Agenda Item No: 23.D



# STAFF REPORT

**Report To:** Board of Supervisors **Meeting Date:** February 6, 2020

**Staff Contact:** Hope Sullivan, AICP, Planning Manager

**Agenda Title:** For Possible Action: Discussion and possible action regarding a request for a Historical

Tax Deferment on property located within the Historic District on property zoned Residential Office, located at 311 West Third Street, APN 003-124-01. (Hope Sullivan,

hsullivan@carson.org).

Staff Summary: The subject property is eligible for the Open Space Use Assessment as a

result of its conformance to specific standards and its historical status in Carson City.

Agenda Action: Formal Action / Motion Time Requested: 5 Minutes

# **Proposed Motion**

I move to approve the request for a Historical Tax Deferment on the primary building and the land.

# **Board's Strategic Goal**

Quality of Life

# **Previous Action**

At its meeting of January 9, 2020, the Historic Resources Commission (HRC) voted 4 - 0, 3 absent to recommend approval of the request. The action recommended to the Board of Supervisors reflects the HRC's recommendation.

## Background/Issues & Analysis

See the January 9, 2020 report to the HRC (attached) for background information.

# Applicable Statute, Code, Policy, Rule or Regulation

CCMC 18.06 (Historic District) and 21.02.040 (Criteria for Open Space / Historic Use Assessment); NRS 361A.170 – 361A.250.

## **Financial Information**

Is there a fiscal impact? Yes

**If yes, account name/number:** Reduction of \$533 per year in property taxes will affect various revenue accounts.

Is it currently budgeted? No

**Explanation of Fiscal Impact:** Taxable value before the historical tax reduction is \$204,884. Taxable value after the historical tax reduction is \$151,615. Taxes are currently capped at \$194,277. This will translate into a reduction in the annual tax bill of approximately \$533 per year assuming the current tax rate.

Alternat	ti	iν	es
----------	----	----	----

Do not approve the request for the Historical Tax Deferment.

<b>Attachme</b>	nts
-----------------	-----

HRC-2019-0009 January 9, 2020 report to the HRC with attachments..pdf

Board Action Taken:  Motion:	1) 2)	Aye/Nay
(Vote Recorded By)		

# STAFF REPORT FOR THE HISTORIC RESOURCES COMMISSION MEETING OF JANUARY 9, 2020

FILE NO: HRC-2019-0009 AGENDA ITEM: E-1

STAFF CONTACT: Hope Sullivan, AICP, Planning Manager

**AGENDA TITLE:** For Possible Action: Discussion and possible action regarding a recommendation to the Board of Supervisors regarding a request for a Historic Tax Deferment on property zoned Residential Office (RO), located at 311 West Third Street, APN 003-124-01. (Hope Sullivan, hsullivan@carson.org)

**STAFF SUMMARY**: The subject property may be eligible for the Open Space Use Assessment, commonly known as a Historical Tax Deferment, as a result of its historical status in Carson City. The Commission makes a recommendation to the Board of Supervisors based on the finding that the property is in general conformance with the Secretary of the Interior's Standards and Guidelines for Rehabilitation, Carson City Historic District Guidelines and with Historic Resources Commission policies.

**RECOMMENDATION:** "I move to recommend to the Board of Supervisors approval of HRC-2019-0009 for the building only, based on the finding that the request is consistent with the design guidelines for the historic district and the Secretary of the Interior Standards as noted in the staff report.

### **VICINITY MAP**



### **BACKGROUND**

Carson City Municipal Code (CCMC) 21.02 allows for an Open-Space Use Assessment. Per CCMC 21.02.020, "Open-space use means the current employment of land, the preservation of which use would conserve and enhance natural or scenic resources, protect streams and water supplies or preserve sites designated as historic by the Carson City Board of Supervisors and the division of historic preservation and archeology of the state department of conservation and natural resources.

Staff Report HRC-2019-0009 Historical Tax Deferment January 9, 2020 Page 2

Per CCMC 21.02.040, property designated as historic by the Carson City board of supervisors may be eligible for the open-space use assessment.

As a practice, applications for Open Space Use Assessments are referred to the Historic Resource Commission, to provide a recommendation to the Board. The Historic Resources Commission, as a practice, utilizes the following four criteria in making a recommendation.

