Agenda Item No: 14.A



# STAFF REPORT

**Report To:** Board of Supervisors **Meeting Date:** March 2, 2023

**Staff Contact:** Heather Ferris, Planning Manager

**Agenda Title:** For Possible Action: Discussion and possible action regarding a request from Carson City

("Applicant") to introduce, on first reading, a proposed ordinance amending the zoning map to change the zoning from Limited Industrial ("LI") and Single-Family 1 Acre ("SF1A") to Single-Family 6,000 ("SF6") for Assessor's Parcel Number ("APN") 010-061-87; from SF1A to SF6 for the southern, approximately 4.5 acres of APN 010-061-84 addressed at 1601 Fairview Drive; and from LI to SF6 for the northern, approximately 9.7 acres of APN 010-061-76 addressed at 1700 Colorado Street. (Heather Ferris, hferris@carson.org)

Staff Summary: Through the annual review of the master plan and zoning map, the Board of Supervisors ("Board") and staff have identified the subject parcels as appropriate for consideration of mapping corrections. The proposed zoning map amendment will create consistency with the underlying master plan for the subject parcels. The parcels are located south of Fairview Drive, north of Colorado Street, and east of S. Saliman Road. Pursuant to Nevada Revised Statutes ("NRS") Chapter 237, a business impact statement

is not required to be prepared with this ordinance.

Agenda Action:	Ordinance - First Reading	Time Requested: 15 minutes
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#### Proposed Motion

I move to introduce, on first reading, Bill No. . .

#### **Board's Strategic Goal**

Quality of Life

#### **Previous Action**

January 25, 2023 (Item 6F): The Planning Commission recommended approval by a vote of 7 - 0, 0 absent, 0 abstention.

December 20, 2022 (Items 14F, 14H and 14J): The Planning Commission considered three separate master plan amendments and zoning map amendments for the subject parcels. Following discussion, at the meeting, the Commission continued the items to the January 25, 2023, meeting.

#### Background/Issues & Analysis

At its meeting of December 15, 2021, the Planning Commission was provided with an update on the master plan implementation activities and reviewed and made a recommendation to the Board on the Master Plan Action Plan and other master plan related matters. At its meeting of January 20, 2022, the Board accepted the 2021 Master Plan report from the Planning Commission and identified the subject parcels as appropriate for consideration of a mapping correction.

The Planning Commission considered three separate master plan amendments and zoning map amendments for the subject parcels at their December 20, 2022, meeting; however, following discussion at the meeting, the Commission continued the items to the January 25, 2023, meeting.

The subject parcels are in an area with a mix of uses including residential, warehousing, personal storage, office space and retail.

APN 010-061-87 is located at the northeast corner of S. Saliman Road and Colorado Street. The parcel is currently vacant and has a split master plan designation of MUC and MDR and split zoning of LI and SF1A. The zoning and master plan are not consistent with one another.

APN 010-061-84 is located at 1601 Fairview Drive. The parcel is currently developed with office, warehouse and storage uses. There is a split master plan designation of MUC and MDR and a split zoning of LI and SF1A. The zoning and master plan are not consistent with one another.

APN 010-061-76 is located at 1700 Colorado and is developed with a manufactured home park. The master plan designation is MDR and there is a split zoning of LI and SF6. The existing zoning and master plan are not consistent with one another nor are they consistent with the existing use of a manufactured home park. The manufactured home park was approved in 1985. At that time the property was zoned LI and SF6 as well and the zoning code allowed for a mobile home park in these zoning districts subject to a special use permit. Since that time, the zoning code has changed making this a non-conforming use.

During the January 25, 2023 Planning Commission meeting, the Planning Commission considered a master plan amendment along with a zoning map amendment to Mixed Use Commercial and General Commercial across all three parcels. However, after hearing from members of the public regarding concerns with increased traffic from additional commercial uses in the area, the Planning Commission determined that the existing master plan designations make sense for the area and recommended no change to the master plan. Additionally, because the Planning Commission did not recommend a change to the master plan, the Planning Commission recommended zoning for each parcel consistent with the existing underlying master plan.

The Planning Commission recommended the following zoning map amendment:

- From LI and SF1A to SF6 for APN 010-061-87 located at the northeast corner of S. Saliman Road and Colorado Street;
- From SF1A to SF6 for the southern, approximately 4.5 acres of APN 010-061-84 addressed at 1601 Fairview Drive; and
- From LI to SF6 for the northern, approximately 9.7 acres of APN 010-061-76 addressed at 1700 Colorado Street.

### Applicable Statute, Code, Policy, Rule or Regulation

NRS Chapter 244; Article 2 of the Carson City Charter; CCMC 18.02.075

#### Financial Information

Is there a fiscal impact? No

If yes, account name/number:

Is it currently budgeted? No

**Explanation of Fiscal Impact:** 

<u>Alternatives</u>	
Do not introduce the ordinance and/or provide alternative direction to staff.	
Attachments:	
ZA-2023-0008 Ord DRAFT clean.doc	
PC Staff Report with Supporting Material.pdf	
DRAFT 01-25-2023 Minutes (PC) (excerpt).pdf	
DNALL 01-25-2025 Milliates (FC) (excerpt).pdi	
Board Action Taken:	
	Aye/Nay
2)	,,
,	

(Vote Recorded By)

