

Community Development Department

108 E. Proctor Street
Carson City, Nevada 89701
(775) 887-2180 – Hearing Impaired: 711

Staff Report To: Redevelopment Authority Citizens Committee Item #: 4.E

Meeting Date: August 5, 2019

Staff Contact: Lee Plemel, Director (lplemel@carson.org; 283-7075)

Agenda Title: For Possible Action: Discussion and possible action regarding the creation of an

application for capital improvement and public infrastructure projects.

Staff Summary: The Redevelopment Authority Citizens Committee (RACC) annually makes recommendations to the Redevelopment Authority regarding the allocation of undesignated Redevelopment funds and certain discretionary program funds. Many of the funding requests are for public infrastructure projects that meet the goals of the Redevelopment Areas. The purpose of this item is to create an application for such projects in order for the RACC and Redevelopment Authority to have consistent information regarding those projects to appropriately allocate funding.

Proposed Motion: I move to approve the proposed form as presented.

DISCUSSION:

On May 6, 2019, the RACC reviewed and made comments regarding the creation of an application for capital improvement and public infrastructure projects. Staff has prepared the attached application for the RACC's final review and approval. The purpose of the application is primarily for public improvement projects that request funding during the annual budget allocation process.

Incorporated within the application are questions addressing the factors that must be considered prior to awarding Redevelopment incentive funds per Section 3.14 of the adopted Redevelopment Authority Policies and Procedures. The application also includes a section for the applicant to address how the project advances the objectives of the applicable Redevelopment Area Plan. Staff has reduced the list of Area Plan objectives to only those that might be applicable with this type of application, but the applicant may add other objective listed in the Plan, if applicable. The complete lists of objectives from Redevelopment Plan Areas #1 and #2 are attached for reference.

The proposed Capital Improvement Request Form is attached. The RACC may approve the application form or recommend changes in order for applicants to include applicable information to facilitate the RACC's and Redevelopment Authority's review of requests for infrastructure funding.

If you have any questions regarding this item, please contact Lee Plemel at 283-7075 or lplemel@carson.org.

Attachments:

- Proposed Capital Improvement Request Form
 Redevelopment Area #1 Plan objectives and activities
 Redevelopment Area #2 Plan objectives and activities

Carson City Redevelopment Community Development Department

108 East Proctor Street Carson City, NV 89701

(775) 887-2180; planning@carson.org



Capital Improvement Funding Request Form

PROJECT TITLE:				
PROJECT LOCATION:				
REQUESTING ORGANIZATION/DEPARTMENT: ORGANIZATION/DEPARTMENT	\$REDEVELOPMENT FUNDING REQUESTED			
NAME OF PROJECT APPLICANT/LEAD	\$ TOTAL ESTIMATED PROJECT COST Project Area (check one): Redevelopment Area #1			
PHONE # EMAIL	Redevelopment Area #2			
PROJECT DESCRIPTION:				
EXPECTED PROJECT START DATE:	EXPECTED PROJECT COMPLETION DATE:			

PROPOSED BUDGET: **FUNDING SOURCE** FISCAL YEAR \$ AMOUNT \$ 603 Redevelopment Revolving Fund FΥ \$ FΥ \$ FY \$ FΥ \$ FΥ FY \$ TOTAL: \$ Explain why redevelopment funds are needed to complete this project:

Describe how the project will advance at least one of the following factors pursuant to the Redevelopment Authority Policies and Procedures (check each that apply and describe below):		
	Encourages the creation of new business or other appropriate development.	
	Creates jobs or other business opportunities for nearby residents.	
	Increases local revenues from desirable sources.	
	Increases levels of human activity in the redevelopment area or the immediate neighborhood in which the redevelopment area is located.	
	Possesses attributes that are unique, either as to type of use or level of quality and design.	
Descri	ption of how project will advance the above factors:	

СОМРІ	LIANCE	WITH APPLICABLE REDEVELOPMENT PLAN:		
Explain how the project complies with and advances the objectives of the Redevelopment Plan for the Plan Area in which the project is located (check each that apply and describe below; refer to the applicable Redevelopment Area Plan for a complete list of objectives):				
	REDEVELOPMENT AREA PLAN #1 (DOWNTOWN):			
		Strengthen the local economy by attracting new and expanded private investments in the Area, create new employment opportunities, increase the City's tax base, and expand public revenue to be used to improve the quality of life for the people of Carson City.		
		Repair, construct, install, or replace new publicly-owned utility systems such as water, storm drains, and sanitary sewers where existing systems are nonexistent, inadequate, undersized or substandard.		
		Improve the street, highway, bicycle and pedestrian circulation system to assure safe, convenient and aesthetically pleasing access to and throughout the Area.		
		Develop appropriately designed street lighting, street signage and street furniture systems.		
		Provide information and directional kiosks in convenient pedestrian locations.		
		Improve the appearance of commercial areas through street beautification programs.		
		Encourage more intensive landscaping on Downtown properties and parking lots.		
		Encourage and assist in providing "people oriented areas" in the Downtown for daytime and evening special events and promotional activity.		
		Underground present overhead utility systems where feasible.		
		Establish the highest possible level of recreational opportunity for the residents and visitors of all age levels.		
Description of how project meets the above objectives:				