# 1. The property must have significance or be listed in the Carson City Historic Survey.

The subject site is listed in the Carson City Resources Inventory completed in March 1980. Per the survey, the home was constructed in 1869. The historic significance derives from its association with George Washington Gale Ferris, Jr., an early agriculturalist and the inventor of the Ferris wheel. Ferris Senior imported large numbers of eastern trees for Carson City homes. An engineer by education, Ferris Junior's original Ferris wheel was 250 feet tall, had 36 cars each holding 40 passengers, and became the main attraction of the World's Columbian Exposition of 1893.

# 2. The property must be in good repair and the applicant is encouraged to present photographs as evidence.

A site visit was conducted on December 27, 2019, and the site was found to be in good condition. The property owners are currently modifying the building to transition the use from an office use to a residential use.

## 3. Any alteration on the property must be of compatible historical character.

On June 11, 2019, the Chair of the Historic Resource Commission (HRC) authorized repair of a chimney.

On February 28, 2019, the Chair of the HRC authorized modifications related to converting the building from an office to a single family home.

On February 9, 2017, the HRC authorized modifications related to converting the building from an office to a single family home.

In 1983, the property owner obtained HRC approval for a re-roof.

In approving these modifications, the HRC also found the proposed modifications to be in conformance with the Secretary of the Interior Guidelines and Standards for Rehabilitation, Carson City Historic District Guidelines, and the Historic Resources Commission policies.

# 4. The property must be in compliance with Historic Resources Commission guidelines.

During the site visit conducted on December 27, 2019, Planning Division staff found the subject site to be in compliance with the Development Standards, Division 5, Historic District Design Guidelines.

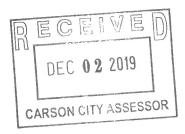
Staff Report HRC-2019-0009 Historical Tax Deferment January 9, 2020 Page 3

Attachments
Application for Open Space / Historic Use Assessment
Property Information from the Carson City Resources Inventory completed in March 1980.

Page 1 of 2

# APN <u>003-124-01</u>

Return this application to: Carson City Assessor's Office 201 N. Carson St., Ste. 6 Carson City, NV 89701



This space above for Recorder's Use Only

. (Indicate year, estimate if unknown)

# Application for Open Space/Historic Use Assessment

Return this application to the County Assessor's Office at the address shown above no later than June 1<sup>st</sup>. If this application is approved, it will be recorded and become a public record.

# IF MORE SPACE IS NEEDED, PLEASE ATTACH ADDITIONAL SHEETS TO THIS APPLICATION.

Please type in the following information for each owner of record or his representative.

3) The improvements were constructed in 1863

Owner:	Palle and Tationa Sensen	Representative:	
Address:	211 W Third Street	Address:	
City, State, Zip:	CC NV 89703	City, State, Zip:	
Phone #:	311 W Third Street CC, NV 89703 310-925-2398	Phone #:	
This property is _	acres in size and the current	nt use of this proper	ty is (i.e. grazing, recreation,
residential, etc.)			
	do you feel the above-described prounsion in LOC/h		ssified as open space/historic:
Is the property av	vailable and accessible to the general	public? Visual	l easement for outside, is
If not, explain: If open space rea	Inside not accessible property classification is sought on nswer the following questions:	the basis of the pro	perty being designated by law as
<ol> <li>The histo</li> <li>The addr</li> </ol>	peric name of the property is <u>fer</u>	ris Mansion Third Street	n el CC NV 89703

Please print name under each signature.  Signature of Applicant or Agent – Address and Phone Signature of Applicant or Agent – Address and Agent – Address and Agent – Address	A Street CO NV Number 2 Street CO NVB9 Number	89703 11/18/19 Date 1703 11/18/19 Date
Signature of Applicant or Agent – Address and Phone FOR USE BY THE COUNTY ASSES		Date
Application Received  Property Inspected  Income Records Inspected (If applicable)  County Commission Action  Written Notice of Approval or Denial Sent to	Date  Date  Date  Date  Date  Date  Date	Initial Initial Initial Initial Initial
Signature of Official Processing Application	Title	Date

# KIT CARSON TRAIL INVENTORY

NAME: G.W.G. FERRIS HOUSE.