BILL NO. \_\_\_\_\_ ORDINANCE NO. 2023-\_\_

AN ORDINANCE RELATING TO ZONING; ESTABLISHING VARIOUS PROVISIONS TO CHANGE THE ZONING FROM LIMITED INDUSTRIAL ("LI") AND SINGLE-FAMILY 1 ACRE ("SF1A") TO SINGLE-FAMILY 6,000 ("SF6") FOR ASSESSOR'S PARCEL NUMBER ("APN") 010-061-87 LOCATED ON THE NORTHEAST CORNER OF S. SALIMAN ROAD AND COLORADO STREET; FROM SINGLE-FAMILY 1 ACRE ("SF1A") TO SINGLE-FAMILY 6,000 ("SF6") FOR THE SOUTHERN, APPROXIMATELY 4.5 ACRES OF APN 010-061-84 ADDRESSED AT 1601 FAIRVIEW DRIVE; AND FROM LIMITED INDUSTRIAL ("LI") TO SINGLE-FAMILY 6,000 ("SF6") FOR THE NORTHERN, APPROXIMATELY 9.7 ACRES OF APN 010-061-76 ADDRESSED AT 1700 COLORADO STREET.

The Board of Supervisors of Carson City do ordain:

#### **SECTION I:**

An application for a zoning map amendment affecting Assessor's Parcel Numbers ("APNs") 010-061-76; 010-061-84; and 010-061-87, located south of Fairview Drive, north of Colorado Street, and east of S. Saliman Road, Carson City, Nevada, was duly submitted to the Planning Division of the Carson City Community Development Department in accordance with section 18.02.075 of the Carson City Municipal Code ("CCMC") to revise the existing zoning designations from Limited Industrial ("LI") and Single-Family 1 Acre ("SF1A") to Single-Family 6,000 ("SF6") for Assessor's Parcel Number ("APN") 010-061-87; from Single-Family 1 Acre ("SF1A") to Single-Family 6,000 ("SF6") for the southern, approximately 4.5 acres of APN 010-061-84 addressed at 1601 Fairview Drive; and from Limited Industrial ("LI") to Single-Family 6,000 ("SF6") for the northern, approximately 9.7 acres of APN 010-061-76 addressed at 1700 Colorado Street. After proper noticing in accordance with Chapter 278 of the Nevada Revised Statutes and CCMC Title 18, on January 25, 2023, the Planning Commission, during a public hearing, reviewed the staff report of the Planning Division, received public comment and voted 7 ayes and 0 nay to recommend to the Board of Supervisors approval of the application for the zoning map amendment.

## SECTION II:

The zoning map of Carson City is hereby amended to change the zoning designation from Limited Industrial ("LI") and Single-Family 1 Acre ("SF1A") to Single-Family 6,000 ("SF6") for Assessor's Parcel Number ("APN") 010-061-87; from Single-Family 1 Acre ("SF1A") to Single-Family 6,000 ("SF6") for the southern, approximately 4.5 acres of APN 010-061-84 addressed at 1601 Fairview Drive; and from Limited Industrial ("LI") to Single-Family 6,000 ("SF6") for the northern, approximately 9.7 acres of APN 010-061-76 addressed at 1700

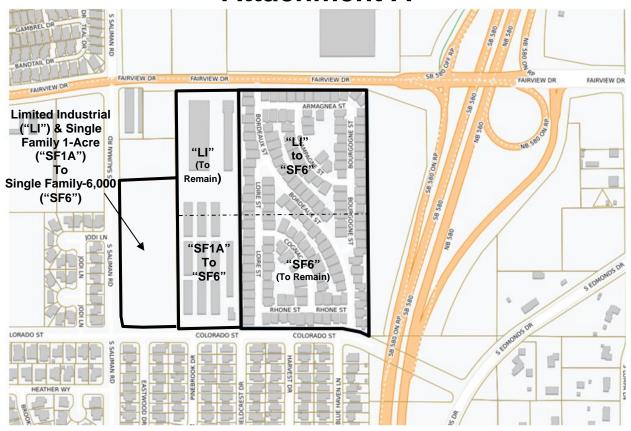
Colorado Street, as depicted in Attachment A, based on the findings that the zoning map amendment:

1. Is in substantial compliance with the goals, policies and action programs of the Carson City master plan.

- 2. Will provide for land uses that are compatible with existing adjacent land uses.
- 3. Will not have a detrimental impact on other properties within the vicinity.
- 4. Will not negatively impact existing or planned public services or facilities.
- 5. Will not adversely impact the health, safety or welfare of the public.
- 6. Satisfies all other required findings of fact as set forth in CCMC 18.02.075(5).

PROPOSED this day of	2023.				
PROPOSED BY Supervisor					
PASSED on the day of	2023.				
VOTE: AYE	S:				
NAY	S:				
ABSEN	T:				
	LORI BAGWELL, Mayor				
ATTEST:					
VILLIAM SCOTT HOEN, Clerk-Recorder					
This ordinance shall be in force and effect from and after the of, 2023.					

# **Attachment A**



# STAFF REPORT FOR PLANNING COMMISSION MEETING OF JANUARY 25, 2023

FILE: MPA-2023-0007 & ZA-2023-0008 AGENDA ITEM: 6.E & 6.F

**STAFF CONTACT:** Heather Ferris, Planning Manager

#### **AGENDA TITLE:**

**MPA-2023-0007** For Possible Action: Discussion and possible action regarding a request from Carson City ("Applicant") for the adoption of a resolution approving a master plan amendment and recommending approval of the amendment to the Board of Supervisors ("Board") to change the master plan designation from Mixed-Use Commercial ("MUC") and Medium Density Residential ("MDR") to MUC for three parcels located south of Fairview Drive, north of Colorado Street, and east of S. Saliman Road, Assessor's Parcel Numbers ("APNs") 010-061-76, 010-061-84, and 010-061-87. (Heather Ferris, hferris@carson.org).

