Other - NIBRS SET ASIDE	\$375.00
	Total Direct Costs	\$12,013.00
I.	Indirect Costs	\$0.00
	TOTAL PROJECT COSTS	\$12,013.00

Federal Request \$12,013.00

All categories with a \$0.00 balance are provided by Carson City Sheriff's Office, which includes training.

CATEGORY AMOUNT:

CAT. H - SPECIAL NIBRS 3% SET ASIDE

\$375.00

Funds will be used for staff training and travel as the process of preparing for the transition from UCR to NIBRS has already started in Carson City.

CAT. E - SUPPLIES AND MATERIALS

\$10,638.00

PREVENTION, EARLY INTERVENTION, Outreach Materials and Supplies expendable/consumed during the project grades K-12, citizens of all ages. All items are purchased in bulk to reduce costs then used throughout the year for educational kits, citizen training, outreach and special campaigns such as National Night Out, Red Ribbon, safety fairs.

Educational Kits cost \$6.50 per student,

(educational materials and supplies – Keepin' It Real DARE, DARE Plus and Supplemental work books, pens, pencils, highlighters, sticker sheets for advertising lessons, erasers, rulers, bookmarks, folders, printed materials)

EXPANSION - Middle school educational kits will also be purchased.

Outreach and Campaign materials - average cost .41 per person

(i.e. printed materials, leadership awards, Cops and Kids Crime, Safety, Emergency Preparedness, (i.e. crime and substance abuse prevention, awareness wristbands, pens, pencils, notepads, leadership awards, notepads, emergency preparedness lighting devices, Halloween Safety, flashlights, glow-sticks, badge stickers, Prevention DVD's, crime and substance abuse prevention, banners, event set up supplies, etc.).

CAT. G - CONSULTANTS/CONTRACTS:

\$1,000.00

Sound Equipment Rental and Operation - for Cops and Kids Sheriff's Open House (1,500+ people) and National Night Out (8,500+ people) – hours to be extended for both events.

TOTAL \$12,013.00

Carson City Sheriff's Office In-Kind Contributions 2018 JAG DIRECT GRANT

Matching funds are not a requirement, however it is important to note that this grant supplements the program and that the Carson City Sheriff's Office makes every effort to contribute to the program. The following includes some of the funds that are automatically set aside to contribute to the program.

Coordinator/Officer - Over Time (amount varies from year to year)

COPS AND KIDS COMMUNITY PREVENTION MATERIALS AND SERVICES:

Cops and Kids	\$5,000.00
Materials	
Cops and Kids Open House	
Materials	500.00
Advertising	500.00
National Night Out	
Materials	\$2,500.00
Advertising	\$1,000.00

GRAND TOTAL FOR IN-KIND \$9,500.00 plus overtime

CARSON CITY SHERIFF'S OFFICE EVIDENCE BASED PROGRAMS

Carson City Sheriff's Office uses a variety of programs and approaches that are proven effective based on research for national models, meet criteria for approved lists and/or are approved by Congress. It has been said that one cannot provide prevention without using outreach and awareness or have awareness and outreach without prevention. This has been proven to be absolutely true in Carson City.

The Evidence-Based Policing Matrix was reviewed during the preparation of this grant. Most of the information regarding DARE was based on incredibly old information that did not seem to be informed of the many changes and revisions that have been made to the curriculum. In fact, the materials that were used in 1992 are no longer available and have not been in use for over 10 years. DARE America developed a Scientific and Evidence Board to address curriculum concerns and partnered with Penn State University to develop both DARE PLUS and the latest Keepin' It Real DARE. The results are that both programs are approved listed on curriculum lists.

Keepin' It Real and D.A.R.E. PLUS have been listed as evidence-based programs on the following web sites:

www.crimesolutions.gov

www.nrepp.samhsa.gov

www.ojjdp.gov - Model Programs Guide under classroom curricula.

Keepin' It Real D.A.R.E. meets the **National Common Core Standards** required for providing core instruction in school classrooms nationwide which helps when discussing the programs with school superintendents and principals. In 2010 70% of the school districts in the nation reported using D.A.R.E. (actually D.A.R.E. PLUS). In 2011, this number increased to 75% in the midst of severe budget cuts and lay offs of teachers and law enforcement officers. The program is used internationally.

Finally, D.A.R.E. America was awarded a contract with the United Nations for consultation on youth and prevention services worldwide.

In terms of outreach services, **Red Ribbon Campaign** was recognized by Congress. **National Night Out** is a very well established crime prevention and awareness event that is in its 35th year. Other safety and awareness activities all tie in and address issues of national concern including bullying, stress, substance abuse, theft, crime prevention of all types, child identification, etc. Prevention and outreach services all tie together.