ADDRESS: 311 W. THIRD STREET.

LOCATION: HOUSE LOCATED ON THE SOUTHEAST CORNER OF WEST THIRD STREET AND SOUTH DIVISION STREET.

CONSTRUCTION DATE: ca. 1869.

ARCHITECT: NONE KNOWN

BUILDER:\_\_\_.

HISTORICAL INFORMATION, INCLUDING HISTORICAL EVENTS & PERSONS CONNECTED WITH THE STRUCTURE.

The Ferris house was built around 1869 for George Washington Gale Ferris, Sr., who had purchased the land the previous year. The house is a frame structure which measures approximately sixty feet by sixty feet.

In 1864 George Washington Gale Ferris, Sr. came to Nevada with his family from Galesburg, Illinois. According to legend he and his wife and their children crossed the plains in a carriage, not in a covered wagon. The family settled first at a farm in Carson Valley. In addition to the usual farm products Ferris planted trees of many varieties. In 1871-1872 G.W.G. Ferris planted and raised many shade and ornamental and forest trees, and in addition, he imported a great number of eastern forest trees, such as hickory, black walnut and chestnut. Ferris also planted apple and pear trees and grapevines.

George Washington Gale Ferris, Jr., who was to become the most prominent figure associated with the house, was a young boy when the family moved to Carson City. He was born in Galesburg on February 14, 1859.

He later graduated from a military school in Oakland, California and in 1881 graduated in engineering from Rensselaer Polytechnic Institute. By 1892 young Ferris was associated with railroad and coal interests in the East, and was at last a bridge

<sup>1.</sup> The state's official Christmas Tree, a 116 year old Colorado Blue Spruce, was planted in 1876 by George Washington Gale Ferris, Sr. This and other tiny saplings were planted by Ferris as part of the first major landscaping project around the Capitol in 1876.

builder and organizer of G.W.G. Ferris & Company of Pittsburgh.

He and other engineers had been challenged to build something "which would rival the Eiffel Tower." for the World's Colombian Exposition of 1893. One Saturday afternoon while he sat in a "chop-house" the idea finally came to him<sup>2</sup>. He was said to have written it down immediately on the tablecloth. His invention, the Ferris Wheel, towered 250 feet with thirty-six cars, each holding forty people. Immediately popular with fairgoers, it took twenty minutes to make a complete revolution<sup>3</sup>.

He died in 1896 in Pittsburgh at the age of thirty-seven.

In 1890, Ferris moved to Riverside, California and sold the house and block to his daughter Mary Ferris Ardery. She bought the property on September 9, 1890, for \$3,000. Mrs. Ardery married Alexander M. Ardery on September 29, 1880 and lived in the house until the early 1920s. They had two daughters, Martha and Ruth. Ardery was born in New York State in 1850 and came west in 1861 with his family. In 1870 he was employed by the Virginia and Truckee Railroad as a telegraph operator and assistant dispatcher. In 1881, he became chief dispatcher and in August, 1883, master of transportation. In 1909, he became vice-president and general manager, replacing Henry M. Yerington, who had died the previous month. After his death, his widow continued to live in the house until 1922, when it passed out of the hands of the Ferris family.

# SOURCES OF INFORMATION:

Carson Daily Appeal, April 29, 1870; March 22, 1876; March 29, 1876; March 25, 1876; August 8, 1906; June 2, 1921.

Nevada Appeal, APPLE TREE, July 13, 1975.

Carson Daily Index, March 6, 1881; September 22, 1881.

Sam Davis, History of Nevada

Thompson & West, History of Nevada

<sup>&</sup>lt;sup>2</sup>. Family tradition believed that the idea for the Ferris wheel came from his early days in Nevada, when he watched the big wheel turning near the Mexican mill on the Carson River.

<sup>3.</sup> The wheel cost \$390,000 and took six months to fabricate. It was built in Pittsburgh and reassembled in Chicago. The wheel was taken down after the Chicago fair, and was erected again nine years later for the St. Louis World's Fair of 1904. Finally, the wheel was taken down and sold for scrap.

National Register of Historic Places Inventory - Nomination Form, G.W.G. Ferris House, November 27, 1978.