Staff Summary: Through the annual review of the Master Plan and Zoning Map, the Board and staff have identified the subject parcels as appropriate for consideration of a mapping correction. These were before the Planning Commission for consideration as three separate Master Plan Amendments (MPA-2022-0502; MPA-2022-0499; and MPA-2022-0496) at their December 20, 2022 meeting and continued the items to the January 25, 2023 meeting. The recommendations have been consolidated and modified based on the discussions at December 20, 2022 meeting. The requested master plan amendment is being made concurrently with the request for a zoning map amendment (ZA 2023-0008).

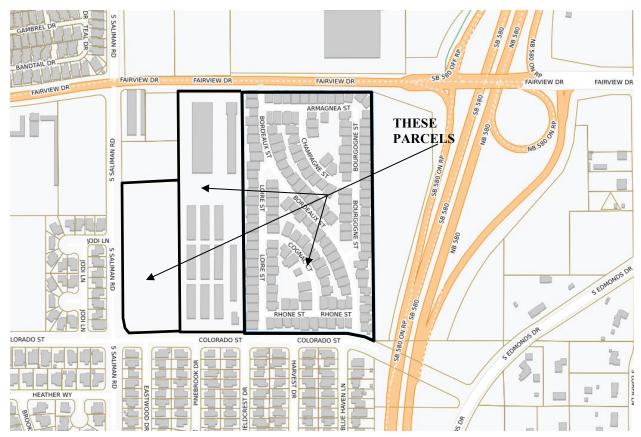
**ZA-2023-0008** For Possible Action: Discussion and possible action regarding a recommendation to the Board of Supervisors ("Board") concerning a request from Carson City ("Applicant") for a proposed ordinance amending the zoning map to change the zoning from Limited Industrial ("LI"), Single-Family 1-Acre ("SF1A") and Single-Family 6,000 ("SF6") to General Commercial ("GC") for three parcels located south of Fairview Drive, north of Colorado Street, and east of S. Saliman Road, Assessor's Parcel Numbers ("APNs") 010-061-76, 010-061-84, and 010-061-87. (Heather Ferris, hferris@carson.org).

Staff Summary: Through the annual review of the Master Plan and Zoning Map, the Board and staff have identified the subject parcels as appropriate for consideration of a mapping correction. These were before the Planning Commission for consideration as three separate Zoning Map Amendments (ZA-2022-0500; ZA-2022-0495; and ZA-2022-0494) at their December 20, 2022 meeting and continued the items to the January 25, 2023 meeting. The recommendations have been consolidated and modified based on the discussions at December 20, 2022 meeting. The requested zoning map amendment is being made concurrently with the request for a Master Plan Amendment (MPA-2023-0007).

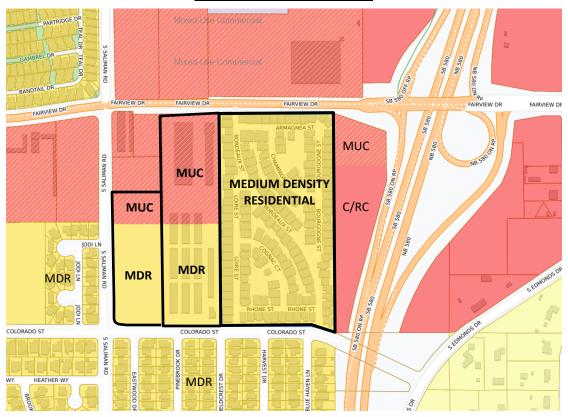
**MASTER PLAN AMENDMENT RECOMMENDED MOTION:** "I move to adopt resolution number 2023-PC-R-1."

**ZONING MAP AMENDMENT RECOMMENDED MOTION:** "I move to recommend to the Board of Supervisors approval of the zoning map amendment ZA-2023-0008 as presented."