CARSON CITY SHERIFF'S OFFICE REVIEW NARRATIVE 2018 JAG GRANT APPLICATION PUBLIC REVIEW WILL BE SCHEDULED NO LATER THAN OCTOBER, 2018

EXPLANATION OF THIRTY-DAY REVIEW

We are in the process of fulfilling the 30-day review for this grant application. Our governing body is the Carson City Board of Supervisors. All meetings are conducted in accordance with the Open Meetings Act, which requires the signing off of the Agenda and public posting; the meeting is open to the public and public discussion, as well as televised on the local station. Carson City requires all grants follow this procedure. Carson City Sheriff's Office is requesting to be placed on the Agenda and is awaiting notification on the exact date of the meeting. We anticipate being on a meeting agenda in either September or October, 2018. This meeting will allow for public comment and is televised for an estimated viewing audience of 10,000. The results will be submitted as soon as this is complete and the minutes of the meeting are transcribed.

CARSON CITY SHERIFF'S OFFICE 2018 JAG DIRECT GRANT APPLICATION DISCLUSURE OF PENDING APPLICATIONS

There are no other grant applications pending to support the projects listed herein. This grant is to fund community policing and law enforcement based prevention and community outreach. The program is also responsible for handling logistical details. Funds are being requested to help off set some of those costs.

Some of the outreach projects involve multiple divisions from Carson City Sheriff's Office, other public safety entities and community organizations. The practice of leveraging services in a complimentary manner is common in several ways. One example of leveraging is that the Cops and Kids Community Prevention Program handles coordination of several department signature programs such as Cops and Kids Spaghetti Dinner, Sheriff's Open House & Safety Fair and National Night Out. The various divisions are required to participate in those activities but they pay for their own equipment, exhibits, over time through their individual grants or department lines.

Another example of leveraging is that the Cops and Kids Community Prevention Program is solely responsible for the delivery of Keepin' It Real DARE and DARE Plus curricula, however will call on one of the other divisions for assistance as needed. By the same token, this program is never directly involved in suppression efforts but at times renders assistance upon request.

This grant manager and the financial manager developed and continue to maintain a checks and balance system that ensures a separation of funds and services.

CARSON CITY SHERIFF'S OFFICE 2018 JAG DIRECT CONTACT INFORMATION

The grant application does not include a place to list the two managers responsible for the administration of this grant. Carson City Sheriff's Office maintains a very secure checks and balance system that requires the Business Office to handle all financial reports for grants which includes filing said reports with City Hall. The listed grant manager handles program related reports. We feel it is imperative that both managers be listed on file in order to avoid confusion.

FISCAL AGENT RESPONSIBLE FOR FINANCIAL REPORTS:

Casey Otto
Department Business Manager
911 E. Musser Street
Carson City, Nevada 89701
(775) 283-7811 – direct line
COtto@carson.org

PROGRAMMATIC MANAGER (PMT AND NARRATIVE REPORTING ON SERVICES):

Lisa S. Davis
Juvenile Services Coordinator/DARE Officer
911 E. Musser Street
Carson City, Nevada 89701
(775) 887-2500 ext. 7809
(775) 283-7809 – direct line
LDavis@carson.org

Thank you.

CARSON CITY SHERIFF'S OFFICE 2018 JAG DIRECT NATIONAL INCIDENT-BASED REPORTING SYSTEM (NIBRS) 3 PERCENT SET-ASIDE

Carson City Sheriff's Office has already begun the process to sunset the Uniform Crime Reporting (UCR) system and transition to the National Incident-Based Reporting System (NIBRS). It is anticipated that this department will be able to implement NIBRS either before or on the deadline of January 1, 2021.

Carson City Sheriff's Office has personnel — a team - specifically assigned to work on this project. This team is very involved with a statewide collaborative effort that has already identified a schedule for implementation, a pilot department to test the systems, and is reviewing the purchase of software, as well as numerous other details involved in making such a transition. Many of these training and meeting sessions require travel and training expenditures.

It is estimated that the entire process will cost Carson City Sheriff's Office over \$100,000 to completely make the switch. In anticipation of such an expense, the state team is researching funding opportunities for departments. The Carson City Sheriff's Office coordinator has met with administration and presented information to the Board of Supervisors (City governing body) in anticipation of said costs.

In order to meet the 3 percent set aside criteria set forth in the grant instructions and to make sure the funds could be spent within the time frame, the budget reflects \$375.00 which will be used for travel and training of staff.