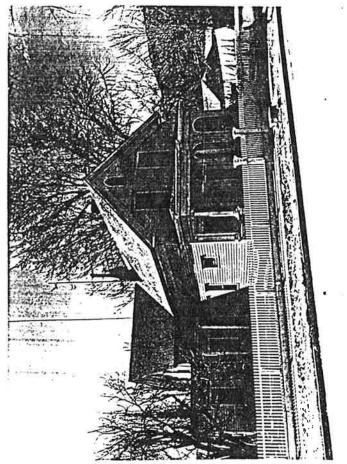
S. Allen Chambers, Jr., The Architecture of Carson City, Nevada, Selections from the Historic American Buildings Survey, Number 14 (Washington, D.C.: National Park Service, 1973).

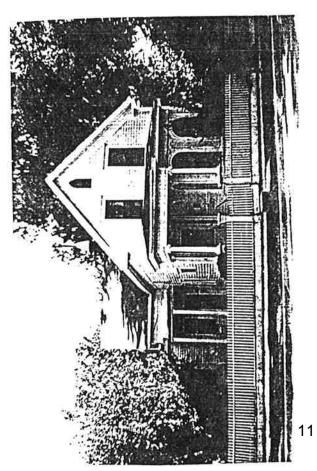
# ILLUSTRATIONS - GEORGE WASHINGTON GALE FERRIS, SR., HOUSE



Looking S.E.







39.4

128

# CARSON CITY RESOURCES INVENTORY

DENTIFICATION:	1	100						
1. Address:	West Third		•			API	1/ 3	-124-1
2. Common Name:								
3. Historic Name: _	Ferris far	nily	Home		*			
4. Present Owner:	Barbara 1	Levy			<b>a</b>	The state of the co	C A	94109
<ol> <li>Present Owner:</li> <li>Address (if not o</li> </ol>	ccupant):1431	Van	Ness	Ave.,	San	Francisco,	CA	74107
6. Present Use:	offices				inal Use		100	

# DESCRIPTION, ALTERATIONS, AND RELATED FEATURES:

The vernacular structure combines influences from Greek, Gothic, and Classical Revival origins. The two story structure has an intersecting gabled roof. The foundation is stone and the wood frame is sheathed in clapboard siding. Windows are all double hung with some being two light over two and some one pane over one. A square bay with arched windows and a porch are the focal point of the front facade. Essentially Classical in design, the porch deocration includes: dentils, turned columns with Ionic capitals and a balustrade. Beveled glass windows, pointed arched windows in the gable peaks, and eave returns are other decorative details.

The Classically derived porch detailing was apparently added to the building in the mid-1890's. Additions with both flat and shed roofs have been made to the east and west. The west porch has been partially enclosed, windows have been changed on the western facade, and lamps have been added to the fence posts. The porch columns and capitals may be later thantthe original building and the doors may not be original.

## **RELATIONSHIP TO SURROUNDINGS:**

Somewhat large in scale and hheight, this structure is a focal point of the neighborhood and compatible environmentally.



Street Furniture: --

Landscaping: lawn, street trees

Architectural Evaluation: PS \_\_\_\_ NR \_\_X

District Designation: PD \_\_\_ NR \_\_\_

12

HISTORIC ENVIRONMENT CONSULTANTS 2306 J Street, Penthouse Sacramento, CA 95816

(916) 446-2447 Date March 1980

)()	· · · · · · · · · · · · · · · · · · ·
THREATS TO SITE:	SITE MAP
None Known X Private Development	
Zoning <u>RO</u> Public Works Project	W. SEP. ST. N
Vandalism Neglect Other	3/1/40
ADJACENT LAND USES: mostly residential/office intrusions beginning	WEV41
PHYSICAL CONDITION:	
Excellent X Good Fair Deteriorated	
APPROXIMATE SETBACK: 25 feet	
HISTORICAL BACKGROUND:	
Architect (if known)	
Builder (if known)	4 1 1
Date of Construction 1869 Estimated	
Is Structure on Original Site? X Moved? Unknow	- racidal 20nice: mar ver
SIGNIFICANCE:	m <u> </u>
Mho Sina 1 1 13	

The fine detailing and design of the building are outstanding in quality and the structure is significant architecturally as well as an excellent example of its type and era.