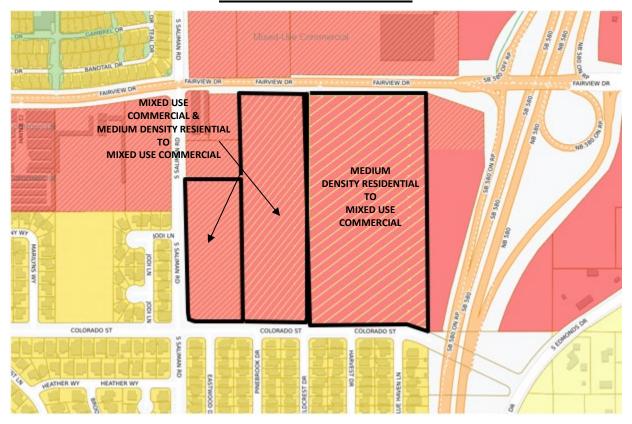
### **VICINITY MAP:**



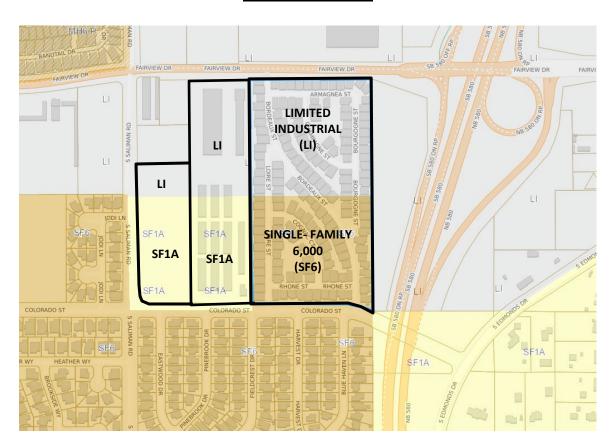
# **EXISTING MASTER PLAN**



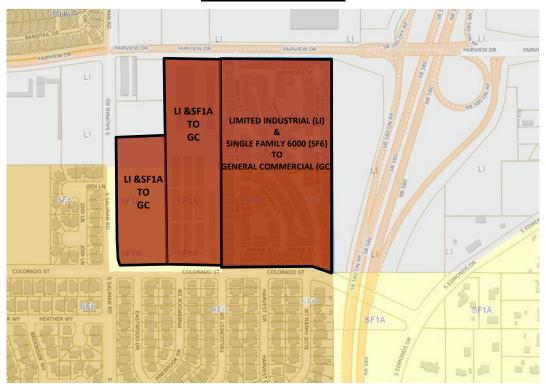
## **PROPOSED MASTER PLAN**



### **EXISTING ZONING**



#### **PROPOSED ZONING**



**LEGAL REQUIREMENTS**: Carson City Municipal Code ("CCMC") 18.02.050 (Review); CCMC 18.02.070 (Master Plan); CCMC 18.02.075 (Zoning Map Amendments and Zoning Code Amendments)

**EXISTING MASTER PLAN DESIGNATION:** Medium Density Residential ("MDR") & Mixed Use Commercial ("MUC")

PROPOSED MASTER PLAN DESIGNATION: Mixed-Use Commercial ("MUC")

**EXISTING ZONING:** Limited Industrial ("LI") & Single-Family 6,000 ("SF6") & Single-Family 1 acre ("SF1A")

PROPOSED ZONING: General Commercial ("GC")

# SURROUNDING ZONING AND LAND USE INFORMATION:

NORTH: Limited Industrial / distribution warehouse & vacant SOUTH: Single-Family 6,000 / single family residences

**EAST:** Limited Industrial / NDOT right-of-way parcel with trail

**WEST:** Limited Industrial & Single-Family 6,000 / vacant & single-family residences

#### **BACKGROUND:**

At its meeting of December 15, 2021, the Planning Commission was provided with an update on the Master Plan implementation activities and reviewed and made a recommendation to the Board of Supervisors on the Master Plan Action Plan and other Master Plan related matters. At its meeting of January 20, 2022, the Board of Supervisors accepted the 2021 Master Plan report from the Planning Commission and identified the subject parcel as appropriate for consideration of a mapping correction.

This was before the Planning Commission for consideration as three separate Master Plan Amendments (MPA-2022-0502; MPA-2022-0499; and MPA-2022-0496) and Zoning Map Amendments (ZA-2022-0500; ZA-2022-0495; and ZA-2022-0494) at their December 20, 2022 meeting and continued the items to the January 25, 2023 meeting. The recommendations have been consolidated and modified based on the discussions at December 20, 2022 meeting.

#### **DISCUSSION:**

The subject parcels are in an area with a mix of uses including residential, warehousing, personal storage, office space, and retail.

APN 010-061-87 is located at the northeast corner of S. Saliman Road and Colorado Street. The parcel is currently vacant and has a split master plan designation of MUC and MDR and split zoning of LI and SF1A. The zoning and master plan are not consistent with one another.

APN 010-061-84 is located at 1601 Fairview Drive. The parcel is currently developed with office, warehouse, and storage uses. There is a split master plan designation of MUC and MDR and a split zoning of LI and SF1A. The zoning and master plan are not consistent with one another.

APN 010-061-76 is located at 1700 Colorado and is developed with a manufactured home park. The master plan designation is MDR and there is a split zoning of LI and SF6. The existing zoning and master plan are not consistent with one another nor are they consistent with the existing use of a manufactured home park. The manufactured home park was approved in 1985. At that time the property was zoned LI and SF6 as well and the zoning code allowed for a mobile home park in these zoning districts subject to a special use permit. Since that time, the zoning code has changed making this a non-conforming use.

The proposed amendments will result in a master plan and zoning that are consistent with one another and consistent with the existing on-site use as the proposed General Commercial zoning allows for offices, personal storage, and manufactured home parks (subject to a special use permit).

The Planning Commission adopts the master plan amendment and makes a recommendation to the Board of Supervisors by resolution and makes a recommendation to the Board of Supervisors on the zoning map amendment.

**PUBLIC COMMENTS:** On January 12, 2023, public hearing notices were mailed to 185 property owners and 167 mobile home park residents within 600 feet of the subject property in accordance with the provisions of NRS and CCMC 18.02.045. At the time of the writing of this report staff has not received any public comment. Any comments that are received after this report is completed will be provided to the Planning Commission either prior to or at the January 25, 2023 meeting depending on their submittal date to the Planning Division.

**FINDINGS:** Staff recommends the following findings for approval of the Master Plan Amendment and Zoning Map Amendment pursuant to CCMC 18.02.070 Master Plan and 18.02.075, Zoning Map Amendments and Zoning Code Amendments.

#### Master Plan Amendment Findings:

1. The proposed amendment is in substantial compliance with the goals, policies and action programs of the Master Plan.

The subject parcels consist of a manufacture home park, a personal storage/office use, and a vacant parcel. The master plan designations of the two western-most parcels are split MUC and MDR and the eastern most parcel is designated MDR. These designations are not consistent with the existing zoning or the on-site uses. The proposed amendment will result in all three parcels having a designation of MUC which will provide consistency with parcels to the north, west, and east. The MUC designation is intended to encourage a more compact, mixed-use pattern of development along the City's major gateway corridors. Commercial retail and offices are anticipated to be the primary used within the MUC designation; however, residential uses are also anticipated. While single use developments are not encouraged in the MUC zoning district, they may be appropriate when considering the surrounding area. The area surrounding the subject parcels has a diversity of uses including residential, commercial, light industrial, and recreational uses. The proposed amendment is in substantial compliance with the goals, policies, and action programs of the Master Plan.

2. The proposed amendment will provide for land uses compatible with existing adjacent land uses and will not have detrimental impacts to other properties in the vicinity.

The master plan designations of the two western-most parcels are split MUC and MDR and the eastern most parcel is designated MDR. These designations are not consistent with the existing zoning or the on-site uses. The proposed amendment will result in the parcels having a designation of MUC which will provide consistency with parcels to the north, west, and east and will result in a master plan and consistent with the existing on-site uses. The two eastern-most parcels are developed with personal storage and office uses, and a manufactured home park. The western-most parcel is vacant. There is no proposed change in use for any of these parcels.

3. The proposed amendment is in response to changed conditions that have occurred since the plan was adopted and the requested amendment represents a more desirable use of land.

At its meeting of January 20, 2022, the Board of Supervisors accepted the 2021 Master Plan report from the Planning Commission and identified the subject parcels as appropriate for consideration of a mapping correction. The proposed amendment will result in the parcels having a designation of MUC which will provide consistency with parcels to the north, west, and east and will result in a master plan consistent with the existing on-site uses.

4. The requested amendment will promote the desired pattern of orderly physical growth and guides development based on the projected population growth with the least amount of natural resource impairment and the efficient expenditure of funds for public services.

The proposed amendment will provide the desired patter of orderly growth. The proposed amendment will result in the parcels having a designation of MUC which will provide consistency with parcels to the north, west, and east and will result in a master plan consistent with the existing on-site uses. The two eastern most parcels are developed with personal storage and offices, and a manufactured home park and there is no proposed change in use; therefore, the amendment will not result in impacts to public services.

#### Zoning Map Amendment Findings:

1. That the proposed amendment is in substantial compliance with and supports the goals and policies of the master plan.

The proposed amendment is consistent with the Master Plan. Chapter 3 of the Master Plan identifies the land use designations and identifies what zoning districts corresponds to the land use designation.

The subject parcels include a vacant parcel, a parcel that is developed with office space and personal storage, and a manufactured home park. The proposed MUC designation is intended to encourage a more compact, mixed-use patter of development along the City's major gateway corridors. Commercial retail and offices are anticipated to be the primary used within the MUC designation; however, residential uses are also anticipated. While single use developments are not encouraged in the MUC zoning district, they may be appropriate when considering the surrounding area. The area surrounding the subject parcels has a diversity of uses including residential, commercial, light industrial, and recreational uses. If the master plan is amended to designate all three parcels as MUC, the proposed General Commercial zoning district would be a corresponding zoning district that will implement the Master Plan.

2. That the proposed amendment will provide for land uses compatible with existing adjacent land uses and will not have detrimental impacts to other properties in the vicinity.

The proposed zoning map amendment will create consistency with the proposed master plan designation of MUC. Additionally, the proposed amendment will result in the parcel having a zoning of GC which will provide transition between the SF6 parcels to the south and the Limited Industrial zoned parcels to the north. The proposed amendment will also result in zoning that is consistent with the master plan and consistent with the existing on-site use.

3. That the proposed amendment will not negatively impact existing or planned public services or facilities and will not adversely impact the public health, safety and welfare.

The proposed zoning map amendment will not negatively impact existing or planned public services or facilities and will not adversely impact the public health, safety and welfare. Two of the three parcels are developed and there is no proposed change in use; therefore, the amendment will not result in impacts to public services. The western most parcel is vacant and there is no proposed development at this time. Any future development of this parcel will be required to provide appropriate project impact reports to demonstrate that existing facilities can meet the demand within the standards set by municipal code or mitigate impacts as part of the project.

#### Attachments:

Resolution
Draft zoning map amendment ordinance

#### RESOLUTION 2023-PC-R-1

A RESOLUTION ADOPTING AND RECOMMENDING TO THE BOARD OF SUPERVISORS ADOPTION OF MPA-2023-007, A MASTER PLAN AMENDMENT TO CHANGE THE LAND USE MAP FROM MIXED-USE COMMERCIAL ("MUC") AND MEDIUM DENSITY RESIDENTIAL ("MDR") TO MUC FOR THREE PARCELS LOCATED SOUTH OF FAIRVIEW DRIVE, NORTH OF COLORADO STREET AND EAST OF S. SALIMAN ROAD, ASSESSOR'S PARCEL NUMBERS ("APNs") 010-061-76; 010-061-84; AND 010-061-87.

WHEREAS, section 278.210 of the Nevada Revised Statutes ("NRS") requires that any adoption of a master plan amendment shall be by resolution of the Carson City Planning Commission; and

WHEREAS, the Planning Commission has given proper notice of the proposed amendment in accordance with the provisions of NRS and Carson City Municipal Code ("CCMC") 18.02.070, and is in conformance with City and State legal requirements; and

WHEREAS, on January 25, 2023, the Planning Commission obtained public testimony and duly considered recommendations and findings for the proposed master plan amendment and recommended approval of master plan amendment MPA-2023-0007 by an affirmative vote of a two-thirds majority of the Commission, at least five members of the seven-member Commission, pursuant to NRS 278.210, based on four findings of fact: and

WHEREAS, the proposed Master Plan land use designations would be consistent with the existing and intended uses of the property;

NOW, THEREFORE, the Carson City Planning Commission hereby adopts, and recommends to the Carson City Board of Supervisors adoption of, the master plan amendment to change the land use map designation from MUC and MDR to MUC for three parcels located south of Fairview Drive, north of Colorado Street and east of S. Saliman Road, APNs 010-061-76; 010-061-84; and 010-061-87.

ADOPTED this 25th day of January 2023

VOTE: AYES:

NAYS:

ABSENT:

, Chairman

ATTEST:

Hope Sullivan, AICP, Community Development Director

BILL NO. \_\_\_\_ ORDINANCE NO. 2023-

AN ORDINANCE RELATING TO ZONING; ESTABLISHING VARIOUS PROVISIONS TO CHANGE THE ZONING FROM LIMITED INDUSTRIAL ("LI"), SINGLE-FAMILY 1 ACRE ("SF1A") AND SINGLE-FAMILY 6,000 ("SF6") TO GENERAL COMMERCIAL ("GC") FOR THREE PARCELS LOCATED SOUTH OF FAIRVIEW DRIVE, NORTH OF COLORADO STREET, AND EAST OF S. SALIMAN ROAD, ASSESSOR'S PARCEL NUMBERS ("APNs") 010-061-76; 010-061-84; AND 010-061-87.

The Board of Supervisors of Carson City do ordain:

#### **SECTION I:**

An application for a zoning map amendment affecting Assessor's Parcel Numbers ("APNs") 010-061-76; 010-061-84; AND 010-061-87, located south of Fairview Drive, north of Colorado Street, and east of S. Saliman Road, Carson City, Nevada, was duly submitted to the Planning Division of the Carson City Community Development Department in accordance with section 18.02.075 of the Carson City Municipal Code ("CCMC") to revise the existing zoning designations of APNs 010-061-76; 010-061-84; and 010-061-87 from Limited Industrial ("LI"), Single-Family 1 acres ("SF1A"), and Single-Family 6,000 ("SF6") to General Commercial ("GC"). After proper noticing in accordance with Chapter 278 of the Nevada Revised Statutes and CCMC Title 18, on January 25, 2023, the Planning Commission, during a public hearing, reviewed the staff report of the Planning Division, received public comment and voted \_\_ ayes and \_\_ nay to recommend to the Board of Supervisors approval of the application for the zoning map amendment.

### **SECTION II:**

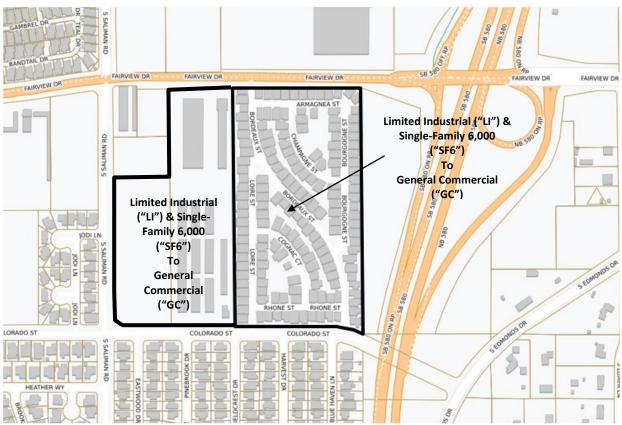
The zoning map of Carson City is hereby amended to change the zoning designation from Limited Industrial ("LI"), Single-Family 1 acre ("SF1A"), and Single-Family 6,000 ("SF6") to General Commercial ("GC") for APNs 010-061-76; 010-061-84; and 010-061-87, as depicted in Attachment A, based on the findings that the zoning map amendment:

- 1. Is in substantial compliance with the goals, policies and action programs of the Carson City master plan.
- 2. Will provide for land uses that are compatible with existing adjacent land uses.
- 3. Will not have a detrimental impact on other properties within the vicinity.
- 4. Will not negatively impact existing or planned public services or facilities.
- 5. Will not adversely impact the health, safety or welfare of the public.
- 6. Satisfies all other required findings of fact as set forth in CCMC 18.02.075(5).

PROPOSED this	_ day of	_2023.	
PROPOSED BY Super	visor		
PASSED on the	day of		2023.

VOTE:	AYES:	
	-	
	-	
	NAYS:	
Al	BSENT:	
		LORI BAGWELL, Mayor
ATTEST:		
WILLIAM SCOTT HOEN, Clerk-Recorde	r	
This ordinance shall be in force and effect 2023.	ct from ar	nd after the of,

# **Attachment A**



(7:55:38) – Commissioner Borders moved to approve the Special Use Permit LU-2022-0541 based on the ability to make the required findings, and subject to the Conditions of Approval contained in the Staff Report. The motion was seconded by Commissioner Killgore.

**RESULT:** APPROVED (7-0-0)

MOVER: Borders SECONDER: Killgore

**AYES:** Preston, Borders, DeChristopher, Krahn, Killgore, Loyd, Perry

NAYS: None ABSTENTIONS: None ABSENT: None

#### ITEMS 6.E AND 6.F

(7:56:26) – Vice Chair Preston introduced items 6.E and 6.F. Both items would be discussed concurrently; however, they would be voted on separately. Ms. Ferris presented the Staff Report, incorporated into the record, for both items, noted that all written public comments received regarding the item were posted with the agenda materials, and responded to clarifying questions. Ms. Sullivan explained that the item was noticed to change the master plan designation from Mixed-Use Commercial and Medium Density Residential to Mixed-Use Commercial "to give this Commission flexibility" in case they wanted to have a Residential designation. Commissioner Borders noted that most of the lots were residential with the exception of the storage business, which he believed would be non-conforming should the designation change to Residential. Ms. Ferris reviewed the existing zoning for the Commissioners and noted several inconsistencies. She believed that the General Commercial zoning would allow the manufactured home park and create conformity.

(8:08:25) – Commissioner Perry was informed that currently the storage unit and the mobile home park were non-conforming uses, adding that Medium Family Residential zoning would not allow Single-Family Residential zoning. Ms. Ferris confirmed that a Conditional Special Use Permit existed for the mobile home park. Vice Chair Preston entertained public comments.

(8:17:33) – Frank Abella introduced himself as a representative of "a lot of the residents behind me." Mr. Abella noted the traffic in the area in terms of noise, emissions, and speeders at the intersection of Colorado Street and Saliman Road. He also expressed concern about what could be built "in that vacant lot that's adjacent to Saliman [Road]." Kimberly Adams introduced herself as a resident who lives across the vacant lot and was concerned about a commercial business taking it over and creating a traffic hazard to students using the bus stop across from her home. She also clarified that the mobile home park is occupied by seniors only who walk their pets. Ms. Adams was also concerned about the potential decline of the property values and urged the Board to keep the Single-Family zoning. Jarrod Adams introduced himself as a Carson City resident and a retired Carson City Sheriff's Office (CCSO) deputy and believed that the zoning change of the parcel at Colorado Street and Saliman Road would be detrimental to the residents.

(8:24:55) – Jason Tingle introduced himself as an area resident and was concerned about his children's safety. He believed that there were many vacant commercial lots in the City and recommended keeping the zoning residential for the safety of the schoolchildren. Ms. Partee noted the heavy traffic on both Fairview Drive and Colorado Street and suggested grandfathering the mobile home park and the storage unit and allowing them to remain in the Residential zone. Ms. Schiller was concerned about the traffic noise and the traffic near Colorado Street and Saliman Road. She was opposed to Commercial zoning and was concerned about bicycle and pedestrian safety. Ms. Trushenski also spoke in opposition to the Commercial zoning near residential areas and agreed with Mr. Tingle's comments. Joseph Zich introduced himself as an area resident and believed that the Commercial zoning would be detrimental to the neighborhood. He was also concerned for the safety of the residents. Rhonda Price introduced herself as an area resident and highlighted the current traffic in the area and believed the traffic would be increased with the zoning change which would jeopardize the safety of the students using the bus stop.

(8:36:11) – John MacSween introduced himself as a partner in the MacSween-Hoseit Partnership, owners of Assessor's Parcel Number (APN) 010-061-84. He also read into the record his written public comments, incorporated into the record as late material, in which he opposed the zoning change, and urged the Commission to vote against the proposed zoning change. Jessi Tingle introduced herself as an area resident with three children who walk to the area bus stop or walk to school. She expressed concern about the traffic and wished to keep the zoning as is. Ms. Strasburg believed that the Board of Supervisors had supported Conformity to the existing neighborhood and that was her preference as well. There were no additional comments. Vice Chair Preston entertained Commissioner discussion.

(8:42:55) – Commissioner Loyd was informed that the City models had not indicated any plans for the intersection of Saliman Road and Colorado Street and that the recommendations would be presented at the time a project is proposed. Commissioner Killgore thanked members of the public for their comments. Commissioner DeChristopher explained that she had driven through the area and had wondered whether the zoning change would have detrimental impacts on other properties in the vicinity. Commissioner Perry informed Mr. MacSween that the storage facility he owned would become "non-compliant should there be a 12-month lapse in the currently compliant usage" which Mr. MacSween had outlined in his letter. However, Ms. Sullivan clarified that due to the split-zoning of the property, the storage unit would not be prohibited but would be considered a conditional use due to the split-zoned parcel. She also informed Commissioner Perry that "when you have a split-zoned parcel, you can choose to establish a use that's allowed in one of those uses in one of those zoning districts on the entire parcel with a Special Use Permit." Discussion ensued regarding the advantages and disadvantages of the zoning changes.

(8:57:49) – Based on the discussion, Ms. Ferris recommended the following:

• On "the westernmost corner parcel" which is currently zoned as Mixed Use and Medium Density Residential, she recommended leaving the Master Plan as is and zoning it as Single Family 6,000 (SF6) and keeping it as conforming use.

- On the "middle parcel," Ms. Ferris recommended leaving "the Master Plan as is and going with an SF6 zoning, over the Medium Density Residential portion. It remains non-conforming, but it allows for any future development in that area to essentially conform with the neighborhood."
- As for the mobile home park, "we can leave it as is with the Master Plan and do SF6 zoning over the top of it. It's still non-conforming but it's a Residential Use [and] at least the zoning would conform with the Master Plan.

(9:00:18) – Another alternative, according to Ms. Ferris would be to "consider doing the recommended General Commercial zoning with Mixed Use with Commercial Master Plan." Ms. Sullivan noted that "the Master Plan Makes Sense…we're dealing with zoning districts that aren't consistent with Master Plan. It's not simply academic."

(9:04:55) – Ms. Adams received confirmation that the Light Industrial zoning would no longer be considered in Ms. Ferris' recommendation.

6.E MPA-2023-0007 FOR POSSIBLE ACTION: DISCUSSION AND POSSIBLE ACTION REGARDING A REQUEST FROM CARSON CITY ("APPLICANT") FOR THE ADOPTION OF A RESOLUTION APPROVING A MASTER PLAN AMENDMENT AND RECOMMENDING APPROVAL OF THE AMENDMENT TO THE BOARD OF SUPERVISORS ("BOARD") TO CHANGE THE MASTER PLAN DESIGNATION FROM MIXED-USE COMMERCIAL ("MUC") AND MEDIUM DENSITY RESIDENTIAL ("MDR") TO MUC FOR THREE PARCELS LOCATED SOUTH OF FAIRVIEW DRIVE, NORTH OF COLORADO STREET, AND EAST OF S. SALIMAN ROAD, ASSESSOR'S PARCEL NUMBERS ("APNS") 010-061-76, 010-061-84, AND 010-061-87.

(9:05:20) – Based on the discussion above, no action would be required on this item according to Ms. Sullivan as no changes would be proposed.

6.F ZA-2023-0008 FOR POSSIBLE ACTION: DISCUSSION AND POSSIBLE ACTION REGARDING A RECOMMENDATION TO THE BOARD OF SUPERVISORS ("BOARD") CONCERNING A REQUEST FROM CARSON CITY ("APPLICANT") FOR A PROPOSED ORDINANCE AMENDING THE ZONING MAP TO CHANGE THE ZONING FROM LIMITED INDUSTRIAL ("LI"), SINGLE-FAMILY 1-ACRE ("SF1A") AND SINGLE-FAMILY 6,000 ("SF6") TO GENERAL COMMERCIAL ("GC") FOR THREE PARCELS LOCATED SOUTH OF FAIRVIEW DRIVE, NORTH OF COLORADO STREET, AND EAST OF S. SALIMAN ROAD, ASSESSOR'S PARCEL NUMBERS ("APNS") 010-061-76, 010-061-84, AND 010-061-87.

(9:05:40) – Ms. Ferris summarized the zoning discussion above and reiterated the following:

• "The zoning for the parcel to the west, at the corner of Saliman [Road] and Colorado [Street], would be changed from Limited Industrial and Single-Family 1 Acre to Single Family 6,000."

- "The zoning for the parcel in the middle, between Fairview [Drive] and Colorado [Street], we'd be looking at leaving the Limited Industrial zoning as is and modifying the zoning from Single Family 1 Acre to Single Family 6,000 for the southern portion."
- "[For] the parcel that is the mobile home park, the Single Family 6,000 zoning would be applied to the entire parcel. So, Limited Industrial would be amended to Single Family 6,000."

(9:07:10) – Commissioner Borders moved to recommend to the Board of Supervisors approval of the zoning map amendment ZA-2023-0008 as discussed and summarized by the Planning Manager. The motion was seconded by Vice Chair Preston.

**RESULT:** APPROVED (7-0-0)

MOVER: Borders SECONDER: Preston

**AYES:** Preston, Borders, DeChristopher, Krahn, Killgore, Loyd, Perry

NAYS: None ABSTENTIONS: None None

(9:07:44) – Vice Chair Preston recessed the meeting.

(9:17:31) – Vice Chair Preston reconvened the meeting. A quorum was still present.

- 6.G ZA-2022-0519 FOR POSSIBLE ACTION: DISCUSSION AND POSSIBLE ACTION REGARDING A RECOMMENDATION TO THE BOARD OF SUPERVISORS ("BOARD") CONCERNING AN APPLICATION FROM WILL ADLER ON BEHALF OF GREEN THUMB INDUSTRIES INC. ("APPLICANT") FOR AN ORDINANCE AMENDING LOCATION LIMITATIONS FOR MEDICAL MARIJUANA DISPENSARIES AND MARIJUANA RETAIL STORES.
- (9:17:35) Vice Chair Preston introduced the item. Ms. Sullivan gave background and presented the Staff Report with the accompanying documentation and responded to clarifying questions.
- (9:26:37) Applicant representative Will Adler, Principal at Silver State Government Relations, reviewed a PowerPoint presentation, incorporated into the record, introducing Green Thumb Industries, Inc. He also discussed the current zoning for cannabis sales and proposed a zoning change to open a second retail location in the North Carson area to accommodate their second license. Mr. Adler cited the lack of available property in the current zoning areas, which had led his clients to their zoning expansion request. Mr. Adler also responded to Commissioner questions. Vice Chair Preston entertained public comments.
- (9:43:01) Ms. Strasburg reiterated the contents of her written public comments, incorporated into the record as late material, in which she recommended that the Commission deny the applicant's request for a