REDEVELOPMENT AREA PLAN #2 (SOUTH CARSON STREET):		
	Assist auto dealers with site acquisition.	
	Assist auto dealers with relocation from other parts of the region to South Carson Street.	
	Assist in the expansion of the number of new car franchises.	
	Assist with the development of the former Nevada National Guard armory site.	
	Improve traffic circulation, landscaping and streetscape.	
	Assist with re-use of vacant retail buildings.	
	Extend public infrastructure to serve new development on commercial properties.	
Descrip	otion of how project meets the above objectives:	
APPLIC	CATION SUBMITTAL CHECKLIST:	
Submit one PDF copy of the following:		
	Completed Capital Improvement Funding Request form.	
	A vicinity map showing the location of the project.	
	A set of conceptual plans for the proposed improvements including a site plan, floor plans and building elevations, as applicable, reduced to be legible on a printed sheet no larger than 11"x17" in size.	

Application Procedures:

- 1. <u>Applications are due to the Community Development Department by January 15</u> each year in order to be considered by the RACC and Redevelopment Authority in the first round of funding for the following fiscal-year budget (i.e. beginning July 1 of that year).
- The RACC will review Capital Improvement Funding Request applications at its February meeting and make a recommendation to the Redevelopment Authority regarding all requests.
- 3. The Redevelopment Authority will review the applications at its second meeting in March to allocate available Undesignated Redevelopment funds to approved capital improvement projects. Finance will prepare the following fiscal-year tentative budget in accordance with the approved budget allocations.
- 4. Applications submitted after January 15 each year may be considered by the RACC and Redevelopment Authority on a case-by-case basis subject to the availability of Undesignated Redevelopment funds after the initial round of projects are included in the tentative budget for the applicable fiscal year.

REDEVELOPMENT PLAN

FOR THE

CARSON CITY REDEVELOPMENT PROJECT NO. 1

FEBRUARY 6, 1986

Prepared by

Carson City Redevelopment Authority

In Cooperation With

Carson City Planning Commission

Assisted By

Patterson, Stewart and Associates

And

Region West Research Consultants

SECTION 300 – REDEVELOPMENT OBJECTIVES

The principal objectives of the City and of this Plan is to improve the 488 acre Redevelopment Project Area economically, physically and aesthetically—making the Area more attractive for private sector development and redevelopment and to protect the substantial public investment in State and City facilities. Further objectives are to correct deficiencies in the Area's aging infrastructure, repair and modify the present street system, provide amenities for the use and enjoyment of the people of Carson City and the many visitors who travel to this capital city annually for business and recreation reasons. The following more specifically describe the intent, purpose and objectives of this Redevelopment Plan:

- 301. Strengthen the local economy by attracting new and expanded private investments in the Area, create new employment opportunities, increase the City's tax base and expand public revenue to be used to improve the quality of life for the people of Carson City.
- 302. Repair, construct, install or replace new publicly owned utility systems such as water, storm drains and sanitary sewers where existing systems are nonexistent, inadequate, undersized or substandard.
- 303. Improve the street, highway, bicycle and pedestrian circulation systems to assure safe, convenient and aesthetically pleasing access to and throughout the Area;
- 304. Develop a physical linkage and an appropriate transportation mode among the Virginia and Truckee (V&T) Roundhouse, the Downtown and the Railroad Museum;
- 305. Promote the restoration of the V&T Roundhouse;
- 306. Develop a common theme in the housing, business and government sectors of the Redevelopment Area, to unify the mixture of residential, office, retail, lodging, gaming and government facilities by understanding, respecting and utilizing the City's rich historic past and its role as Capital of the State of Nevada;
- 307. Establish a unifying tree planting program throughout the Redevelopment Area.
- 308. Develop appropriately designed street lighting, street signage and street furniture systems with a full understanding of the diversity and special character of the several functional and historic use areas within the Project Area;
- 309. Provide information and directional kiosks in convenient pedestrian locations to allow visitors an opportunity to become familiar with the locations of the City's historic, business, cultural, gaming, recreation and other places of interest;

- 310. Develop additional, conveniently located parking facilities—including parking structures where appropriate—together with pleasant, auto-free, pedestrian ways linking business, government and places of historic interest;
- 311. Improve the appearance of commercial areas through street beautification programs, building rehabilitation and improved development requirements in the areas of sign controls and landscaping;
- 312. Encourage more intensive landscaping on Downtown properties and parking lots;
- 313. Encourage and assist in providing "people oriented areas" in the Downtown for daytime and evening special events and promotional activity;
- 314. Underground present overhead utility systems where feasible and encourage the serving utility companies to assist in the costs thereof;
- 315. Integrate and protect older existing structures having historic value, with new development;
- 316. Cooperate and support officially recognized Historic Preservation and Architectural Review groups in their undertaking of the design for the restoration and rehabilitation of historically designated structures and places;
- 317. Provide informational plaques for on-site display in conjunction with recognized historic structures and places;
- 318. Accommodate planned population growth in ways which will not damage the social, economic and environmental well-being of Carson City;
- 319. Continue and enhance land use pattern which creates vitality through diversity in activities and the age of improvements;
- 320. Establish the highest possible level of recreational opportunity for the residents and visitors of all age levels;
- 321. Promote greater cooperation between City and School District in the joint use of public land for school-park-recreation purposes;

- 322. Promote greater cooperation between City and State government in order to achieve harmony in public development;
- 323. Initiate programs with appropriate public and private groups to develop decent, safe and sanitary housing for persons and families in the Redevelopment Area who are living under substandard conditions; and
- 324. Where rehabilitation of property may be unfeasible and where clearance and redevelopment may be necessary to eliminate blighting influences, cause such property to be cleared and redeveloped and in the process, assist and encourage the owners of such property to participate in these activities.

2. DESCRIPTION AND MAP OF THE PROJECT AREA

The boundaries of Project Area No. 2 are shown on the map and the boundary description has been incorporated into the ordinance that adopts the Redevelopment Plan

3. PROPOSED REDEVELOPMENT ACTIONS

A. Specific Redevelopment Activities

The Redevelopment Authority plans to carry out the following strategies to achieve the goals of redevelopment in Project Area No. 2:

- 1. **Assistance with site acquisition:** The Redevelopment Authority, by assisting with site acquisition for auto dealers, has the ability to influence the economics related to the expansion or retention of auto sales on South Carson Street. The use of financing tools and public/private partnerships will allow the Redevelopment Authority to work with existing auto dealers to obtain commitments to remain doing business and to expand their operations on South Carson Street.
- 2. **Relocation assistance:** The Redevelopment Authority has the capability to assist auto dealers to relocate from other parts of the region to South Carson Street. For example, auto sales operations currently located on North Carson Street could benefit from clustering with the dealers on South Carson Street to produce the synergy of an auto row.
- 3. **Expansion in number of franchises:** For example, Carson City lacks the following franchises: Volkswagen, BMW, Mitsubishi, Acura, and Mercedes. The Redevelopment Authority could provide inducements for auto dealers to increase the number of franchises offered on South Carson Street.
- 4. **Armory Site:** Currently, the State of Nevada owns the site of the former Nevada National Guard. With the concurrence of the State, the Redevelopment Authority could work with the State of Nevada to maximize private development potential on this site through the means authorized by this Plan.
- 5. Improvements in traffic circulation, landscaping and streetscape: South Carson Street is currently a major state highway making access difficult. Also, it has limited landscaping and attractive visual amenities. The anticipated completion of the freeway from Fairview Drive to South Carson Street will significantly reduce traffic and leave South Carson Street in City control, with the need to transition the street back from a state highway to a local arterial street serving the properties along it. The Redevelopment Authority has the ability to invest in infrastructure, traffic improvements, landscaping, maintenance and other public enhancements to improve

- traffic circulation and the appearance of South Carson Street. This strategy includes forming a business improvement district to address maintenance needs in the area.
- 6. **Marketing assistance:** A strong marketing program has the potential of contributing to the success of auto sales operations on South Carson Street. The Redevelopment Authority can assist auto dealers with marketing efforts to enhance Carson City as an auto purchase destination for the region. This assistance could include helping to establish a strong and active Dealer Group to conduct destination advertising and other marketing efforts such as special events. It could also include assistance with signs and other design features to create identity for South Carson Street as an auto purchase destination for the region.
- 7. **Re-use of existing sites if a regional auto mall proceeds:** If a regional auto mall is developed in Carson City, the Redevelopment Authority could assist dealers to obtain productive and financially viable re-use of their existing sites on South Carson Street.
- 8. **Re-use of vacant retail buildings:** Since the Plan was adopted in 2004, numerous businesses have been affected by the economy, resulting in a high commercial vacancy rate. Additionally, the vacant former K-Mart building on North Carson Street has been added to the plan to address the vacancies and deterioration of the property and other properties in the vicinity. The Redevelopment Authority could assist with various types of incentives, including economic studies, to encourage new, viable uses for these buildings.
- 9. **Utility Extensions**: While the Plan Project Area is largely served by existing public infrastructure, there are some properties to which utilities such as water and sewer lines do not currently reach. The Redevelopment Authority could assist in constructing necessary utility lines to serve new development on commercial properties within the Plan Project Area upon submittal of a plan for a project that would benefit the Redevelopment District.
- 10. **NDOT right-of-way:** The Nevada Department of Transportation owns significant right-of-way along Carson Street. In some cases, NDOT owns up to 70 feet of property behind existing street improvements. This significantly limits adjacent property owners' ability to use this property for economic development purposes. The Redevelopment Authority can assist property owners in working with NDOT to dispose of these excess rights-of-way or provide financial assistance to help to lease or purchase these rights-of-way from NDOT to the extent the law and NDOT may authorize.

In conducting the redevelopment activities as set forth above, the Redevelopment Authority shall be enabled by the authority and requirements set forth in Section 5 of the Plan.