Historic significance derives from its association with George Washington Gale Ferris, Jr., an early agriculturist and the inventor of the Ferris wheel. Ferris, Sr., imported large numbers of eastern trees for Carson City homes. An engineer by education, Ferris, Jr.'s original Ferris wheel was 250 feet tall, had 36 cars each holding 40 passengers, and became the main attraction of the World's Columbian Exposition of 1893.

SOURCES:

Carson City Historic Tour Historic American Building Survey, 1974 Noreen Humphreys

SUGGESTED LAND USE AND FACADE MODIFICATIONS, WHERE APPROPRIATE:

Adaptive Use:

Facade Changes:

13

# **CARSON CITY RESOURCES INVENTORY**

1988 CC Resources Inventory N-6<sup>th</sup> (1980 updated)

IDENTIFICATION:	
1. Address: 311 West Third	08 3-124-01
1. Addition.	LEVY, BARBARA K
2. Common Name:	1431 VAN NESS AVE
3. Historic Name: Ferris family Home	CAN EDANOTEGO
4 Present Owner: Barbara Tear	SAN FRANCISCO CA 94109

5. Address (if not occupant): 1431 Van Ness Ave., San Francisco, CA 94109

6. Present Use: \_\_\_\_\_Offices \_\_\_\_\_ Original Use: \_\_\_\_residence

# DESCRIPTION, ALTERATIONS, AND RELATED FEATURES:

The vernacular structure combines influences from Greek, Gothic, and Classical Revival origins. The two story structure has an intersecting gabled roof. The foundation is stone and the wood frame is sheathed in clapboard siding. Windows are all double hung with some being two light over two and some one pane over one. A square bay with arched windows and a porch are the focal point of the front facade. Essentially Classical in design, the porch deocration includes: dentils, turned columns with Ionic capitals and a balustrade. Beveled glass windows, pointed arched windows in the gable peaks, and eave returns are other decorative details.

The Classically derived porch detailing was apparently added to the building in the mid-1890's. Additions with both flat and shed roofs have been made to the east and west. The west porch has been partially enclosed, windows have been changed on the western facade, and lamps have been added to the fence posts. The porch columns and capitals may be ater than the original building and the doors may not be original.

## **RELATIONSHIP TO SURROUNDINGS:**

Somewhat large in scale and height, this structure is a focal point of the neighborhood and compatible environmentally.



Street Furniture:

Landscaping: lawn, street trees

Architectural Evaluation: PS \_\_\_\_ NR \_X

District Designation: PD 2 NR \_\_\_\_

HISTORIC ENVIRONMENT CONSULTANTS 2306 J Street, Penthouse

Sacramento, CA 95816 (916) 446-2447 Date March 1980

THREATS TO SITE:  None Known X Private Development  Zoning RO Public Works Project  Vandalism Neglect Other  ADJACENT LAND USES:	SITE MAP  SITE MAP  SITE MAP  A  A  A  A  A  A  A  A  A  A  A  A
mostly residential/office intrusions beginning PHYSICAL CONDITION:	SIN A
Excellent X Good Fair Deteriorated APPROXIMATE SETBACK: 25 feet	
HISTORICAL BACKGROUND:	
Architect (if known)	
Builder (if known)	
Date of Construction 1869 Estimated	Factual X Source: marker
Is Structure on Original Site? X Moved? Unknown	n
SIGNIFICANCE:	NA PA
The fine detailing and design of the	huilding are outstanding in

The fine detailing and design of the building are outstanding in quality and the structure is significant architecturally as well as an excellent example of its type and era.

Historic significance derives from its association with George Washington Gale Ferris, Jr., an early agriculturist and the inventor of the Ferris wheel. Ferris, Sr., imported large numbers of eastern trees for Carson City homes. An engineer by education, Ferris, Jr.'s original Ferris wheel was 250 feet tall, had 36 cars each holding 40 passengers, and became the main attraction of the World's Columbian Exposition of 1893.

SOURCES: Carson City Historic Tour Historic American Building Survey, 1974 Noreen Humphreys

SUGGESTED LAND USE AND FACADE MODIFICATIONS, WHERE APPROPRIATE:

Adaptive Use:

Facade Changes:

1988 Update by: Ana Koval Rainshadow Associates P.O. Box 352 Carson City, NV 89702 (702) 849-1438

Zoning: